

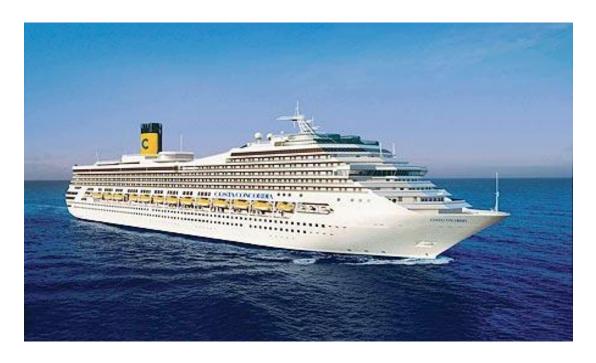
### MINISTRY OF INFRASTRUCTURES AND TRANSPORTS

## **Marine Casualties Investigative Body**

**Cruise Ship** 

# COSTA CONCORDIA Marine casualty on January 13, 2012

Report on the safety technical investigation



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"The only aim of this Investigation performed in accordance with this decree is to prevent future accidents through the ascertainment of its causes and circumstances. Investigations on the basis of the provisions contained in this Decree, shall not include the determination of responsibility [1] ".



#### 0. GLOSSARY OF ABBREVIATIONS AND ACRONYMS

ARES - AUTOMATED SEARCH AND RESCUE

CCTF - Costa Crisis Task Force

**CCTV - Close Circuit Television** 

CE - Chief Engineer

D/G - Diesel Generator

DCP - Damage Control Plan

DCB - Damage Control Booklet

**DOC** - Document of Compliance

DPA - Designated Person Ashore

DPR - Presidential Decree

ECR - Engine Control Room

**EDG** - Emergency Diesel Generator

EEBD - Emergency Escape Breathing Device

ETA - Estimated Time of Arrival

EU - European Union

FCC - Fleet Crisis Co-ordinator

**GRT - Gross Registered Tons** 

Hz - Hertz

IB - Investigative Body

IIS - The Italian Welding Institute

IMO - International Maritime Organization

IMRCC - Italian Maritime Rescue Coordination Centre

ITCG - Italian Coast Guard

ISM - International Safety Management (Code)

kHz - Kilohertz

kW - Kilowatt

L.T. - Local Time

MLC - Maritime Labour Convention

MRCC - Maritime Rescue Coordination Centre

MRSC - Maritime Rescuer Sub Center

UCG - Coastal Guard Unit

OR - Operations room

OSC - On scene Commander

PEM – propulsion electric engine

PMS - Planned Maintenance System

QEE – Electrical emergency panel

RINA - Italian Classification Society



SAR - Search and Rescue

SCA - Suez Canal Authority

SCD - Damage Control Squad

SMS - Safety Management System

SOLAS - International Convention for the Safety of Life at Sea 1974, as amended

SCP - (Propulsion Control Room)

STCW - International Convention on Standards of Training, Certification and Watch keeping for Seafarers 1978, as amended

UMS - Unattended machinery spaces

UKMTO - United Kingdom Maritime Trade Organization

UTC - Universal Time Co-ordinated

VDR - Voyage Data Recorder

VHF - Very High Frequency radio



#### 1. SUMMARY

If the danger of fire has always been the utmost threat for passenger vessels and still is, despite the technological evolution and the progress of rules and regulations as well as the higher skills resulting from the training and from the severe safety management system (on board and ashore), in the Concordia casualty we have discovered that a contact characterized by the dynamic that occurred in this event also represents a serious risk.

Efforts made in the issue of flooding after a contact also regarding passenger vessels, have in particular recently produced the "safety return to the port" SOLAS package of regulations. These have already been considered, as you will note at the end of this Report, as recommendations to improve safety against flooding after a contact.

We point out, first of all, that the immediate flooding of five contiguous watertight compartments, where most of the vital equipment of the ship was located, makes the Costa Concordia casualty quite a unique event, because of the extent of damage is well beyond the survivability standard applicable to the ship according to her keel laying date. Although, if we want to analyse this casualty (as we did) to try, in the end, to avoid similar consequences, the related correction measures should be truly significant, despite the measures may not be sufficient to render the ship unsinkable when more than two contiguous watertight compartments are flooded.

Despite the above mentioned, we anticipate that we however carried out the present investigation to identify some concrete practical solutions which could provide certain useful indications for possible future improvements of the current regulations.

The aim of this Report is therefore to set the serious flooding in an analytical and complete way, by means of a detailed analysis of the phenomenon, supported by scientific methods, with the purpose to reduce, as far as practicable, the range of variables - among those which contribute to cause a flooding - predictable, thus preventable.

On 13 January 2012, whilst the Costa Concordia was in navigation in the Mediterranean Sea (Tyrrhenian sea, Italian coastline) with 4229 persons on board (3206 passengers and 1023 crewmembers), in favourable meteo-marine conditions, at 21 45 07 LT (local time) the ship suddenly collided with the "Scole Rocks" at the Giglio Island. The ship had just left the port of Civitavecchia and was directed to Savona (Italy).

The ship was sailing too close to the coastline, in a poorly lit shore area, under the Master's command who had planned to pass at an unsafe distance at night time and at high speed (15.5 kts). The danger was considered so late that the attempt to avoid the grounding was



useless, and everyone on board realized that something very serious was happening, because the ship violently heeled and the speed immediately decreased.

The vessel immediately lost propulsion and was consequently effected by a black-out. The Emergency Generator Power switched on as expected, but was not able to supply the utilities to handle the emergency and on the other hand worked in a discontinuous way. The rudder remained blocked completely starboard and no longer handled. The ship turned starboard by herself and finally grounded (due to favourable wind and current) at the Giglio Island at around 23.00 and was seriously heeled (approximately 15°).

From the analysis carried out under the direct coordination of the Master, the seriousness of the scenario was reported after 16 minutes. After about 40 minutes (22 27) the water reached the bulkhead deck in the aft area.

The assessment of the damage was continued by the crew, realizing, at the end, that watertight compartments (WTC) nos. 4, 5, 6, 7 and 8 were involved. These WTCs accommodated, among others, machinery and equipment vital for the propulsion and steering of the ship, such as:

- within WTC 4 main thrusts bearings and hydraulic units, machinery spaces air conditioning compressors;
- within WTC 5 propulsion electric motors (PEM), fire and bilge pumps, propulsion and engine room ventilation transformers, propulsion transformers;
- within WTC 6 three main diesel generators (aft);
- within WTC 7 three main diesel generators (fwd); and
- within WTC 8 ballast and bilge pumps.

Only after the following days, it was discovered that the breach was 53 meters long.

The Master did not warn the SAR Authority of his own initiative (the warning was received by a person calling from shore) and, despite the SAR Authority started to contact the ship few minutes after 22 00, he informed these Authorities about a breach only at 22 26 02, launching the related distress only at 22 38 (on insistence of Livorno SAR Authority).

However SAR activities had started at 22 16, when Livorno Authority had ordered the GDF Patrol Boat 104, already in the area, to approach the Concordia. From the above mentioned time the following SAR resources were involved: 25 patrol boats, 14 vessels, 4 tugs, 8 helicopters.



Only at 22 54 10 the abandon ship was ordered but it was not preceded by an effective general emergency alarm definitely (several passengers – in fact - testified that they did not catch those signal-voice announcement). The first lifeboats result being lowered at 22.55 and at 23:10 they moved to the shore with the first passengers on board.

Crewmembers, Master included, abandoned the bridge at about 23 20 (one officer only remained on the bridge to coordinate the abandon ship).

At about 24 00 the heeling of the vessel seriously increased reaching a value of 40°. During the rescue operations it reached 80°.

At 00 34 the Master communicated to the SAR Authorities that he was on board a lifeboat with other officers.

All the saved passengers and crewmembers reached Giglio Island (the ship had grounded just few meters from the port of Giglio). First rescue operations were completed at 06 17, saving 4194 persons. Three more persons were put in safety on 15 January.

The rescue operations continued and on 22<sup>nd</sup> March the last victim was found. The number of victim is 32, and 2 of these are still missing (one passenger, one crewmember).

The person died are 26 passengers and 4 crewmembers.

Environment operations immediately took place recovering within the 24 March the 2042.5mc of oils.

Caretaking of seabed is still underway, as well as wreck recovering, which started last June.

The analysis of this casualty briefly puts in evidence the following results:

- a. The navigation phases before the impact are to be considered as a crucial aspect, because they relate with the causes originating the accident. In particular, the focus is on the behaviour of the Master and his decision to make that hazardous passage in shallow waters. The computer simulation somewhat confirmed delays in the ship's manoeuvring in that particular circumstance. In this respect, the following critical points can be preliminarily indicated as contributing factors to the accident:
  - shifting from a perpendicular to a parallel course extremely close to the coast by intervening softly for accomplishing a smooth and broad turn;
  - instead of choosing, as reference point for turning, the most extreme landmark (Scole reef, close to Giglio town lights) the ship proceeded toward the inner



- coastline (Punta del Faro, southern and almost uninhabited area, with scarce illumination);
- keeping a high speed (16 kts) in night conditions is too close to the shore line (breakers/reef);
- using an inappropriate cartography, i.e. use of Italian Hydrographical Institute. chart nr. 6 (1/100.000 size scale), instead of at least nr. 122 (1/50.000 size scale) and failing to use nautical publications;
- handover between the Master and the Chief Mate did not concretely occur;
- bridge (full closed with glasses) did not allow verifying, physically outside, a clear outlook in nighttime (which instead could have made easier the Master eyes adaptation towards the dark scenario).
- Master's inattention/distraction due to the presence of persons extraneous to Bridge watch and a phone call not related to the navigation operations;
- Master's orders to the helmsman aimed at providing the compass course to be followed instead of the rudder angle.
- Bridge Team, although more than suitable in terms of number of crewmembers, not paying the required attention (e.g. ship steering, acquisition of the ship position, lookout);
- Master's arbitrary attitude in reviewing the initial navigation plan (making it quite hazardous in including a passage 0,5 mile off the coast by using an inappropriate nautical chart), disregarding to properly consider the distance from the coast and not relying on the support of the Bridge Team;
- overall passive attitude of the Bridge Staff. Nobody seemed to have urged the Master to accelerate the turn or to give warning on the looming danger.

Therefore the accident may lead to an overall discussion on the adequacy, in terms of organization and roles of Bridge Teams.

- b. The General Emergency Alarm was not activated immediately after the impact. This fact led to a delay in the management of the subsequent phases of the emergency (flooding-abandon ship process). With regard to the organization on board, the analysis of crew certification, of the Muster List (ML) and of the familiarization and training highlighted some inconsistencies in the assignment of duties to some crewmembers.
- c. In addition, the lack of direct orders from the Bridge to crew involved in safety issues somehow hindered the management of the general emergency-abandon ship phase and contributed to initiatives being taken by individuals. The presence of different backgrounds and basic training of crew members may have played a role in the management of emergencies.
- d. About the different scope of the Minimum Safe Manning (MSM) document and the Muster List (ML), the SOLAS regulation V/14.1 requires that the ship shall be



- sufficiently and efficiently manned, from the point of view of the protection of the safety of life at sea. This regulation makes reference, but not in a mandatory way, to the Principles of Safe Manning adopted by the Organization by Resolution A.890(21) as amended by resolution A.955(23).
- e. Too often the scope of the Muster List is confused with that of the Minimum Safe Manning. In fact, while the crew designated in the MSM has to meet the STCW requirements for being appointed to specific safety tasks aboard the ship, this may not be the case for those crew members to whom the same safety tasks are assigned through the ML (and not through the MSM).
- f. A combination of factors has caused the immediate and irreversible flooding of the ship beyond any manageable level. The scenario of two contiguous compartments (WTC 5 and 6) being violently flooded - thus in a very short period of time after the contact (for WTC 5 the time for its complete flooding was only few minutes) already represents a limit condition, as far as buoyancy, trim and list are concerned, in which the order for ship's abandon is given to allow a safe and orderly evacuation.
- g. The ship stability was further hampered by the simultaneous flooding of other three contiguous compartments, namely WTCs 4, 7 and 8. The flooding of these additional compartments dramatically increased the ship's draught so that Deck 0 (bulkhead deck) started to be submerged. Also, the effect of the free surface created in these compartments prior to their complete flooding (occurred in about 40 minutes) was detrimental for the stability of the ship, causing the first significant heeling to starboard, which increased more and more the progressive flooding of adjacent WTC 3. In WTC 3 the water entered from the bulkhead deck (Deck 0), through the stairway enclosures connecting such deck to Deck C. 45 minutes after the contact, the heeling to starboard reached 10°, and just before grounded 1h 09' after the impact almost 20°. Then, 15' after grounded, the heeling was more than 30°.
- h. A concomitant critical factor, caused by the severe and fast income of water, was the immediate loss of propulsion and general services located in WTCs 5 and 6.
- i. One of the consequences was that the various high capacity sea-water service pumps (capacity between 500 to 1300 m3/h, fed by the main switchboard only) that were fitted with a direct suction in the space where they were located, became unavailable.
- j. It is noted that the rules applicable to the Costa Concordia did not require the installation of a flood detection system in watertight compartments, and that the ship was fitted, on a voluntary basis, with a computerized program capable to verify the compliance of the loading conditions with the acceptance criteria set out in SOLAS Chapter II-1. Therefore, said program was not (and was not required to be)



- designed to provide direct information on the calculation of the residual damage stability during the flooding.
- k. The further analysis related to the sequence of the functioning of the Emergency Diesel Generator (black-out of the main electrical network, isolation of the emergency network and automatic starting of the emergency diesel generator), allowed to show that due to the high complexity of the electric production/distribution network (bearing in mind that the violent impact and the enormous quantity of water that invaded the vital parts of the ship) created critical aspects that generated uncontrollable consequences and damage, even invisible, rightly so imponderable. For this reason the connection between the Emergency Diesel Generator and the related Switchboard, which initially worked and after collapsed, and then worked forcedly in a discontinuous way.
- I. Another factor that may have impaired the management of the situation was the lack of orders according to the Muster List addressing disoriented of course the crew assigned on the base of the Muster List, taking into account this specific emergency. Some contribution in the disorienting situation could be due also to the wireless communication system, which is not supplied by emergency power but the key persons were all equipped with PMR devices, and therefore those wireless breakdown was not influent.
- m. Poor consideration can be made about the five contiguous watertight compartments, where most of the vital equipment of the ship was located, because no residual stability could have been maintained either by the Costa Concordia or any other ship. However the stability calculation and simulation showed that the ship responded to the SOLAS requirement applied to her.

Finally, after the casualty, caused by the Master in combine with his officers staff present with him on the bridge, the coordination lack in the emergency - due to not applying the related SMS procedures and not following these as the best guideline to face the serious event - resulted the main and crucial unsuccessful factor for its management. Master together with some of the staff deck officers, as well the Hotel Director, failed their role determining a fundamental influence for reaching the above mentioned fail. Moreover, spite off the DPA was continually warned about the serious development of the scenario (meanwhile the Master was in the bridge, in fact their dialogue, although discontinue, started at 21 57 58 and finished at 23 14 34), he never thought (as declared during two interviews with the Prosecutor) to speed up the Master to plan the abandon ship. This could represents an indirectly contributing factor, even if the Master minimized (till 22.27 hours) the information about the seriousness of the situation towards the DPA. In fact, this last key person should have speed up the Master, at least in terms of his own moral obligation.



It is worth to anticipate that, according with the evidences found at the end of the present investigation, Costa Concordia resulted in full compliance with all the SOLAS applicable regulations, matching therefore all the related requirements once she left the Civitavecchia Port on the evening of the 13 January 2013.

As above anticipated, the analysis and the relevant lessons learnt allowed however the identification of a series of interesting measures, for details we readdress you to chapter VI, titled "recommendations". They regard, among other things, stability and flooding, hull, vital equipment, emergency powering, redundancy of equipment, emergency management, minimum safe manning, muster list, and so on. Some of them could represent, if accepted and brought into force in a very short time, a must to improve the safety of very large cruise ships, even for existing ship.

Those above mentioned recommendations have been made, despite the human element is the root cause in the Costa Concordia casualty.

After this investigation, there is the opportunity to deliver in the hands of the International Maritime Community some suggestions regarding as the naval gigantism, represented in this case by the Very Large Cruise Ships, to face this actually and rising wonder through to the following items should be focused systematically also in the future:

- mitigate the human contribution factor with education, training and technology;
- operate day by day directly to support the shipping industry (shipbuilding), investing in the innovation technology;
- stress all the maritime field cluster to make the maximum contribute for the related study and consequent technical research.

Therefore, the above summarized recommendations have to be considered the starting point of the action taken consequently to this extraordinary tragedy, since we believe that many other things could be done, reflecting on the deep and taking time to react more, among others, with the three suggestions fore mentioned.

In conclusion it is needless to put in evidence that the case of the Costa Concordia is considered by this Investigative Body (and we believe by everyone in the maritime field) a unique example for the lessons which may be learnt, despite the human tragedy and the Master's unconventional behaviour, which represents the main cause of the shipwreck.

it is worth to anticipate, closing this summary, that the human element is again the root cause in the Costa Concordia casualty, both for the first phase of it, which means the unconventional action which caused the contact with the rocks, and for the general emergency management.

It is also worth to point out, moreover, that the Costa Concordia casualty is, first of all, a tragedy, where and that the fact of 32 decedents and 157 injured, would have depended



only by the above mentioned human element, which shows inadequate proficiency by key crewmembers.<sup>1</sup>

<sup>&</sup>lt;sup>1</sup> Some elements of the present report are partially extracted by the Leghorn Maritime initial Investigation and by the technical report forwarded by the consultants team appointed by the Grosseto Trial Office



#### 2. FACTUAL INFORMATION

#### 2.1 Ship Facts

Name: Costa Concordia

Flag: ITALY

IMO number: 9320544

Number of registration: Nr. 73 of the International Registers of the Port of Genoa

Ship Type: INTERNATIONAL PASSENGER

Identification: IBHD

Ownership and management: COSTA CROCIERE SPA

Details of construction YEAR 2006 - FINCANTIERI BOATYARDS SPA

Set keel: (to be added)

Length: 247.37 mt

Width: 35.5 mt

Height: 11.2 mt

Draft: 14.18 mt

Tonnage: 114,147 t.

Length in between pp.: 247.4 mt

Hull Material: Steel

Passenger capacity: 3780

Propulsion Type: Fixed pitch propeller

Main engines: 2

Electricity generation: Diesel Electric

Propellers: 2 fixed pitch

Thrusters: (aft 3 x 1720 KW - bow 3 x 1720 KW)

Maximum speed: 21.5 kts



## Minimum Safe Manning<sup>2</sup>

Grade / Function	Certificate (Rule STCW)	Operating Area
		Unrestricted
Master	II / 2	1
Second Master	II / 2	1
Chief Mate	II / 2	1
Mate	II / 1	4
Chief Engineer	III/2	1
2 <sup>nd</sup> Chief Engineer	III / 2	1
2 <sup>nd</sup> Engineer	III / 2	1
Engineer	III / 1	5
GMDSS Operator	IV / 2	1
Bosun	II / 4	1
2 <sup>nd</sup> Bosun	II / 4	2
Able Seaman	II / 4	1
Carpenter	VI / 1	2
Plumber	VI / 1	2
Ordinary Seaman	VI / 1	1
Foreman	VI / 1	1
Motorman	III / 4	1
Fitter	VI / 1	2
Electrician	VI / 1	5
Oiler	III / 4	3
Freezer	VI / 1	1
Engine boy	VI / 1	1
Chief Purser	VI / 1	1
Doctor	VI / 1	1
Nurse	VI / 1	1
Total		75

<sup>&</sup>lt;sup>2</sup> The present Functions are indicated as written on the Costa Concordia approved Minimum Safe Manning



#### 2.2 Voyage particulars

Departure: Port of Savona

Ports of Call: TOULON<sup>3</sup>, BARCELONA, PALMA DE MALLORCA, CAGLIARI-PALERMO,

CIVITAVECCHIA.

Arrival (term cruise): SAVONA (destination is not reached).

Voyage type: WEEKLY CRUISE IN THE MEDITERRANEAN

Crew Composition: 1023 MEMBERS



Ship's itinerary

### 2.3 Information about the marine casualty

Event Type: CONTACT - BREACH - BLACK OUT

Date and Time: 13/01/2012 - 21:45

Scene of the accident: GIGLIO ISLAND - MAR TIRRENO C.LE - ITALY

Position: LAT. 42 ° 22 ', 20 N - LONG. 10 ° 55'50 E Weather and sea conditions: ROUGH SEA - NE 4;

<sup>&</sup>lt;sup>3</sup> Originally planned route Marsiglia.



## WIND 17 KNOTS E-NE(Annexes 1-2-3-4)

VISIBILITY 'PARTLY CLOUDY

Ship operation: IN NAVIGATION

and part of the journey: From Civitavecchia to Savona

Part of the stricken ship: hull LEFT AFT

**Consequences:** VERY SERIOUS ACCIDENT:

DEAD OR MISSING: 32.

INJURED: 157 of which 20 with need for admission to hospital.

TOTAL LOSS OF THE SHIP

#### 2.4 Search and Rescue Activities

#### 2.4.1 National SAR Organization

Italy has adopted the Convention of Hamburg which has already been implemented since September 1994. With a special legislative measure was entrusted to the Italian Coast Guard Headquarters the task to guarantee the organization of search and rescue services throughout its own SAR region employing, therefore, the function of MRCC (Maritime Rescue Coordination Centre). The entire Italian SAR region is then divided into 16 Maritime Rescue Sub Centres (MRSC), 15 of which are part of many departments and one to the Maritime Authority - Maritime Authority of the Messina Strait. The entire national organization has men and vessels and aircraft highly skilled and sufficiently distributed throughout the journey coast of the country. The M.R.C.C. Italian, employees M.R.S.C. together with 295 U.C.G. (Coast Guard Unit) may request in case of need the assistance of vessels and aircraft belonging to all the government departments or private organizations.

#### 2.4.2 Agencies and Departments SAR organization involved

M.R.S.C. Department of Livorno is the element of organization that at 22:06 received the news of unspecified problems on board the cruiser Costa Concordia by Prato Carabinieri station. These were, in turn, informed by the mother of a ship passenger that reported the collapse of a portion of a room ceiling for refreshment and, also, spoke about an order given to passengers of wearing life jackets. It is the M.R.S.C. that has kept in touch with the ship and coordinated SAR operations since the casualty occurred in the SRR of responsibility. Sent its own naval units and coordinated intervention of naval and air units belonging to other Italian Coast Guard and others government and private.



- IMRCC has contributed to the planning of intervention and to coordinate vessels, aircraft and divers of the Italian Coast Guard, beside, sent his men to support the operations.
- U.C.G. Civitavecchia: as registered on books of the operations room at 22:07 (22:02:18 by VDR), contacted the C/s Costa Concordia because between 22.00 and 22.05 hours had received some requests for information relating to the same ship. Someone on Board had reported a momentary power failure and that the situation was under control. Then it has contributed to relief efforts by sending their vessels and harbour tugs under the coordination of MRSC Livorno.
- M.R.S.C. Rome has contributed to the rescue by sending its own patrol boat under the coordination of MRSC Livorno.
- M.R.S.C. Olbia: contributed to the rescue by sending their naval patrol boats under the coordination of MRSC Livorno.
- U.C.G. Portoferraio: contributed to the rescue by sending their naval patrol boats under the coordination of MRSC Livorno.
- U.C.G. Porto Santo Stefano: contributed to the rescue by sending their patrol boats under the coordination of MRSC Livorno. It also organized the transfer of the survivors (from the Island of Giglio) to Porto Santo Stefano and first identification operations and contributed to the operations of first aid.
- U.C.G. Isola del Giglio cooperated, on the island, in first aid operations to survivors and to transfer the same people to the port of Porto Santo Stefano.
- Section 1 C.G. Helicopters Luni-Sarzana: is the air base from which three helicopters belonging to Italian Coast Guard took off.
- GC Diver Unit 1: based in San Benedetto del Tronto has worked on underwater scenery with its own personnel.
- GC Diver Unit 2: based in Naples has worked on underwater scenery with its own personnel.
- GC Diver UNIT 5: based in Genoa has worked on underwater scenery with its own personnel.



# 2.4.3 Naval units and aircrafts of the Italian Organization used in the early SAR operations until the morning of the day 14.01.2012.

- n. 13 Italian Coast Guard patrol boats of which;
- n. 2 patrol boat of M.R.S.C. Livorno;
- n. 2 patrol boats U.C.G. Civitavecchia;
- n. 1 patrol boat of M.R.S.C. Rome;
- n. 1 patrol boat of M.R.S.C. Olbia;
- n. 2 patrol boats U.C.G. Portoferraio;
- n. 3 patrol boats U.C.G. Porto Santo Stefano;
- n. 1 patrol boat UCG Porto Ercole;
- n. 1 patrol boat UCG Talamone
- n. 3 helicopters of the 1st Section of the Coast Guard Aircraft Base Luni-Sarzana

# 2.4.4 Naval and aviation units of other government departments and private companies used in the early SAR operations

- n. 7 Patrol boats of Italian G.d.F.;
- n. 3 Patrol Boats of Italian Carabinieri ;
- n. 1 Patrol Boat of Italian Polizia di Stato;
- n. 1 Patrol boat Firebrigade
- n. 1 Rhib Firebrigade
- n. 2 Helicopters of Italian Navy;
- n. 1 Helicopter of Italian Air Force;
- n. 2 Helicopters of G.d.F;
- n. 14 Merchant vessels
- n. 4 Tugs.

#### 2.4.5 Chronology about most significant events

At 21:45:07 (VDR) of 13.01.2012 the hull of the ship, left side, crash into the rock further east of the islands "Le Scole".

At 22:06 the M.R.S.C. Livorno is contacted by the Carabinieri of Prato (Appendix. 1) stating that they have received the phone call from the mother of a passenger who reported to make aware that on board of the ship, after the collapse of a portion of the ceiling of a room for the rest of the passengers, was ordered to wear life jackets.

At 22:14 the M.R.S.C. Livorno identifies the ship, on the A.I.S. at Punta Lazaretto (Giglio island) at the point of Lat. 42 ° 22.1 'N Long. 010 ° 55.32 'E . The SAR authority contacts the cruiser that reports to have a blackout for about 20 minutes, without



formalizing any request for assistance, though the Master on 22:00:57 makes already aware that three adjacent compartments flooded (compartments 5, 6 and 7).

At 22:16 MRSC Livorno orders the immediate displacement of the patrol boat G. 104 of the G.d.F., in this area for other reasons, in order to verify the current situation. It 's the first emergency naval unit to reach the point, at 22:39. The same unit will then be appointed O.S.C.

At 22:25:15 (VDR) the Master of the ship, contacted by MRSC Livorno, communicates that the ship has a hull breach, on the left side, that is causing a gradual heel, that on board there are dead or injured people and he only requires the assistance of a tug. At this point M.R.S.C. Livorno is ready to take on the situation of emergency to operate in the operational situation now ongoing: from Porto Santo Stefano leaves the SAR unit "CP 803", and are alerted crews of all dependents SAR patrol boats. Is decided to hijack in zone all ships can provide assistance and identifies, through the A.I.S, ships ALESSANDRO F. "and" GIUSEPPE SA ".

22:36:34 hours (VDR) the ship is contacted again by MRSC Livorno. The bridge communicates moreover that heeling is increasing, and only after the same stresses MRSC, declares to be in distress. He notifies also, to have on board 3208 passengers (in reality 3206) and 1023 crew members (in each case in a different number from that stated at the Port of Civitavecchia on departure: 3216 passengers and 1030 members of crew). Following, therefore, MRSC Livorno orders, in sequence, the intervention of rescue units as well as the employment of two tugs from Civitavecchia (will be added subsequently one more tug coming always from Civitavecchia and a fourth coming from Piombino). After this, MRCC Rome announced the activation of the Operations Centre of Civil Protection in Rome.

22:39 hours The patrol boat "G. 104" of G.d.F. informs MRSC Livorno to have come alongside the vessel that looks visibly down by the stern, reporting back at 22:44 that the ship is resting on the starboard side on the bottom, the weather conditions are good. 22:45:08 hours (VDR) MRSC Livorno contacts the Master of the ship which affirms that the unit is still floating and trying to manoeuvre in order to bring the ship to the shore and at anchor, even though it really is not able to control neither propulsion nor rudder. Comes from the Giglio island, on the instructions of local UCG, the passenger ship "Aegilium." meanwhile also converge in the area the SAR patrol the UCG of Portoferraio, a patrol boat of the State Police and MRSC Livorno order take-off in the helicopter operational readiness of the Coast Guard from the base of Luni-Sarzana.

22:54:10 hours (VDR) Through the "Publ address system" is communicated the "Abandon ship order" (solicited to the ship by MRSC Livorno).

22:55 hours UCG Civitavecchia receiving a communication from the local State Police who reports that the ship is launching the lifeboats with passengers on board (in fact, the operation is already in place for some time as evidenced by the fact that at the same

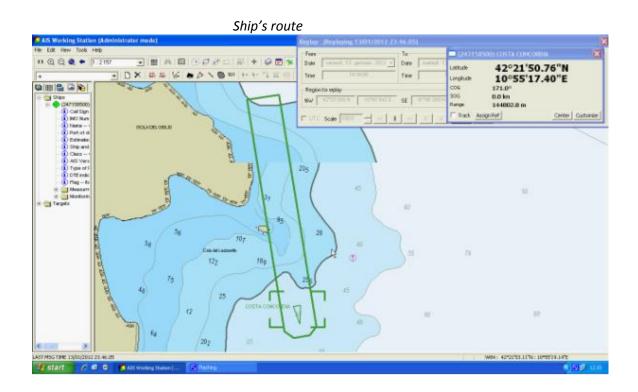


time the M / V  $^{\circ}$ G. 104, $^{\circ}$  warns the M/n  $^{\circ}$ Aegilium $^{\circ}$  to pay attention because there are already three lifeboats in the water ).

22:57 the FCC communicates to MRCC Rome that the abandon ship has begun .

22:57:41 hours (VDR) The Master of the Costa Concordia inform the MRSC Livorno to have ordered the abandon ship.

22:58 M/n Costa Concordia is practically still in its final position. Point of sinking in position 42° 21'50 .76 "N 010° 55'17 .40" E (Isola del Giglio - Cala del Lazzaretto).



23:10 hours the patrol boat "G. 104 "tells MRSC Livorno lifeboats begins to move and heads for the harbour of Giglio island, the liferafts, however, are towed by the SAR UCG Porto Santo Stefano and placed alongside the ferry" Aegilium ".

Other vessels converge in the area.

23:35 hours MRCC Rome contact the FCC who announced that the abandonment is almost complete.

23:38 hours MRSC Livorno contact by phone the ship's Master that reports to suppose there is still on board the presence of about 200/300 people including passengers and crew. This value is confirmed (300/400), from the M / V  $^{\circ}$ G. 104  $^{\circ}$ .

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At 00:00 the scenario changes. In fact, the ships starts to list on the right side and the list becomes such as to create significant difficulties in embarking on life-saving



appliances on the left side, thus creating three large groups of people (bow, centre and stern of the ship). In view of the simultaneous presence of shipwrecked at sea and the need to search and recover even within the now submerged part of the ship, Livorno MRSC dispose the activation of the divers teams: UCG Civitavecchia Patrol reports that the "Buratti" (G. 200) of GdF., arrived in the area of the accident, has two divers on board, and also requires the activation of the local fire brigade divers as well as those of the Coast Guard.

00:18 hours the OSC informs about the presence of a hundred people on the left side of the ship. Three minutes after it reports that several passengers, in a panic, began to jump into the water and orders that the rescue units proceed to pick them up; MRSC Livorno orders all vessels engaged in rescue operations to put their liferafts at sea in order facilitate the rescue of survivors. Meanwhile, two patrol boats (CC 711 and CC272) are sent on the starboard side of the ship to see if there are any survivors in the water between she and the coast.

00:27 hours given the presence of multiple aircraft in the operations area and its narrowness, MRSC Livorno appoints helicopter "Koala 9.9" Coast Guard "Coordinator of the air traffic", which will be replaced in that duty ( 04:10 hours) by HH3F Air Force helicopter.

00:34 hours MRSC Livorno contacts , after several attempts, on the mobile phone, the Master of the Costa Concordia, which refers about the landing of all persons on board. To the requests of clarifications relating to what is happening on the left side, the Master declares to be found along with a sailor on board a lifeboat on the opposite side; he also reports that it is engaged in the recovery of some survivors. When asked to know who has remained on board to coordinate abandon ship operations , he replies that the entire crew has landed.

00:36 hours the patrol boat "G. 104" communicates to MRSC Livorno that there are at least 70/80 people on board the ship, including elderly and children, and this information is confirmed by an helicopter that also refers about the presence of other people at sea. 00:41 Hours The FCC calls MRCC Rome in order to ask for assistance as it considers the actual situation very critical of the ship being completely listed to the right side for 90°, about 50 people are no longer able to leave the ship, and considers the intervention of helicopters also announces that - except for a person - he has no news about injuries and that the Master is not on the ship.

00:42 Hours MRSC Leghorn contact the ship's master who says that there seems to be a hundred passengers on the ship; MRSC Livorno strongly urges the ship's Master to go on board with the other officers to coordinate the disembarking passengers still on board

00:53 begins the evacuation / rescue of people still on the ship by helicopter and continue the rescue of the survivors with the help of the media occurred in the area.

**CONT** 

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01:35 hours the OSC updates MRSC Livorno about the situation and report information gathered by a passenger who reported that on board there are still about 400 people assisted by crew members that coordinate the disembarking on the port side.

02:00 am the patrol SAR "CP 892", as requested by MRSC Livorno, takes on board the first team of seven fire-fighters with thermal cutting equipment (to release any people trapped inside the ship). This team will be joined by two other similarly equipped.

03:44 hours is estimated to have still on board the presence of at least 40/50 people.

04:20 hours the OSC updates the situation, it is in progress the disembarkation of people, through the aft side ladder of people still on board, collected by the M / V SAR "CP 305", no additional transfers by winch, are on board, on patrol, three fire-fighters and two Coast Guard specialists rescuer.

04:30 MRSC Livorno orders that a motor lead aboard the Costa Concordia, the Safety Officer, Mr. Pilgrim, with a team of fire brigade to assist the rescuer in the search for the missing people.

05:15 another team of Fire Department boarded the ship to see if there are still people trapped on board and recovered shortly after, two traumatized.

06:17 hours the first rescuers suspend search operations on the ship. Subsequently the research on board will continue seamlessly. The Fire Department will coordinate the exploration of the ship, both in the emerged and immersed part of the ship, in searching for missing people. MRSC Livorno, however, will continue until 25 January the search at sea, on increasingly large areas, based on the calculation of the drift due to the current. Finally, the rescue operations, between the send time of the first patrol hoat at 22:16 of

Finally, the rescue operations, between the send time of the first patrol boat at 22:16 of 13.01.2012 and the moment in which all persons visible and immediately reachable were landed (hours of 06:17 14.01.2012), were conducted with the use of the rescue means referred to in paragraphs 2.4.3 and 2.4.4.

The data, then corrected, supplied by the company indicate that there were on board the vessel at the time of the accident 4,229 people, including 3,206 passengers, as follows:

- 2954 adults:
- 200 children (under 12 years);
- 52 babies (under 3 years);(19 of which are in need of assistance)
- 1023 crew.

At 22:57, as described above, and began to abandon ship with the launching of survival crafts. The lifeboat reached the port of the island of Giglio own rafts while you were towed by the media in attendance.

The people present at the stern and amidships reached emergency vehicles through a boarding ladder placed the stern , at the base of which did alternate patrol boats of the Coast Guard "CP803", "CP868" and "CP305" for the rescue of survivors and their subsequent transfer to the survival craft or other units for landing in the port of the Giglio island. since it was not possible to be able to fix in safety to the hull of the ship, patrol



boats were alternated in the operations of disembarkation of passengers performing a particular manoeuvre where it was expected the use of a unit class 300 (M / V SAR "CP 305" of UCG Civitavecchia) used as a "platform", held adjacent to the hull of the ship by a class 800 patrol boat , which alternated in the task and transferred the survivors of other units for the subsequent landing in the port of Giglio.



Some people in the bow area that were in hardly accessible places were recovered by Navy (2 people) and Coast Guard helicopters winch (16 people).







The survivors rescued by helicopters landed at the military airport of Grosseto.

People launched at sea were saved by rescue units. Three of these were recovered lifeless by units of the Coast Guard, G.d.F. and Police.

During the disembarking operations of the survivors were released from helicopters on the ship two air rescue specialists of the Coast Guard that, beside providing for the evacuation of some people by helicopter, sent the survivors to the only escape way and that was the boarding ladder stern. Staff of the Fire Brigade, however, came on board with the help of the patrol boats.

In the following days continued the search and rescue operations with the use of divers team of the Coast Guard, Police, Navy and Fire Department. The search of any further survivor at sea continued with the patrol boats of the Coast Guard and of the other government departments that have contributed in the rescue operations as well as by helicopters.

The surface searches for the identification of possible survivors ended on 25.01.2012 and continued those inside the ship and the surrounding seabed.

January 15<sup>th</sup> have been recovered by divers of the Coast Guard two dead bodies in the corridor leading to the boats of the bridge 4. Fire brigade personnel have rescued two passengers Koreans alive inside the bridge 8 and a crew member wounded.

On January 16<sup>th</sup>, the Fire Department have recovered the body of a passenger in the corridor of the second deck of the bridge, in front of the booth No. 2422.

On January 17<sup>th</sup>, are recovered by Coast Guard divers five bodies, a member of the crew and four passengers, in the aft elevator of the bridge 4.



On January 21<sup>st</sup>, the body of a passenger is recovered by divers of the Coast Guard in the corridor leading to life rafts to the bridge 4.

On January  $22^{nd}$ , is retrieved by the Fire Department the body of a passenger inside the cabin n  $^{\circ}$  7421 of the bridge 7.

On January 23<sup>th</sup>, are recovered by divers of the Coast Guard, the bodies of two passengers by the deck 4 near the stairs connecting the bridge 3.

On January 24<sup>th</sup> is recovered, by the Fire Department, the body of a passenger at the end of deck 3 starboard side .

On January 28<sup>th</sup>, is retrieved by G.d.F. the body of a member of a crewmember outside the cabin n ° 8389 of deck 8.

On February 22<sup>nd</sup>, are recovered from Fire Department 4 bodies, all passengers, inside the elevators in the atrium of the bridge 4.

On February 23<sup>th</sup>, are recovered by firemen four bodies near the elevator at the bridge 4.

in the afternoon of March 22, during an exploration with the ROV in prevision of the opening of a new passage in the hull, have been found, including the ship's hull (deck 3) and the bottom, the bodies of five victims. The five bodies, four passengers and one crew member will then be retrieved March 26 by the Navy.



The final budget of the victims is, therefore, 30 people deceased and two bodies still missing as follows (Annex no. 5 decedents details):

number	age	gender	passenger	crew role	crew procurem ent services	status
1	6	F	X			DECEASED
2	37	М	Х			DECEASED
3	79	F	Х			DECEASED
4	25	М	Х			DECEASED
5	49	М		0	Х	DECEASED
6	30	F	Х			DECEASED
7	30	М			Х	DECEASED
8	67	М	Х			DECEASED
9	72	М	Х			DECEASED
10	30	М			Х	DECEASED
11	70	F	Х			DECEASED
12	69	М	Х			DECEASED
13	52	F	Х			DECEASED
14	60	М	Х			DECEASED
15	70	F	Х			DECEASED
16	70	М	Х			DECEASED
17	39	М	Х			DECEASED
18	23	F	Х			DECEASED
19	86	М	Х			DECEASED
20	72	F	Х			DECEASED
21	62	М	Х			DECEASED
22	70	F	Х			DECEASED
23	32	М			Х	MISSING
24	72	F	Х			DECEASED
25	71	F	Х			DECEASED
26	71	М	Х			DECEASED
27	35	F			Х	MISSING
28	67	F	Х			DECEASED
29	50	F	Х			DECEASED
30	49	F	Х			DECEASED
31	60	F	Х			DECEASED
32	73	М	Х			DECEASED



#### 2.4.6 Achievements

A total of 4197 people were rescued. Among these, about 1270 were rescued by the rescue units intervened directly under the coordination of MRSC of Livorno. In particular, the rescue units of the Coast Guard showed the following data:

- around 545 people transhipped from the Patrol Boat CP 305 and transferred to the port or bigger supporting rescue units;
- About 235 people gathered at the time of descent o board, thanks to the deployment of the liferafts provided (Patrol Boat CP 803, CP 868, CP 892 and CP 530);
- 80 people on board the Costa Concordia liferafts were tugged
- 16 people were rescued by helicopters;
- 4 people were rescued from the sea.

It is estimated that the remaining approximately 2930 people have abandoned the ship on the survival craft (boats and liferafts) and reached autonomously the coast.

The survivors were taken on the Giglio island and assisted by rescuers, including civil protection arrangement activated by the Mayor and the local population has also made available its own private homes. It was given adequate first aid under the coordination of the Prefecture of Grosseto (Provincial Civil Protection Authority).

# 2.4.7 Considerations on the measures taken and the ability to react after the event acknowledgment

Despite the criticism and reticent behaviour of both the staff of the ship and the Company, which did not provide immediate and complete information about the real emergency situation in which the ship was to the competent SAR Authorities persevered, among other things, to provide subsequently information not entirely true, and thereafter did fail to guarantee to passengers and rescue coordination authority that indispensable support that only the commanding staff of the ship is ought to give in such circumstances:

- First of it is worth to put in evidence that Italy manages, through his MRCC, the SAR exercise scheduled plan for each year, covering the national and international obligations on the reference according his own policy on SAR mission. In 2011, for instance, Italy carried out 1 International exercise in the Catania MRSC, and 7 national exercise. All the complex drills involved



- passenger ships, an one of these even a cruise ship. All the simulation were for serious emergency after a contact between two ships;
- The operational capacity of MRSC Livorno proved to be adequate to manage the coordination of operations;
- The development of the information held for the definition of the operational scenario was successful, and the intervention reaction was carried out without delay;
- The SAR procedures in force at national and local level have proved satisfactory and complete also with respect of alerting other State agencies and private vehicles involved in the operation;
- The exchange of information between MRSC Livorno, MRCC Rome and the other MRSC / UCG and with the resources made available by other government departments and private individuals was fast and efficient;
- The location and the number of specialized units for the search and rescue was sufficient to address the emergency;
- Only thanks to the intuition, the capacity and professionalism of Coast Guard personnel, that by their initiative has however alerted and then activated the rescue operations, that the casualty in question has not led to worst consequences;
- A total of 23 lifeboats out of 26 and 6 liferafts out of 69 were used and allowed rescue of survivors. While the lifeboat reached the shore and ferried persons over there, liferafts were tugged to transfer people on the Ferry "Aegilium".
   Around 2/3 of those total people on board have been saved by the life saving equipment belonging to C/s Concordia;
- People who delayed to leave the ship because they were not gathered on time for disembarking - due to short time available for arranging the abandon ship when the ship was not heavily listed - disembarked themselves by the only two embarkation ladders available on board (stern and bow positioned). Those two are in compliance with reg. III/11.7 - Solas 74 as amended, but not enough in this case (heeling > 20°), since the alternative hydraulic devices, that should have replaced those fittings, didn't run due to the heavy list.



#### 3. NARRATIVE

#### INTRODUCTION

The C/s COSTA CONCORDIA left Civitavecchia port at 19:18 hrs of 13<sup>th</sup> January 2012 heading to Savona with 3206 passengers and 1023 crew members.

The staff on duty on the bridge is made from 1 Deck Officer, holder of the duty, from the 2nd Deck Officer (alongside the 1st to handover), from the 3rd deck officer, an Apprentice and the Helmsman.

At 21:00:10, in position 42 ° 18'25 "N - 011 ° 10'48" E (230 ° detection of Punta Secca del Giglio island at a distance of 4.2 miles), and is following a route of 302 ° at a speed of 15.8 knots.

At 21:03 the ship starts a series of yaws to the left ending at 21:11:35 in position 42 ° 19'18 "N 011 ° 06'57" E where route takes 279 ° and a speed of 16 knots, the bow of the ship is directed to the Giglio island.

At 21:19:02 the 1st Deck Officer contacts by phone the Master, as per the instructions given after the departure from Civitavecchia, informing him that are to stay at 6 miles from the Giglio island and that will reach the beam at 21:44.

According to the course planned before departure and speed assumed the ship would reach the point of turn fixed to pass the island of Giglio near the coast at about 21:39.

It is noted that on the bridge are also present the Chief Purser, the Metre and the catering services Manager.

At 21:34:36 the Master comes on the bridge and orders the helmsman to move the rudder in manual mode.

At 21 36 02 the 1st Deck Officer ordered the helmsman to come alongside for 285 and 290 degrees after about 1 minute.

From 21 37 11 to 21 38 47 Master is engaged in a phone conversation with a person and ask him about the safe distance from the coast of Giglio there is a safe depth enough to pass, he replies that it is safe till 0,3/0,4 miles away from the island.

At 21:36:35 (VDR) Masters orders to set on radar a distance circle of 0.5 miles.

At 21 39 14, with a 290 heading, the Master takes the command of the watch.

At 21 39 30 with **speed 3.15** Master orders the helmsman to go for 300, and at 21 40 00 orders to **increase to 16 knots** and then to pull "gently" to 310°.



Till this point the ship is still on the course as planned and the radar displays a VRM at 0.5 miles. The bow heads towards "Punta Capo Marino" and the ship proceeds, at a distance of 1.35 miles and a speed of 15.4 knots.

The Master now gives orders to the helm for "bows" moves away from the planned course, starting a yaw to starboard wider than planned, thus approaching Giglio island.

At 21:40:48 the Master orders, in English, ".. 325 .." the helmsman answers, to confirm the order ".. 315 ..", the First Deck Officer intervenes to correct the interpretation of the helmsman but pronounces ".. 335 .." then the Master reiterates its order ".. 325 .." and then the Helmsman confirms ".. 325 ..".

The ship is at about 0.5 miles far from the coast.

The data show that VDR when the VRM circle "touches" the shore is going to be deactivated.

At 21 42 07 is ordered 330 and the helmsman answered correctly.

At 21 42 40 Master sends the 2nd Officer on the left wing, the speed is about 16 knots.

At 21 43 08 is ordered 335.

At 21 43 33 is ordered 340.

At 21 43 44 the speed is 15.9, the Master orders, always in English, ".. 350 ..", the helmsman does not confirm properly (it repeats 340) and the order is confirmed again, specifying the side "starboard" and warning that otherwise would end up on the rocks (taken from video recordings of the VDR to 21 43 46 the bow is oriented to 327°)

The turn is still in progress when the ship is at 21:44:05 in position 42 ° 21'05 "N 010 ° 56 'E, with the bow in the direction of "Le Scole " at 0.3 miles and a speed of 16 knots.

The turning radius is such that the ship is located 0.5 miles SW of the planned route so much closer to the coast than planned.

From this moment the Master starts giving orders no more for bows but for rudder angles and in sequence gives:

- 21 44 11 Starboard 10 (ten degrees to starboard);
- 21 44 15 Starboard 20 (twenty degrees to starboard);
- 21 44 20 hard to starboard (rudder fully starboard);
- 21 44 36 mid ship (centre) the bow is less than 150 meters from Scole rock, while the ship is off the planned course by more than 809 meters.;
- 21 44 43 port ten (ten degrees to the left), but the helmsman reaches only 5 degrees to the left;



- 21 44 45 port twenty (twenty degrees to the left) after this order the helmsman heads erroneously to starboard to correct himself and go alongside to port as requested by the Master, and then pulling again to the left as requested by the master, but spend about 8 seconds for the correction of the manoeuvre;
- 21 45 05 hard to port (rudder to the left). the helmsman runs correctly.

The Second Deck Officer from the left wing warns that the left side is gone aground, a second later it was heard a loud crash.

At 21 45 07 the ship collides into the rocks. The speed decreases to 8.3 knots, loses propulsion of the two engines, and adrift proceeds with direction of 350  $^{\circ}$ 

Master realizes to have collided with a rock, orders the closing of all watertight doors and aft, in 30" from 21 45 33 to 21 45 48, then orders the helmsman to give all the rudder to the left and after an initial misunderstanding between him, the First Deck Officer and the helmsman, this one confirms the order. At 21:45:48 (VDR) Master orders the helm to the centre and the pilot run correctly.

At 21 45 58 VDR communication audio in-dash highlight the Black Out, pumps rudders remain without electricity.

At 21:46:05 the emergency generator that provides power starts only for 41 seconds. In fact, from this moment onwards the emergency generator is not able to provide electrical power with continuity for ship's essential services , in particular the rudder and the bilge pump .

At 21:46:01 the Master orders rudder to starboard, the Helmsman confirms; subsequent orders given by the Master 21:46:43 - 21:46:46 midship and hard to starboard) even if executed will not have effect for the power failure of the steering pumps by electric energy emergency, the two rudders of the ship remain definitively without control to starboard.

The emergency batteries start but they provide only the emergency lighting and systems of internal communication.

Immediately after the crash, all the Officers go to the bridge.

Alarms for rudder failure, the balancing system of the ship and of the propulsion start; crew goes to the lower decks to check the damage and found that, after only 6 minutes by the impact, there is the presence of a waterway in two adjacent compartments which affected the workshop, the engine room, the main switchboard and the emergency switchboard. The water has reached the bridge A, and the ship lists to the left side.



At 21:52:32 the Chief Engineer orders to the Electrician Officer to start the EDG but there are problems but also to the emergency power grid that should take over to the supply of connected users. In fact, the emergency switchboard does not lock automatically to the EDG. Therefore, the crew makes some attempts by acting manually (with the use of a screwdriver) on QEE to urge the link and the connection with the DGE to the emergency power grid .

Such a "mechanical" remedy, which is repeated three times, is problematic and produces a discontinuous result due to non-operation of the cooling system of the generator, due to damage to a cooling fan, which produces the activation of the safety system of the motor on "high temperature" water; consequently the motor stops each time.

# At 21:54:47 is announced a blackout on board, passengers will be reassured that the situation is under control and that the technicians are working to restore the functionality of the ship.

At about 21:55 the Deputy Chief Engineer comes in the SCP (Electric Engine Control Room ) and verifies that the local PEM (local electric propulsion engines- compartment 5) is flooded meaning therefore that the compartments flooded are at least 3 (WTC5, WTC6 and WTC7). This situation is communicated to the bridge.

The ship, in accordance with SOLAS requirements, it can withstand flooding of two adjacent main compartments. However not contact the SAR organization i made in order to inform about the situation.

The instrumentation of the bridge is almost entirely in function thanks to the dedicated batteries (UPS) that can guarantee a certain degree of independence, the computer software used for the calculation of stability (NAPA), despite the dedicated UPS, is not working and the crew will try to re-activate it.

At 21:57:58 the Master has a first telephone contact with the Company and reports to the Fleet Crisis Coordinator that the ship hit a rock with the left side towards the stern, reports the dynamics of the casualty, adds that the propellers were not affected and is being assessed for damages, also announces that the ship is in blackout and that water is entering the stern that has reached the main electrical panel.

The Fleet Crisis Coordinator, received this information, incorrectly identifies the flooded local in that of the principal electrical engines (local PEM - compartment 5) and not in the compartment 6, where are positioned instead the DGs and the main electrical panel, and refers the information to the Technical Inspector of the ship which is located at the headquarters of the Company. The latter, who is not informed instead about blackout,



suggests that the vessel, with the use of the propellers of the bow, approaches to a shallow and give the anchor to assess the damage.

At 22:07, the ship contacted by the Operations Room of the Civitavecchia Harbour Master, refers only to have a black-out, but that **the situation is under control.** 

The 1st Deck Officer and the Deputy Chief Engineer during the inspection meet at the bridge 0 and continue inspection of the watertight compartments. Arrived at the bridge A to verify that there is a leakage of water from the water-tight door 24 and then deduce that the 4 compartment is flooded.

Therefore, the flooded compartments appear to be at least 4 (compartments 4,5,6 and 7)

At 22:05:27 the Fleet Crisis Coordinator receives reassuring information from Master which also reports that he had informed the Port of Civitavecchia to have suffered **only** a blackout.

Meanwhile SAR organization received different news about the situation of ship emergency . In fact, several passengers have informed their relatives or acquaintances on shore that have in turn informed the Police and the Coast Guard.

At 22:10 The Fleet Crisis Coordinator contact the ship Technical Inspector again informing him that the ship is in black-out and there is water even in the stern generators room.

At 22:10:36 the NAPA (Software stability) is running and will operate the Radio Officers and 3rd Deck Officer. Its operation, however, is not constant.

At 22:18 personnel in the ECR realizes he has lost all automation and that no system (balancing pumps, bilge, masses, etc..) can be put into operation. The data is reported to the bridge.

At 22:11 the ship is practically motionless (0.3 knots), begins then to drift and to shift the bow to starboard, heading SW for the combined action of wind, NE, and rudder positioned all to starboard.

At 22:12 the ship is identified by the OR in position 42 ° 22'24 "N - 010 ° 55'36" E - P.ta Lazzaretto near the island of Giglio; contacted by VHF, Safety Trainer reports that the unit is in "black out" and some checks are in progress; does not prompt other assistance. Between 22:10 and 22:15 the list goes from the left to the right side.

At 22:18:19 Master refers by phone to the Fleet Crisis Coordinator of the Company that there are problems with the emergency diesel generator, also reports that there are at least two compartments flooded, those of diesel generators (compartments 6 and 7); aware of



not having propulsion, he assumes that the ship can survive with only two compartments flooded.

Despite the serious actual situation (at least two compartments flooded, lack of propulsion, lack of power from the emergency generator and the failure of the bilge pumps) has not yet been given the general emergency and so far the Company has not made direct contact with the national SAR organization.

At 22:20:45 Master is updated about the flooding that affects the PEM, the main engines and stern generators one, two and three that is the compartments 5, 6 and 7.

At 22:22:22 the ship contacts the operations room of Civitavecchia Coast Guard asking the assistance of two tugs due to a breach, it is reported that the situation is under control thanks to the compartmentalization of the ship. Indeed,/0} correct information about the **actual situation** of flooding are not provided, stating simply that the situation is currently being assessed, that there are no injured or missing people and is necessary only the intervention of one tug.

At 22:26:38 the Master - worried - contacts by phone the company updating it on the actual situation.

At 22:28:36 the 1st Engineer to the motors reports to the ECR that there are cooling problems to the Emergency DG . The cooling fan motor DG water is stuck, the temperature is  $110^{\circ}$ .

The news is passed to the bridge, while the Chief Engineer at 22. 29. 27 order to staff present in DG Emergency room to re-start it.

At 22:29:24 the Chief Engineer reports to the bridge that the board power, the communications, and the Martec system (Software that manages the controls for emergency breach and fire) are out of service.

Meanwhile, the water continues to rise and flood through the fire doors at deck Zero, has also passed the aft elevators, kitchen and buffet preparation area.

At 22:30:08 some passengers enter by themselves on lifeboats even though the bridge has not yet been announced neither the abandon ship order, nor the general emergency alarm. At 22:30:07 the Chief Engineer, suggests to the Master to abandon ship.

At the same time in the Engine area, the Chief Engineer suggests to leave the Deck 0 (where the ECR). The Safety Officer agrees, but first asks the Master, which replies to still wait. At 22. 31. 33 engine staff, in clear danger, leave the ECR with the permission of the Safety Officer and moves to Deck 4.

At 22:33:26 the "general emergency" alarm is raised.

Ads are then issued in order to reassure the passengers, saying that the situation is under control



At 22:35:53 the Master decides to "abandon ship". The Master orders special instructions to the Cruise Director about the ad and, after , at 22 36 05, he makes the first announcement communicating to the passengers to go to the muster station.

At 22:36:34 the ship contacted again by the OR of the Leghorn Coast Guard station announced that the list is growing and declares "DISTRESS".

The OR of the Coast Guard station orders the intervention of rescue units.

At 22:36 the FCC of the Company, contacted by the Operations Room of the General Headquarters, reports that the ship had collided with a rock that caused a breach which resulted in the flooding of some compartments, since the ship is close to the coast of the island, the Master is considering whether to evacuate the ship, adding that passengers are kept informed of the situation and that the ship has a list of about 5 degrees.

At 22.40 the ship that is resting on the bottom with the right side, launches "DISTRESS" through the INMARSAT "C".

At 22:45:08 the master refers to the OR that the unit is still floating and that he is trying to manoeuvre to bring the ship to the shore and at anchor, even though it really is not able to control neither propulsion nor rudder.

As disposed by the Maritime Authority the Portoferraio SAR patrol boat, a State Police patrol boat, a Coast Guard helicopter took off from the base of Sarzana and the passenger ship "Aegilium" from the Giglio port converge in the area.

At 22:47.22 Master orders to drop the anchor. This operation is problematic, because initially the starboard anchor in fact stops with two chain shackles veered away, without reaching the bottom, and only then when the left anchor is veered away, re-starts to run at the same time the starboard anchor chain .At 22. 48. 04 the Master orders to the Second Master /1} to abandon ship from the right side. The Second Master coordinates from the bridge the communications transferring them the Trainer Officer that is instead the coordinator for the launching of the boats from the muster station. At the same time the 1st Deck Officer and Second Master, together, ask the Master to raise the abandon ship signal. The Master hesitates, because he is expecting that the second anchor is into the sea and engaged.

At 22. 48. 32 the 1st Deck Officer reads the inclinometer, constant 11 ° to starboard.

At 22 .49. 57 Second Master orders to prepare the first lifeboats at starboard side.

At 22. 50. 08 Master order lifeboats at sea 1,3,5,7.

At 22. 51. 15 Master informs the bridge to raise abandon ship order, and then urges it, but when asked to make the announcement he points out that it should be said, "Let passengers on shore." rather than that.



At 22. 53. 24 Master asks to the Second Master if the VDR recordings were downloaded but there isn't is not an understandable answer.

At 22:54:10 the Second Master through the "public address system" communicates the ""Abandon Ship" in English.

At 22:55 the ship begins to drop lifeboats carrying passengers. The Master will report to have evaluated to drop into the water the starboard side lifeboats before so that removing weight on that side, ship could reduce list..

To 22.57 The Fleet Crisis Coordinator contacts the OR and said that the ship, with a heel of about 12 ° and a flood of more than to two compartments, began abandon procedure. At 22:57:41 the ship also contacts the SO via VHF to report that it has begun, as a precaution, to evacuate the passengers to make them reach the shore.

At 23:10 the first lifeboat lowered from the ship began to move toward the port of Giglio, while the rafts are towed by Porto Santo Stefano SAR patrol boat and approached by the ferry "Aegilium."

Other vessels converge in the area.

### At 23 11 24 the list of the ship is higher than 25-30 °.

From 23. 11. 54 to 23. 14.34 the last call elapses between the Master and the Head of the Crisis Unit. Master talking about the incident describes a scenario less serious than the reality. Indeed, despite being just been reported severe heel (which may already be greater than 40 °), he refers to the DPA only 20 °.

At 23. 16. 36 Master says to take the radios and everyone has to go to the bridge lifeboats.

At 23. 19. 30 Master orders everyone to go on the external bridge. This is the last communication that the Master recorded the VDR. Till that moment were present on the bridge t: the 2nd Deck Officer, the Chief Purser, a member of the Logistic Department, the 3rd Deck Officer, Second Master.

At 23:19:34 the bridge was abandoned except for the Second Master that stays to coordinate the evacuation. His last communication was recorded at 23 32 55.

### At 23.32.56 the Bridge is abandoned.

At 23:38 are still on board of about 300 people including passengers and crew.

At 24.00 the ship accentuates the list to the starboard side and several passengers on the same side, continue to disembark. Many passengers, who jumped into the sea or got off from a boarding ladder, are rescued by patrol boats.

At 00:36, there are about 80 people on the ship while the Master is no longer on board but on shore.



At 00:42 the Master refers to the OR to be, with other officers of the ship on board a lifeboat, the OR invites him to climb on board with the other officers to coordinate the disembarking operations of the passengers.

At 01:11 the Master, contacted by OR explains to stay on the island and that he was somehow forced to disembark, going on one of the boats, because of the high list of the ship, otherwise would have slipped into the sea.

At 1:46 the OR contacts the Master ordering him again to go back on board and provide a situation report.

At 2:53 the staff of the G.d.F. patrol boat "G.104", which took place in the rescue area, comes on board the ship to perform some checks on the number of people still on board; at the same time informs the OR that the Costa Concordia Master is reaching the nearby port with a lifeboat.

At 3:44 there are still on board a number of persons between 40 and 50.

At 4:22 there are still on board around 30 people.

At 4:39 the patrol boat of the G.d.F. "G.104" reports that the ship is in position 42 ° 21 '.36 N - 010 ° 55' .12 E, at a depth of about 27 meters.

At 04:50 Costa Cruises provides a list of passengers and crew on board which shows that there were 4754 people.

At 6:14 on board there are still 30 injured passengers.

At 6:17 rescue operations connected with the evacuation of the persons on board were declared completed.

At the time of the accident there were on board 4229 people, of which 1023 crew and 3206 passengers, among which 2954 adults, 52 infants and 200 children less than 12 years old. Abandon ship, assistance and first aid operations have allowed the rescue of 4,197 people.

Passengers and crew sheltering/recovering operations, in the Giglio Island, were made thanks, first of all, to the aid of the overall Authorities and inhabitants. On the early 14<sup>th</sup> morning, the identity verification of each passengers and crewmembers was taken in place by the SAR Authority, supported by the Company and other Authorities, on departure from Giglio.

Some passengers claimed about the shore side reception, which was inadequate according with their opinion, because they caught an overall disorganization. We respect their thought/opinion, evidently, they ignore to have approached in an little island, where the inhabitants are less than the persons arrived by the Concordia; that's why the support for those passengers, disembarked above all before midnight, could not match their expectations.

After, 157 passengers claimed for their own injuring.



The rescue operations continued and on 22<sup>nd</sup> March the last victim was found. Unfortunately in the casualty 30 people were found dead and a further two people are still missing. The number of victim is 32, and 2 of these are still missing (one passenger, one crewmember). Total deceased are 26 passengers and 4 crewmembers.

Environment operations took place immediately with the recovering, ending on the 24<sup>th</sup> March 2012, a quantity of 2042.5 mc oil spill.

Caretaking of seabed is still underway, as well as preliminary wreck recovering operations, which started last June.



### 4. ANALYSIS

### **PREAMBLE**

This IB planned its investigation first of all sending immediately two investigators to the Giglio island.

Since the wreck was not available, it has been evaluated to carry out the investigation, as well, using the first sister ship in the area. In fact, in the first days of February the investigation team embarked on Costa Serena and begun its investigation plan for several months.

Furthermore, as it is drafted later in some of the following chapters, a specific investigation was carried out on board of Costa Favolosa by the end of November 2012, since it was the first available sister ship without any passenger on board by the time when the VDR data were released from seizure.

## 4.1 Ship Organization

The present chapter concerns about the human factor, describing and assessing the branch of the ship organization linked with the on board duty; the chapter connects, as well, the application of the rule for the ship management with the actions indeed carried out by the crew, during the crucial phases of the present casualty. The following scheme summarizes the activities which will be described in the following paragraph.

Main chronology	Activity	Reg. Ref	Requirement	ISM procedure <sup>4</sup>
On board	Crew List	SOLAS (em 99-	Minimum crewmembers must be on board to	P5.01.02.01 IO 01
Organization	Minimum Safe	00) CV/R.14	ensure the safe of the life at sea	SMS –
	Manning			Recruitment and
		DPR 435 Art.201		selection of deck
		C N L A 247		and engine
		C.N. Art 317		personnel
		R.C.N. Art 426		
On board	Seafarers' and	STCW R.I-14/A-I	The Company must ensure that personnel	P5.03.03 MAN 1
Organization	personnel'	14	employed on board obtained own certification	SMS
	certification and	A-V/3/A-VI/1-2	in compliance with the STCW and the Domestic	"Training of the
	related	ISM 6	requirements. Moreover, the Company ensure	crew"
	familiarization	SOLAS (am 99-	that the related familiarization for their duty	
	with the own tasks	00)	and for tasks linked with an emergency	P5.01.02.01 IO 01
		C II-2/R.15		SMS –
		SOLAS (am 2006)		Recruitment and
		C III/R.19		selection of deck
				and engine
				personnel

<sup>4</sup> Annexes from 6 to 10



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On board Organization	Training and drills	DPR 435/91 Art 232 – 233 SOLAS (am 2006) C.III/R.19 SOLAS (am 96- 98) C.III/ R.30	a) un appeal for drill referred to the lifeboat, towards the crew, must carried out before the departure, when ship leaves to a long international voyage; b) a drill referred to abandon ship must carried, as soon as possible, at least once for a week; c) each lifeboat must be lowed at the sea and manoeuvred, by the assigned crew, every three months; d) the crew must be trained for using the lowering liferats, at least every four months e) even the crew not appointed in the muster list must be trained to work with the life equipment, within two weeks from the arrival on board	P5.03.03 MAN 1 SMS "Training of the crew"
On board Organization	Language of work	SOLAS (am. 99- 00) C.V – R.14 ISM.6	The Company must establish a language of work, to ensure effective performances in the safety field and must receive information on the SMS	MAN 01SMS "Safety Management Manual"
On board Organization	Muster List	SOLAS (am 96- 98) C.III – R.37  DPR 435 – ART 203 STCW R.VI-1/A- VI- 1  STCW R.V-3/A-V-3  ISM 6 Circolare Gente di Mare Serie VIII n.17 – para H.1.1	Personnel appointed in the Muster List must be certified and obtain familiarization on:  - Basic Safety Training;  - Able seafarer for rescue and life boat conduct" (MAMS)  - Crow management	P5.03.03 MAN 1 SMS "Training of the crew " P12.04 – IO 06 SMS – Drafting of the Muster list"
On board Organization	Communication	SOLAS (am 94- 95)CIV/R.16 SOLAS (am 88) CIV/R.17 Circ SG n°26 Maricogecap 04.12.01	A crewmember tasked for the external communications related to the an emergency, through GMDSS (VHF-MF, shall be assigned (VHF – MF ecc). This representative cannot be the Master	
On board Organization	Hours of work and rest	D.L.vo271/1999 – Art.11 STCW A-VIII/1 D. L.vo 108/2005 – Art.4	All the crewmembers who work in watch-keeping, safety, security, antipollution, must have rest as follows:  1. At least 10 hours respect to the period of 24 hours  2. At least 24 hours respect to the period of 77 hours  The rest hours cannot be split in more than two different periods, such as the longest must be at least 6 hours, interrupted by a break, which	P5.05.01 IO2



cannot be more than 14 hours.  Work and rest hours must be recorded in a log book. A copy of it must be signed by the Master or by a representative of him, and it be must forwarded to the crewmember.
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### 4.1.1 Recruiting

The Company recruits both by itself and through employment/manning agencies located abroad.

Particularly, recruitment for Deck and Engine departments is directly carried out by the Company, as established by the related SMS procedure P5.01.0201 IO 01. With regard to the Hotel department, the Company avails of recruitment manning agencies from abroad. This activity is established by the related SMS procedure n. P5. 2 IO 9 (Annex.11)

## 4.1.2 Minimum Safe manning – Crew asset

Ships must be manned according with the "minimum safe manning" related to the crew, as endorsed by the Flag Administration.

The minimum safe manning establishes the quantity and the quality of the crew, which must work on board to manage for the safety of the ship and the safety of the life at sea.

The above mentioned document of evidence, is a mandatory administration certificate, established by Solas Convention (emend. 99-00) – Chapter V – Regulation 14; the same issue is established, as well, by the national regulation, and particularly in the "Codice della Navigazione (art. 317), and the related "Regolamento di esecuzione (art. 426)" and in Presidential Decree 435/1991 (art. 201).

Italy, besides, has delivered, on the 20 October 2010, the Circular Letter n. 001, named "Guideline for drawing up the Minimum Safe Manning documents for Italian vessel and fishing pursuant to IMO Resolution A. 890 (21) as amended by IMO Resolution A. 955 (23)". This Letter forwards instructions about the drafting both of the new minimum safe manning certificate and the existent.

The "COSTA CONCORDIA" has the Minimum safe manning certificate n.D41817T0968, delivered at the time (7 November 2007), by the Ministry of Transport (Annex. 12). The above mentioned document forwards the number of 78 as quantity of crew members, divided as follows:

- Officers, nr. 16
- Deck crewmembers, nr. 31
- Engine crewmembers, nr. 28



- Hotel crewmembers, nr. 1
- Complementary services, nr. 2

The Ship Crew list, instead, forwards 1023 members embarked (Annex. 13), actually, has delivered a clearance towards the Company, on the 16 May 2011 and valid until the 29 June 2012 (Annex. 14), which allows to charter, by external companies, for the housekeeping, the galley, the complementary hotel services, and all the cruise services as entertainment, shopping, cosmetic and fitness. This opportunity is established by the domestic Law 5 December 1986, n. 856 "Out of board services Contract".

The crew is divided as follows:

- Officers, nr. 39
- - Deck crew, nr 77
- - Engine crew, nr. 58
- - Hotel department, nr. 581
- Complementary services, nr. 268

Persons belonging to 38 different nationalities were embarked on board, the most represented are (see Crew List Costa Concordia at Civitavecchia departure on 13 January 2012):

- Philippines, 294 persons;
- India, 202 persons
- Indonesia 169 persons
- Italy, 149 persons



## 4.1.3 Language of work on board

The language of work on board must be established by the Company which manages the ship, according both with the Solas requirements contained in the Solas (em.99/00) – Chapter V – Regulation 14, and ISM Code paragraph 6.6.

Each crewmember must have suitable skill to understand the work language and, for some activities, to give orders and instructions, and consequently to answer using the language of work.

The language of work must assure an effective skill of communication suitable to:

- 1) to warrantee adequate performance of the crew in the actions related to the safety;
- 2) receive the information related to the application of the SMS procedures.

The Company, drafting and endorsing the "Management Company System Manual" (MAN 01SMS – Annex- 15), has established, in the paragraph 5-5-3, that the language of work on board of its ships is the Italian language.

#### 4.1.4 Muster List

The SOLAS Convention requirement establishes that the ship adopts an appropriate Muster List, which lists and states all the duties related to managing the various scheduled emergencies.

The Costa Concordia Muster List consisting of 1109 persons (the overall crew is 1023 – the Encl. n. shows a glossary which states the acronym for a correct reading of the muster list). Those persons are appointed to carry out specific tasks when the related emergency occurs, according with ISM P12.04.10 06 SMS procedure (which provides for drafting of Muster List). Moreover, it is necessary to take into account that the ships' crew can be appointed in the Muster List only if the person has the specific certification established by the international and national rules.

That is why the Company has drafted and endorsed the "P5.03.03 MAN1 SMS" "Safety procedure (Training of the crew -Annex. 07).

### 4.1.5 Hours of work on board

Hours of work and rest on board for seafarers is established by the Law Decree 271/1999 article 11, as emended – and by the STCW Convention (A-VIII/1 – as emended by Manila Conference 2010).

All the personnel whose duty is for watch-keeping or safety, marine environment protection, and security must obtain an average of sleep as follows:



- at least ten hours in any 24-hour period;
- at least 77 hours in any seven-day period.

Hours of work and rest on board can be divided in more than two different periods, one of which must be at least six continuous hours; the interval between the two related parts cannot exceed more than 14 hours.

Copy of the document of evidence related to the record of the time of work carried by each person on board, after being signed by an officer or his representative, must be forwarded to each workers.

With regard to this, the Company has drafted and endorsed the SMS P5.05.01 IO02 procedure "Monitoring of the rest hours for on board personnel" (Annex 17). The Company, moreover, has updated the related contents according with the adoption of Manila amendments to STCW Convention, through the internal Circular letter n.P5-121/11 on 22 December 2011 (Annex 18).

The above mentioned Company instructions are in compliance with the related SCTW Convention requirements.

Each evidence on work and rest periods, both the related log book and the single paper belonged to every crewmember was lost during the shipwreck.

## 4.2 Preparation for departure

## 4.2.1 Certificates of safety and operating limitations

The ship left the port of Civitavecchia with all the Statutory (Annex 19) and Class (Annex 20) certificates in regular validity.

The Master presented the departure information, getting clearance from the Civitavecchia Harbour Master.

Analysis of the documents of the vessel (statutory certificates) did not reveal any deficiencies or irregularities pending or "operational restrictions" (Solas - 99-00 m - CV - R.30) (Annex 21) which limited or restricted the navigation that ship was about to undertake.

The ship, however, had a prescription regarding classification for the left electric propulsion engine, imposed by the Italian Naval Register on July 25, 2011 (interim survey endorsement certificate n.11/SV/325/01 - (Annex 22):

The ship had been passed last PSC inspection without any deficiency on 15<sup>th</sup> of April 2011 in Malta (Annex 23 which summarizes of all PSC inspections held).



## 4.3 Navigation

### 4.3.1 Planning the voyage

Before undertaking the navigation, the officer in charge prepares the route planning of the ship taking into consideration certain safety parameters including meteorological elements, any permanent or temporary hazards to the safety of navigation, always ensuring a sufficient space of sea for the safe passage of the ship.

Any changes to the voyage plan, before implementation, must be previously evaluated in order to ensure all the requirements mentioned above.

The plan must be constantly followed by the instruments on board and the ship detected and indicated on the chart at regular intervals which may vary depending on the area of navigation (ex in narrow waters interval in determining the ship's position is closer).

In accordance with the bridge procedures (Para 4.1.4) the officer in charge of navigational publications prepares a detailed plan to be approved by the Master of the ship model "P14-man1 MO5 SMS" (Annex 24) reported that as the letter h) of paragraph 4.1.4.2 of the procedure P14 - MAN 01 SMS PROCEDURES FOR BRIDGE "(Annex 25)" ... must be prepared and presented on the charts. "

The same paragraph of the procedure emphasizes, moreover, in detail, all the elements to be considered in planning.

In addition to what just outlined should be kept in mind that, as indicated in the publication of the Italian Hydrographic Institute 3024 "Standards for the use and conservation of marine equipment" (Chapter II - nautical documents to update systematic) for coastal shipping, that the charts with the greater scale existing for the area in which the ship is located must always be used .

The area where the accident occurred is covered by charts of the Hydrographic Institute 6 - 1:100,000 - and 119 - scale 1:20.000 - (Isola del Giglio). The nautical chart appropriate for the planning and monitoring of navigation in the proximity of the island is therefore 119.

The ship, as it turned out by the inventory of charts (Annex 26), relative to the area of the accident, was not equipped with the 119 chart for navigation near the island of Giglio. This is acceptable because the navigation near the island of Giglio was not scheduled routes normally used by in the ship.

Planning the voyage of the "Costa Concordia" - January 13, 2012 - was carried out using the chart 6 Hydrographic Institute of the Navy. This paper, scale 1:100 000, is not, as we said, for adequate planning of the route close to the coast which requires more detailed information in consideration of the preliminary assessments for the safety of navigation, taking into account



the parameters and criteria just set forth and contained in the ISM procedure mentioned above.



Excerpt from the chart IIM 6 recovered on board the Costa Concordia

The extract of the original chart used aboard the ship, and then recovered, shows the planned route and the boat's GPS (indicated by a triangle and time).

In anticipation of the navigation to be carried out in the waters off the port of Giglio island should have been used, in addition to relevant nautical publications, the chart 119 - scale 1:20000 - Hydrographic Institute of the Navy that would have allowed a more accurate and adequate view of the hazards to navigation.

It should be noted, in fact, that the decision to change the route followed normally for part of the voyage from Civitavecchia to Savona has been taken by the Master of the ship, just before leaving the port of Civitavecchia, by a verbal order communicated to the Navigation Officer Audio transcription of the VDR – Appendix 2.

The "ARES MANUAL" (Annex 27) 2002 edition of the "Coast Guard Headquarters" establishes that "... a message of changes to the plan of the voyage is required only in the case that the new route deviates from the previous one by more 15 miles of navigation in the Mediterranean.

The Costa Concordia announced the route traditionally followed the route Civitavecchia and Savona.





#### Costa Concordia

# Civitavecchia

Venerdì, 13 Gennaio 2012

Sorgere del sole: 07.41 Tramonto del sole: 17.02 SCOPRITELA SU PORT INFORMATION

Temperatura: Min. 7° C - max. 12° C 🍮 Mare: mosso

### Il Comandante Francesco Schettino e tutto l'Equipaggio salutano i gentili ospiti

Gli Ufficiali Superiori Cit difficiali superiori Direttore di Macchina Comandante in 2º Direttore Sanitario 1º Ufficiale RT Ufficiale all'ambiente

Cappellano

Lo Staff di Crociera

Capo Animatore Adulti

La nostra agenzia CAMBIASO & RISSO Srl. Largo Cavour 6, int 4. Civitavecchia (Roma)

19.00

18.30 TUTTI A BORDOI

Capo Animatore Bambini e Ragazzi

La Costa Concordia parte per Savona (215 miglia marine)

NUMERO DI TELEFONO DELLA COSTA CONCORDIA IN CASO DI EMERGENZA © +39 0766 508811 / © +9 3339144943

Giusseppe Pilon Roberto Bosio Tonio Borghero Sandro Cinquini Flavio Spadavecchia Alessandro Di Lena Padre Raffaele Malena

Francesco Raccomandato

Giusy Bi ccheri Sandra i trario

Direzione Alberghiera Hotel Director Direttore dei Servizi Direttore Amministrativo Execurive Chef 1° Maître d'Hôtel Housekeeping Manager Bar Manager

Ufficio Servizio Clienti Guest Service Manager Guest Relation Manager

Carla Giovannelli Silviu Bordei

Manrico Giampedroni

Lorenzo Barabba Giovanni Nonnis

Antonello Tievoli Eszter Birozcki

Luis Castellanos

Paolo Maspero

Ufficio Escursioni

Tour Manager Navigazion Turistica

Haria Bozzano Cenni storici

Navigazioni Turristica
La Costa Concon a solpera 'alle ore 19.00 dal porto
di Civitovecchia, una volta in mare dirigeremo
uerso nord-ouest sila volta del promontorio
dell'Argentario. Poca dopo sari visibile a sinistra
nave il foro dell'Isola. Giannutri, quindi olle 2130
saremo a 2.5 miglia i troverso diritto di Capo
d'Uomo. Ci troverento a: utraversare il canale che
sepora l'Argentario dell'Isola dell'ariavisibile a sinistra nave ad a: a d
Proseguendo, un'ora piu tora si
al traverso delle isole Forn
dell'aricplaggo toscano. Alle
dell'isola d'eliba, sul lato sinistra
si transitero nel Canale di Pion

deti folia di ciola, sui auto sinistici si transitera' nel Canale di Pion poca distanza dal faro dell'iso sinistra, e dall'isola di Cerboli, a d il canale di poppa, si assumera' la prua gia' orientata verso il

Cenni storici
Civitavecchia è l'erede della romana Centumcellae,
costruita per volere di Traiano negli anni 107-108 d.C.II.
nome con il tempo si muto in Centumcelle poi in
Centocelle e quindi in Cencelle. Sulle rovine dell'antica
città portuale intorno al 1000 si venne ricostituendo un
abitato attorno ad una rocca, che prese il nome di
Civitavetula o Civitavecchia. La città è situata ir un
retricola Companyes una il Giume Mianone a nord ed il

Indirizzo della nave al porto:

Direttore di Crociera Francesco Raccomandato Assist. Direttore di Crociera Jacqueline Abad e Francesco Di Lena

- IIº FLOOR 00053

Registrazione Carta di Credito o deposito in contanti

Per mantenere attiva la Carta Casta è necessario dichiarare entro di fine crociera. Per la modalità di pagamento in contanti è richie: persona che dovià essere aumentato in base alle spese realizzate i Salo Carte, ponte 5 Italia, dalle ore 15.00 alle ore 17.00.
Gli ospiti che scelgono di saldare il conto di bordo con carta di crei in qualsiasi momento tramite i DISPOSITIVI AUTOMATICI situati nei 5 Italia (poppa e prua della nave). Durante l'orario e nel luogo pri assistenza a chi desidera utilizzare i dispositivi automatici per la regle carte di credito American Express, Visa, Mastercard. Non sono c ricaricabili, le VISA Electron, Postpay, Bancomat, Postamar, Cirrus M le carte di credito, non sono ammesse modifiche alla modalità di p

DOMANI ALLE ORE 17.00 CIRCA avverrà un'esercitazione di emergenza genen La partecipazione è obbligatoria per tutti voi ospiti imbarcati oggi a Civitav brevi della sirena della nave seguiti da uno lungo), indossate indumenti calc situato al ponte 4 Grecia (esterno). In tal modo saprete dove andare e cosa annunci fatti con l'altoparlante e di s

Vi informiamo che è necessario che ogni partecipante (adulto e bar "Emergency Drill Card" trovata in cabina, che s Navigazione Turistica

La Costa Concordia salpera " alle ore 19:00 dal porto di Civitayecchia, e una volta in mare dirigerema verso noid-ovest alla volta del promontorio dell'Argentatio. Poco dopo sara' visibile a sinistra nove il fato dell'Isola di Giannutti, quindi alle 2130 saremo a 25 miglia al traverso dritto di Capa d'Uomo. Ci troveremo ad attraversare il canale che separa l'Argentario dall'Isola del Giglio, che sara ben visibile a sinistra nave ad una distanza di 5 miglia. Proseguendo, un'ora piu tordi saremo a 1.8 miglia al traverso delle isole Formiche, le piu' piccole dell'arcipelago toscano. Alle 23 saremo in vista dell'isola d'€lba, sul lato sinistro nave, e alle 23:30 si transitera' nel Canale di Piombino, navigando a poca distanza dal faro dell'Isola di Palmaiola, a sinistra e dall'isola di Cerboli, a dritta nave. Lasciata il canale di poppa, si assumeta' rocta a Nord Ovest, la prua gia" orientata verso il porto di Savona.

Image extracted from page 3577 of the file by the Prosecutor of Grosseto

The evidence of the Voyage plan is represented by the ARES communications (Annex no. 28) received by the IMRCC, while the course after planned and really followed, regarding the Giglio passage, is showed in the above picture (the extract of the original chart used on board).



There is no evidence about Company rules which addressed the unscheduled side trip, such as in the event.

A former passage close to Giglio is recorded on the previous August. It happened in daylight, keeping a course with a safe distance by the shoreline and proceeding slowly (manoeuvre speed as she approached the breakwater), to allow the passenger to film or make picture, despite the ship was quite far from the coast.

# 4.3.2 Nautical charts and publications updating, use of ECDIS (electronic chart display and monitoring system) and VDR

The bridge procedure "P.14-MAN 01 SMS - Procedures for the bridge" (Para 4.7.1) states that the charts and nautical publications to be used for navigation are those published by the Admiralty; vessels operating in Italian ports must also use the charts published by the Hydrographic and in particular must be kept the charts for the harbour and the first 2 charts of entry / exit used for arriving in the port.

# Therefore, the traditional charts are the primary system for planning and monitoring of navigation.

The ship, as described in "safety certificate for passenger ships", has of "ECDIS" (Electronic chart display and information system), this equipment is accepted by the SOLAS Convention to replace the charts and nautical publications and ensure the travel planning and monitoring of navigation.

The ECDIS is mandatory as established by Solas - Chapter V - Rule 19 (amended 2009) for existing passenger ships over 500 GT (like the ship in question) the installation is mandatory from 1 July 2014.

In order to use the system is asked by the STCW Convention Regulation A-II / 1 - as rewritten by the amendments of "Manila" entered into force January 1, 2012 - that the on duty on the bridge have supported a specific training; the courses for that purpose have been established in Italy, in the light of these amendments, by Decree of the Ministry of Infrastructure and Transport on December 5, 2011.

Although we think not applicable at the time, the disposition of the Decree 5 December 2011 that should be considered complementary to the technical standard that requires the installation of ECDIS, however, is applicable a general rule that the deck officers are provided familiarization with the equipment to be used (STCW A-VIII / 2 - Part 4 (Para 36) - STCW AI/14).

The ECDIS installed on board the "Costa Concordia" is therefore "voluntary" does not mean that the same can not be used for its intended purposes subject to compliance with the general regulations regarding familiarization.

The procedure "P.14-MAN 01 SMS - Procedures for the bridge", while underlining that "integrated navigation systems" (a component of which is the ECDIS) does not replace the



traditional paper charts (Para 4.3.4) considers them a navigation aid, recognizing the need for deck officers to receive general information on the use of electronic charts, so a proper familiarization.

Please also understand that the use of ECDIS (Annex 29) is required to obtain the "integrated navigation system", the planned voyage must be loaded in order that the navigation mode TRACK-MODE can be carried out.

With regard to the familiarization of deck officers with the ECDIS, the objective evidence in this regard would be the procedure with ISM P.5.03.03 MAN1 MO SMS COP 8 (Annex 30), despite it does not show that there is a specific reference ECDIS equipment.

By the investigation, although not resulting in the ISM procedures specific documentary evidence on familiarization with the ECDIS can be considered, from the evidence acquired, that deck officers had received familiarization with the ECDIS installed on board.

The VDR (DEBEG 4300 Model, traded by the SAM Electronic) worked correctly. In the VDR we found also old data, related to some day before the accident, which helped us even in the Emergency diesel generator working investigation, finding old data regarding the former drills.

## 4.3.3 Watchkeeping and conduct of navigation

The navigation area must be monitored visually with the navigation instruments and must be evaluated every dangerous situation.

The officer on duty on the bridge is responsible for the conduct of navigation, that is to perform according to the schedule of the voyage, even in the presence of the master on the bridge. It 'the same Master who must explicitly take the guard on the bridge pointing to the officer on duty.

The guard must be structured so that it can be ensured the safety of navigation.

Similar service should be carried in the car unless the vessel is not certified UMS (unattended machinery spaces) that the machine is "periodically unattended."

The "Costa Concordia" is in possession of the record class AUT-CCS then there is a guard in the "central control station".

The organization of the guard is deducible from the "planning board of the guard."

The Company's management has taken to the guard on the bridge the procedure "P14 - MAN 01 SMS PROCEDURES FOR BRIDGE".

Procedure can be drawn from the following:

1) Shifts in composition of the guards in normal operating conditions (para 4.1.3):



20.00-24.00 The round consists of the second mate and helmsman without prejudice to the right of the master of the ship to implement the guard for the safety of navigation and environmental protection.

## 2) <u>Tasks officer of the watch</u> (Para 4.3):

primary responsibility is the safety of navigation - is responsible for the guard in presence of the master of the ship unless it is expressly stated and this fact noted in the paper navigation - must follow the planned route and periodically determine the ship's position through more methods - the range is reduced as a function of the navigation area (15 minutes for coastal navigation) - must write down all the details of the guard on the logbook.

# 3) Shifts and compositions of the guards (Para 4.1.3):

If, at any time, the officers of the Guardia Bridge have any doubt the adequacy of the Bridge Team Guard (composition of the guard) to ensure the safety of the ship (or any doubts concerning issues related to navigation, Safety-ship or other), they should not hesitate to advise the Master.

## 4) Coastal navigation (Para 4.3.9):

The radar is used as an aid in the coastal optical observation, when the major points on the ground are not visible you need to check continuously the position of the ship.

# 5) Operation of the ship in dangerous conditions (Para 4.3.10):

situations that may pose a hazard to navigation leading to the adoption of additional measures, including **adjusting the speed** so as to allow a safe margin of manoeuvre even in case of failure of the main engine and of the rudder / the government must be done in the manual / **must be reinforced the look-out optics.** 

From 20.00 to 24.00 the personnel present on the bridge, on duty, was: 1st Deck Officer, from the 2<sup>nd</sup> Deck Officer(alongside the 1<sup>st</sup> to handover), the 3<sup>rd</sup> Deck Officer, the cadet covered by the helmsman and a seaman.

At 21:34 The Master arrived at 21:39 on the bridge and took the guard. In the moments immediately prior to the accident the structure of the bridge, as described by the 1<sup>st</sup> Deck Officer (Appendix 3 - Excerpt from the testimony of the 1<sup>st</sup> Deck Officer) is as follows:

Following pictures taken from sister-ship Costa Serena:







The Master moved between the position indicated by 1<sup>st</sup> Deck Officer and the windows of the bridge in the central area.



Depending on the circumstances of the marine casualty in question, it seems important to focus on the following issues, deducible from the procedure and which are reflected in international law:

- 1) guard on the bridge must be appropriate to the current situation and, therefore, for navigation along the coast should reinforce the lookout optical (look-out) Colreg R.5 and STCW A-VIII / 2 Part 4;
- 2) <u>ship's speed:</u> must be adjusted so as to ensure a sufficient margin for manoeuvre and stop in case of failure **Colreg R.6 and STCW A-VIII / 2 part 4**;
- 3) <u>Use the radar:</u> it must be to assist the look-out, and when the major points are not clearly visible must be checked continuously the ship **STCW A-VIII / 2 Part 4 (para 37.38 and 39).**

The investigations carried out show the following results:

- 1) watch on the bridge: on-call (and in particular the look out) even if it was not implemented with the introduction of the second sailor on the lookout when the first sailor passed at the helm is to be considered, however, adequate, having regard to the presence a Bridge Team (at one point led by Master) consisting of three officers and the Cadet. Certainly, as then emerges in the analysis that follows, the team did not perform the necessary tasks of a systematic and continuous delicate phase of navigation, and none of the four components of the bridge above, at the crucial stages prior to the contact, moved to the extreme part of the bridge (left side); but this is another matter, because the regulation 5 of the Colreg '72 Convention states that "Every vessel shall at all times maintain a proper look-out by sight and hearing as well as by all available means appropriate in the prevailing circumstances and conditions so as to make a full appraisal of the situation and of the risk of collision.". For this reason, the missed replacement of the helmsman is not absolutely influent on the look out organization.
- 2) Speed of the ship was not decreased but remained between 15 and 16 knots, even beyond the point of turn planned but not respected (see in this respect the testimony of 3<sup>rd</sup> Deck Officer) at a speed of 16 knots the ship, as shown in by "manoeuvring booklet" (Annex 31), requires 1299 meters (0.7 miles) in order to stop his momentum. The ship was found that speed bow to the ground at a distance from the coast than half a mile, as shown by the tracks AIS / VDR (the distance of half a mile to sixteen nodes is covered in about 2 minutes).
- 3) <u>Use of radar:</u> the ship's radar were both supervised correctly set, based on the evidence obtained, one from the 1st Deck Officer and the other by The 3rd Deck Officer and the 2nd Deck Officer, which according to the general principles contained in the



**STCW A-VIII / 2 - part 3 (para 8.9)** without hesitation should have informed the Master of any doubt and what actions to take in the interest of safety.

It should also realize that there were people outside on the deck to watch (plus Hotel Director and Metre), in contradiction with standard orders for the officer of the watch on the bridge (P14-man1 SMS MO 12 - point 10 - Annex 32) which states "Reasons For safety, passengers or other people not Involved are not allowed on the Bridge, except in specific cases for which the Master's Authorization is required."

Also, from what emerges from the documents acquired, the Master was committed, even before the onset of impact, in telephone communications, in conflict with the provisions ISM "rules of conduct for the Bridge Team" (P14-IO2 SMS - Annex 33), where it is ruled (para 4.2) that "... It 'banned the use of mobile phones and the private cell phone on board, during the watch, as well as manoeuvring ...".

A comparison of the planned route on the chart no.IIM 6, recovered on board the Costa Concordia (rebuilt also by the Mate, with a good approximation, during the testimony of March 1, 2012), and the layouts AIS / VDR ship, it is clear that the Master has passed the point of turn planned to pass the Giglio island, bringing the ship into position much closer to the coast than expected.

## **Actuating the rudder**

The helmsman, just in the phases immediately before impact, has made mistakes in the handling of the helm than the orders given by the Master.

For ease of understanding we report the indications concerning the reading of the data reported by the gauges of the operation of the control surfaces:

- "0" (zero) rudder to the centre:
- Positive values (0 to 45) helm to starboard;
- Negative values (from 0 to -45) left rudder.

It should be noted that between the actuating the rudder, set by the sailor, and the actual position of the rudder passes a period of time due to the size of the rudders, the speed of the ship etc..



The error occurred between 21:44:43 and 21:45:00.

We proceed following the reconstruction:

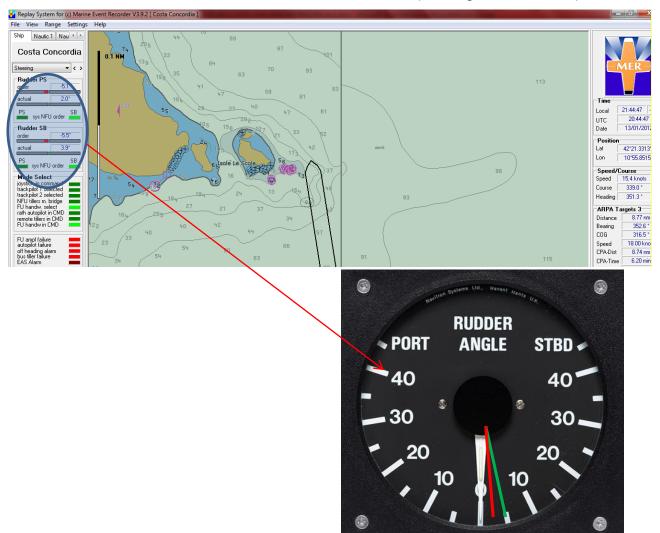
For ease of reference, in addition to images of the VDR used in "Reconstruction of the fact," in following three images of rudder angle indicator has been reproduced in a manner solely indicative to facilitate reading, with a green line position " effective "rudder to starboard and a red line to the left.

At 21:44:21 VDR - Master ordered all to starboard side and at the helm to starboard

21:44:35 VDR is at 36 degrees to starboard and the actual one on the left at 34.6 degrees to starboard effective.

At 21:44:37 VDR - Master ordered to put the rudder to centre.

At 21:44:43 the Master ordered the helmsman "Port ten" (ten degrees to the left)

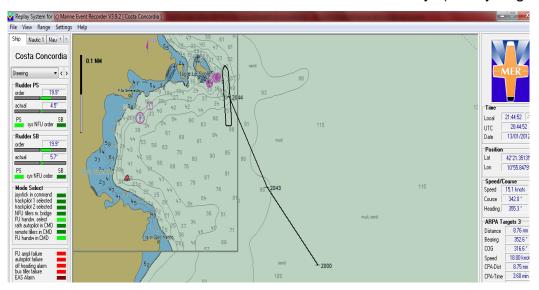






The helmsman, comes a little more than 5 on the left and the rudders move to the left to reach 2 degrees to starboard effective - to the left - and 3.9 degrees to starboard effective - to starboard.

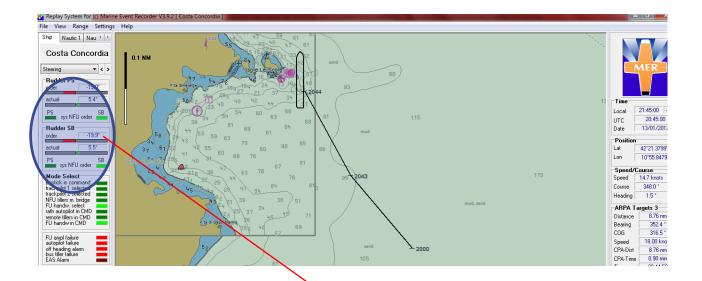
At 21:44:45: The Master ordered the helmsman "Port twenty" (twenty degrees to the left)





The helmsman, on the contrary, it performs 20 degrees to starboard rudder and the rudder therefore not "continuing" its course, as it should according to the intentions of The Master to the left, but returned again to starboard. In fact, the rudder left up to 4.5 degrees to starboard actual (first 2 degrees to starboard) and 5.7 degrees to starboard to starboard (before 3.9 degrees to starboard).







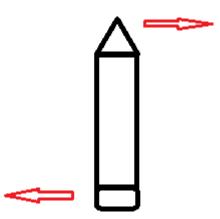
The helmsman realizes the error and corrects it by bringing the left rudder (spend about 8 seconds from the moment when the helmsman maneuver from 20 degrees to starboard at 20 degrees to the left) but the effect on the rudder given by the previous maneuvers carried determines a further shift to the left toward the starboard side and a slight movement to the left of the starboard. In fact, the rudder left up to 5.4 degrees to starboard actual (before 4.5 degrees to starboard) and 5.5 degrees to starboard to starboard (before 5.7 degrees to starboard).

At 21:45:05 (VDR) The Master orders: "hard to port" (far left), the helmsman confirmation and performs; 2nd Deck Officer which in the meantime has moved to the left on the fin informs The Master (VDR 21:45:06) that the stern expire quickly towards the rocks.

At 21:45:07 the hull of the ship collides with the left side of the rock further east "Le Scole".



The manoeuvre, requested by the Master and properly carried out by The helmsman first error highlighted, determined the placement of all the helm to starboard, with a consequent marked movement of the bow to starboard and stern to the left, then to the ground.



Orders progressive left (up to "hard left") were probably given with the intention to "stop" the rotation of the earth towards the stern.

### 4.3.4 Checks and before departure

The legislation is contained in the SOLAS Convention and the Presidential Decree 435/1991:

Solas (em 99-00) CV/R26

Solas (em 94-95) CII-1/R15

Solas (81 m) and 25 CII-1/R15

Presidential Decree 435/91: Art.225 - 226 - 228 - 229 to 230.

The Master through designated officials must carry out a series of verifies and functional tests preparatory to departure, to check the efficiency of the equipment on board.

In particular, it must be verified the efficiency of nautical instruments, internal and external communication equipment, alarm systems, generators, closing of watertight doors, steering etc..

Must also be checked for readiness and availability of life-saving and verified the trim and stability.

All of these controls must be properly recorded in the log books.



The Company's management has established, within the procedure *P14 - MAN 01 SMS PROCEDURES FOR BRIDGE*, the use of checklists in preparation for the departure of the ship (P.14 MAN1-MO1 SMS - Annex 34. This checklist supports the officer on guard so that all tests are performed and the outcome is recorded in the Journal of Navigation.

The Master of the vessel which has the supplementary statement of departure without report defects or anomalies, in fact, says that the ship is suitable for the journey to be undertaken.

The compliance of the board with the procedures established by the Company has been verified in the course of "Additional ISM audit" carried out at the headquarters of the Company on 6 and 7 March 2012.

## Checks on watertight doors and side scuttles

All watertight doors shall be inspected by an engineer and subsequently closed by designated staff, before the departure of the ship.

There must be specific instructions if there is a need to open them during the navigation, so that the master and / or the officer of the watch on the bridge to keep the continuous control and monitoring.

The actual closing can be checked by a panel with audible indicator.

The Company has set up a procedure ISM P12.05 IO 06 SMS (Annex 35), which establishes guidelines for the use of watertight doors during navigation supplied by the automatic pilot.

Shows that the procedure is given to the Master of the possibility, if deemed necessary, to keep open while sailing some watertight doors indicating explicitly the doors 7-8-12-13 and 24.

These include the automatic watertight doors:

- 7 is located at the bridge C and is placed between the compartments 6 and 7;
- 8 is located at the bridge C and is placed between the compartments 5 and 6.

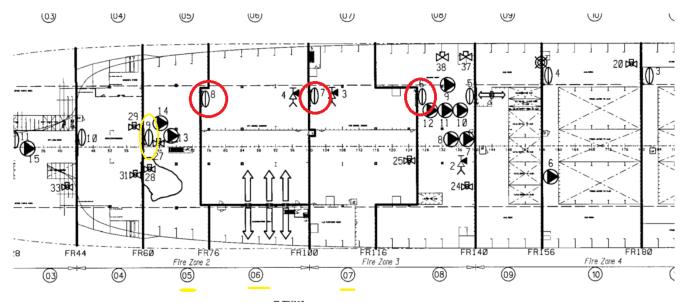
This procedure does not comply with the requirements of Solas as it is not allowed to open during navigation of those watertight doors.

Following the incident, in carrying out this investigation, the difficulties were brought to the attention of the Flag State Administration (Italian Coast Guard Headquarter), that did modify the procedure in question aligning it with the applicable legislation may allow temporary openings supervised in case of need.

The procedure applied on the Costa Concordia, provided by the Company for all its vessels, could create a hazard to the safety of navigation and the protection of persons on board also the other ships operated by Costa Cruises.

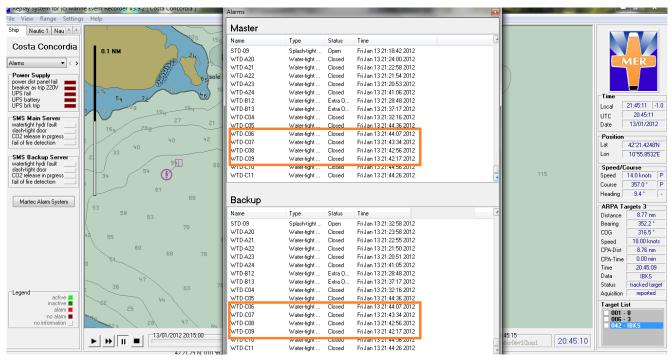
The compartments immediately affected by the flooding were, among others, 4, 5, 6 and 7 (the number 8 was flooded immediately only into the related double bottom).





"Damage control plan" - bridge "C"

From the evidence obtained shows that, at the time of the contact, the watertight doors were all closed, however, and this is confirmed by data from the VDR, as can be seen from the below screen.



VDR screen indicating the watertight doors in question



### **Check trim and stability**

Should be checked daily variable elements for the determination of stability.

The ship is equipped with a software called "NAPA" approved by the Italian Naval Register (n.2011 statement.SV.01.545 on November 28, 2011 – Annex 36 associated with the instructions to the Master on the stability of the same approved by the Board on June 22, 2006 (No.CDS005924).

Of these tests do not have objective evidence of response.

### Left engine propulsion

As mentioned above (2.2.1) the ship had a prescription for the referred class electric propulsion motor of the left, this requirement was imposed by the Italian Naval Register July 25, 2011 (interim survey endorsement sheet n.11/SV/325/01)

"Continuous working at the following RPMs is to be avoided: 93 rpm - 100/102rpm."

The interval, in which are given by RINa with e-mail dated 28 May 2012 (Annex 37), should be read as follows:

"At 93 rpm and in the range between 100 and 102 rpm including extreme".

The condition of class, in fact, did not involve restrictions on the operation of the ship but was element of secure attention from the control board.

While sailing there is evidence from VDR recordings that personnel on the bridge is coordinated and agreed with the machine about the regime of the engine speed to the left, taking account of the restriction and therefore was properly avoided the regime of critical speed.

So we can say that the staff at this well kept guard has this condition in the course of normal navigation.

Conversely, there is no evidence that, in planning approach Giglio Island - which led then to impact with the rocks of Scole at a speed of 15.5 knots - has been kept in mind the functional limitation of the engine, in case of emergency manoeuvres, during which, of course, it is not possible to take the normal precautions required.

# **Control Life Saving And Checking The Fitness 'Ship**

Before the ship leaves a port and at all times during the voyage, all life-saving appliances shall be kept in working order and ready for immediate use.

The master must ensure that the ship is ready and suitable for the voyage to be undertaken.



Objective evidence that the ship is ready to embark on a safe navigation was given by the presentation of the aforementioned documentation necessary to obtain the authorization to leave the Civitavecchia Harbour (supplementary statement of departure).

### 4.3.5 Recording system of passengers

Under the Ministerial Decree 13 October 1999, which transposed the EU Directive 98/41 / EC, should be recognized some information about the people on board; such information shall be collected before departure and communicated within 30 minutes after departure, the clerk the registration of the Company's management.

Registration must be made in accordance with a system approved by the Administration; the collected data must be available at all times for the transmission Authority designated for the purposes of search and rescue (SAR) in case of an emergency or following an accident.

"Costa Crociere Spa" is equipped with a system of registration of passengers (Annex 38) amended, most recently, on September 1, 2010 with the approval of the ITCG Headquarters on 31.12.2010 (Annex 39).

This registration system is contained in the procedure "P12.04 IO 14 SMS - Information about passengers on board."

The data are managed through a dedicated software called "SAPI".

In this regard, the following is noted:

- a) The Civitavecchia Harbour Master with the sheet n.02/01/12/3137 on February 29, 2012 (Annex 40) announced that it had not received the information of the nominee;
- b) Data on the number of persons on board (passengers + crew), as shown in the description of the event, were not accurate:
  - The statement from the port of Civitavecchia contains 3216 + 1030 pax crew (total **4246**);
  - At 22:36:34 (VDR) (about 49 minutes after the contact) the ship (22.34 history of the operations room) has notified the SAR Authority of Livorno 3208 pax + 1023 crew (total **4231**);
  - At 04:50, the company announced the Harbour of Leghorn **4754** people, the following is the extract from the chronology of the operations room.

		LOWA
04.50	FAX/A	COMPAGNIA COSTA FORNISCE LISTA PAX ED EQUIPAGGIO DALLA QUALE RISULTA CHE A BORDO ERANO PRESENTI 4754 PERSONE
		TNEW DISTANCE FACE 104 DEL STEETE STE



Only later it was announced the final figure of the total number of persons on board (4229).

This highlights the inadequate organization that ensures a fair application of the rules.

### 4.3.5 Instructions and appeals to passengers

The Solas - Chapter III R.19 (AM 2006), integrated with the content of Articles 202 and 233 of Presidential Decree 435/1991, shall, when they boarded new passengers that:

- before the ship's departure or immediately provide the necessary safety instructions to passengers; such instructions, in one or more languages, shall include at least emergency instructions, the name of the assembly, the alarm signals, the location of life jackets and how they should be worn;
- shall have an appeal for passengers to abandon ship drill within 24 hours of departure, this appeal must include, among other things, the call of passengers and crew to muster stations, checking that they are all properly dressed, the preparation for the launching and launching survival of a lifeboat.

The Company has established a procedure P12.04 - IO 01 SMS "Managing Emergency instructions for passengers" (Annex 41).

The procedure is that each individual port, whether or not terminal, where passengers embark education is administered through special video, in multiple languages, as shown in the individual cabins for passengers who embark on different ports from the port terminal, where he was made an abandon ship drill, and provided a "safety talk."

The "Costa Concordia" was performed abandon ship drill departure from the port of Savona; exercise meets the requirements for the training of passengers, referred to in the standard concerning the "appeal for passengers."

The ship, however, has embarked passengers in all subsequent ports (lists number of passengers variation in individual ports and, therefore, should have made "an appeal for passengers abandon ship drill" ship within 24 hours of departure from each port of call; this call was not performed because the procedure is not covered by P12.04 - IO 01 SMS "Managing Emergency instructions for passengers".

In this regard it is of the opinion that the appeal, in which, among other things, passengers are physically performed in place of assembly and material wear life jackets, can not in any way be replaced by different forms administration of instructions on passenger safety, so much so



that the procedure adopted by the Company has been subject to "non-compliance", *during* the "Additional ISM audit."

## 4.4 Navigation before the impact phase

From the chronological reconstruction made through the records it is clearly showed a navigation close to the coast undertaken superficially, as done with a map with an inadequate scale, unsuitable for the needs for a correct and unequivocal appreciation of the distance from the coast, of its own profile, of shallow water and consistency of shallows or rocky outcrops, especially considering the night time.

Despite the effectively reinforced organization of the watch on the bridge, both before and after the arrival of the Master (three Officers included the holder in duty, as well as the look-out, then a cadet and the helmsman), does not appear from the records the presence of an organized team that was supposed to perform that close and dangerous navigation with a particular care, regardless of who was at the time the holder. Of course it was up to the owner to have the team properly available for timely information on the progress of navigation to the shoreline.

There is no evidence about any warning to the Engine Staff Officers on duty in the ECR(Engine Control Room), regarding the order of "keep attention in the engine" which it is usually given when the ship faces navigation in any restricted/shallow waters.

This is clearly showed not only from audio recordings, but also by the testimonies (the 2nd and 3rd Deck Officer), where the same persons seem not to be likely involved with the navigation that was taking place. Basically there has not been by two Officers an active presence at the radionavigation systems (Ecdis and radar), or on the wing to try to appreciate the real distance from the coast.

A different content, however, has the testimony of 1<sup>st</sup> Deck Officer, who subsequently reported that they had repeatedly urged Master to desist from excessive approaching, considering it dangerous. However, the audio recording does not show anything, either before or after the Master assumed the conduct of the ship, than declared by the 1st Deck Officer within the interrogation of the judicial authority.

In practice, when the Master reaches the bridge the vessel is heading towards the coast (almost perpendicular) at 278, and at that moment it will take exactly 10 '30" to the impact. At that moment the ship is 2.7 miles. from the ground (simple calculation made by going backwards with respect to the moment of impact).

Master takes command exactly 5 mins later, when the vessel is then to 1.35 mgl., With bow 290.

Master goes alongside of 60 degrees in four minutes, then slowly without using directly the rudder but by giving to the helmsman, to sweeten the turn deliberately, only the desired heading (values measured by the plotting images extracted from the VDR show a



change of heading of 8/10 deg per minute). The Master, after starting the turn, heading 300 deg orders also to increase to 16 Kts.

It should be considered that the ship, the aforementioned speed and with 10 deg rudder produces a lateral displacement of about 0.2 miles(it is calculated in 300 meters).

If we take in consideration - the speed with incident angle with respect to the shoreline (at least until the vessel has had head for 315 deg, then up to 21 41), the component of lateral displacement given by the sweet turning whenever the helmsman (for six times) corrects the bow rudder to starboard until it reaches 350 deg - it is clear that the master did not actually calculate this effect.

In fact, since when the Master took the command to switch to 0.3 miles. from the shoreline (as he later told), the ship would have to sail for 0.9 miles, around 0.5 miles of distance from the coast, since at 21 39 the unit is 1.55 miles far from this.

The turn for 300 deg was ordered at 21 39 30 exactly 5.5 mins before impact, then at 1.45 miles from the shoreline. It is clear, therefore, that the late turn and repeated lateral movements generated every time was just the rudder angle (at least 5 deg) have cancelled the abundant miles of distance from the coast. The only lateral movement must have had an influence, given the kinematics of at least 0.6 miles. (0.1, then 200 meters every turn).

It is not clear if one of the members of the bridge team or the Master himself, has closely followed the navigation at the radar operating on the safety trim of 0.5 miles set on the apparatus in use at the time (as long as this distance had been taken from the largest rock of Scole, which outcrops clearly off the ground and then detectable to radar). It is believed that fundamental task didn't take care of it, as it would have resulted in a clear warning to those who followed the plotting, in addition, given the facts, the danger would have been reported even if the safety circle had been placed on the tangent to the coast in Scole rather than on the detached and outcropped rock (distant about a hundred yards out to sea).

The audio recordings of the bridge, therefore, do not show any warning to the Master, or the master itself, for the entire stretch of navigation before the contact.

The dynamics of impact - also for the effect of breaches on the hull, their location relative to the entire port side, and by the fact that the first half of the vessel was already free (left fin, protruding for 8 meters, integrated and placed on the ordinate 180) - confirms the delay mentioned above, but at the same time the incidence of the rudder full to starboard 32 secs before the impact, preceded by the order of 20 deg given 5 secs before, shows that despite the hull already sailed in shallow waters, it could pass safely free from the rocks, if it would have been kept the heading of 335 deg (parallel to the coast), taken from the ship actually thirty seconds (30 secs) before the contact.



At 21 44 30, that is when the ship is still in turn gradually to reach 350 heading, the Scole are exactly 150 meters far from the bow (the ship is 809 mt off course.). Therefore, if we consider that the first half hull is then disengaged from the rocks before they spent the 37 "missing impact (occurred at 21 45 07), it is plausible that if in the last 32 deg rudder was left in the center, or slightly to starboard, the stern could have overcome the Scole without significant damage. As proof, it can be noted that from the ordinate nr. 150 till extreme stern exist 120 mts and that this distance is made in 15 secs, so it's just in the last 32 secs that hull feels the strong effect of the rudder to starboard, impacting violently with the ship's side, from the second half of the ship (the engine room then hits the rocks at exactly 21 45 15, in respect to the area of the ordinate 130, which collides at 21 45 07).

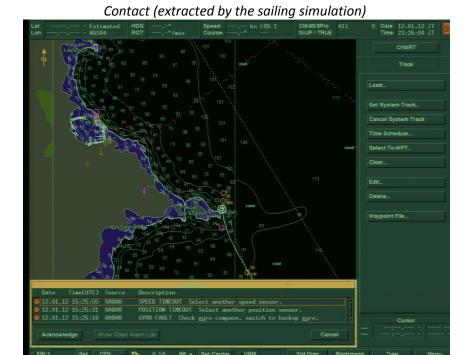
It should be pointed out, moreover, that wrong execution of the rudder order to all starboard, just few seconds before the impact, that was immediately corrected by the same helmsman initiative, has been showed to result not influent (see the same Annex no 42, carried out by the Trial Office Consultant Team).

A computer simulation has been developed, taking information from various sources, such as witness statements, survey reports and VDR recording data available into account, to obtain a reconstruction of the manoeuvring before the event and the ship's behaviour after the event. This is a reconstruction of the track according to the data extracted by the VDR that was used to make a real simulation of the contact moment that we are going to see in few seconds. It shows the last minutes of navigation before and after the contact against the rocks. Again, to make this simulation, the engaged Company used the official data recovered from the VDR, that's why it is possible to have an actual knowledge of what exactly happened in terms of course/speed/rudder. In particular, the course is reconstructed by simulating manually the track made by the ship during the event and it demonstrates actually how close to the shoreline the course was held and how slow and soft was the related turn. The simulation of the contact was reconstructed by using a reconstruction of the scenario and the track we have just seen, as created into the simulator and the orders given by the Master to the helmsman as recorded and extracted by the VDR. The simulation is done in daytime in order to make visible how close to the shoreline the ship was and that, until the last moments, during the course, the Scole rocks are at starboard, rather than port. However a simulation in night time was made as well (see the video Appendix no. 4 and statement in Annex no.16).

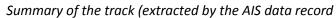


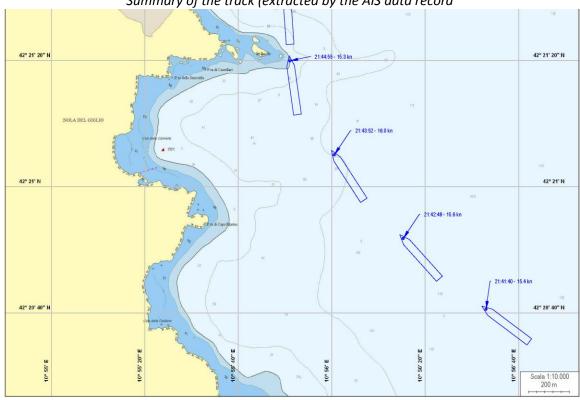


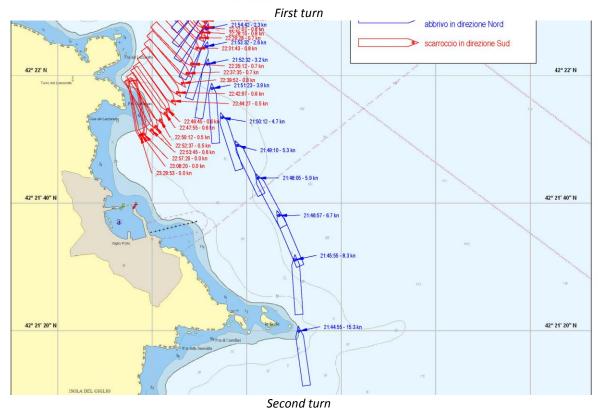
Overview of the track (extracted by the sailing simulation)



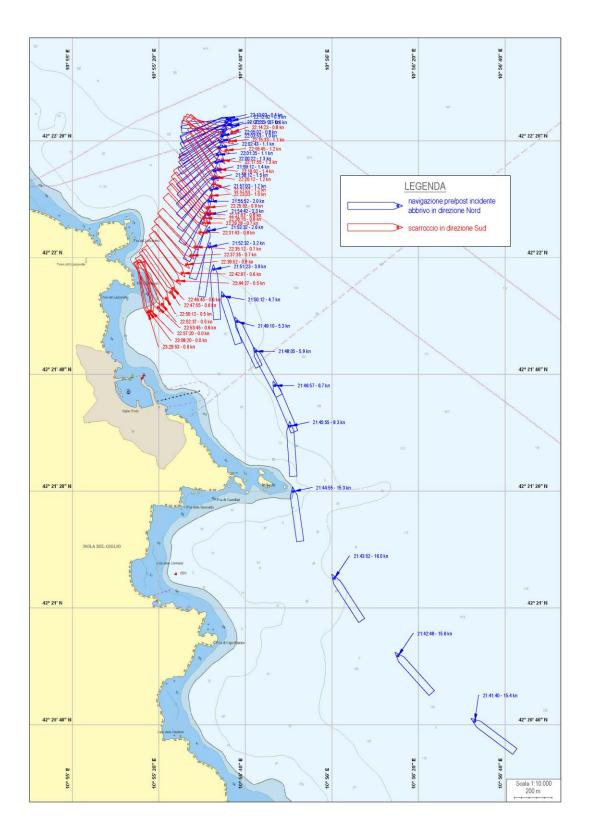












Overall track



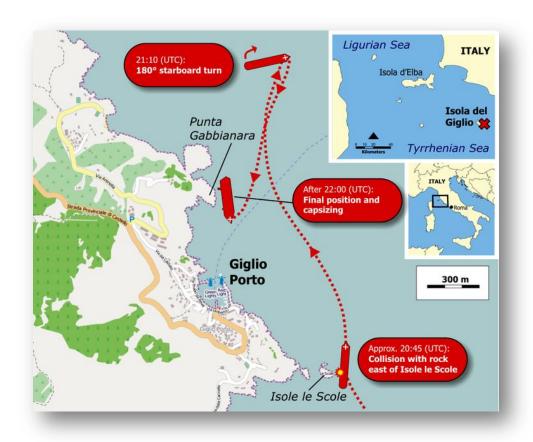
Finally, it should be noted that, despite the Master arrived on the bridge only about 10 minutes before the contact and was also distracted by a phone call, he still had the time to realize that the ship was proceeding insidiously toward the coast, and could therefore have time to correct the heading and speed.

Notwithstanding the negative overall performance of the Master, we must point out, indeed, that no concrete handover (see Annex 42bis) was taken in place by the Chief Mate, despite the Master:

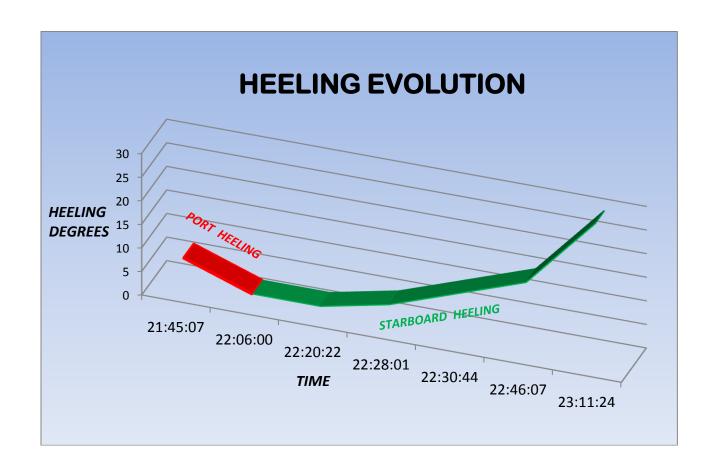
- reached late the bridge, respect his own original willing;
- the bridge hosted guests and the Master was distracted, both for them and for having a call by phone;
- the ship runs fast and directly to the shore in not illuminated landscape;
- it was therefore too dark outside;
- the bridge (full closed with glasses) did not allow verifying, physically outside, a clear outlook in night-time (which instead could have made easier the Master eyes adaptation within the dark scenario).



# 4.5 Abandon ship











## A. Planned procedures/actions

SOLAS Convention establishes that the Company provides the Master with a Decisional Support System, to adopt in case of an emergency.

Costa Crociere has provided, its ships, with the procedure "P12.4-IO 2 SMS" "Decisional Support System for the Master" (Annex. 43), assigning to the Master the responsibility to apply the related procedures; however, pointing out the possibility that the Master can adopt other suitable measures, necessary in accordance with both the scenario and his own experience.

In case of contact-breach, the procedure establishes the following actions (some steps are not reported because these do not influence the analysis of the present casualty):

- 1. Second Master or the Officer on duty verify the damage;
- 2. When the breach has been ascertained, the related compartments must be identified;
- 3. The occurrence must be notified to the competent MRSC and to the Company (Fleet Crisis Coordinator e technical advisor);



- 4. The situation must be assessed and evaluated with the aid of "Damage control plan";
- 5. The SCD (Team in charge to verify the damage) is sent to the zone interested by the contact-breach;
- 6. All measures according to the event, are activate (such as to isolate the compartments to activate the equipments for pumping dry of flooding to transfer liquids in other tanks) etc;
- 7. The "technical advisor" must be informed about the situation developing;
- 8. If the action taken is not sufficient, the assistance by the on site vessels and MRSC must be requested;
- 9. The General Emergency signal must be given, thus passengers and crew proceed for the planned gathering;
- 10. If retaining of persons on board is dangerous, procedures for the abandon ship must be taken, and scenario is monitored till the evacuation of ship is completed.

A black-out on board the ship occurred after the contact-breach; the above mentioned procedure "P14 - MAN 01 SMS BRIDGE PROCEDURE" establishes, moreover, the main actions to take in case of black-out, referring to the appropriate emergency check list "P.14 Man1-MO9 SMS". This last procedure, divided in 14 points, establishes that, in case of "ship not under control (steering handling off)" and "risks for sailing" the related distress messages must be given and the passengers must be informed and reassured.

The "decisional support system" for the Master must be integrated with the procedures to carry out by the Company during the emergences phases; thus the Company must adopt adequate procedures to respond to the emergency situations on board its ships.

The above mentioned procedures are described in the document named ""Crisis Management Preparedness Plan – Operational & Reporting Procedure" (P15.6 IO 01 – Annex 44). One of the aims of this procedure (par 1.1.) is to provide the necessary technical and management support for the ship, during an emergency situation, through a "Crisis Committee".

The support is assured by a specific organized framework, located in the Company, based on "3 Crisis Levels" (increasing according to the seriousness); the event that involved the "Costa Concordia" generated a "Crisis Level Three"; the Master, or his representative, is appointed to keep contact with the Company.



#### B. Actions taken on board

Particularly, during the emergency, different behaviour from the expected above mentioned procedures were noted. These are the following:

- Due to the initiative of the Second Master, the damage assessment was carried out by the Officer who, according to the Muster List, should have given the Master support with regard to the stability of the ship and should have activated the Damage Control Plan.
- 2. According to the procedure related to the contact-breach, the Master should have appointed the second Master or the Deck Officer in duty to verify the damage.
- 3. The Damage Control Plan which represents the guideline document for the action to take in case of breach was not used to evaluate the possible actions to be adopted.
- 4. Partial information related to the entity of the damage was communicated to Leghorn MRSC.
- 5. The possibility to transfer the liquid in the available tank, to balance the ship, was not considered at all. During the emergency, the Master generically requested action to provide the balancing, but did not give specific instructions on how to take it and did not make an evaluation of the actual effectiveness of the eventual action (however, it must be taken into consideration that the related pumps were out of order due to the black-out).
- 6. The information given by the ship to the Leghorn MRSC was not an initiative of the bridge, and when communication with shore started, the actual situation on board was not stated; the distress alarm by VHF was not immediately launched to all ships in the area, in accordance with the procedure following a black-out; (the casualty occurred at 21.45.07, and the distress was launched by VHF at 22.38.27), but only after the request by the Leghorn MRSC, and at 22.40 by INMARSAT(55 minutes after the contact).
- 7. The general emergency alarm on board was given at 22.33.26, with great delay.
- 8. According to the procedure in case of contact-breach, no related actions were taken and, mainly, the general emergency in favour of the crew and the passengers was not promptly announced. The seriousness of the situation was already known by the Bridge team at 21.51 (6 minutes after the contact), but



- the general emergency announcement was given at 22.33.26 (such as 48 minutes after the contact).
- 9. The abandon ship started at about 22.55, more or less the same time of the related announcement, in English, given by the Second Master at 22.54.10 via the public address system. This activity did not respect the expected procedure stated in the Muster List which says: "ORDER OF THE MASTER THROUGH THE PUBLIC ADDRESS OF THE SHIP, FOLLOWED BY A CONTINUOUS DOUBLE TONE SOUND (OR BY THE ALLARM BELLS), TILL THE SHIP EVACUATION IS COMPLETED".
- 10. The Master informed the DPA, about the occurrence, at 21.57.34. This Representative reached the Company building to form the "Crises Team", to support the Concordia Master.
- 11. The DPA, according to information received by the Master, contacted the Fleet Manager.
- 12.At 22.21 the DPA reached a manager of the Company by telephone, considering him the CMD (and the latter declares to be such), to inform this person about the situation. But according to the above mentioned procedure, the CMD was a different person, who was not immediately informed.
- 13. Only at 23.00 the Crises Committee was formed.



# 4.6 Decision-making

## 4.6.1. Emergency management

The emergency management is, in general, influenced by the correct management of the human resources, which depends on the recruitment of seafarers, their training, the arrangement of the Minimum safe manning and the Muster List, and the familiarization with the special duty assigned in case of an emergency.

That is why the development of the present chapter will be drafted on the base of the critical analysis carried out in the previous chapter 3.

#### 4.6.1.1 Recruitment

As stated in chapter 3.1.1, the Company recruits the personnel assigned to Hotel department, via 25 external agencies spread in all the world (Annex 45).

The above mentioned activity is regulated by the SMS P.5.2109 procedure, which refers to the ILO regulations; and it is detailed in the requests and the selection procedure. However, after the ISM audit carried out by the Flag Administration in the Company headquarters (6 and 7 March 2012), the following weakness, which originated a specific "not conformity", have been found in the above mentioned procedure:

- a. The procedure for the evaluation related to the recruitment of the deck and engine personnel does not provide for the assessment of the work language.
- b. The procedure related to the recruitment of the personnel assigned to the complementary services does not provide for the assessment of the work language, when this personnel is engaged to be assigned in a task linked with the Muster List.

Recruiting the personnel through the external manning agencies – often situated in countries that have dubious or recent seamanship tradition – sets the problem for the Flag Administration of controlling the effective good quality of the recruited personnel.

The only tool, suitable to control the related process for recruiting abroad, is the ISM Code; although, the Company usually limits its influence by sharing the Manning Agency policy, which should also be subjected to audit by the Company itself.

When the MLC 2006 Convention enters in force and is fully implemented, it should consent a more adequate control of the Manning Agencies by the Administration (see Title I, Regulation 1.4 of MLC).



## 4.6.1.2 Language of work on board

To establish a language of work on board of a ship, which can be understood by personnel of 38 different nationalities who caters for passengers belonging to 26 countries, as in our case, is fundamental to consent communication necessary for the efficient running of the ship and above all, to assure that the expected procedures in case of emergency work.

Costa Crociere has chosen the Italian as language of work on board her ships.

This choice seems linked to the Italian flag of the all ships, and thus for the need to have the related documents (certificates, logbook, etc.) in the Italian language. If from a formal and practical point of view the choice made is not censurable, it could be open to criticism for other aspects, considering the multi-nationality of the personnel on board (38 in this case). To have chosen a more widespread, international, known and shared language, would have given, of course, concrete advantages for communication between the crew, and between the latter and the passengers, above all in situations where understanding each other is of fundamental importance.

As a matter of the fact, from the assessment of the events after the contact and from the statements collected, following considerations emerge:

- a. The 1st Engineer. assigned to manage all the engine equipments (interview on 20 March 2012 – Enc. 384), of Bulgarian nationality, testified he does not fully understand the orders given in the Italian language (the work language), during the emergencies situations.
- b. The helmsman on duty, testified with the support of an interpreter, (see paper n. 0267 of the Judicial Authority of Grosseto), that he did not at times understand the Master's orders despite they were in English.
- c. The Radio Officer (testimony on 16 March 2012 Encl. 383) testified, that while lowering of the lifeboat, the Boatswain gave instructions both in Italian and in English to the crew coming from South America.
- d. The second Boatswain (interview on 30 March 2012 Encl. 385) declared that they usually spoke In Italian and in when they did not understand each other, they spoke in English, whereas the Officers gave the orders in both languages.
- e. The Safety Officer (see interview pag.7438 and following in the folder of Grosseto Judicial Authority) proved to be quite confused about the SMS instructions related to the language of work on board.



- f. The Safety trainer (see interview on 23 May 2012 Encl. 393) testified that both Italian and the English were the language of work on board, and that the training activities were usually carried out in English.
- g. Many USA passengers testified that during the emergency several crewmembers on duty in the muster stations were not able to speak in English.
- h. Regarding this, it was also proved that the helmsman didn't understand, for two consecutive times during the last phases, the Master's orders in English.

## 4.6.1.3 Minimum Safe Manning and Muster List

## A) Minimum Safe Manning

As already underlined, the Costa Concordia Minimum Safe Manning provide for 75 crewmembers.

We point out that - according to an assessment related to 50 cruise ships whose size is similar to the Costa Concordia, which approach the Italian ports - that the medium value of crewmember reported in the related Minimum Safe Manning is 50. We specify that this value is between 40 and 60 inclusive.

However, we point out that the above mentioned values seem to be different from the various. Muster Lists taken into consideration, where there is instead an increase of crewmembers multiplied by 15.

This remark is fundamental if we relate it to the "certified qualities" of the persons reported in the Minimum Safe Manning, compared to those appointed in the Muster List; who however have special and sensitive tasks during the emergency management. With regard to this consideration, it is necessary to reflect about the requirements for Able Seafarers to Manage the Life Boats and Life Rafts (MAMS is the abbreviation of this seafarers certification in Italian – It means certificate of proficiency in survival craft and rescue boat).

#### B) Muster List

The Muster List assessment - which represents the pillar of the organization on board to face the various phases of the emergencies – has been developed according with the following criteria:

- 1. Assessment of Certificates/documents of evidence which are preparatory for admission
- 2. Familiarization with the specific tasks in case of an emergency;



3. Right assignment of the task, according to each crewmember qualification, particularly referring to the above mentioned MAMS certification.

Seafarers and the other personnel (engaged according with the Domestic law n. 885 on 1986) - according to the International Regulation (SOLAS and STCW Conventions), as integrated by the Italian Circular Letter no 17 on 17 December 2008 (Title "Gente di Mare" – Serie XVII) - must carry out the following requirements, before being assigned their special tasks on board:

- According to the Rule A-VI/1-1 of STCW Convention, personnel must obtain approved training on the survival techniques at sea, or receive adequate information and instructions related to the specific areas, named in the above mentioned rule; the requirements provided by this rule are satisfied, however, if the person has obtained the "basic training" certificate referred to the rule A-Vili-2 of the STCW Convention (for persons who are not seafarers).
- To have obtained the "basic training" certificate (for persons who are seafarers).
- Moreover, he/she must receive suitable familiarization with the safety equipment of the ship and with the related procedures, this last requirement must be carried out through specific procedures, delivered by the Company who manages the ship (Knowledge of the ship).

Moreover, before being assigned specific tasks related to emergencies (being included in the Muster List), the person must familiarize with those related tasks, before the voyage starts; this requirement is in accordance with Rule 15 of Chapter II-2 SOLAS Convention (em. on 99-00) and with the Rule 19, Chapter III, of the SOLAS as well (em. on 2006). For particular types of ships such as passengers, the STCW Convention (Rule A-V/3) provides for an additional training which involves all personnel appointed to carry out specific tasks in case of an emergency. According to the assigned tasks, this additional training is related to the areas of "crowd management" and "crises management and human behaviour", and moreover includes a special "safety training".

Once more we state that, the "Basic Training" certificate is preparatory to being admitted to/included in the Muster List.

The above mentioned rule, related to the mandatory "Basic Training" certificate, has been adopted by the Company and the SMS procedure "P5.03.03 MAN1", has also been endorsed. This procedure, in paragraph 4.8 points out that the personnel who has a valid



"Basic Training" certificate will however be trained on the above mentioned "Safety Training", but this personnel will be not employed for/will not take part in any active duty during the emergency and be included in the Muster List with a limitation in his/her employment. This person will be indicated in the Muster List with the following wording: "person without specific task". Including the above mentioned type of person in the Muster List - despite he/she must not employed for specific task - does not mean that he /she cannot be employed in specific tasks, if the Master however decides to do so. This opportunity is established by the SMS procedure "P1204 - /O 06 (paragraph 4.4.9.5), in which the "Team of persons available on board without specific task in case of an emergency" can be employed in specific tasks at the Master's discretion. We point out that these elements emerged during the audit of the Company, carried out in Genoa by the Flag Administration on the 6th and 7th March, as previously stated. Indication of personnel assigned to manage the lifeboats and liferafts, has been extracted from the Concordia Muster List. It was pointed out that this personnel must have the "certificate of proficiency in survival craft and rescue boat" (MAMS for Italy). The outcome of this specific verification during the above mentioned audit (fully reported in the Annex 46 and 47 both for lifeboats and liferats) identified the findings summarized as follows:

- a. About the lifeboats, the Muster List establishes the assignment of two persons for each lifeboat, as provided for the Solas regulation; according to the law for 52 necessary persons (taking into account that the lifeboats are 26), 34 of them are deck officers or certified seafarers, while 18 of them resulted without the MAMS certification, or their certification had expired because issued more than 5 years before thus considered not valid.
- b. About the liferafts, there were 69 liferafts on board and none of the personnel was allotted to use 36 of these. For the other 33 liferafts (numbered 1 to 35, with the exclusion of no 13 and 34), 13 of them were managed by seafarers who were in possession of MAMS certificates, but personnel with either expired MAMS certificates or without the said qualification, were assigned to the remaining 20.

In conclusion, for both the safety equipment management (lifeboat and liferafts), the findings indicate that this equipment was only partially managed by assigned qualified crewmembers.

On this regard, several passengers from USA testified circumstanced situations about the inadequate preparedness with the safety procedures showed by more crewmembers on duty to manage the abandon ship, notwithstanding their commitment for an adequate relief to the passengers in the muster stations. Similar evidences can be found in the interviews to the press given by several passengers.

These judgments are, moreover, supported in general by two crewmembers belonging to Concordia, such as the Company, the Master and the Safety trainer. In the first case, Company claimed, during an own audit carried out in the last week of July 2011, the unsatisfied performance of the crew in a drill, which showed that the choice for appointing



the crewmembers in the muster list, without the suitable familiarization, was not correct. The Master, after a drill for abandoning ship held on the 15 October 2011, warned the Company that the performance of his crew was decreasing and showed critical findings. The Safety trainer, during the interview carried out by the Leghorn Maritime Authority, confirmed to have caught, when embarked, the unaligned training of the crew and the lack of any evidence related to the training carried out on board, according with the ISM procedure, by the same crew. He immediately informed his hierarchy, and the Master reported him that the Company addressed the ship management for improving the training program on board.

Regarding the Deck Officers background, it is reported the related following evidence:

- Master resulted to be qualified as Master on board Passenger Ship according with the Regulation V/3 of STCW Convention and Section A-V/3 of the STCW Code on 2008. He was in compliance with the STCW requirements, because on 2008 he obtained the related competence certificate (mainly due to the seagoing service) to take the Command on Passenger ship. He, anyway, didn't attend any Bridge Resources Management (BRM) course, both for junior/senior officers and for staff Master;
- Master spent overall 16 years 11 months and 6 days of seagoing service;
- He was initially engaged by Costa Crociere on 16 April 2002 as Chief Mate on board Costa Europa and after 2 months and 6 days was promoted 2<sup>nd</sup> Master on board the same ship;
- Before the 20 June 2004, he spent two previous periods of seagoing service as 2<sup>nd</sup> Master for overall 14 months on board C/s Costa Vittoria and C/s Costa Tropicale;
- He took the Command for the first time on 26 June 2004 on board Costa Classica, spending over there a short period of 5 months and 2 days;
- He spent again a couple of years as 2<sup>nd</sup> Master;
- He was definitely promoted Master on 30 October 2006, spending a total of 3 years 9 months and 6 days till 13 January 2012;
- In summary the Master attended as Officer with Costa Crociere in an overall period of 9 years and 9 months, gaining a total of 7 years and 8 months of actual seagoing service with Costa;
- No remarks about previous failures resulted in his own log record of background (seagoing service), kept by the local Maritime Authority;



The other Officers in charge have been trained at the Carnival Corporation C-Smart Training Centre (Amsterdam) as follows: Bridge Team Management course for one of the Staff Master (2010), the Chief Mate, the Safety Officer, one of the Second Officer, two of the Third Officers (all on 2011). Moreover the same Third Officer has been trained on NACOS ECDIS on 2011.

(All the evidence are gathered in the Annex 48)

The Company procedure for Training are drafted in the P5.03 SMS Procedure (see Annex 7). While before Concordia casualty the above mentioned courses were not mandatory, Carnival established effectively the following courses to be mandatory (Safety Standard), by the 1st September 2012 (Annex 50), for the Officers belonging to the Corporation:

- BRM (two levels);
- ECDIS-NACOS (two levels);
- Ship Handling;
- Stability;

#### Furthermore:

- Master and Staff Master have to attend all the above courses.
- Senior Officer on Watch the two levels of both BRM and ECDIS.
- Junior Officer on watch BRM and ECDIS 1st Level.
- Course for Instructor is recommended for the Master.

This Carnival Corporation new Safety Standard addresses the proficiency in details as well.

#### 4.6.1.4 Abandon ship – emergency management

To obtain an overall overview that supports the reading of the following analysis - which is based on the operations carried out by the Master and the Crew of "M/N COSTA CONCORDIA" to manage the emergency, after the contact with the rocks and the subsequent abandon ship — it is necessary to briefly reconstruct the timeline of the detailed events, through the following table:

nr.	Time (L.T.)	Event	Note
01	21.45	Contact with the rocks	
02	21.48	Breach and flooding confirmed	
03	21.50	Flooding reaches the Deck A	
04	21.54	Public 1° Announcement to the passengers related to	



	I the black out	
05 24.55	the black-out	NIS distances ou others
05 21.55	PEM compartment (4) and compartments 5, 6 and 7	No distress or other
06 22.07	ascertained as flooded ,6 e 7	securitee message yet
06 22.07	Concordia been contacted by Civitavecchia SAR	Very serious scenario is
	Organization: Ship communicates only the black out,	held back
07 22.44	and is managing to solve the failure	
07 22.11	Ship at drift towards the coastline	
08 22.12	By public address, passengers receive order to reach	
	_	by theirself (without order)
22.42		to reach the muster stations
09 22.13	First touch between Livorno SAR Organization and the	
10 22 22	Concordia occurs	
10 22.22	The ship asks for aid through two tugs	
	22 2C In the time when the Chief Mate	
	22 26 — Is the time when the Chief Mate	
	communicated to the SAR Authority, for the first time, that a breach and a flooding occurred. This is an	
	evident, very serious lye, because the breach was	
11 22.30	known by the 21 49 23.  Flooding increases than to reach the Deck 0	Passengers, by herself
11 22.30		Passengers, by herself, embark in the lifeboat
12 22.33	General emergency is announced	embark in the medoat
13 22.36	Something like an "Abandon ship" is announced but	Passengers confirmed
13 22.30	the related sentence was not pronounced, even if the	
	announcement stated only to reach with calm the	_
	muster stations, following the crewmembers	
	instructions.	
14 22.39	Ship in touch with the shoreline and grounds	
	one means and and and and and	
22.47	Master ordered to drop the starboard anchor	
15 22.54	Staff Master orders to launch the lifeboats and lifrats,	
	after the main order by the Master	
	Master ordered to drop the port anchor.	
22.55	Staff Master now announced the abandon ship.	
23 19 34	Master left the Bridge	
16 00.34	Master embarks in the lifeboat and abandons the ship	
17 00.41	Healing of the ship reaches 80°	
	<u> </u>	l

No video, related to the security cameras deployed on board, are available because these are under sized by the Prosecutor for the trial.

It is necessary to put evidence, moreover, that the analysis drafted in the previous paragraph 3.4 identifies the following considerations referred to the actions taken both by the Ship and the Company.

# Ship



- It is worth to point out, first of all, that the emergency was managed by the Master. Anyway, the related procedure according with the Decision Support System was not followed. More bridge staff members followed duties differently by the established procedures. All the remaining Officers – except the second Cadet appointed to reach the muster station - reached the bridge after the casualty.
- it is also worth to point out that all the Engine Staff and the Electrician Department (Appendix n 5), promptly faced, in a struggle way, the emergency situation, transferring all the information necessary to allow, to the Bridge staff, a continue assessment regarding the flooding, the propulsion and emergency powering conditions. These crewmembers, under the adequate proficiency in coordination of the Chief Engineer, ensured all the information, in details, with a systematic updating. The Chief Engineer, several times, spoke directly with the Master, as well. These crewmembers carried out, moreover, each effort in order to set, in vain, the main vital equipments into the flooded WTC, thus risking hard for themselves life. They remained in the area of bulkhead deck for several time, also after the flooding reached the bulkhead deck, despite they were aware that ship was lost. They left the deck 0 (ECR area), only when the bridge provided the related clearance. Electricians as well, and particularly the Chief of this staff, did an exceptional action to force the connection between the emergency diesel generator and the related switchboard, which worked thanks to them, despite in discontinuous way.
- The measures provided on the "Decisional Support System for the Master", as well for the above mentioned bridge procedures (previous chapter 2.4.1.1),had not adequately taken place,
- The Damage Control Team (SCD) had not been put in place. The evaluation of the appropriate actions to manage the stability of the ship had not been carried out. The seriousness of the situation on board was not intentionally communicated to the SAR Organization;
- The Cruise Director arbitrarily sent the passengers away from the Muster Stations, requesting them to return to the lounges.
- The actions related to the emergency procedures were not carried out in accordance to the Muster List;
- Most of the deck staff was disoriented (may be for the extraordinary, almost unbelievable event). They, as key personnel, didn't perform in they significant role;



- More crewmembers repeated those arbitrary order inviting several passengers, met in the corridors, to reach their cabins, saying that occurred only a black-out which should have been resolved soon;
- Passengers were not gathered in their cabins by the crew, as instead safety the
  procedures establishes in case of a general emergency occurred (this was
  proved by two passengers found still in live, three days after, on the deck 8,
  were there are not living saloon, but only cabins).
- Several passengers testified that also the internal zone of the ship both out of the cabin and in the living (salon, lounge, corridors) were always (also meanwhile the black-out) illuminated by the emergency lights. Instead, the same passengers claimed that their cabins were completely dark, due to blackout, and they tried to take the own lifejacket into the closet helping with the personal light/mobile telephone.
- The crewmembers appointed to address the passenger to the muster stations didn't address, at all, according with the procedures. There was chaos and confusion, lack of communication; in other words a complete disorganization, mainly because nobody by the bridge coordinated the emergency according with the muster list and the related procedure for abandon ship. Mostly of the passengers caught this evident finding, but they however testified that, despite the chaos and their scars familiarization with the emergency, crewmembers supported with humanity and effective actions to allow the passengers to go in the lifeboats/liferats and leave the ship ferried by the same crew.
  - It should be noted that 272 crewmembers out of 1023, were replaced by the 1<sup>st</sup> of December 2011. Among the above 272 are listed:
  - 12 embarked the same day
  - 6 embarked the day before
  - 1 two days before
  - 28 six days before
  - 58 embarked between one and around two week before
  - 62 embarked around three weeks before
  - 48 embarked around four weeks before
  - 44 embarked five weeks before
  - 21 forty days before.



(These information are gathered in Annex 51, which includes also the crew list)

The above mentioned turn over interested mainly the crewmembers employed in the complementary services and very few key personnel of the crew belonged to the new comers. Among the last ones there were the Chief Engineer, the Hotel Engineer (both one month before), the 2<sup>nd</sup> Master in overlapping (2 days before), the Mate in overlapping, one third Engineer, the Environment Officer, one Electrician Officer (all between , and 10 days before) one Officer Staff Steward (six weeks before).

The above mentioned list is just to state that those replacements are to be considered irrelevant on regard to the resulting performance of the crew during the casualty.

If it could be correct to put in evidence that the crew, on the whole, gave an adequate performance in the core phase of the evacuation (ensuring transferring of the passengers till about 4 in the morning, when the ship was 80° listed and therefore in very dangerous conditions), is likewise necessary to point out the following items:

- Nobody of the crewmembers called the role (or attempted to) or the number of the passengers as they went on board to the lifesaving equipment (both lifeboats and liferats);
- It is enough clear that the lack of orders according to the Muster List addressing disoriented of course the crew assigned on the base of the Muster List, taking into account this specific emergency. Some contribution in the disorienting situation could be due also to the wireless communication system, which is not supplied by emergency power, but the key persons were all equipped with the PMR devices, and therefore those wireless breakdown was not influent. On this regard, in fact, it should be noted that the ship was in compliance with SOLAS regulation (II-2/21 4.5 and related Circular MSC 1/Circ. 1214) also in terms of portable radio equipment, addressed by the procedures included in the Annex 49 and in the related list of assigned mobile devices according to the Muster list.
- In reference to this, it is worth pointing out that UHF mobile radios switchboard were located - both on board of Costa Concordia and other sister and similar ships - under the bulkhead deck (luckily forward, close to the bow, in this casualty), and this is why it should be necessary to protect it, shifting it above (at least to the bulkhead deck) that equipment (see related recommendation at the following page 167);



- Several passengers claimed, during the interview, that a concrete practical instruction (drill) on the safety field, and first of all for the abandon ship, should represent a must. They said that if that drill would have been carried out for all passengers on board before the accident, rather than waiting the day after in Savona, most of them would have performed as for real the 13th January abandon ship. This would have avoided that day panic and contributed to reduce, at least, the chaos and confusion instead created. They said that the video conference held in the "Londra Saloon" when the ship was in Barcelona, was not enough. None practical statement/lesson was provided by the crew present in the saloon, and poor instructions in the video were related, as well, to the practical actions to do for the abandon ship. Crewmembers, instead, took care for recording, by the electronic red safety card, their attending to the conference.
- At this stage it is worth to point out that the procedure titled "Safety training for the Crew" (p5.03.03 MAN1 SMS last revision made on September 2011) establishes also the drills. The related pages 27 and 28 concern the crew drill for leak. It provides for a drill on the emergency consequent to a leak each six months. By some of the crew interview results that the last drill on the matter was carried out at the end of the year (there is no evidence about this item since records were lost because of the casualty).
- It should be noted that 1270 (those embarked in Savona) out of 3206 passengers attended to the "muster of passengers", while the remaining ones received by video the safety instructions (Annex 52 which includes also the passenger list)
  - For further information about the above light safety instructions:
    - ❖ 463 passengers received the above light safety instructions in Tolone (original route plan Marsiglia)
    - ❖ 456 of them in Barcelona;
    - 27 in Palma di Maiorca
    - 142 in Cagliari
    - 160 in Palermo
    - 688 in Civitavecchia.
- The "general emergency" announcement was not given with the right schedule, when the awareness of the scenario was known. The general emergency alarm would have permitted the gathering of the passengers and crew in the Master



Stations; this action, if carried out in the right manner, would have permitted to call the roll of all persons (passengers and crew) at the Muster Stations, ready for the possible abandon ship. In fact, despite the first warning about three contiguous WTC flooded, given to the Master at 22.01, he, in an unbelievable criteria, waited 32 minutes to launch the general emergency announcement, and three minutes later he launched one more announcement that was something like an abandon ship, but not so clear.

- The Master never considered the continue increasing of the heeling to the starboard side, and didn't realize the main meaning of the increasing flooding, which would have determinated very soon, when reached the bulkhead deck level, the related sinking. Flooding reached, in fact, the deck 0, at 22 29, and spite off this he waited 26 minutes more to launch the abandon ship.
- The Master showed not to have the appropriate knowledge of the ship vital equipment location. He ignored what main equipments were contained in the core of the ship. He erroneously confused the main switchboard with the emergency switchboard (this last was not located in any of the WTCs flooded but at the 11<sup>th</sup> deck).
- The Hotel Director failed his own fundamental role in a such serious emergency. He did not perform his duty because ignored that, occurring the flooding, he should have carried out the following tasks:
  - stay in charge for the assigned duty to coordinate, as competent appointed crewmember, the cabins and saloon, lounges, living and each work place into the related main vertical zone, the consequent evacuation;
  - gather all the related information coming from all crewmembers about the scenario, and consequently update the Master;
  - shouldn't have allowed that the Master would have given false communications to the passengers and crew, through public address, which fatal delayed them to reach the muster stations, despite he was aware that the ship would have sunk;
  - once he was aware that the emergency general signal was going to be given, he should have speed up the action to reach the muster stations.
- The signal (alarm) for the abandon ship was not given according to the right criteria. Moreover, rather than by the Master's voice, it was announced by the Staff Master. It occurred 21 minutes after the emergency general signal.

The above mentioned statements, regarding both the adoption of the general emergency and the abandon ship, identifies directly the other two main contributor factors (root causes) which caused, through their related delay, the



victims in this tragedy. Nothing can justify the Master judgment, and nothing means, taking into account the dynamic of the event, the assumption according which the Master declared that he never would have evacuated 4.000 person on board until he was not so quite sure that the ship would have sunk.

#### In other words, if:

- the general emergency was been launched at 22 03 (a couple of minutes after the first information of three WTC flooded, given to the Master by the Engine staff at 22 01), meanwhile the ship was not listed at all, and persons could move easily;
- and at that stage, the passengers would have gained precious time to reach the muster stations (allowing at this stage even the call by the crewmembers assigned also for counting), preparing to get embarking in the respectively life equipments;
- such as all the lifeboats would be handled for lowering in very manageable condition, with all passengers almost ready on board of those lifeboats, waiting for the abandon ship signal;
- and the abandon ship could be launched 36 minutes after the general emergency signal (matching the second grounding, which occurred at 22 39), adequate to gather all persons in the capacious and suitable muster stations,

the passengers would be started to leave the ship meanwhile her had 13° of heeling on starboard, and after 33 minutes, when the ship would be achieved the 30° heeling (23 12), all of them could be reached their salvation out of the Concordia, in the same position (ship already stopped) where 32 persons instead dead, because mostly of them were trapped and the others desperate were thrown into the sea.

The analysis carried out with the flooding simulation detailed in the following Para 4.7, showed that, however, the increased heeling due to the suspended weight represented by the people who left the ship staying on the starboard side was only one degree, therefore not influent for the already seriously compromised ship stability.

Moreover it must be noted that, according to the rule established in the article 303 of the Codice della Navigazione, "the Master cannot order the abandon ship in distress, if he does not carry out, without success, all the instrument suggested by the seamanship to save her, and without any consulting with the Deck Officers or, if they are not on the scene, the two best seafarers of the crew.

The Master must abandon the ship as the last person on board, providing as soon as possible to put in safety the related documents and books, and valuable objects in his safekeeping".

Finally, regarding the above passengers' opinion in order the training performance of the crew, it is to be take into account, on the whole, that when the lifeboat lowering operation



begun, the heeling of the ship was almost 20° (it was already red on starboard 15° at 22 46 07). Here to mean that, during the crucial phase of the lifeboats and liferats handling (by the time of 23 00), the related heeling was more than the approved/allowed limits of life equipments manageability [which is 20° respect a value of 30° (even more) already red at 23 11 24]. This means that those crewmembers, assigned to the abandon ship handling, operated in technical condition beyond the limits, giving however their best. Thus as the same passengers recognized, in terms of their humanity aid, although taking into account that mostly of them ignored, of course, the technical operation limits of those equipment, and therefore they could be mistaken the difficulties occurred to the those crewmembers.

Company (according with this technical investigation, it is intended the DPA, who was, moreover, the responsible in charge who kept the continue link with the SAR Authorities)

- After the acknowledgment of the situation on board through the serious information received by the Master and although this was not in compliance with the related real scenario the Company did not respect the obligation established by the article 19 of Legislative Decree 196/2005, which provides for an immediate availability of the Company the SAR competent Authority (IMRSC in Rome). As a matter of fact, the first contact with the SAR Organization occurred by the will of the above mentioned IMRSC at 22.36 (51 minutes after the casualty). The DPA, during the Prosecutor interview on 31<sup>st</sup> January 2012, ignored the knowledge of this obligation.
- The DPA ignored as well, according with his own testifying, that the WTC interested by the flooding contained the most vital equipment for the ship surviving.
- Even when the Company was in touch by telephone with the SAR Organization (contact at 22.57), the situation reported by it was not in compliance with the related information that the Company had already received from the Master.
- The SMS P15.6 IO 01 procedure "Crisis management Preparedness Plan Operational & Reporting", was not activated correctly. It is to point out that the DPA called a person as FCC, but this person was not the FCC instead assigned according with the above mentioned Plan.
- The above mentioned person covered however the role of CMD in the formed Crises Team, the night of 13 January 2012 (and the DPA recognized and was aware about the occurred mistake), assuming a specific task as person different from the actually appointed individual.



- The information given by the DPA to the Crises Team resulted at times ambiguous (it named a wrong compartment, the blackout was not communicated at the beginning, etc.).
- Subsequently to the communication given by the Ship, the Company was aware of the very serious scenario that had occurred on board, but it did not report it to the SAR Organization. Despite of this, the Company did not activate itself to address in the right way the information just reported to the SAR organization.
- At 22.07.23: the Company acknowledged that the information given to the Civitavecchia SAR Organization was wrong;
- At 22.07.38: the Company acknowledged that the ship had not request to that moment any aid, and despite of this, it did not activate itself in accordance to the situation.

If there is a clear evidence that the Master, at 22 07, said to the DPA that the ship would not have sunk, thus minimizing and influencing the DPA for trust regarding a manageable scenario on board, although it was serious, it is likewise true that the Master, at 22 27 warned the DPA that the situation was bad, stating that three WTC (including the engine room) were flooded.

Spite of those above mentioned serious warning, the DPA never thought (as declared during two interviews towards the Prosecutor) to speed up the Master to plan the abandon ship. Indeed, the discontinue dialogue between the Master and the DPA (meanwhile the Master was on the bridge), started at 21 57 58 and finished at 23 14 34, but it is worth to point out, that at 22:27 hours it was elapsed too long time since the Master was aware (at 22:01) about the consequences of the casualty and subsequently he should have informed properly the DPA in order to allow him to provide adequate indications about the emergency management.

The evidence that DPA testified he was confident of the Master proficiency for solving those emergency, confirms that he didn't give any kind of support to the Master and never stressed him to decide for an immediate procedure to put in place for the abandon ship.

In summary, despite the Crisis Management Preparedness Plan (established by the SMS procedure P.15.6 IO 01) was taken in place, and the related shore side Crisis Committee was held (at around 23), the Company did not catch in a suitable way - due to the DPA poor competence and the Master who minimized the scenario - the right elements to correct the



Master errors, at least to stress him for an immediate abandon ship (even if at 22 27, only when the serious danger was realized).



# 4.7 Second grounding, flooding and stability phases

We may presume that the ship suffered a first listing to port side due to the damages; because of the huge water ingress, the water head caused the opening of the "cross flooding hatch" release (Compartment no. 6 – frame 84-96) allowing the flooding quite immediate symmetrical spread that lead to the ship's righting.

Once the ship's portside was exposed to the wind, most probably also due to the passengers assembling on the starboard side and to the life-boats outreach on the same side, the ship started listing to the starboard side.

Following the grounding on the starboard side we may therefore assume the definite loss of the ship's stability and her subsequent lying on that side.

## **Grounding phase**

It is worth to point out that the second grounding occurred in a sheltered area of the Giglio island results, according with the VDR data, enough fortuitous. The ship, as already showed, lost immediately her propulsion and even the steering; she only drifted, becoming not manoeuvrable. The already mentioned lucky consists in:

- the steering failure, which caused the block of the rudder on the starboard side, according with the last ordered given to the helmsman by the Master. This order was taken by the helmsman at 21 46 58. No more orders were given by the Master;
- the favourable weather condition in the area (wind and stream from significant from NE the same that shifted the ship to SW respect the course, before the contact, without any consideration made by the Bridge team). The ship turned her drift to starboard at 22 08/22 10, pushed by the weather elements, addressing therefore her bow, again, to the Giglio Island. During this time, is recorded by the VDR that the Master did not any more orders for steering or spoke with someone else of his staff, to plan for manoeuvring the helpless hull towards the shoreline.

The Master thought only to send the Boatswain to the bow, to use in some manner the anchors, without stating, never, the related purpose.

Four more consideration we can do to show that he did not planned the manoeuvre at the end achieve:

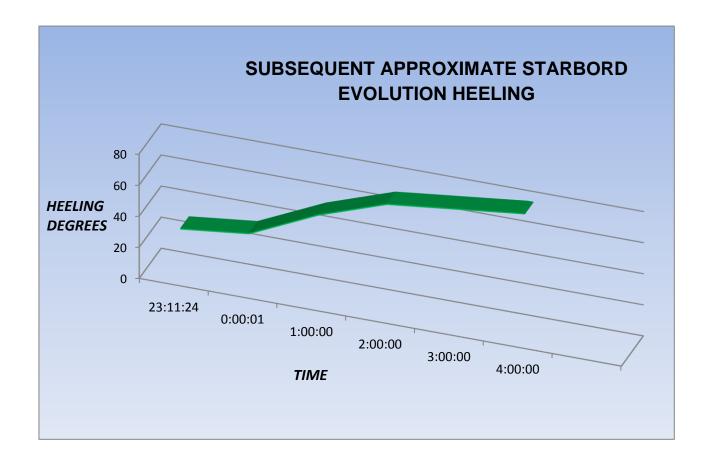
First of all it is need to point out that the rudder remained blocked to the starboard side, when the emergency switchboard failed the connection with the related emergency diesel generator. It was the 21.46.44, but we must consider that the VDR strings related to the connected utilities (excluded the bridge equipment where the UTC time was not affected by errors), were all effected by a delay between 7' and 20". This means that the last order made by the



- helmsman regarding the rudder all starboard (21 46 58) was executed just six seconds before the failure of the emergency source of power;
- If the Master wanted to conduct the ship to the shore line (once known to have three flooded WTC), the most short course to approach the Island was turning to port, instead starboard. This shows that he had no intentions to conduct his ship, immediately, at shore to save people on board, rather than keeping her fair way by that, still credulous that Concordia was not able to sink, and his intention was to use the anchors to stop the course of the ship in a manageable depth, were she could however have floated, for saving not only the passengers, but also his vessel. In fact he ordered, at 22 01, the Boatswain at bow to manage the anchors (when was so soon to catch that the ship would be turn starboard, as after happened). The starboard one was lowered at 22 13, matching the turn ship, and the Master attempt to drop it at 22 17, because he realized that the depth was excessive (100 meters);
- The starboard anchor, when dropped (21 49), did not modify the course of the ship, because she had already stopped her drift (occurred at around 22.40), since she had touched the aft side with the rocks. It was dropped with two shackles at the sea, in the beginning, and eight shackles were lowered at 22 55); when the Master asked the confirmation about the shackles at sea (21.49), the Boatswain added that the ship was already stopped (because she had already grounded with the stern. At 22 55 the port anchor was dropped as well;
- If the Master, who ignored at that time that the rudder did not work, would have kept it in the midship position for some seconds more, Concordia would have continued her course to north, with more serious consequences.

In few words, we confirm that there is no evidence about Master intentions to approach the shore; rather than we realized his opposite will to keep her floating, as he meant when declared to the Prosecutor that he never would unload 4.000 persons till he was not so quite sure that the ship would have sunk.





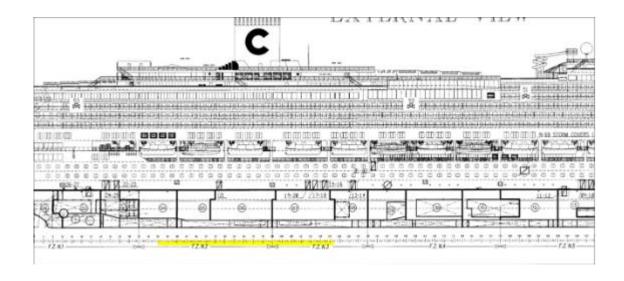
## 4.7.1 Breach and flooding – Preamble

#### (For the details related to this issue, see Appendix no.6)

The release of the extraordinary kinetic energy (216,000 Kj<sup>5</sup> - Annex 53) due to the weight of 56,600 tons of the ship - which was sailing at angular speed of over 16 knots [because to the linear advancement of the hull must be added the additional acceleration due to the sudden turn to starboard (ordered at 21 44 20 and completed at 21 44 35, or 22 seconds before impact] - has resulted in an disruptive contact with the rock, which weakened the side and has ripped (torn) due to the simultaneous advancement of the ship. The friction was such strong that the speed, immediately and regardless of subsequent arrest of propulsion was halved at same time.

<sup>&</sup>lt;sup>5</sup> An average of 216,000 Kj dispersed equivalent to 25,000 Kw of power transmitted to the rock during the contact, corresponding to 250 Tons of thrust





Following pictures show the hull area interested by the contact (taken from sister ship Costa Serena):









The hole on the left side upon impact, it is continuous for about 60 meters (about frames 52 to 124) located too far above the deck of the Double Bottom (so well over two meters from keel line). This was crucial in terms of severity of the accident, because rather than be hit the bottom of the ship, if the more defence due to the double hull, was vice versa affected area clear that, over the plate rail, relies directly its operating compartments (the heart). In particular, the testimonies of the 3rd Engineer Officer and 2nd Engineer Officer, as well as the 2nd Chief Engineer) - combined with audio recordings of communications between the VDR machine and Bridge - have established that in a few minutes (about 3 mins for the EMP and 7 for Diesel Generators Room. aft) the ship has lost Watertight Compartments (WC) nr. 5 and 6 (PEM and then Local DD.GG. aft), while the adjacent WC nr. 4 and 7 (respectively Compressors Galley Room and DG Room), were initially partially flooded, becoming initially dangerous free liquid water surfaces, and then completely filled after about 40 minutes from the contact.



The water appears to have also affected the adjacent WC nr. 3 and 8 (respectively Local Stores and Local Evaporators), which consists of more than free liquid surfaces, hazardous for the purposes of further reduction of the dynamic stability.

The first information about three WC completely flooded reaches the bridge 15 mins after the contact.

At the epilogue, the flooding is, in total, amounting to over 20,000 tons.

This stage is characterized by a series of combinations that led to the immediate and irreversible state of flooding of the ship beyond manageable limits. Indeed, in addition to the two adjacent compartments that were flooded in a few minutes (PEM room, nr. 5, in just three minutes) - which already represent the boundary condition for buoyancy for the purpose of abandon ship safely - impacted significantly on the stability of residual flooding in the two adjacent compartments. In fact, WC 4 and 7 have further burdened the ship until the Bridge 0 (bulkhead) has not reached the same level of the water line outside, and before that they also filled up (40 minutes), determinated huge free liquid surfaces [the first (nr 4) more serious because larger and with few machines that could break the continuity of the liquid surface], affecting the conditions of residual stability of the hull.



The free liquids surfaces, therefore, have determined the first relevant heel to starboard, which is increased more and more with the water income in the adjacent WC nr. 8 and 3 in the latter partly due to the water that had access from above (Bridge 0), the various vertical openings from Bulkhead (0) lead to the Bridge (45 minutes after the heeling to starboard is recorded in 10 deg). Finally results that the water, for the latter effect, have affected the WC 2.

The evidence (the 3rd Officer Engine), and sound recordings, give as pertinent watertight door open at the time of the accident, the nr. 24, namely the one that puts in communication the preparation buffet room (under the Bridge 0) and the elevators for the transport of food to the upper decks. There is currently no evidence if that door, controlled by the Martec system executed immediately after the contact was closed or not.

Following pictures taken from sister-ship C/s Costa Serena:



WTCs nr. 6 and 7 (depth view) sight from 5th





WTC 5 sight from WTC 6



WTC 6 sight from WTC 7



# 4.7.2 Description of the damage

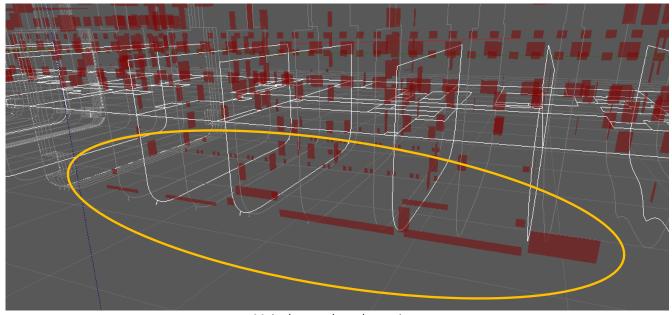
#### Rock moment



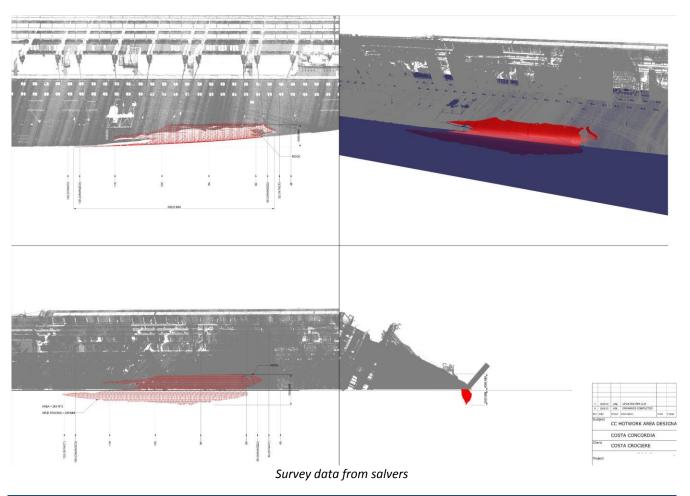
Detached rock in damaged area

An assumed density of 2.7 tonnes/m3 has been used to estimate the buoyancy of the rock to allow the submerged weight of the rock to be applied in the moment calculation. It has been estimated that the transverse centre of gravity of the rock is at 10.7m from the centre line of the vessel. The calculated moment is applied in the simulation at time 213 seconds which is at the end of the first grounding event.

# Assumed damaged extent (according with flooding simulation)



Main damage breach openings





According to the VDR data it results that the impact of the ship against the rocks of Le Scole occurred at 21.45.07 hours, immediately after the Master's order "hard to Port".

The damage to the hull structure, after the surveys carried out to the emerged and submerged ship's port side, resulted as follows:

In the area above the water line the shell plating breach openings ran from the frame no. 52 (area where the rock got stuck into after having been torn) until and over the frame no. 101. We can say again that the openings involved the watertight compartments no. 4,5,6 and 7 getting them into direct contact with the sea

In the out water section, apart from the breach running from frame no. 52 until frame no. 101 the bilge keel was torn away, the latter located in way of the ship's bilge strake from frame no. 106 until frame no. 82/83, in way of the bilge keel doubled on shell. It has then been ascertained a further rupture in the shell plating running from frame no. 116 and no. 118, under the bilge keel that resulted bent against the ship's shell plating, in way of the double bottom. Such rupture assuredly involved the water ballast tanks that are located from the frame no. 100 until the frame no.140, as marked on the General Arrangement Plan no. WBDIOC and no. WBDBIIC.

Further to the impact the shell plating, in way of the bilge strake and the ship's port side, suffered deformations and tears.

According to the photogrammetric investigations carried out and, considering that in the area interested by the damage the frame interval is equal to 725 mm, we can deduct that the deformed part extends in length from 413 mm forward of frame no. 124 until 330 mm aft of frame no. 52, for a total length of 52,943 m.

It then would result that in such area there are other breaches, the main one having a length of 35,859 m and running from 4 mm forward of frame no. 101 up to 330 mm aft of frame no. 52.

The breach vertical extent stretches from the bottom/bilge strake up to 1 m under the waterline level (blue stripe on the ship's side). It would therefore seem that the bulkhead deck (deck 0) was not directly involved by the rupture occurred on the shell plating

Besides the above mentioned main rupture, further five smaller damages were noted, out of which four (marked in the report with letters B,C,D,E) within the main rupture extension and another one (marked with letter A) forward of the latter. This latter rupture mainly stretches from stem to stern for a length of about 1.120 mm and a height of about 50 mm and it is across the frame no. 116 (starting 722 mm forward of frame no. 116 and ending 398 mm abaft the same). We have therefore to point out that due to such relatively small openings the water leakage interested also the port side double bottom, which is communicating with the stbd side double bottom, of watertight compartment no. 8.

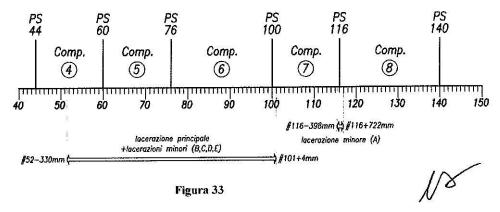
Summarizing, if we consider the main and the smaller openings, the watertight compartments involved by the flooding since the impact would seem to be 4: nos. 4,5,6 and 7 i.e. from the



watertight bulkhead in way of frame no. 44 to the watertight bulkhead in way of frame no. 116, for a total length of 52,943 m.

The compartments no. 5,6 and 7 double bottoms resulted flooded too.

What above, with respect to the openings occurred, is schematically outlined in the drawing here below:



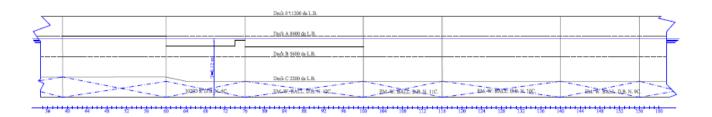
This damage is the cause of the flooding occurred to four contiguous compartments whose damage extension is considerably exceeding the one provided by the relevant regulations regarding the subdivision and stability checks in flooding (two flooded contiguous compartments) that is 10.710 m (ref. FINCANTIERI Booklet APN no. 320024 "INTACT AND DAMAGE STABILITY" approved by CDS no. 3211 dd. 10th March, 2005).

A draft of the damage assessment suffered by the ship, as resulting from BST report, was supplied from Costa Crociere to MCIB in June 2012.

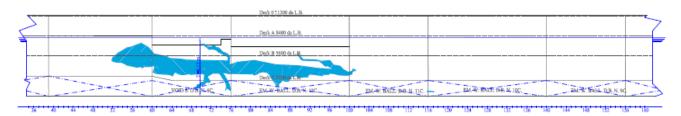


In order to immediately appreciate the position and magnitude of the breaches occurred as a consequence of the impact, please refer to the following drawings:

Compartimentazione nave nel piano longitudinale a murata



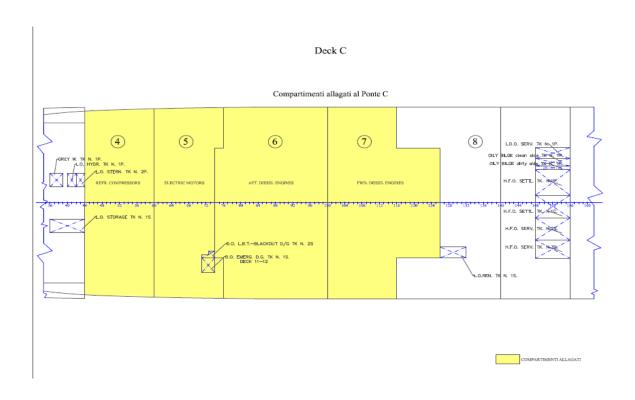
Proiezione sul piano longitudinale della falla principale e di quella minore a cavallo dell'ossatura 116

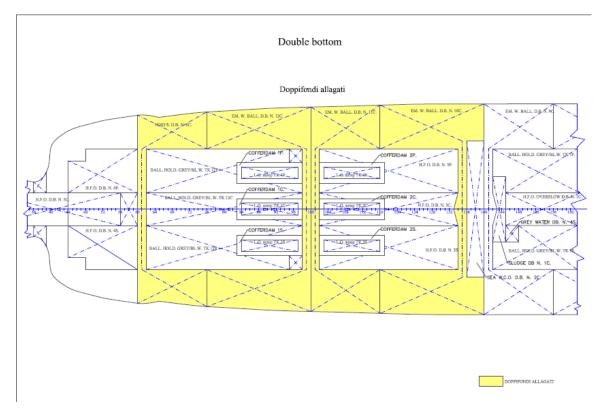


Where it is represented the longitudinal section involved by the damage upon which the shell plating breaches have been overlapped, according to their accurate assessment. In the same table there is also the subdivision of the compartments and double bottoms in way of the shell plating, in order to immediately visualize and understand the ones flooded directly from outside,

And where it is possible to see the flooded compartments in way of Deck C;

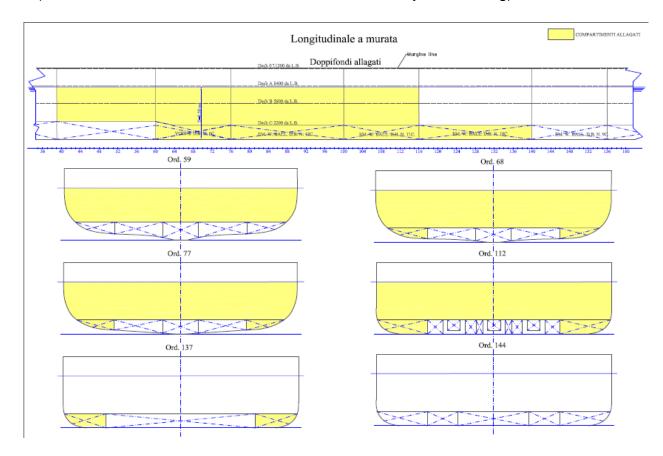








Here it is possible to view the flooded compartments with their relevant extension from side to side (the central double bottoms have not been involved by the flooding).



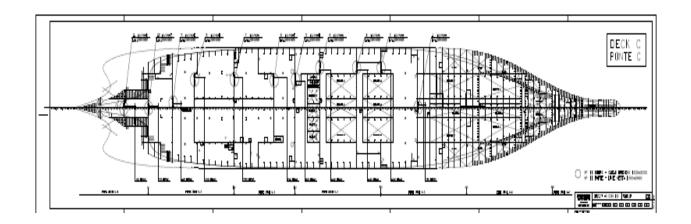
Here in this pictures the yellow parts represent the compartments and side double bottoms immediately flooded from outside at the time of the impact both on the longitudinal plan at side shell and in significant transversal sections too.

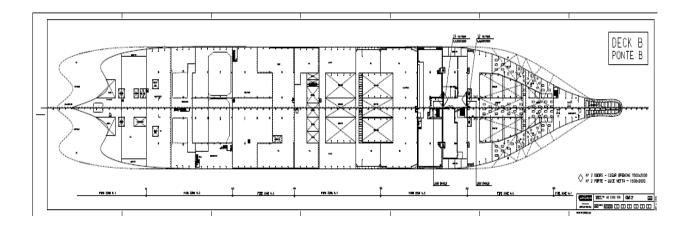
In the previous tables it was also possible to visualize the m/v COSTA CONCORDIA isocarenic even keel trim on a longitudinal plan at the time of the casualty, equal to 8.12 m, relevant to the loading conditions at the departure from Civitavecchia on 13th January, 2012. Furthermore, in accordance to the collected witnesses, it would result that also the compartment n. 8 had been flooded up to Deck A.

# 4.7.3 Watertight doors

The watertight doors are located in the subdivision of the following compartments represented below:







A useful information concerning stability is the state of watertight doors within the range of time before and during the contact. These data are extracted by the VDR and they confirm that at 21.45, at the time of the contact, the watertight doors were all closed. This gives confirmation to the declaration delivered by the Third Engineering in duty at the time of the accident in the area interested by the breach.

In particular watertight doors 6,7,8,9,10 connecting the flooded compartments.

The only exception are watertight doors 12 and 13, in the laundry department, which connected watertight compartments not involved by the flooding in any case.



LEGENDA (per ogni porta): colonna n.1 - stato sensore porta (SPMS1)

colonna n.2 - stato porte stagne rilevato ogni 16 secondi (SPSWTD)

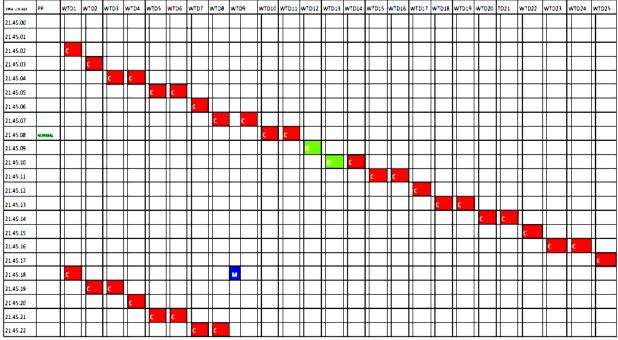
X - Extra Open

M = Intermediate (né su fine corsa aperto, ne su fine corsa chiuso)

PP = Allarma Power Pack (SPMS1)

F = Fault

Voltage • Fault da mancanza dı alimentazione di potenza



(More detailed extracted by the VDR in Appendix 6)

# 4.7.4 Splashtight doors

On the bulkhead deck (Deck 0) are located nine splashtight doors, three of which (STD 5, STD 6 and STD 7) are positioned within the damaged zone (Le. the zone interesting wt compartments 4. 5. 6, 7 and 8) respectively at frames 116 (P and SB) and 100 (P).

All the other six STDs are located outside the damaged zone. No one of the nine STDs Is located at the boundaries of the damage zone (meaning that they do not connect damaged and undamaged compartments).

The assumed status of the Splashtight doors (taken from VDR data) at the time of the first grounding event is listed in Table 5. Doors with an OPEN" status are considered open and do not restrict the flow of water, white doors with a "CLOSED" status are considered closed and are assumed to teak and then collapse once the relevant collapse pressure head has been achieved as detailed in section 3.2



Splashtight Door Status				
Door Number	Location (Frame #)	Deck	Status	
1	252	0	OPEN	
2	236	0	CLOSED	
3	232	0	CLOSED	
4	220	0	CLOSED	
5	116	0	CLOSED	
6	115	0	OPEN	
7	100	0	OPEN	
8	28	0	OPEN	
9	12	0	OPEN	

The splashtight doors can be seen in Figure A to C

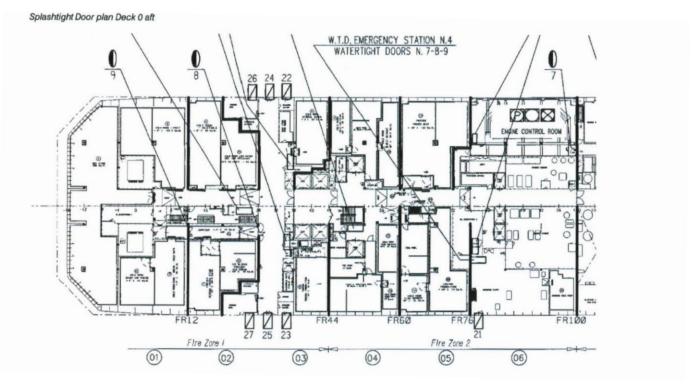


Figure A



#### Splashtight Door plan Deck 0 mid

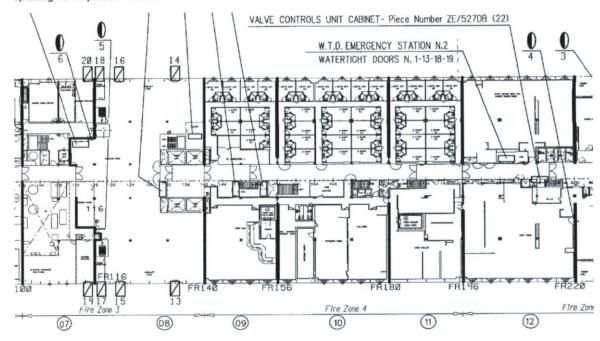


Figure B

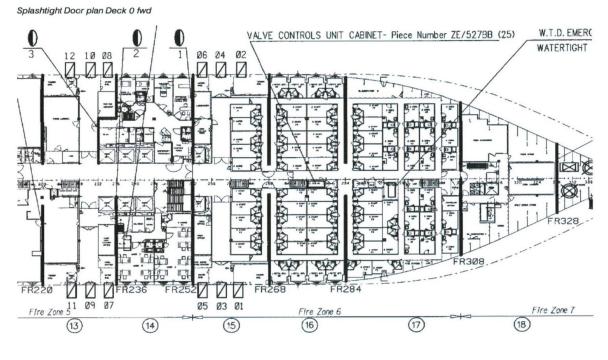


Figure C

(More detailed extracted by the VDR in Appendix 7)

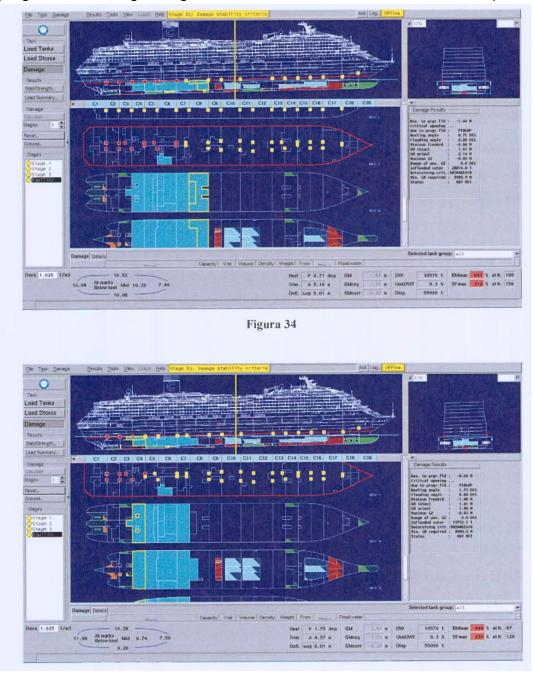


# 4.7.5 Bulkhead deck permeability

In such a situation the bulkhead deck (Deck 0) is partially submerged in the aft side so that there are 12 water ingresses (flooding points marked by a red dot).

On the area of the bulkhead deck not yet submerged there are anyway other 22 potential water ingresses (yellow dots).

Thus the progress of flooding through these accesses would have led to the ship's sinking.





### 4.7.6 Consequences of the internal compartments flooding

The tear in the ship's shell plating is extraordinarily large.

The bulkhead deck (deck 0) has not been directly involved by the breach on the shell plating. The main breach directly involved the compartments no. 4, 5, 6 and its dimension caused their immediate flooding (some square metres openings in the shell plating).

The main breach directly involved the compartment no. 7, in way of the ladder space connecting Deck 0 with the Deck C and with such dimensions to let us believe that the flooding of the compartment no. 7 took place progressively.

The main breach directly involved the double bottoms listed on the General Arrangement Plan SDB6C and WBDB12C and with such dimensions as to cause the immediate flooding.

The secondary breach stretches across the frame no. 116 and in way of the bilge keel reasonably caused the progressive flooding of the double bottoms located at the frame no. 116 and listed on the General Arrangement Plan WBDB10C and WBDB11C.

Summarizing, if we consider the main breach and the secondary one, as quoted above, the compartments subject to flooding since the impact are four, those marked with 4, 5, 6 and 7 jointly with the four double bottoms reported in the General Arrangement Plan SDB6C, WBDB12C, WBDB11C and WBDB10C here below detailed with their extent and highlighted in yellow in the previous tables.



Watertight compartment No.	Max limits of watertight compartment (in frames)	Watertight compartment at side shell (in frames)	Services on main watertight compartments
4	From 36 to 60	From 44 to 60	Reefer compressors room
5	From 60 to 76	From 60 to 76	PEM room
6	From 74 to 102	From 76 to 100	DDGG no. 4,5,6 and main electrical switchboards room
7	From 100 to 126	From 100 to 116	DDGG no. 1,2,3 room

Double bottoms	Double bottom maximum extent (in frames)
SDB6C	From 60 to 76
WBDB10C	From 76 to 100
WBDB11C	From 100 to 116
WBDB12C	From 116 to 140

# 4.7.7 Bilge pump functionality

The enclosed diagram (Annex 54)shows the position of the bilge pumps and their availability in respect to the standard extension of damage (i.e. involving two wt compartments). For such a diagram the following explanations should be taken into account:

- the flooding of the couple or wt compartments 1/2, 2/3, 15/16, 16/17, 17/18 and 18/19 is not indicated because for these the same consideration/consequences indicated for the flooding of wt compartments 3/4 and 14/15 (as pertinent) apply;
- the location and the relevant source of electrical power of the bilge pump is reported in the upper part of the diagram;



The capacity of the bilge pumps is the following:

- XA 405: Q= 240 m<sup>3</sup>/h H= 25 m
- XA 483 B:  $Q = 265 \text{ m}^3/\text{h} H = 20 \text{ m}$
- XA 483:  $Q = 240 \text{ m}^3/\text{h} H = 20 \text{ m}$
- XA 405:  $Q = 240 \text{ m}^3/\text{h} H = 25 \text{ m}$

Additional "direct suctions" (as required by regulation II-1/21.2.7.1 of Solas Convention 74 (em 89/90)) were fitted in wt compartments 6, 7, 8 and 12 as follows:

- XB/050A -Steam dump sea water circulating pump -Q= 500 m<sup>3</sup>/h H=13 m (wt compartment 6)
- XB/050B Steam dump sea water circulating pump 500 m<sup>3</sup>/h H=13 m (wt compartment 7)
- XB/039A Engine system sea water circulating pump 1300 / 1017 m<sup>3</sup>/h H=17 / 10 m (wt compartment 8)
- YB/494D Air conditioning sea water circulating pump 1050 m<sup>3</sup>/h H=8 m (wt compartment 12)

As drafted in the present report no bilge pump worked considering the occurred extraordinary casualty, despite engine staff tried to start them.

Therefore, notwithstanding the above, discussion on the bilge system is not considered relevant in respect to the magnitude of the accident occurred.

# 4.7.8 Stability

# **Applicable Regulations**

The ship, in accordance with her class notations and the date her keel was laid, is subject, as far as stability is concerned, to the regulations here below listed.

#### Subdivision

In compliance with the provisions of Art. No. 57 – Para no. 2 Book II of D.P.R. dated 8<sup>th</sup> November, 1991 no. 435 the Chapter II-1 of SOLAS 1974 Consolidated Edition 2004 applies, most notably:

#### Part A

Regulation. 1 "Application" Regulation. 2 "Definitions"

Regulation. 3 "Definitions relating to parts C, D and E".

### Part B-1

Regulation. 4 "Floodable length in passenger ships"

Regulation. 5 "Permeability in passenger ships"

Regulation. 6 "Permissible length of compartments in passenger ships"



# Ship's intact stability criteria

The DPR dated 8th November, 1991 no. 435, Para. No. 1 of Art. No.60 Ship's intact stability criteria Book II - "Construction and arrangement of ships" provides:

"All ships, in intact conditions, shall have enough stability in accordance with the area of navigation and such criteria shall anyway satisfy the Classification society requirements".

RINA rules for the classification of ship (Ed. 2004) have been therefore applied, as far as the passenger ship's intact stability criteria are concerned, the latter requirements including also those contained in the Intact Stability Code, Resolution A.749 (18) of IMO.

Furthermore, the Rule no. 22 of Chapter II-1 of Solas "Stability Information for passenger ships and cargo ships" was concurrently applicable.

### **Damage stability**

The DPR dated 8th November, 1991 no. 435 Art. No. 60 "Ship's intact conditions stability criteria" Para 2 Book II "Construction and arrangement of ships" provides:

"All ships that, in accordance with Art. 13 – Para 5 and Art. 57, must comply with the subdivision regulations and shall have, under all service conditions, such intact conditions stability criteria so as to be able to withstand the final stage of flooding in the hypothetical flooding damage provided for these ships under the convention".

Furthermore Art. 61 Damage stability reads as follows:

"The passenger ships previously mentioned in Art. 60 para. 2 when in a final stage of flooding shall comply with the required stability conditions provided by the convention".

Due to the above the following regulations of Chapter II-1 of SOLAS 1974 Consolidated Edition 2004 applied i.e.:

- Regulation 8 "Stability of passenger ships in damaged conditions"
- Regulation 8-3 "Special requirements for passenger ships, other than ro-ro passenger ships, carrying 400 persons or more".
- Regulation 23 "Damage control plans in passenger ships", according to the latter the following regulations of Chapter II-1 Part B of the Convention applied too:
- Regulation 12 "Double bottoms in passenger ships"
- o Regulation 13 "Assigning, marking and recording of subdivision load lines for passenger ships"
- o Regulation 15 "Openings in watertight bulkheads in passenger ships"
- o Regulation 17 "Openings in the shell plating of passenger ships below the margin line"
- o Regulation 17-1 "Openings in the shell plating below the bulkhead deck of passenger ships and the freeboard deck of cargo ships"
- o Regulation 20 "Watertight integrity of passenger ships above the margin line".



### Stability test

The DPR dated 8th November, 1991 no. 435 Art. No. 62 "Stability test" provides:

"Each ship shall be subject, under the classification society surveillance, to a test in order to assess the stability criteria":

- a) After building completion
- b) After the completion of modifications that, in accordance with the classification society, considerably changed the stability criteria.

The stability test was carried out in accordance with the requirements of RINA rules (Ed. 2004), Part B, Chapter 3, Appendix.

# **Stability information to the Master**

The DPR dated 8th November, 1991 no. 435 Art. No. 63 "Stability instructions" provides:

"All necessary information shall be supplied to the Master so as to allow him to rapidly and clearly assess the stability adequacy in all service conditions".

The Master instructions booklet has been drawn up in compliance with what provided by RINA rules (Ed. 2004), Part B, Chapter 3, Appendix, complete with the admissible GM/GK curves as required by Para 7.2 of Regulation 8 "Stability of passenger ships in damaged conditions" in Chapter II-1 of SOLAS 1974.

A similar requirement is also provided by Rule 22 of Chapter II-1 of SOLAS "Stability information for passenger ships and cargo ships".

Resolution A.749(18) describes the "stability booklet" preparation and specifies that (para 2.2.1) a loading computer may be used as supplement to the approved stability booklet.

Also Rule II-1/8 (SOLAS 74 Consolidated Edition 2004) provides that a loading computer (or similar equipment) may be accepted by the Administration.

According to all above, we wish to point out that the regulations applicable at the time (and presently too) did not mandatorily required an additional supplement as aid to the Master in order to check stability in case of flooding.

# **Approved documentation**

In compliance with the requirements of above mentioned regulations Fincantieri arranged and RINA approved the following technical documentation:

- FINCANTIERI Booklet no. APN 320026 "FLOODABLE LENGTH CURVES" approved by CDS no. 3212 DD. 18TH February 2005
- FINCANTIERI Booklet no. APN 320050 "STABILITY MANUAL ART. 35 approved by CDS no. 5924 dd. 22nd June 2006
- FINCANTIERI Booklet no. APN 320057 "INCLINING TEST REPORT AND LIGHT SHIP DETERMINATION" approved by CDS no. 5818 dd. 12th June 2006



In accordance with Chapter II-1 of SOLAS 1974, as far as subdivision is concerned, the ship results to be associated to a criteria Cs = 80.487 and to a factor subdivision F=0.386.

With reference to the subdivision and as resulting in FINCANTIERI Booklet no. APN 320026 "FLOODABLE LENGTH CURVES" approved by CDS no. 3212 dd. 18th February, 2005, the transversal bulkheads position is such as to satisfy the maximum permissible length curves, therefore complying with SOLAS 1974 Consolidated Edition requirements 2004 on passenger ships buoyancy compartment.

With reference to the damage stability, as the factor of subdivision is F=0.386, according to the Rule 8.1.3 of Chapter II-1 of SOLAS 74 Consolidated Edition 2006, the ship must comply with all the damage stability criteria in all conditions of loading with passengers as included in FINCANTIERI Booklet no. APN 320050 "STABILITY MANUAL – Art. 35" approve by CDS no. 5924 dd. 22nd June, 2006, concurrently with damages involving two contiguous flooded compartments. The latter compliance can be evinced in FINCANTIERI Booklet APN no. 320024 "INTACT AND DAMAGE STABILITY" approved by CDS no. 3211 dd. 10th March, 2005 and APN no. 320025 "DAMAGE STABILITY CROSS FLOODIGN" approved by CDS no. 3211 dd. 10th March, 2005.

We wish to underline that the diagrams contained in FINCANTIERI Booklet APN no. 320050 "STABILITY MANUAL – ART. 35" approved by CDS no. 5924 dd. 22nd June, 2006 relevant to the comparison between the envelope curves of minimum permissible GM with those relevant to the actual loading conditions and between the envelope curves of the maximum permissible KG with those relevant to the actual loading conditions, show that the ship meets the intact and the damage stability criteria with a wide margin.

### 4.7.9 Flooding simulation

In order to investigate the ship's behaviour after the impact against the Scole, Costa Crociere appointed a technical bureau *Safety at Sea* (Glasgow) for conducting a flooding simulation on the time domain.

Safety at Sea drew up a technical report "COSTA CONCORDIA – FLOODING SIMULATIONS" dd. 5<sup>th</sup> September, 2012 (herein as Enclosure 1a attached to the Appendix no 10 and a related video).

The aim of said simulation is to provide further understanding as to the ship's behaviour with respect to the flooding dynamics.

The simulations have been performed using a six degree of freedom time domain software (translations and moments on axes X, Y and Z) capable of modelling vessel dynamics in both



intact and flooded conditions, considering external influences such as waves and/or external forces and moments through time.

The flooding simulations have been developed with information from various sources i.e. witness statements, survey reports and VDR recording data.

The ship's geometry has been accurately modelled up to the deck no. 4 (the bulkhead deck is the deck no. 0) including all compartments and relevant openings (watertight doors, semi-watertight doors, fire-proof doors, escape trunks, ventilation ducts, air ducts, doors not watertight to head pressure, windows, etc).

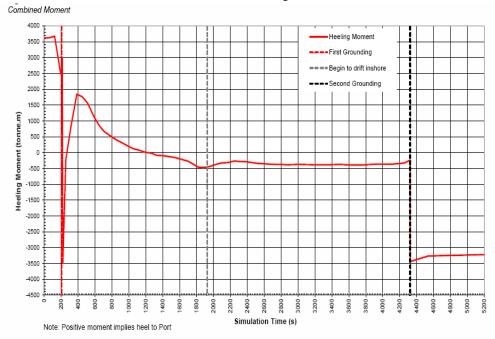
The loading condition applied for the simulations was the one obtained from the onboard loading computer.

The damage extent has been assumed on the basis of the photographic evidence and measures taken from the external side. We assumed that the initial flooding takes place in the following spaces:

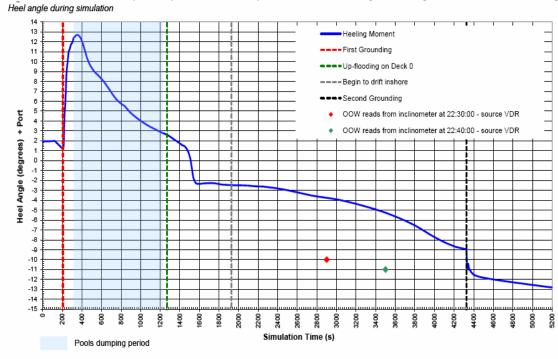
Space	Longitudinal Extent of Space	Vertical Extent of Space		
Space	(Frame #)	(Deck)		
Refr. Compressor Room	fr#44 - #60	Deck C – Deck B		
PEM Room	fr#60 - #76	Base Line – Deck 0		
Aft Engine Room	fr#76 - #100	Base Line – Deck 0		
Fwd Engine Room	fr#100 - #126	Base Line – Deck 0		
Double Bottom	fr#116 - #140	Base Line – Deck C		



The drifting applicable moments are due to the wind (NE 18 knots), turning, final grounding and the weight of the rock got stuck into the hull (97t). The combined moment diagram after the impact with the Scole is the one here below – Figure n. D:



Following this combined moment and the flooding sequence described in Chapter 6.1 in the main 10 points we obtain the ship's response with respect to the heel angle through time as shown in Figure E:



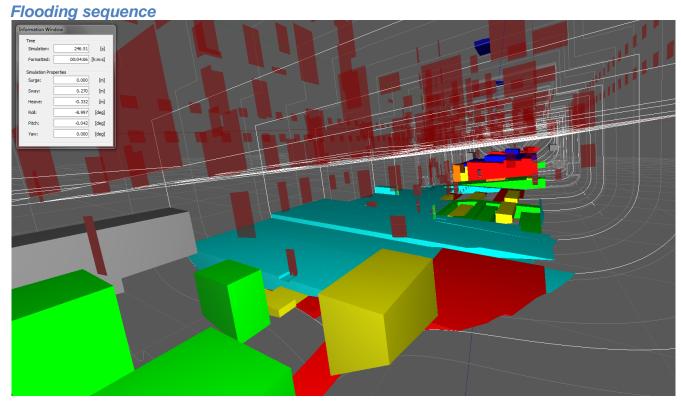


We may evince that the two data points relating to the VDR information on actual heel angles at 22.30 and 22.40 hours read on the ship's inclinometer reveal that the simulation underestimates the heel angle to the stbd side by about 6°.

We wish to point out that the simulation is based on a mathematical model, developed on the available data, so that it is not perfectly adhering to the event dynamics.

Anyway the results of the flooding simulation analyzing the ship's response as from the first impact against the rocks until the final grounding show that the ship's heeling from port to stbd side is well in accordance with the declarations of the crew.

The width of the stbd side heeling seems underestimated if compared with the data read on the ship's inclinometer deriving from the bridge conversations recorded by VDR.



# Keypoint 1

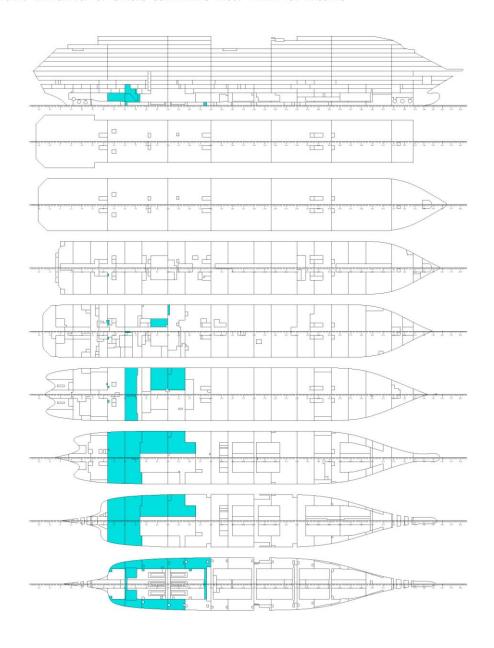
Actual time (h:m:s) = 21:45:46

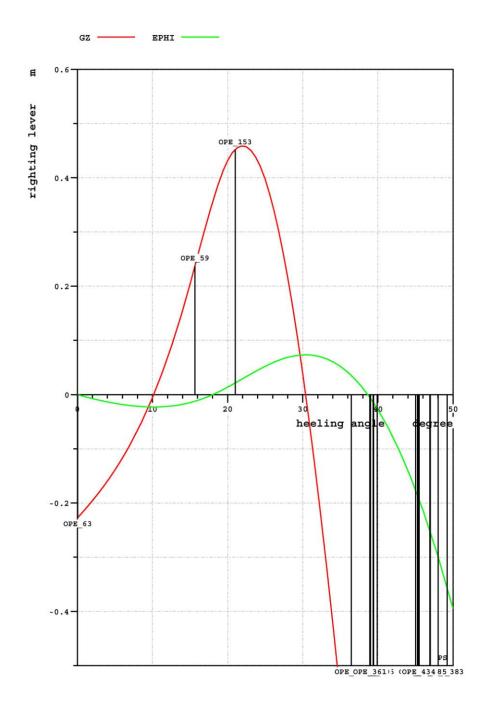
Notes:

Statement correlation – Main WT door into PEM room is opened and water floods into Refrigerator Comp. room due to water level difference. Vertical escape trunk access door starts to submerge stopping crew member from opening door and escaping from Refrigerator Comp. room via vertical escape.

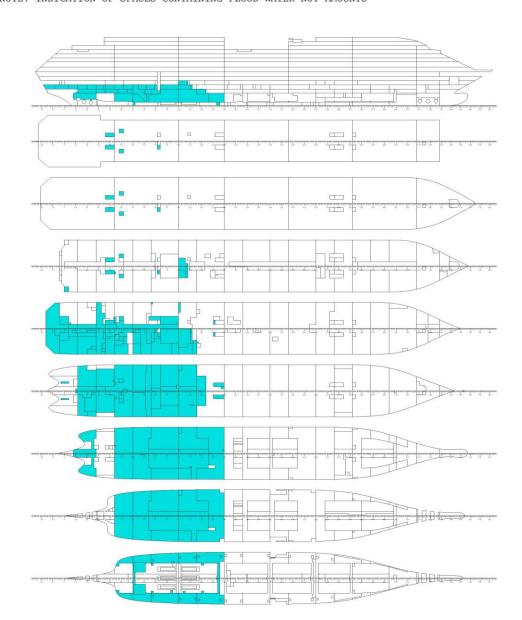


FLOODING EXTENT FOR KP1 NOTE: INDICATION OF SPACES CONTAINING FLOOD WATER NOT AMOUNTS

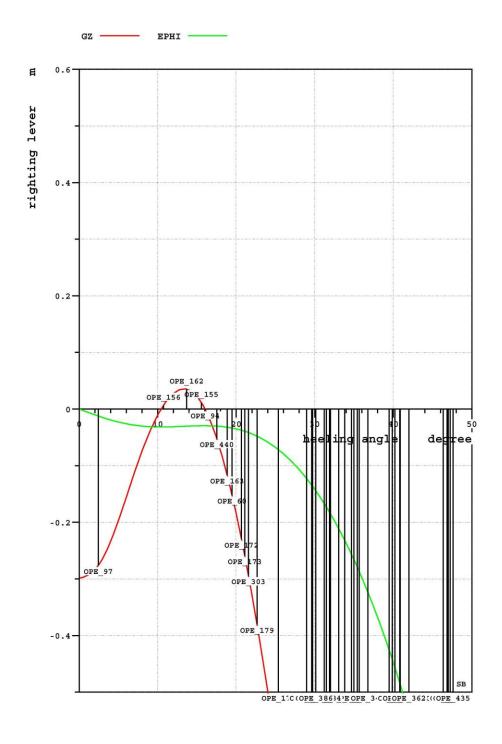




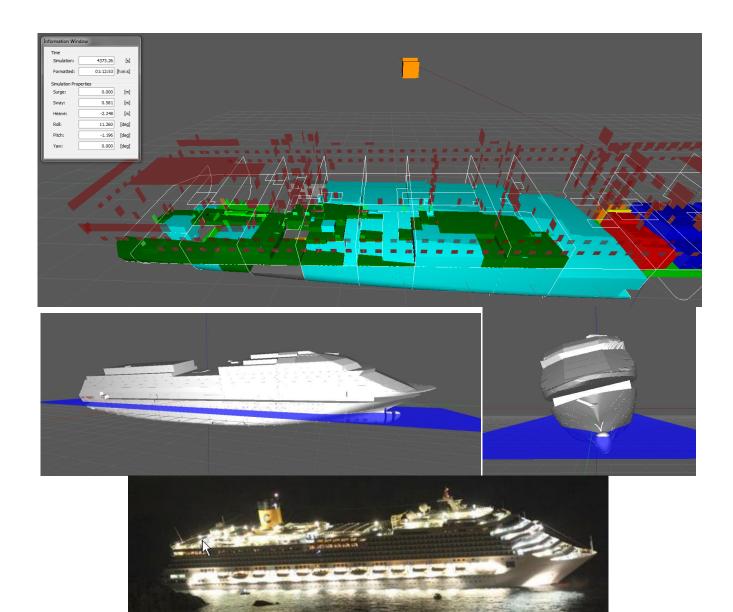












# **Keypoint 10**

Actual time (h:m:s) = 22:54:33

Notes:

Vessel has now made contact with the underwater rocks in the final grounding event and the associated moment due to the vessel slowing has been applied. The heel angle is 11.26 degrees to starboard (according with the underestimated simulation, in reality about 18 degrees) and the extent of the flood water on the bulkhead deck can be clearly seen. At this time some flooding of Deck 1 is taking place at the aft mooring deck, and no further progressive flooding is occurring along the bulkhead deck at frame #116 due to the splashtight doors being closed on the starboard side, and the normal doors connecting to this forward space are located on the centre line and are not in contact with the flood water.



#### 4.7.10 Enhancement of deterministic methods

Further to the FLOODING SIMULATION report dated 5<sup>th</sup> September, 2012 performed by Safety at Sea on the m/v Costa Concordia response from the impact against the rock until the final grounding, further damage stability calculations have been supplied.

Such calculations have been carried out in compliance with the methods provided by SOLAS 74 Consolidated Edition 2004, considering the weather data allowed by the regulations and taking into account the various flooding sequences.

The aim of this further analysis is to assess the ship's response (experiencing damages whose extent was larger than the one provided by the ruling provisions i.e. two flooded compartments as previously explained). The damages sustained by the m/v COSTA CONCORDIA on 13<sup>th</sup> January, 2012 involved the flooding of five contiguous compartments having the extent previously described in the table at para. 3.1 of the simulation report issued by Safety at Sea.

Considering that, as previously stated, the m/v COSTA CONCORDIA is extensively complying with the damage stability criteria applicable with two flooded compartments we investigated the ship's response with the following flooded contiguous compartments (spaces):

### Three contiguous compartments:

- damaged compartments 4-5-6 (DS04-06)
- damaged compartments 5-6-7 (DS05-07)
- damaged compartments 6-7-8 (DS06-08).

### Four contiguous compartments:

- damaged compartments 4-5-6-7 (DS04-07)
- damaged compartments 5-6-7-8 (DS05-08)

#### Five contiguous compartments:

damaged compartments 4-5-6-7-8 (DS04-08).



The spaces no. 5, 6 and 7 correspond to the compartments identified with the same numbers.

The study has been performed using Onboard-NAPA software and, differently from SAFETY at SEA FLOODING SIMULATION, it is not a time domain damage simulation as it considers flooding stages not depending on time.

The study (Enclosure no 3 attached to Appendix no 8) allowed to obtain useful information on the ship's response when associated with the above mentioned damages with respect to residual GM, heel angle, margin line, and other characteristics of the stability diagram such as the area under the lever curve (GZ curve) and the range of stability, the latter being data not available in the SAFETY at SEA flooding simulation.

The study has been performed considering the actual loading conditions relevant to the passage on 13<sup>th</sup> January, 2012, marked as LC06 and enclosed as Appendix 1 of Enclosure no. 1 of FLOODING SIMULATION dated 5<sup>th</sup> September, 2012 by SAFETY at SEA, and associating the same to the three damages involving three contiguous compartments, to the two damages to four contiguous compartments and to the actual damage occurred on 13<sup>th</sup> January.

The damage stability criteria applied are those provided by the applicable rules i.e. those required should there be two flooded compartments.

The possible progress of flooding from the flooded compartments to the void ones (those not involved by the examined damage) are assessed by means of virtual checking openings located at the damage edges.

On analyzing the results the following resulted:

as far as the three damages to three flooded compartments are concerned, the C/s Costa Concordia is complying with all the damage stability criteria provided by SOLAS 74 Consolidate Edition 2004 both during the damage intermediate stage and the final one. For each of these three damages there is no progression from the flooded compartments to the void ones (not involved by the damage). The margin line is not submerged, the stability diagram shows more than satisfactory characteristics, GM at the final stage results higher (in the range between 0.67 m and 1.19 m) than the required minimum one of 0,05 m in order to comply with the regulations.

The above confirms the ship's large safety margins in accordance with what reported in FINCANTIERI Booklet no. APN 320050 "STABILITY MANUAL – ART- 35" approved by CDS no. 5924 dated 22<sup>th</sup> June, 2006.



As far as the two damages to four flooded compartments are concerned, the m/v COSTA CONCORDIA, although complying with all the damage stability criteria provided by SOLAS 74 Consolidated Edition 2004, during the intermediate stages does not show satisfactory stability criteria. As a matter of fact considering the damage to the compartments 4-5-6-7 (DS04-07) the margin line results submerged by 0,111 m., the range of stability is practically null (actual 0,09° against 15°) and the diagram area under the lever curve in the range of stability results null, so that such damage is a quite critical stability situation due to the consequences of the progressive flooding (leakage of water from the damaged compartments to the intact ones) even though the GM is satisfactory enough (GM=0,91M). Furthermore the progressive flooding of the compartments aft of no. 4 is almost reached, i.e. aft of frame no. 44.

With respect to the damage to compartments no. 5-6-7-8 (DSC05-08) the situation is better because the sole stability criteria not complied with it the one relevant to the margin line that results submerged by 0,051 m. The GM results more than satisfactory (GM=0,785m). With this damage there is no progressive flooding.

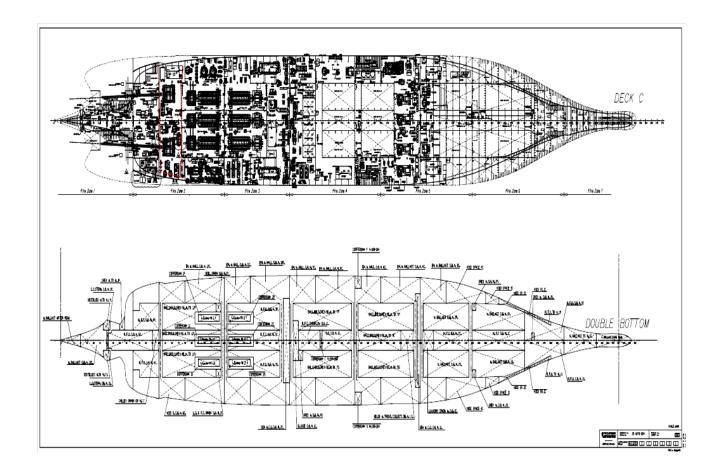
As far as the damage to five flooded compartments is concerned (DS04-08), the stability criteria are seriously jeopardized: as a matter of fact the margin line is submerged by 0.84 m, the stability diagram shows neither the range of stability nor the area under the lever curve, and furthermore a clear progressive flooding of the areas aft of compartment no. 4 is in progress i.e. aft of frame no. 44, although we have GM= 1,03 m. The latter situation causes a stability inadequacy and the ship's capsizing.

Above results have been included in Enclosure 1b attached to Appendix no 8.

#### 4.7.11 Distribution Equipment-board

The compartments involved by flooding contain the machinery that in Enclosure no 3 attached to Appendix no 9 and reproduced in the following arrangements:





### 4.7.12 Evaluation on application of probabilistic method

As previously described, the m/v COSTA CONCORDIA has been built in order to comply with the deterministic stability criteria as provided by Regulations (SOLAS 74 Consolidated Edition 2004) in force at the date of the building (keel laid on 8th November, 2004).

On the contrary, according to the provisions settled in Part B of Chapter II-1 of Solas, the ships whose keels have been laid as from 1st January, 2009 or later must comply with the new probabilistic method criteria.

Considering these new completely different criteria a study, although a virtual one, of the dynamics and consequences actually occurred during the m/v COSTA CONCORDIA casualty but on the basis of the probabilistic method is to be altogether ruled out. As a matter of fact, once we got in touch with RINA and FINCANTIERI, the latter advised that such a study is not acceptable, because we have two wholly different project criteria and the ship has been built in compliance with only one of the two. Conclusions drawn from such a study, although a virtual one, would be faulty and deceptive.



# 4.8 Flooding management support

### 4.8.1 Decision Support Systems

# **Damage Control Plan and Damage Control Booklet**

The support to the ship's Officer for the actions to be undertaken in case of flooding is provided by the "Damage Control Plan" (Annex 55) and the "Damage Control Booklet" (Annex 56).

The ship was also equipped with the NAPA software along with the Stability Information to the Master. The software functions are detailed later on.

The "Damage Control Booklet" (DCB) and the "Damage Control Plan" (DCP) are supports provided by Regulation no. 23 of Chapter II-1 of SOLAS 74 (amendments 89-90).

Such regulation requires that the plan should be permanently posted, and duly acknowledged by the ship's officers in charge, clearly providing – for each deck – the boundaries of the watertight compartments of the ship, their openings and relevant closing appliances, the locations of the relevant controls and the action to be taken in case of listing due to flooding. Furthermore, booklets containing the above mentioned information must be supplied to the ship's Officers.

The "Damage Control Plan" should be prepared in accordance with IMO provisions set in the Circular MSC/Circ. 919 "Guidance for Damage Control Plans".

The IMO circular explains that the DCP and the DCB should provide, among others, information on the action to be taken to mitigate and, where possible, to recover the ship's loss of stability.

The DCP should provide information on all mechanical means to mitigate the listing due to flooding, the location of all bilge and ballast pumps with their valves and control positions.

The DCB should contain the same information as well as additional/complementary details with respect to the ones provided in the Damage Control Plan.

NAPA software should be considered a "supplement" to the above mentioned support.

The DCP and the DCB do not need the approval either of the Flag Administration or of the Organism acting on its behalf; they are anyway subject to a specific inspection at the time of



the initial survey carried out for the issuance of the Passenger Ship Safety Certificate by the ship's classification company (RINA for the m/v COSTA CONCORDIA).

The latter provision is contained in the IMO Resolution A997(25) "Survey Guidelines under the Harmonized System of Survey and Certification, 2007".6.

The C/s COSTA CONCORDIA had the Damage Control Plan ANN330390 (Rev. 1) and of the Damage Control Booklet ANN330391.

After comparing the two documents with respect to the above mentioned requirements, the following critical issues would result:

The pumps to be used in case of damage and mentioned at pages 24 and 25 of the DCB are not reported into the DCP

The ship's heeling system is not described into the DCB but its use is required as, at page 22, it reads "cross-connected heeling tanks must be symmetrically filled", apart from a photo in the synoptic chart (picture 28) with no reference in the text.

It is not possible to understand in both documents which are the pumps powered by the emergency power supply

The pump marked as emergency bilge in the picture no. 29 (XA/405) is not the right one; as a matter of fact it would result in the compartment no. 5 whereas the emergency ones, YA412, is in the Compartment no. 12.

#### **NAPA**

NAPA is a software designed for ship stability calculations developed in accordance with the Stability Information to the Master.

The main aim of the software is to supply the ship's stability data at departure, producing calculations based on the information supplied by the gauges located in the tanks containing liquids and on those manually inserted by the Deck Officer (passengers, crew, provisions,

The initial survey should consist of: .1 an examination of the plans, diagrams, specifications, calculations and other technical documentation to verify that the structure, machinery and equipment comply with the requirements relevant to the particular certificate; 4.1.3 *Examination of plans and designs* 4.1.3.1 An application for an initial survey should be accompanied by plans and designs referred to in sections 1, 2, 4 and 5 of Annex 1 and in Annexes 2, 3 and 4, as appropriate, together with:.......; 5.1.3.1 confirming that the stability information and damage control plans have been provided (SOLAS 74/88 Reg. II-1/22 and 23). – La Risoluzione in questione è stata sostituita dalla Risoluzione A.1053(27) adottata il 30 Novembre 2011.



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etc.). NAPA software produces the ship's stability values calculated on the basis of the Stability Information to the Master.

It is therefore necessary to underline that the system:

- Is not able to monitor water ingress
- Is not able to activate/deactivate equipment
- Is not able to simulate the ship's flooding on the basis of the breach dimensions or of the flooding time.

With reference to the latter issue, it is important to underline that the software allows to simulate a "damage condition" but in doing so it assumes the compartment full flooding and the stability calculations are accordingly done; the software allows the operator to manually insert the data relevant to compartment filling, volumes or percentages, but in this case the software calculations are based on the intact condition criteria so that the combination of areas in "damage" and "intact" condition relay stability parameters wholly divergent from a situation even hypothetically close to the progressive flooding in damage condition.

Considering what above we can affirm that:

The software cannot supply a dynamic/progressive indication on the ship's stability in damage condition as it is not able to automatically monitor the water ingress and levels into the compartments; even though had the crew sounded the flooded compartments – action not possible to undertake in the casualty we are dealing with – the information would not have been so relevant for NAPA. As a matter of fact, as already explained, the manual introduction of one compartment flooding percentage produces stability criteria wholly divergent from the reality because the compartment is considered intact.

The software does not provide information on the actions to be taken in case of flooding, so that the Officer must take the actions provided in the "Damage Control Plan" and in the "Damage Control Booklet" manually inserting the data in the system in order to check the positive effects on the ship's stability.

NAPA software must be exclusively considered a "supplement" with respect to the "Damage Control Plan" and the "Damage Control Booklet" as reported in MSC/Circ.919 "Guidance for damage control plans".



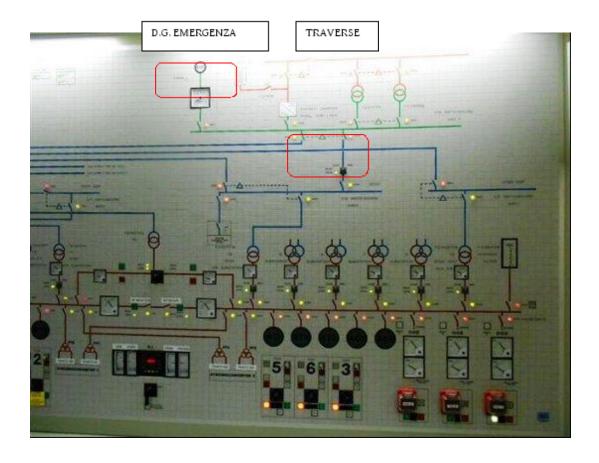
# 4.9 Emergency Diesel Generator functionality.

The ship suffered an immediate shock because of the shut down due to "short chain in" triggered by the violent entry of water in uncontrollable quantities, that in less than a minute affected the stern DG Room (WC nr. 6, where are installed the three main Generators) and the PEM room (WC nr.5). The black out, in fact, is recorded after 51 secs by the contact. In PEM room (lower part and intermediate) are located large transformers, while in its upper part there is the electrical panel of the distribution (at the level of the Bridge A). Adjacently, therefore always at the top (at the level of the bridge A) of the stern DG room (WC nr. 6), insists the electrical distribution (or rather the double panel), to SB fed by the DG group nr 3,5,6 and at left side by the Group nr. 1,2,4.

Following pictures taken from C/s Costa Favolosa:







The consequences of violent water entry had irreversible effects, and therefore the ship lost propulsion immediately, and all government services.

The immediate and practical of the two protections [cross connections / isolations between the main electric panel (or rather the two panels) and the Emergency one, the so told switches nr 902 and 905], which just link the main electrical panel (QEP) with the emergency panel (limited to users in 220 and 440 Volts supplied by that system), prevented, as designed, the transmission of serious and widespread short-circuit to the emergency electricity network (therefore intervened automatic opening of the switches nr. 902 or 905, or both).

It should be noted that the plant is built and ready - always in stand by - and then once the motor of the emergency DG (DGE) starts, when there is no power from the mains, happens the link automatically between the fore mentioned DG and the Electrical Emergency panel connected (QEE), except that there are no protections for short circuit on the emergency power network, consent is given by a large thermo switch (marked by 'numeric identifier no. 901, and equipped with hand-wound spring always triggered).

It is assumed that the Electrician Officer didn't provide any details on the latest, positive load tests of the DGE, that regularly took place in Barcelona on January the 10th.

The testimonies of the crew in charge (1st Engineer, Officer Electrical engineering, and Electrical Officer), all matching, have so far allowed us to determine the alternate operation of that emergency plant, either for part of the electric panel, but also for the mechanics of DGE



(but it is unclear if they have found on their arrival in the DGE room the emergency power grid already connected).

It was necessary, however, the intervention of Electric Officer for engaging (or reengaging) manually switch 901.

When we consider that, already at 21 52 32 (after seven minutes by the impact) the Chief Engineer says Officer Electric to start the DGE, it is likely that there wasn't an automatic start of the system (would leave only the engine of DGE), and this is probable considered the immediate blackout (21 46 44) and the violence of the water on the system of production and distribution of electricity and the consequent shorts circuits simultaneously interested by an extraordinary shock (overprotecting also the emergency part of the QEE). We will show that this consideration is correct in the following paragraphs, were we give a proof about what happened really on board..

In this regard it should be noted that the primary switches powered either by the QEP and the QEE, are switched on the emergency network through individual switches located in Local DGE on QEE. Obviously, some of these switches, supplying services / facilities among those hit by the water violently, they would have disconnected in group isolating the respectively short-circuited lines. According to this logic of violent release, the shock switch nr. 901 would be so disruptive to lock / protect it at the end, although the lines remained attached to the QEE were not those short-circuited. This is demonstrated by the results of the DGE / QEE engagement / link in manual mode (or, as it is better to say, in forced manner), which proves, however, the isolation of the short circuit, otherwise the QEE would have blown electrocuting people therein.

The QEE was engaged at 22 10 52, after the arrival of the Electrician officer in DGE room. The Electrician, immediately identified the problem, gave manual winding with the handle to the spring of the switch 901, and then, noting that the system did not allow in any case the engagement of the DGE to the related electrical network, has employed a screwdriver with which, relying on the blades of mechanical interconnection inside the switch, caused the connection and engagement (hang up) of the EDG to the emergency power grid.

The operation, says the Electrician Officer, was repeated three times, and that is when the DGE stopped, it was arrested for excessive water temperature (110 C°) of the cooling circuit, due to the locking of the corresponding fan on the alternator group. The 1st Engine Officer has done every time you restart the DGE and Electrical Officer consequently after charging manually the spring, worked to manually engage (with tool) switch nr 901..

Finally, the Official Electric arranged to make a sort of chock with a cloth to avoid standing still with his hand on the screwdriver blocking the connection of the switch 901, thus stopping into the slot the screwdriver itself..

According the testimonies of the three crew members which intervened in DGE room, it appears that this activity of precarious operation, which began at 22 11 (when DGE hangs up - or snaps for the first time, still do not know), it lasted up to 22 55 when the ship continued to list more and more to starboard, after the abandon ship signal, they also had to leave the



place of destination. The 1<sup>st</sup> Engineer also, before leaving the room, said he had turned off the EDG to prevent that the excessive engine temperature degenerate into a fire that nobody could then control.

A specific investigation has been carried out to study in deep the working of the Emergency electric power system, analyzing each proper string of VDR which could be to us: - a clear evidence related with the condition of this system at the leaving from Civitavecchia; - why the black out occurred; - if after the black out the EDG automatically engaged the Emergency Switchboard (ES); - if during each forced attempt to engage the EDG with the ES, some supplied utility was really worked.

All those above mentioned questions found logical answer, as even proved, through a specific, long and complex investigation carried out by this IB, as reported in detail in the Appendix 9 and related enclosure, and we can read in the following paragraph.

### 4.9.1 Focusing on the Emergency electric source of power. (details in Appendix 9)

As above said, due to the breach openings caused by the impact of the ship's portside against the rocks of Le Scole a black-out occurred on board the Costa Concordia; in these circumstances the emergency electric power switches on, in order to guarantee the essential ship's services for a given period of time.

# Requirements

The ship, in compliance with what provided by Rule no. 42 of Chapter II-1 of SOLAS 74 (amendments 96-98), must be equipped – apart from the main electric power – with the following power supplies:

Emergency power supply constituted either by batteries or by a diesel generator (the m/v COSTA CONCORDIA is equipped with the latter located at deck no. 11 – stbd side – frame no. 69-83).

# Temporary emergency power supply constituted by batteries.

These sources must be sufficient for providing power to the ship's essential safety services when in an emergency situation.

They must be located so that a fire, or any other accident occurring in the spaces containing the main electric power supply, do not interfere with the supply, control and distribution of emergency electric power.



The emergency power supply must guarantee the emergency lighting, the GMDSS equipments, the internal communication means, the emergency bilge pump and primary machinery with relevant valves workings for a period of 36 hours; all the watertight doors driven by electrical power and the lifts for a period of 30 hours.

The temporary emergency power supply intervenes if the emergency one fails and must be able to supply the emergency lighting and the emergency internal communication means.

The life-boats and life-rafts launching appliance are able to operate even without electric power supply. The system is designed so as to allow the manual control of the outreaching telescopic arms and the survival crafts lowering by gravity.

The emergency power supply was guaranteed by a diesel generator located at Deck 11 as well as by supplementary batteries and dedicated ones (UPS) for some equipment.

According to the witnesses collected and confirmed by the VDR data it results that immediately after the impact a black-out occurred (in the narrative at 21.45.47 hours).

The emergency generator started but supplied power for just 41 seconds.

The 1st Electronic Officer, the 1st Electrician7 and the 1st Mate witnesses are quite significant; according to these declarations we may evince that the emergency diesel generator was not able to perform the designed service notwithstanding the crew efforts to quarantee its working.

The emergency diesel generator should have supplied power, among the others, to the emergency bilge pump (YA-412) and to one of the "Heeling system" pump (YA/409A).

Due to the black-out and the emergency diesel generator failure to supply power, the UPS batteries intervened guaranteeing the internal communication means and the emergency lighting.

The Electrician and the Electronic Officer went to the Deck 11, into the emergency diesel generator room where there is also the emergency electric switchboard, verified that the emergency diesel generator was running but the main breaker was disconnected.

<sup>&</sup>lt;sup>7</sup> Further to the witness collected during the Summary Enquiry there is also the one reported at page 7.469 of GROSSETO PUBLIC PROSECUTOR report where he affirms that the emergency diesel generator worked intermittently for intervals not over two minutes.



The emergency diesel generator was connected using a screwdriver that had to be manually kept into the switch so as to guarantee the electrical connection.

Once the problem was partially solved another fault occurred involving the emergency diesel generator cooling system and the intervention of the engine alarms (high temperature) and its automatic shut-down too.

The engine safety alarms were therefore switched off by the crew and, in order to avoid worse consequences (fire/explosion), the engine had to be periodically stopped to cool it down.

Due to the above, the emergency diesel generator was not able to regularly supply electrical power to the lines.

We neither have objective evidences of the time the batteries stopped supplying power nor do we know the technical reasons that determined the power supply stop.

The consequences were, among others:

- Missing power supply for emergency bilge pump working (YA-4129) and for heeling system emergency pump (YA/409A)
- NAPA not working, whose dedicated UPS, at the beginning, did not work as well
- Steering gear unavailability.

# Description of the activities related to the technical investigation on the EDG and ES.

Some investigations on the reference were carried using the sister ship "Costa Favolosa". They are the direct results of a specific planning evolving through time and following the steps herein listed, all of them closely related i.e.:

- Study of the historical data of the last year of service (Enclosure no. 1 with relevant Annexes from 1 to 8 attached to the Appendix 9) relevant to the EDG/EEP and to the low tension main electric switchboard of the m/v Costa Concordia, supplied by the Fleet Manager and by the superintendent of the m/v Costa Concordia. Such data include:
  - a) plant summary description and lay-out as from the departure of the m/v Costa Concordia from Civitavecchia on 13<sup>th</sup> January. 2012;
  - b) periodical checks
  - c) working tests
  - d) ordinary overhauling



- e) extraordinary overhauling/events
- f) results of lube oil analysis
- g) further additional information.
- Analysis of the afore mentioned EEP intermittent working, the latter taking place during
  a collective meeting that was attended by the ship's witness Chief Electrician too: the
  latter, during an interview, had given a detailed technical account of the event occurred
  to the EDG. Such a meeting where detailed information were supplied to the
  participants, so as to allow everybody to understand what had happened enabled
  Fincantieri and Schneider to draw up a preliminary technical paper (App. 9 Enclosure
  no. 2) detailing the EEP working.
- Sharing of above technical paper among the parties, necessary for drawing up a testing and simulation protocol (Enclosure no. 3) that, in compliance with the ruling safety regulations for people and vessel, required another sister ship of m/v Costa Concordia (most particularly due to the similarity of plants on board) to perform a voyage without passengers (corresponding to the transfer to a dry-dock) as soon as it was feasible The m/v Costa Favolosa was selected, as she was scheduled to depart from Savona bound for Palermo in order to stop in dry-dock for works.
- Sharing of above mentioned test protocol among the crew (master and officers).
- Subsequent further meeting before the survey on board, necessary to assess the schedule of tests (being some of them decidedly onerous for the ship's conduct).
- Meeting on board the ship, on 16<sup>th</sup> November, 2012, soon after being embarked in the port of Savona, in order to directly discuss and assess the actual consequences of the planned tests on the ship with the Master and the Chief Engineer, so as to avoid any possible inconveniences, with respect both to technical issues and to the crew, considering that the technicians and crew members on board were about a thousand. After the meeting a new schedule/optimization of the tests were agreed upon (Enclosure no. 4) so as to take into consideration the Chief Engineer's requirements. I pointed out, at first to the members of the team, and later on to the crew, the need to further check during the full blackout the time employed by the ship's lifts (totaling 29 and including the ones employed by the crew and by the passengers) to reach the deck, in accordance with the requirements of the relevant SOLAS regulation (mentioned in the Enclosure no. 5). The above mentioned test has been required by the Flag State representative as future support of the forthcoming investigations on the accident, as this is a test not easily repeatable within the short term. Anyway, the test was exclusively functional, as it is not possible to compare its results with what



happened on the m/v Costa Concordia as we do not know how many and which lifts were working at the beginning of the emergency and during the whole emergency phase.

# Scope of activities

As previously described, the planned activities had the final aim to assess the possible causes of the intermittent working of EEP of the m/v COSTA CONCORDIA. Most particularly the tests carried out aimed to assess the following conditions:

- Automatic connection, in case of black-out, between EDG and relevant ED and length of the working time in such condition
- Further possible manual connections, between EDG and ES.
- The breaker, identified with code 901 and located in the EDG room, functionality.
- EDG functionality (prime motor end)
- Functionality of EDG cooling system (electric fan with air/water heat exchanger)
- Functionality of so called "ship-to-shore" switch located in the main electric switchboard (at Deck A) whose aim is to disconnect the 440V main electric switchboard from the 11000V section during the ship's connection to shore and to avoid any possibility of working of the emergency diesel generator in parallel with shore power plant.
- Following the above mentioned tests results, proceeding with a deductive reconstruction of the events recorded by the VDR – and/or according to the witnesses – of the water progress within the different ship's watertight compartments, most particularly with respect to the nos. 5, 6 and 7, i.e. the PEM room and the two diesel generator rooms.

#### Methodology

In order to test the ship's plants working, a repetition of their behaviour has been simulated, in accordance with the data resulting from:

- VDR recording (signals relayed by the systems/plants fed by ES, voice recordings, etc.)
- SMS recording (recovered from the bridge and supplied by Martec) relevant to the EDG working
- Witnesses of the engine crew of the m/v Costa Concordia Enclosures from no. 6 to no. 12).



We have not been able to recover from the m/v Costa Concordia the data contained in the SMS server and in the Automation computer, the latter monitoring all engine room machineries data (supplied by APSS Valmarine) and both located in the ECG Engine Control Room.

#### Sequence of the events

The reconstruction of the event has been done on the basis of the recording and direct witnesses (as far as the main issues of interest dealt with in the present report are concerned).

The sequence of the events, as here below detailed, does not represent their actual chronological progress because timing is subject to the refresh factor, the latter a variable depending on each system interfacing with the VDR and SMS. The refresh range varies from a minimum of 0" to a maximum of 27", so that the reported timing may be subject to a delay, from 0" to 27", with respect to the actual time.

For more details please see the tables containing the VDR/SMS recording in the Enclosures no. 13, 14 and relevant Abstracts (13.1, 13.2, 13.3 and 14.1).

Time	VDR signal	SMS signal	Remarks/Additional notes on the
			event
21.45.07	Contact		
21.45.15	Stop of rudder pump no. 2		
21.45.17	Shafting line alarm.		
21.45.20	UPS battery AS913QFCA alarm.		The alarm refers to UPS battery under discharge. The alarm may start when UPS is without power supply so that loads are fed by the battery. UPS is powered by the switchboard AS913QFA, both from the main source and the emergency one. We can therefore assume that the ship had a power black-out.
21.45.32	Portside rudder alarm.		
21.45.38	Propulsion electrical motors slow down.		
21.45.47	AS913QFA 220V breaker alarm.		On the switchboard AS913QFA 200V bus bar there is a tension relé detecting the power loss. Furthermore there is another signal for shutting off of 220V switches. The two signals –power loss and shutting off - are channelled into a single



			alarm. The alarm recording does not
			mean that there is a total loss of 440V
			power (total black-out). As a matter
			of fact the alarm might have started
			due to the opening of one of the
			switches feeding the 220V plants i.e. a
			short circuit due to the flooding.
21.45.47	Regular working of UPS		The EDG might have concurrently
	battery AS913QFCA.		started. The switch 901 did not shut
			off because the power to the
			emergency switchboard was
			immediately guaranteed by the main
			switchboard sections switch over. The
			EDG, as expected, would keep on
			running, without being connected to
			the electric plant.
21.45.56	Rudder pumps no. 1,3 and 4		This signal is the evidence that there
	stop.		is an actual black-out.
21.45.57	Black-out.		The black-out is announced by word
			and recorded on the VDR audio
			section. The proximity of the two
			signals (1") shows that the recorded
			black-out timing corresponds to the
			real one.
21.46.03	Rudder pump no. 1, 3 and 4		This is an evidence that the EDG is
21.40.03	starting.		acting by the switch 901 closure and
	Starting.		its connection to the EEP, following
			the black-out.
21 46 10		FDC starts	The refresh time between SMS and
21.46.10		EDG starts.	
			VDR is 27" so that the time of the
			event might be included between
			21.45.45 and 21.26.10.
21.46.17	Low pressure alarm for		That is an instrumental data that
	starting air circuit in WC no.		might show the pressure switch has
	5 (PEM)		been affected by the flooding. The
			pressure switch is located on PEM
			stbd side at 2.80 m above the DDBB
			tank top plating (at 2.2 m above the
			keel).
21.46.57		EDG electro ventilator	
		starts.	
21.46.44	Rudder pumps no. 1,3 and 4		This is the only alarm showing that
	stop.		the EDG 901 breaker did open and
	- r-		that the ship remained powered by
			the transitory source (the ship's
			batteries).
			butteriesj.



21.47.08	<ul> <li>QFA 913 alarm</li> <li>UPS AS913QFCA alarm</li> <li>AS913QFA switchboard alarm</li> </ul>		These alarms refer to the automation switchboard AS/913QFA powering the automation plant at 440V and at 220V. As previously stated at 21:45:20 hrs the UPS battery S91QFCA alarm regards the UPS battery being under discharge, when the switchboard AS913QFCA was in a total black-out condition. The other alarms might refer to the switches intervention on the 440V switchboard section; breakers intervention alarms on the 220V section, with subsequent 220V tension loss as well as to the low
			insulation alarm on UPS power supply. All these alarms confirm that the ship at the time was undergoing a black-out and that the switches opening was due to the flooding.
21.52.25			This is the time the water level noted by on the Chief Electrician main electric switchboard is recorded in the VDR audio data.
21.55.47		EDG electric fan stops.	
22.08- 22.10	The vessel reverts her drift direction under the combined action of the NE wind and the current and starts listing to starboard.		VDR information on the ship's course and verbal information (VDR audio data) for listing.
22.15.37		EDG stops.	According to Chief Engineer witness it may be assumed that the stop has been done manually.
22.20.16		EDG starts.	It is manually started.
22.28.01		EDG stops.	According to Chief Engineer witness it may be assumed that the stop has been done manually.
22.30.04		EDG starts.	It is manually started.
22.30	The ship proceeds, pushed by the wind and current, drifting towards the south listed by 10° to the stbd side.		VDR information on the course and verbal information (VDR audio data) for listing.
22.36.45		EDG stops.	Chief Engineer witness emphasizes the EDG voluntary stop in order to avoid, according to him, a possible fire due to the cooling water system overheating. The time relayed by Chief Engineer is 22.45 about.



22.42.52		EDG stopped.	It is the same signal as before.
22.46	The ship is drifting		VDR information on the course and
	southwards due to the wind		verbal information (VDR audio data)
	and current action, listed by		for listing.
	15° to the stbd side.		
22.55	The ship runs aground the		VDR information on the course and
	bottom listed by about 20°		verbal information (VDR audio data)
	to the stbd side.		for listing.
23.11	The ship listing is about 30°		Verbal information (VDR audio data).
	on the stbd side.		
23.18.56		EDG starts.	The signal is no longer reliable due to
			the complete failure of the ship's
			automation system located on the
			bridge 0 and now involved by the
			flooding. The subsequent signals of
			SMS system show that the latter is no
			longer reliable (fault).

#### ANALYSIS OF EVIDENCE

## I.

With respect to the EDG and its switchboard working (Part Number 1Q345063 – Item mark XM/277) it would result that the crew – due to the repeated alarms of cooling water high temperature– stopped manually and repeatedly the EDG.

According to the witnesses we can evince that the crew undertook this action as they had noted that the electric ventilator(XA/277/B) was not working and, in these circumstances, they had not understood the reason why but had anyway deemed necessary to safeguard the EDG for the overheating by natural cooling (i.e. by manual shutting down the EDG at irregular intervals).

The EDG is designed in compliance with the technical rules and expected to work until "destruction" and to stop only due to over-speed (Ref. RINA Rules for Classification Edition 2003 – Part. C Chapter 1 – Section 2 – Table 3).

According to the events chronology until 22:36 hours the EDG was running with a stbd side listing of 10°-15°. Sometime before at about 22.10 hours the port side listing had reached its maximum value i.e. 10°. The listing did never exceed the maximum allowed value of 22,5° that – corresponding to the EDG maximum designed listing – could have led to its stop due to loss of lube oil suction from the sump (Ref. SOLAS Rule II-1/42.6).



It is available a paper (Test report – Enclosure no. 15 and 15bis) from (makers) I.F.M. that shows how such an engine is able to keep on running up to a side listing equal to 25°.

Bearing in mind what explained as far as shut down are concerned, we deem it is plainly attested that from the mechanical point of view the EDG was working correctly and in compliance with the rules and design requirements.

With reference to the above, during the simulation on board the m/v Costa Favolosa it was agreed to carry out the tests no. 1 and no. 2 as described in the Enclosure no. 4 in order to check that the EDG alarms (the highest water temperature and the lowest lub oil pressure) would lead the EDG to stop only when in manual mode and not in automatic mode too.

One more enclosure (Annex no 57) by Isotta Fraschini, forwarded on 5<sup>th</sup> March 2013, states that there is no evidence, in its standard recording, about how long is the work of the Generator in case the ventilator wouldn't run. The Company added, moreover, that no RO rules were established to test and regulate this case.

Isotta Fraschini claims, in other words, that the cause of the suddenly arrest of the related ventilator can be studied and searched only assessing the Concordia Emergency Diesel Generator.



EDG switchboard (Part Number 1Q345063 – item mark XM/277 – sister ship Costa Favolosa)

II.

As far as the breaker 901 working (connecting the EDG and its ES) is concerned, the following has been assessed in accordance with the recording and the witnesses.

Due to the above it was possible that the sudden and large flooding of the compartments may have created a critical situation for the breaker 901.



The latter, being obliged to deal with a series of contemporaneous short circuit (those of the lines feeding the compartments involved by the progressive flooding), might have shut off causing the total black-out.

What above is logically and technically explained in the description here below reported. Once there are more than one short circuit on the lines fed by the ES fault, the electrical power generated by the alternator is distributed on the lines involved by the failure. Due to the latter the value of the short circuit on each line might not be enough for the relevant safety switch on the ES (the one connected to each single service) to intervene.

On the contrary, in such circumstances, the switch 901 can detect the total fault of electrical power (the summation of all the short circuit currents on any single line) and intervene by opening, causing therefore a total black-out.

This is shown by the number of lines connected to the ES (see enclosure 16) that have been involved by the immediate flooding of the watertight compartments no. 4, 5, 6 and 7.

As per above the concurrency of a short circuit in the lines powered by the ES could be the most reasonable cause of the switch 901 improper functioning.



Switch nr. 901 (picture taken from Costa Favolosa)





As far as the switch 901 (connecting the EDG and its ES) intermittent working is concerned, the following has been assessed in accordance with the recording and the witnesses:

As the EDG did not connected to the ES so the crew thought the only solution was to manually deal with the switch 901, enabling the system connection between the EDG and the ES. This operation has been carried out by employing a screwdriver recreating the working condition of the minimum voltage coil, thus enabling the power passage from EDG and ES.

Each time the crew manually intervened on the breaker 901, i.e. they succeeded in unlocking it, the latter actually closed on the ES because the current measuring instrument read, after an initial 1000A, a running current of about 400A.

There are no VDR objective evidences of such breaker closure on the ES because there were no services connected to the emergency that might have been recorded during the whole period of forced connection to the ES by way of the switch 901. Anyway, in accordance with the results of the inspections carried out on the lifts, whose doors functioning at some of the decks is monitored by the SMS system and recorded in a VDR dedicated string (Enclosure 17), it is possible to evince that between 22.03.16 and 22.04.20 the lift no. 8 (marked as H in the Enclosure 18) most presumably ran from the deck no. 6 to the deck no. 4. Bearing in mind that the ship's lifts are powered by the ES, such recording let us think that the Chief Engineer action, as here below detailed, caused for the first time the EDG connection to the system (considering that the Chief Engineer left the ECR at about 21.53 hours).

#### It was considered that:

- 1. If the switch is fitted with opening and closing coils, correctly energized, once the operator intervenes on the electrical push buttons controls he can open and close the switch.
- 2. If the opening and closing coils are not energized it is possible to open and close the switch only by acting on the switch mechanical pushbuttons provided that the minimum voltage coil is energized (as per test no. 6 Enclosure no. 4).
- 3. If the minimum voltage coil is either not powered or is faulty, the switch cannot even be controlled by employing the mechanical closing push buttons of the breaker.

As crew intervention would have been necessary only in the third case, we cannot rule out that a failure involved the minimum voltage coil too. In our specific case, the only reasons why



the breaker cannot be manually closed are a breakdown or a power failure involving the minimum voltage coil.

At this stage it is worth to point out that the above mentioned test no. 6 showed that when the minimum voltage coil is energized the switch 901 can be manually closed without using the screwdriver (as the First Electrician did), by disconnecting the 230V circuit auxiliary tension from ES 440V section and then acting on the switch mechanical closing buttons.

#### IV.

Some tests on the switch 901 were carried out by acting on the ship-to-shore switch, the latter located in the main switchboard room at a height of 1,20 m above the deck A level.

The aim of the ship-to-shore switch is to insulate the main switchboard 440V section from the 11000V section during the ship's connection to shore and to avoid the working in parallel of the emergency diesel generator with shore power supply.

So the test no. 5 – within the analisys of DGE -was carried out in order to ascertain that the position of the ship-to-shore switch - when in "shore mode" - is the cause of the switch 901 opening on ES.

Due to the above we cannot rule out that the submersion of the switch may have contributed to the intermittent working of the switch 901, bearing however in mind that it is not possible to definitely ascertain the actual flooding sequence also due to the fact that the main switchboard areas are surrounded by A class bulkheads, doors and deck plating (steel) i.e. fire-resistant and that, although they are not watertight to head pressure they definitely slowdown the water free flowing.

#### ٧.

With respect to the ascertainment of the time necessary for the ship's lifts (totalling 29 for crew and passengers) to reach the deck during the total black-out, as provided by SOLAS, the test no. 4 was carried out as detailed in the Enclosure no. 4.

SOLAS 74 requires Emergency Devices able to shift lift cabins at the deck level.

The test (Enclosure 17 to the Appendix 9) carried out allowed to ascertain what provided in the project i.e. that the ship's lifts cars (both for passengers and crew) are brought back to the expected deck level (as planned in the system) concurrently with the opening of the doors and therefore ensuring the safety of the people inside in accordance with a sequence of "restart after black-out" spread over time with respect to the starting point "zero" and EDG connection to the electric system.



This modality is due to the need of spreading the electrical loads over time according to a logical priority and without overloading the EDG.

According to the above logical priority it is therefore admissible to assume that – had all the lifts cars been running and we cannot demonstrate that – in the lapse of time of about 40" during which the EDG actually worked and powered the emergency lines, not all the ship's lifts cars would have been able to be brought back to the deck level. The examination of the recorded data relevant to the lifts doors status (just the fire-proof ones) located on some of the decks, previously described at item III, makes us suppose that the sequence was successively completed (during attempts to force the breaker for connecting the EDG to the electric system)

With regard to, the three Electricians (Annex 58) that verified all the lifts which served the passengers, testified that, as happened in the simulation on Costa Favolosa, reached their scheduled deck after the black out. The fact that one elevator of the Concordia was found by the speleologist divers with the doors opened, and some decedents were found on the bottom of the related trunk means that those doors:

- were moved and opened, when the emergency switchboard was connected in the forced mode at around 22.15. The VDR showed, in fact that
- one elevator gave properly a moving signal, and the possible moving part, considered those conditions, could have been only the door, rather than the cabin.

It is then also reasonable to think that, as per the First Electrician witness, each time he forced the breaker 901, i.e. when he succeeded in blocking it, the latter materially closed on the ES because the instrument measuring the current displayed at first about 1000A and then about 400A. These mechanical actions causing the breaker 901 forced closure would have therefore allowed to power the lifts cars, actually bringing them, according to their logical running time sequence, to the deck level and opening the doors.

The above could furthermore be confirmed by the electric power intensity of 400 Ampere that the First Electrician declared he always saw on the breaker 901 display when forcing its closure, i.e. he referred that there were some electric loads powering the ES such as, hypothetically speaking, the lifts cars and the emergency lights (even though, as far as the lights are concerned, there is no evidence on the recording). Other services usually connected to the emergency were clearly not powered at the time, because they were either submerged or not working.

#### VI.



With respect to the visual check – during the total black-out – of the lights level in the internal accommodation areas, the escape ways and the muster point for passengers embarking on the lifeboats/liferafts, the results were definitely in compliance with the rules showing that the lights were quite the same as when the ship is in normal operation.

#### VII.

The steering gear failure is the only signal recorded in the VDR that allowed to establish the exactly time (21.46.44) when the EDG interrupted its connection with the related switchboard, due the reason that will be outlined in the chapter "conclusion". In those moments the three steering pumps (1-3-4) connected with the emergency power stopped their working and never restarted, despite the EDG - as proved - was after connected, for three more times, with the related switchboard thanks the forced mode.

At the time of the contact, and till the engine staff crewmembers remained in the flooding areas, the WTC - where is located the steering station - was dry.

For this reason the only, logic cause of the steering failure, can be considered the breakage of the cable connected with the emergency power grid, or the breakage of some electronic connectors, due to the impact, despite this failure happened not immediately but a couple of minute after the impact. No others reasons can be reasonably taken into consideration

## Description of tests carried out on the sister ship m/v Costa Favolosa

**Test no. 1 –** Check of EDG protection devices when in manual mode

Test no. 2 - Check EDG alarms and protection devices when in manual mode

**Test no. 3 –** Black-out test and check of proper working of ES

**Test no. 4 –** Check of lifts positioning sequence at deck level

**Test no. 5 -** Check of breaker 901 automatic opening conditions

**Test no. 6 – Check of breaker 901 manual closing** 

**Test no. 7 –** Check of breaker 901 automatic opening

#### **Tests results**

**Test no. 1** – it has been successfully checked that the EDG, when in manual mode and in OVERRIDE, does not shut down due to the action of water high-high temperature alarms and lube oil low-low pressure alarm.



**Test no. 2** – it has been successfully checked that the EDG, when in manual mode and safety devices in ENABLE position, does stop due to the action of water high-high temperature alarms and lube oil low-low pressure.

**Test no. 3 –** we have checked, following a black-out, the EDG automatic starting, the electro ventilator louvers opening, the electro ventilator starting and the breaker 901 closure.

**Test no. 4 –** it has been successfully checked the ship's lifts positioning sequence at deck level (see summary table – Enclosure 5, relevant to the running time and arrival position of each lift).

**Test no. 5 –** it has been successfully checked that the "ship-to-shore" commutator, when in shore mode, induces the breaker 901 opening on ES.

**Test no. 6** – it has been successfully checked that the auxiliary power failure to ES allows the manual closing of the breaker 901 through its mechanical push-buttons.

**Test no. 7 –** the opposite sequences in order to restore the ship's normal power supply after the emergency situation has been carried out successfully.

Note: all above tests are supported by the relevant ship's records (VDR, automation computer by APSS Valmarine and SMS safety computer by MARTEC) herewith enclosed (Enclosures 18, 19 and relevant Abstracts 18.1, 18.2 and 18.3).

The enclosure no. 19 is only format in digital way.

It should be emphasized the following elements:

- the above mentioned analysis, carried out by the time of May, had been finalized during the three months after the Costa Favolosa simulations, to set each finding and process with the related assumptions;
- the analysis was developed taking into account one year of the ship's history (maintenance in particularly), focusing on the two main parts of the "Emergency power equipment" interested by the failure on 13th January 2012. On the reference there is even an evidence related to a special maintenance intervention on the emergency diesel generator (made on November 2011), and the record of the several works made during the previous dry dock, which includes even the periodical check on the emergency switch-board.
- The Appendix 10 is composed by 19 special Enclosures, all the above mentioned issues are examined in detail into Annexes from 1 to 8 belonging to its Enclosure 1.



#### Remarks on flooding sequence

The flooding sequence has been reconstructed by matching the available VDR records (both audio and on track) and SMS with the crew witnesses.

Granted that it is not possible to exactly assess the actual flooding sequence, the only information we have with respect to the water level into the main electric switchboard room on deck A are the two engine crew members declarations.

According to the two inspections carried out by them within a short period of time (about one minute) it is possible to note that between 21.52 and 21.53, the water level at deck A (within the main electric switchboard room) resulted between 7,25m and 8,25m above the DDBB tank top plating. That means that at the time the main switchboards were quite totally submerged.

At this point the only objective data relevant to the flooding, and to the connection between the effects of the water and the failures subsequently recorded on the ship, are these witnesses.

Any other possible connection between these failures (alarms, power loss to lines connected to the emergency system, etc.) and the actual water level within the flooded compartments (adjusted by external factors such as listing and drifting due to wind/current) must be considered simply inferential, therefore supposed and not necessarily reflecting what actually happened.

However the first objective data, connected with flooding, must be considered the event recorded at 21.46.17, when the VDR system recorded the starting air circuit low pressure ascribable to the flooding of its relevant sensor.

The VDR does not record the working bilge pump and the related failure alarm.

In the Appendices are gathered all the VDR data extracted, reported in a DVD.



#### 5. CONCLUSIONS

#### **Foreword**

It is worth to summarize that the human element is the root cause in the Costa Concordia casualty, both for the first phase of it, which means the unconventional action which caused the contact with the rocks, and for the general emergency management.

It should be also noted that the Costa Concordia is, first of all, a tragedy, and that the 32 dead people and the 157 injured, depended only by the above mentioned human element, which shows poor proficiency by key crewmembers.

According with the evidences found at the end of the present investigation, it is necessary to put in evidence that Costa Concordia resulted in full compliance with all the SOLAS applicable regulations, matching therefore all the related requirements once she left the Civitavecchia Port on the evening of the 13 January 2013.

## 5.1 Navigation before the impact phase

This is the phase of the incident is to be considered crucial to the investigation, as it is the cause of action originated the serious Concordia casualty, and in that sense is due firstly to highlight the conduct of the Master geared wilfully to pass the ship in restricted waters and then in a small space, by a route parallel to and perpendicular to an excessively close to the shore, intervening in a very light way on the course (then with bows which gave the helmsman faculty of self-management) to generate a sweet turn, but at the same time very wide.

It is worth to highlight also the following problems in terms of organization: - in the meantime, although the ship was proceeding quickly toward the shore , taking command well in advance, still in time to correct the dangerous route, represents for the Master an aggravating in his nautical behaviour; - the difficulties of the Master in reading the radar screen (according to 1<sup>st</sup> Deck Officer, was without glasses for near vision); - the use of cartography totally inadequate - an inappropriate application of systems navigation (Ecdis and Radar in appropriate scale of approaching); - however, the distraction of the Master by the conduct due both to the people in the hotel business department that were already on the bridge when he arrived, and to the call engaged by one of them with a colleague on the ground; - the orders of the Master to the helmsman given by assigning the bow to follow, rather than ordering the rudder angle.

Regarding the specific directives collected within the ISM procedures, emerge precise criticality that can be found in watch-keeping on the bridge, both with regard to the distraction of service personnel due to the presence of strangers, but also about the verification of the ship position, which in this case has never been (at least from audio recordings) ascertained. And in this context it is clear the arbitrary attitude of the Master in reviewing the original



navigation plan (already bad because of the passage to 0.5 miles using a chart totally inadequate) and go beyond the planned turn point without verifying (even though it was supported by the team) the actual distance from the shore.

Audio recordings, together with the evidence collected (2<sup>nd</sup> and 3<sup>rd</sup> Deck Officer, as that of 1st Deck Officer, does not become the likely outcome on the same recordings), show how lack the bridge team compared to the government of the ship.

The passive attitude of the staff (team) on the bridge is just as reprehensible, and neither the most authoritative of the Officers (1<sup>st</sup> Deck Officer,) resulted from the records to have ever urged the Master to tighten / speed up the turn, nor gave him information about the imminent danger despite before the arrival of the Master had strongly criticized the bridge the decision to follow a route so close to the shore, calling it a true madness.

It can be criticized also, the missed employment of the bridge staff (3 officers) both during the phase in which the watch was kept by the 1<sup>st</sup> Deck Officer, both when the Master took command. Even if, In this second juncture the 1<sup>st</sup> Deck Officer, could have used the staff of the bridge for warning about the dangerous approaching), rather than simply repeat the orders of the Master to the helmsman or changing the speed.

As said above, the navigation phases before the impact are to be considered as a crucial aspect, because they relate with the causes originating the accident. In particular, the focus is on the behaviour of the Master and his decision to make that hazardous passage in shallow waters. The computer simulation somewhat confirmed delays in the ship's manoeuvring in that particular circumstance. In this respect, the following critical points can be preliminarily indicated as contributing factors to the accident:

- shifting from a perpendicular to a parallel course extremely close to the coast by intervening softly for accomplishing a smooth and broad turn;
- instead of choosing, as reference point for turning, the most extreme landmark (Scole reef, close to Giglio town lights) the ship proceeded toward the inner coastline (Punta del Faro, southern and almost uninhabited area, with scarce illumination);
- keeping a high speed (16 kts) in night conditions is too close to the shore line (breakers/reef);
- using an inappropriate cartography, i.e. use of Italian Hydrographical Institute. chart nr. 6 (1/100.000 size scale), instead of at least nr. 122 (1/50.000 size scale) and failing to use nautical publications;
- handover between the Master and the Chief Mate did not concretely occur;
- bridge (full closed by glass windows) did not allow verifying physically outside, a clears outlook in night-time (which instead could have made easier the Master



eyes adaptation towards the dark scenario), catching moreover noise by sea slamming to the rocks/beach;

- Master's inattention/distraction due to the presence of persons extraneous to Bridge watch and a phone call not related to the navigation operations;
- Master's orders to the helmsman aimed at providing the compass course to be followed instead of the rudder angle.
- Bridge Team, although more than suitable in terms of number of crewmembers, not paying the required attention (e.g. ship steering, acquisition of the ship position, lookout);
- Master's arbitrary attitude in reviewing the initial navigation plan (making it quite hazardous in including a passage 0,5 mile off the coast by using an inappropriate nautical chart), disregarding to properly consider the distance from the coast and not relying on the support of the Bridge Team;
- overall passive attitude of the Bridge Staff. Nobody seemed to have urged the Master to accelerate the turn or to give warning on the looming danger.

The present case demonstrates the inadequacy, in terms of organization and then about "who does what" of the Bridge Team. This incident can be useful as a warning for a revision of the guidelines now taken by the various Conventions (SOLAS, STCW, ISM Code), and included with the ISM procedures on board. This in particular to explore the areas where intervening in order to ensure that the management structure of the bridge respond to each situation and condition (ordinary, critical, emergency) that may occur at sea, providing also instruments for adaptation to different types of vessels / sailing / quantity and quality of the crew (among the others a correct adoption of the traditional navigation tools and related criteria, the adaptation of the outlook and radio-navigation).

One particular area can be, of course, the division of duties of everyone which is in service, together with the consultation for sharing of data and risk analysis (in Concordia nobody has verified exactly how the ship was proceeding regard to the danger, with the exact position in relation to the seabed and the coast and with the kinematics it was taking while sailing). These tasks, if coded, can be (regardless who was the watch-keeper) a model of support to avoid risks in the event conditions:

- close navigation;
- narrow passages;
- possible dangers.



Finally, it could be also coded in a better way a complete ban of the presence on the bridge during the voyage and manoeuvres of personnel which is not part of the commanding/conducting staff (Deck Officers and sailors / lookouts), and the resulting penalties [see on the reference the related chapter titled recommendations (operational matters)].

On the whole, the accident may lead to an overall discussion on the adequacy, in terms of organization and roles of Bridge Teams.

## 5.2 Breach and management of dynamic stability during flooding

A critical factor concurrent to the flooding, caused also by the violent and sudden flooding and very decisive, was the immediate loss of propulsion and services in general, short circuits occurring in the chain of the two WC more violently affected, i.e. the same PEM room (No. 5) and the WC 6 (aft DD.GG.), where vertically - but under the Bridge 0 - insist respectively the electric production panel and the distribution one (in PEM are present, below the production panel, even the transformers). The black-out was recorded only 50 seconds after the contact. Although the protections present before the power distribution have intervened to prevent the transmission of short-circuits on the electrical panel from emergency DG, loss of propulsion due to the collapse of the six main DD.GG. and the consequent loss of production and distribution of electricity hit, crucially, production facilities and overall governance of the ship. Once lost the production of electrical power, the consequent criticality was, in fact, the inability to have available the pumps of exhaustion large masses (approximately 1,000 m3 per hour flow rate, requiring a large power consumption which is insurable only by the network production / primary distribution), as only adequate aids to control (3 pumps should have operated at the same time), depleting them, the free liquid surfaces immediately produced in WC 4, 7 and 8.

The emergency pump (250 mc flow / h) has not been activated, also for the discontinuous operation of emergency utilities evidently (especially in the crucial phase of failure, i.e. from 3 mins to 20 mins). It, however, could not provide any significant contribution to the reduction of free liquid surfaces.

A further electrical line supplying the emergency, and then affected by the same problems of continuity in operating, is the balancing pump. Regardless, and taking into account the severity of the list, the use of that pump, possible only in tanks at the extreme bow, could not surely have an impact on the improvement of conditions of stability.

Taking into account the exceptionality and the rapidity of the event, the Solas rules referable to Concordia do not establish that the ship is equipped with an automated system of water detection in the free compartments and, consequently of a computerized failure control system by direct information necessary to calculate the residual dynamic stability.



With regard it should be noted, in fact, the mere function of support performed by the computerized stability system (i.e. NAPA), which responds to Rule 8 of Chapter II / 1 of Solas to provide, before and after failure, the parameters of static stability and the condition of final flooding determined with the help of the operator who manually enter the necessary data. The NAPA is powered by one of the battery groups (UPS) on board, and after some initial technical difficulties, appears to have been used regularly employed by the Officers in charge.

The stability of the vessel resulting at the 10 steps analyzed in the flooding sequence have been determined using NAPA, as the software used for the flooding simulation does not perform stability calculations; the stability results are available in Annex 1b App 3.

The stability of the vessel is found satisfactory in terms of GM at equilibrium heeling angle, range and area under righting lever curve (representing the residual righting energy of the vessel) from step 1 (representing the vessel situation at 9.45 p.m. of 13 January 2013) to step 9 (representing the vessel situation at 10.31 p.m), whereas at step 10 (representing the vessel situation at 10.54 p.m) the righting lever curve is almost neglectable meaning that the vessel has lost her capability of opposing to healing causes

Furthermore, starting from step 8 (representing the vessel situation at 10.26 p.m) irreversible progressive flooding of the intact spaces afterward the breach occurs causing the progressive loss of stability and the loss of the ship herself.

For the related diagram, see the pictures reported in the Annex 1b attached to the main Appendix No. 3 (however the related technical graphs are reported at page no. 117 and 119).

Based on the sequence of events, even in the absence at the time of a complete picture of the evidence - and given the exceptional nature of the event [it refers to an extreme case of a contact for high speed while sailing at short distance from the coast and for the incident route (could be qualified as boarding) followed till a few minutes before impact] — it can be assumed that an integrated system of defence (passive and active) can handle a similar case in the future, reducing:

- the consequences and;
- ship's flooding reaction even in terms of resistance against sinking,

should be based on criteria of safety / construction / arrangements of different systems, other than those existing today.

Excluding in the long-term the replication of an event so dramatic and severe as that which occurred to the Costa Concordia, should be considered in the future a similar incident (consequential damages) the eventual contact between two ships at high speed, with acute /



obtuse angle of impact that would affect, therefore, more than two adjacent watertight compartments.

The above matters are examined later in the corresponding recommendations chapter, both in terms of vital equipment and redundancy.

## 5.3 Functionality of the Emergency Diesel Generator.

The operation of the EDG showed significant criticalities, which require prudent considerations in the round.

It 's a critical issue both the violent impact, the consequently collapse and the massive amount of water that flooded the vital parts of the ship, causing uncontrollable consequences and damage, even invisible, properly imponderable.

We point out that the power emergency grid went into automatic operation, despite the fast path followed by the water within the complex system of production / distribution of electricity, particularly in the WTC 6 (stern DDGG room and Electrical Panel of the main distribution). It is however known, as showed by this IB, that the related equipments were then invested by a collapse, and the grid worked only in a forcing way.

Being understood, the conclusion of the deep technical investigation drafted in the following sentences, some critical elements can be found in the aspects below mentioned:

- limited availability of emergency lines in case of failure for flooding and direct consequences on management of residual dynamic stability;
- absolute absence of redundancy in the production of emergency power;
- lack of lines available in emergency, in particular those also that could be used for an alternative government of the ship.

In view of the afore mentioned results, carried out with the aid of board Costa Favolosa sister ship activities, the conclusions are here below submitted:

■ The statement in Enclosure no. 1 to the main Enclosure nr. (....) provides evidence of EEP efficiency conditions at the departure of the m/v Costa Concordia from Civitavecchia on 13th January, 2012 (it is to emphasize the positive results – with the breaker 901 closure – during the monthly test with no load, carried out in the port of Toulon on 8th January, 2012).



- As it can be noted from the events chronology reported in the narrative of this report, the contact occurred at 21.45.07 and the black-out was recorded at 21.45.57. At 21.46.03 the EEP automatically started, as shown by the steering gear pumps power signal.
- The large and sudden flooding of the compartments led to a critical situation for the breaker 901 that at 21.46.44 tripped causing a power loss to the ES. As the breaker 901 was supporting a situation of contemporaneous short circuits (those of the lines powering the compartments involved in the progressive flooding) its tripping may have caused the total black-out. Due to the above the concurrency of the short circuits occurring to the lines powered by the ES would seem the most probable cause of the breaker 901 malfunctioning.
- We cannot rule out that the "ship-to-shore" commutator submersion may have contributed to the breaker 901 malfunctioning, still bearing in mind that it is not possible to actually ascertain the flooding real sequence, also due to the fact that the main switchboard rooms were bounded by class A (steel) bulkheads, doors and deck plating, i.e. fire-resistant and although the latter were not waterproof to head pressure they were anyway an obstacle to the flooding progress.
- On the other hand, should we consider the sudden flooding of the main switchboard room feasible, the latter circumstance could not be considered as a contributory cause to the EEP malfunctioning (breaker 901). As a matter of fact, the EDG still kept on working automatically supplying power to the ship's electric plant up to 21.46.44.
- The test no. 6 showed that it is possible to manually close the breaker 901, manually disconnecting the auxiliary tension to the closing/opening coil without employing a screwdriver, provided that the minimum tension coil is powered. Should the minimum tension coil not be powered or resulting faulty the switch cannot be operated, even manually operating the mechanical closure push buttons. That means that we cannot rule out that a fault or a power loss may have involved the minimum tension coil of the breaker 901, therefore justifying the First Electrician forced intervention.
- Later on the EEP resumed working, as declared by the First Electrician, and as resulting from the VDR records relevant to the lifts doors.

Summarizing, the EEP discontinuous working depended on the breaker 901 intermittent functioning, the latter caused by the exceptional event in progress and by the unexpected consequences occurring due to the heavy water progressive flooding.



In fact the evidences resulting from the witnesses and the records relevant to the m/v Costa Concordia casualty - as verified during the checks carried out on board the sister ship m/v Costa Favolosa - demonstrated the EEP adequate intervention when the black-out occurred and its full compliance with the applicable rules.

Redundancy of electric power is one the main target drafted in the following chapter titled recommendations (emergency power generation), as suggested by the present lessons learnt.

## 5.4 On board organization – emergency management

The General Emergency Alarm was not activated immediately after the impact. This fact has led to a delay in the organization of the subsequent phases of emergency (flooding-abandon ship process). With regard to the organization on board, the analysis of crew certification, of the Muster List (ML) and of the procedures of familiarization and training on board highlighted some inconsistencies in the assignment of duties to some members of the crew.

The procedures implemented for the familiarization and training of the crew, required for their inclusion in the ML, were not fully responsive to the need. Some communication problems between the crew members and between them and the passengers somehow hindered the management of the general emergency-abandon ship phase and contributed to initiatives being taken by individuals. It is deemed that such flaws are attributable also to the different backgrounds and training of crews. It appears, therefore, that the recruitment of crew members, carried out by external agencies worldwide, plays a fundamental role in the management of emergencies.

It is also necessary to emphasize the different scope of the Minimum Safe Manning (MSM) document and the Muster List (ML). SOLAS regulation V/14.1 requires that the ship shall be sufficiently and efficiently manned, from the point of view of the protection of the safety of life at sea. This regulation makes reference, but not in a mandatory way, to the Principles of Safe Manning adopted by the Organization by Resolution A. 1047 (27). The Administration should, therefore, issue a MSM document appropriate with the above mentioned provisions. SOLAS regulations III/8 and 37 provide details for the preparation and posting of the ML. In particular, regulation III/37 requires that the crew should be organized in a ML showing their assigned tasks in the management of various emergencies.

In the light of the above, it should be underlined that, in our experience, too often the scope of the ML is confused with that of the MSM (and this was also found out on passenger ships flying a Flag other than the Italian one).

In fact, the crew indicated in the MSM document shall be properly trained, be in possession of the certificates and training provided in accordance with the STCW Convention and then holding the "minimum standard" required. However, persons on board who are assigned to



safety duties, as per the M.L., sometimes lack the necessary skill or simply are unfamiliar with the ship lay-out and procedures. It is believed that this aspect merits a focused attention and discussion.

The general emergency and the abandon ship signals were activated with delay in respect to the moment when the awareness that at least three contiguous WTC of the ship were flooded; this meant that the seriousness was evident, and this information reached the bridge at 22.01 but the first lifeboats were lowered in the sea only at 22.55.

The Master, whose last voice in the bridge was recorded at 23 19 30, first of all abandoned very soon the bridge (leaving of there the Staff Master, who remained till the 23 32 30) and left the ship before her evacuation was completed; at 01.11(contacted by the SAR telephone number 1530). The Master declared to be on shore, while several passengers and crewmembers were still on board; and however, most of the Officers were already on shore, together their Master.

It is evident that the Master of the Concordia:

- not promptly declaring the general emergency, despite the premises occurred; thus seriously delaying the gathering of the passengers and crew in the Muster Stations;
- not activating the Muster List;
- abandoning the ship while passengers and crew were still on board,

could have caused as a consequence of the above findings the 32 decedents in the casualty, as already showed in detail by the statement reported in the previous chapter 4, according with the finding which reconstructs the dynamic of the causality and the only practicable alternative way to avoid those victims, which was, instead, ignored by the Master.

Within the ship reports (Annexes 59 - 60) regarding the two last general drills carried out on board during December 2011, although simulating an abandon ship after a serious fire on board, it was pointed out - despite the Master was the same – a correct approach of the both emergencies. In particular within the 14<sup>th</sup> December one, the Master, just after the awareness that passengers were in danger, launched immediately the general emergency alarm and just after 25 minutes, when the Hotel Director confirmed to the Master that all passengers had been evacuated from the living spaces, he raised the abandon ship order.

Therefore the above mentioned delaying played the main root cause on the reference, because mostly of those persons (at least 18 on the whole as passengers and crewmembers) delayed, desperately attempted to cross the ship from starboard to left, slipping to the starboard side when the ship listed because the heeling gradually increased from 30° to 80°. This is confirmed by the analysis carried out according to the position where those victims were been found. Meanwhile, the others desperate people were thrown into the sea.



It is clear, according with the analysis already drafted, that several Officers belong to the deck staff contributed to cause the casualty. Moreover, some of the deck staff officers and the hotel director, since they failed their duty during the management of the emergency, could have contributed to cause the dead persons. The DPA, indirectly, could have contributed to cause of the dead persons as well (at least in terms of moral obligation, taking into account that he realized the serious danger too late).

## 5.5 Summary Of The Human Factors Analysis And Related Final Conclusions

On the whole, human factors characterized this casualty, as already stated in detail both in the previous analysis and in the present conclusions.

Now, however, it is worthwhile to put in evidence in what terms this main element can be stated, matching it with each of the single actions, or with the respective crewmembers who committed the action.

First of all, analyzing the background of the crewmembers (Officers mainly) involved in all the different phases of the event (even before the contact), this IB excludes that the casualty and the consequent handling of the emergency is due, in terms of human performance, to the lack of competency.

It is likewise evident - also because we have no elements to say the opposite - that the casualty and the related failure in terms of emergency handling was characterized by the lack of alertness. In reference to this, this IB excludes, in accordance with the previous analysis, that there were problems related to fatigue and related rest and the health of the crewmembers (they had certificates of fitness). Instead with reference to stress, while most factors which could have influenced this element, it has to be excluded as well. This IB cannot say the same for the individual factors such as: personally, health problems occurred during the seagoing service on Concordia, personal relationships, motivation, sense of danger. This IB has not elements to establish, for each crewmember involved, if he/she felt "optimum performance" (linking it to the stress level) on the day 13<sup>th</sup> January 2012 and exactly during the occurrence of the casualty.

Therefore, distractions, errors and violations can be established as the elements which characterized the human factors as root causes in the Costa Concordia casualty.

Both distractions and errors (in all terms of slips, lapses and mistakes) had been made during the Master's performance before the contact, according to the previous detailed analysis.

Distractions and errors (in all terms as slips, lapses and mistakes, as well) had been made during the Bridge Team performance (all the Bridge Team involved) before the contact, according to the previous detailed analysis.

Notwithstanding the above preamble, regarding the competency, not having attended a training course on Bridge Resources Management course - BRM, (not mandatory at this stage) could have represented a weakness in terms of competency (human factor as bad



human performance) in this casualty. In fact none of those deck Officers on duty before the contact (Master and all the Bridge Team) had attend a BRM course.

Regarding the actions carried out by the Master during the navigation before the contact, some errors and violations occurred (as this IB supposes), respectively due to:

- about errors, as "false hypothesis" [according with his convincement to operate in a familiar surroundings, despite the external environment changed (ship was not in maneuvering but she sailed like in an usually navigation like in high sea, darkness)], "pressure" (promise to a crewmember for sailing too close), "decision" (insisting to change the original voyage plan), "mistake" (he applied a bad rule to maneuver), "lapse" (he omitted the handover);
- about violations, as "short cuts" [two ISM procedures were, in fact, not applied, the first in order the scheduled handover and the consequent watch-keeping, the second regards the watch-keeping in case of close sailing with others ships (keep a distance not less than 1 mile see Annex 25). In this reference, despite it is applicable for other ships approaching, the related criteria should be extended as well, by the Master, to the Giglio approaching, considering the external environment and the speed], "optimizing" (he tried to match the pleasure towards a crewmember with the only purpose of the sailing, which was to proceed in safety manner for approaching the next scheduled port).

It is worth to point out that the above error (the lapse) and violations (the two short cuts) regard also the First Mate (in duty before the contact). While all the Bridge Team carried out both lapse and mistake/failure of attention, respectively not making the look out and the adequate support/warning to the Master during the most dangerous phase of approaching (not anticipating the maneuvers to correct the wrong course).

About the emergency, the performance of the Master was affected by errors. These can stated in terms of lapses (omissions of procedures such as, mainly, the Decision Support System; moreover, he left the bridge as first and after left the ship very soon), failure of attention (he seemed such as absent by the context of the emergency and disoriented both his Staff and DPA), mistake (lack of knowledge about the vital equipments located in each compartment below the bulkhead).

Once again about the emergency, it is worth to point out the following: - both delay and mistake regarding the Hotel Director (he did not cover his duty scheduled by the procedures, omitting firstly his fundamental role on board); - delay and mistake by some Deck Officers belonging to the emergency Staff after the contact (they did not cover their exactly role, despite they were active in supporting the emergency handling; however, their actions/reactions were influenced by the absence of the Master who, carrying out the above errors, did not coordinate and governed - at all as resulted by the VDR conversations - the emergency).



## **5.6 SAR Operations**

Summarizing, SAR Authority which intervened to coordinate the rescue operations was, of course, not informed in a suitable way respect to the real scenario occurred on board, both by the Master/Bridge staff and the Company. Fortunately, the incident happened near the shoreline (the area, however, is still not covered by the VTS system), and that's way the delay caused by the Ship, first of all, didn't compromise the rescue operation. Just 15 minutes after the event, thanks to some passengers, Leghorn MRSC was warned about some failure on board, and after few minutes (22 14), the vessel track was found by Leghorn AIS. The Patrol Boat in the area was tasked, at 22 16, to reach the Concordia position, approaching her at 22 39. The main lesson learnt is, therefore, the delay and the missing information by the ship. SAR operations can be considered overall successful, taking into account that in few hours all the persons on board had been evacuated. It is need to take into account that, after 5 hours by the abandon ship, remained only 40/50 persons on board. 1.270 persons (a third of the total) were, at the end, saved by the shore SAR resources, while the others were saved by the ship, who were been supported by the same SAR resources by the time when the first lifeboat touched the sea. Despite the casualty is a tragedy, the number of victims was constricted, and all of them dead mainly for the delaying of the on board emergency procedures.

The abovementioned success was achieved also with the contribution of two significant elements:

- special patrol boats deployed by the Coast Guard (22 meters length and able to load more than 100 passengers) provided with a special fender, known as "balmoral", which allowed to approach the hull and the lifeboats without creating any damage to both ships and people to rescue;
- special rescuers, who were divers with a proficiency as speleologist, able to climb and break the structures, to rescue, even in dark condition, persons standing in the ravines.



#### 6. SAFETY RECOMMENDATIONS

#### **FOREWORD**

The following recommendations have been made, despite the human element is the root cause in the Costa Concordia casualty.

Here is why, after this investigation, we would like to delivery in the hands of the International Maritime Community our suggestions regarding as the naval gigantism, represented by the Very Large Cruise Ships, to face this actually and rising wonder.

We believe that we can only investigate to:

- mitigate the human contribution factor with education, training and technology;
- improve day by day the building, through the modern technology;
- stress all the maritime field cluster to make the maximum contribute for the related study and consequent technical research.

The following recommendations must be considered the starting point of the actions taken consequently to this extraordinary tragedy, since we believe that many other issues could be risen, reflecting on the deep and taking time to react more, among others, with the three suggestions fore mentioned.

#### 6.1 Actions taken

### **6.1.1 What Flag Administration already made:**

It should be recalled that in the interim period from the beginning of the investigation and the publication of this report, some of the issues identified by this Investigation Body, and already implemented on Italian Flying Flag ships, was brought by the Flag Administration to the IMO (refer to documents MSC 90/Inf. 19, MSC 91/7/7) and taken on board by such an Organization (refer to MSC.1/Circ 1446/rev 1, Long-term action plan on passenger ship safety and amendments to SOLAS convention as set out in MSC 91/22 Annex 14).

The proposals originally made are summarized in the following:

1. Information on passengers: the information required by SOLAS regulation III/27 and European Directive 98/41/EC should be integrated with the indication of the nationality of each passenger. This would help communications, in case of accident, between SAR Centres and Administrations whose citizens are on board:



- 2. Voyage plan: the voyage plan requested by SOLAS regulation V/34 should be made available by the master to the Company prior to the ship's departure and be kept available until the next DOC audit;
- 3. Instructions to passengers: the following measures should be implemented:
  - a) at their embarkation, passengers are to be provided with a brochure containing all the essential emergency information; these brochures are to be available in the Flag language and in the languages spoken by the passengers on board;
  - b) in addition to what is prescribed by SOLAS regulation III/19.2.2, safety information is to be available through the ship's TV system, both in cabins and in conspicuous points in the public areas, at the embarkation and throughout the voyage;
- 4. muster of passengers: the muster of passengers as per SOLAS regulation III/19.2.2, is carried out at the ship's departure from the home port; where embarkation takes place in different ports, separate and dedicated musters are to be performed for passengers embarking in those ports.

# 6.1.2 How the MLC Convention (in the final rush to enter in force) could contribute, in terms of recruitment, placement and manning towards the human factor:

- assessment necessary to recognize the private Manning Agency which manage in the maritime field to recruit and find employment for seafarers and other personnel who supply the ships sail under the Italian flag should be taken;
- periodic controls on the activities of such Agencies should be established;
- a more detailed criteria for employing Recruitment and Job Agencies. Organize procedures, through the SMS Manual, to carry out systematic audits of the above mentioned Agencies should be established;
- the regulation pertaining to the MLC 2006 ILO Convention even to the Countries which are not Member States of the related Organizations/Agencies should be extended;
- improving the guidelines to control the activity carried out by the Manning Agencies for the recruitment and find employment could be delivered within the MLC working group.



# 6.1.3 What the Company already did (before and after the March 2012 audit by the Flag State)

1. Company Audit follow-up as a consequence of the casualty:

Following the Costa Concordia event and after the evaluation of initial information and elements of investigation acquired, the Flag Administration considered necessary to perform an audit related to the safety management system of the Company "Costa Crociere SpA".

In this regard, the Flag Administration provided a DOC additional verification that was performed on 6 and 7 March 2012 by four ITCG Officers and a Recognized Organization auditor (Rina Services SpA). 7 "Non Conformities" and 5 "Observations" were found.

Notwithstanding the need to conduct an additional audit, within 6 months, the Company DOC certificate was endorsed.

The non conformities control and corrective actions were monitored by the Flag State Administration and definitively closed on 5 June 2012.

On 3 October 2012 the above mentioned DOC additional audit was carried out by ITCG personnel in conjunction with Recognized Organization auditors (Rina Services SpA) without any finding.

- 2. Regarding the organizational changes implemented by the Company following the Costa Concordia case, the most relevant with the subject are:
- a. Amending P12.04 IO 01 SMS Procedure "Management of the Emergency Instruction for Passengers (Annex 61):
  - Forwarding the Circular Letter GEN. SER. N°97/2012 implementation of actions in favour of cruise ships identified in response to the accident of "Cost Concordia", which amended the above procedure establishing a new policy on passenger emergency instructions, by the 1<sup>st</sup> of February 2012 (this should be adopted one week before that the same policy was adopted by the rest of the whole Cruise Industry). According with this new policy, the above procedure (Annex 62) points out that guest's safety drill is performed now before the departure of the ship from



the embarkation port, and those guests identified as not participants are re-invited to another event organized on-purpose.

- b. Amending P12.04 IO 02 SMS Procedure "Decision Support System for Master" (Annex 63):
  - Reviewing, by the 2<sup>nd</sup> of June 2012, the related fundamental rule, implementing each action to be taken in case of emergency. The related workflow is amended for:
    - Contact/Leaking, enforcing the assessment of the WTC and the linked, consequent, actions, also related to the Damage control Plan;
    - Aground, implementing the procedure for the VDR discharge;
    - Fire in Engine Room, enforcing the assessment and the confinement of the related vertical zone, and implementing the procedure for the VDR discharge;
    - Fire outside Engine Room, implementing the procedure for the VDR discharge;
    - Emergencies related with Pollution, stressing the action of the Master already established, to emphasize that he is obliged to follow the related plan for fighting the pollution.
- c. It results, moreover that the Company made:
  - Creating a new Maritime Development & Compliance Dept, which reports directly to the CEO and manages all the HESS [Health - Environmental - Safety - Security] matters related with the COSTA-IBERO-AIDA brands (Annex 64).
  - Implementing an advanced system to manage and monitor fleet route the "High Tech Safety Monitoring System" (HT-SMS), involving both on board and ground staff. The system enables the Company to monitor position and course of the entire fleet in real time (Annex 65), to verify:
    - The safety level of route plans, comparing the route planned by the Master (Passage Voyage Plan or VPP) with the standard route;
    - Actual position of each vessel compared with the route planned by the Master (VPP) and the standard route;
    - quickly and automatically identify unexpected changes of direction.
  - Creating a dedicated "F.O.C." Fleet Operations Centre in Genoa HQ to monitor and manage any alarm generated by the system (the related procedure is attached);



- Is about to be officially replaced the P15.6 IO 01 "Crisis Management Preparedness Plan Operational & Reporting Procedure" by a brand new E.S.U. [Emergency Support Unit] Manual, prepared by a working team leaded by another new role created: the Crisis Management Director, reporting directly to the President. The Crisis Management Director's organization is about to be fully deployed whenever crisis levels are such as to pose risks for passengers, crew and corporate structures in general and involves new and dedicated Genoa HQ infrastructures.
- d. Implementing the training towards the Deck Officers, through a mandatory policy adopted by Carnival Corporation on 1<sup>st</sup> September 2012 (see Annex 50), which establishes, as drafted in the previous chapter 4, the following action taken about such the following summarized mandatory courses, which amended in concrete the procedure P5.03 SMS (Annex 66):
  - Bridge Resources Management (BRM two levels);
  - ECDIS-NACOS (two levels);
  - Ship Handling;
  - Stability.

#### Furthermore:

- Master and Staff Master have to attend all the above courses;
- Senior Officer on Watch the two levels of both BRM and ECDIS;
- Junior Officer on watch BRM and ECDIS 1<sup>st</sup> Level;
- Course for Instructor is recommended for the Master;
- The Carnival Corporation new Safety Standard addresses the proficiency in details as well.

#### **6.2 RECOMMENDATIONS**

#### **PREAMBLE**

The immediate flooding of five watertight compartments, where most of the vital equipment of the ship was located, makes the Costa Concordia casualty quite a unique event. The extent



of damage is well beyond the survivability standard applicable to the ship according to her keel laying date.

However, the investigation has allowed the identification of some recommendations the adoption of which could constitute an improvement of the current requirements.

The aim of some recommendations is already taken into account by the SOLAS Convention for new buildings or existing ships, through various amendments to the Convention including:

- requirements for segregation and redundancy of vital equipment for propulsion, steering and navigation, i.e. SOLAS regulations II-1/8-1, II-2/21 and II-2/22 on the safe return to port, applicable to ships built on or after 1 July 2010;
- 2. onboard stability computer (or shore-based support), applicable to passenger ships subject to the safe return to port requirements and built on or after 1 January 2014, i.e regulation II-1/8-1.3 as contained in resolution MSC.325(90);
- 3. flooding detection system, for ships built on or after 1 July 2010 as per SOLAS regulation II-1/22-1; and
- 4. use of Electronic Chart Display System (ECDIS), SOLAS regulation V/19.2.2.3.2 applicable to all passenger ships (for those constructed before 1 July 2011, the requirement shall be met not later than the first survey\* after 1 July 2012).

However, the recommendations given below may emphasize the necessity for having some of the above requirements reconsidered.

It must be pointed out that the adoption of these recommendations may permit an improvement in the ship's survivability during a casualty as the one involving the Costa Concordia; although they may not be sufficient to render the ship unsinkable when more than two watertight compartments are flooded.

#### 6.2.1 STABILITY

For what concern the stability related issues, it is recommended that the following items are considered with the aim of improving the existing requirements:

- 1. double-skin for protecting the WTCs containing equipment vital for the propulsion and electrical production;
- 2. limiting of the down flooding points on the bulkhead deck to be discussed in the light of Part B-2 of Chapter II-1of SOLAS 74, as amended



- 3. provision of a computerized stability support for the master in case of flooding; and
- interface between the flooding detection and monitoring system and the on board stability computer, taking into consideration regulations II-1/8-1 and 22-1 of Chapter II-1of SOLAS 74 as amended.

Initiatives in 1. and 2., above, are meant to be addressed to new ships while the discussion on the content of 3. and 4. should be extended to both new and existing ships.

#### 6.2.2 VITAL EQUIPMENT AND ELECTRIC DISTRIBUTION

The following issues need to be discussed for possible improvements of the existing requirements:

- 1. discontinuity between compartments containing ship's essential systems (such as propulsion sets or main generators sets) in order to preserve their functional integrity (reference should be done to regulation II-2/21, SOLAS 74 as amended);
- more detailed criteria for the distribution, along the length of the ship, of bilge pumps and requirement for the availability of at least one pump having the capacity to drain huge quantities of water (reference should be done to regulation II-1/35-1, SOLAS 74 as amended);
- 3. relocation of the main switchboard rooms above the bulkhead deck (reference should be done to regulation II-1/41, SOLAS 74 as amended);

The above mentioned recommendations number 1, 2 and 3 are meant to be addressed to new ships only.

4. relocation of the UHF radio switchboard above the bulkhead deck, for all existent ships which are provided with this equipment below this deck, and for the new ships, it should be located above the bulkhead deck.

#### 6.2.3 EMERGENCY POWER GENERATION

Regarding the emergency source of electrical power (ref. regulation II-1/42, SOLAS 74 as amended), the following should be considered:



- increasing the emergency generator capacity to feed also the high capacity pump(s) mentioned in the previous paragraph "VITAL EQUIPMENT AND ELECTRIC DISTRIBUTION":
- 2. provision of a second emergency diesel generator located in another main vertical zone in respect to the first emergency generator and above the most continuous deck. In this respect, the definition of "most continuous deck" in the light of SOLAS regulation II-1/42.1.2 seems to be necessary. This second generator could be dimensioned on the basis of selected services. The related manufacturing and handling should be as follows:.
  - a) new emergency diesel generators are made according to aimed and specific building techniques in order to guarantee a unfailing and long-lasting functioning;
  - b) regulate in an optimal way the functioning tests, planning them once a week, under a significant load (at least 50%) and of at least two hours duration for both the emergency diesel generators.
- 3. provision of an emergency light (both by UPS and emergency generator) in all cabins in order to directly highlight the life jacket location.

Although the above recommendations are meant to address new ships, considerations on the applicability of items 2. and 3. also to existing ships is suggested.

#### 6.3.4 OPERATIONAL MATTERS

The event demonstrated that there is the need for verifying the actuality of provisions contained in international instruments, such as SOLAS, STCW and ISM Code related to different issues such as:

- bridge management, considering aspects such as the definition of a more flexible use of the resources (that may be tailored for responding to ordinary, critical, emergency conditions), an enhanced collective decision making process and "thinking aloud" attitude;
- 2. Bridge Team Management course for certifications renewal should be mandatory by the 1st January 2015;
- 3. *Principles of Minimum Safe Manning* (resolution A.1047(27) as amended by resolution A.955(23)) that should be updated to better suit to large passenger ships. A mandatory application of these principles is also considered desirable;



- 4. muster list, showing the proper certification/documentary evidence necessary for crew members having safety tasks;
- 5. inclusion of the inclinometer measurements in the VDR.

The above items could be applicable to both new and existing ships.

#### 6.3.4 EVACUATION ANALYSIS

- For new ships, it would be useful to require an evacuation analysis to be carried out at the early stage of a project (ref. regulation II-2/13-7.4, SOLAS 74 as amended), extending in mandatory way the above regulation, actually limited to ro-ro passenger ships.
- 2. Regarding the embarkation ladders: with the ship listed at an angle exceeding 20°, it was demonstrated that traditional embarkation ladders were more useful. Therefore, in the light of the above mentioned details drafted in Para 4.6.1.4, it may be necessary to consider whether the minimum number of embarkation ladders (one) on each side should be increased (SOLAS 74 as amended reg. III/11.7)

#### 6.3.5 SAR

This casualty gives us special lessons also in terms of SAR experience.

Despite the main, unbelievable lesson learnt is, the delay and the missing information by the ship, we would warn the IMO about other issues, to recommend each SAR Organization for providing its resources by the following tools:

- SAR patrol boat supplied with fix fenders, blocked in the upper side of the hull, to approach safe other ships/boats in case of extraordinary evacuation of persons. This should be able to load at least 100 passengers in their deck;
- Divers speleologist, able to rescue, even in dark condition, persons standing into the ravines of ships/wrecks.

All the lessons learned and the consequent above mentioned recommendations have been shared with the relevant Flag State Office.



## 7. ACKNOWLEDGMENT AND FURTHER INTENTIONS

This IB would like to thank all the SISs, and particularly the USA IB, who close cooperated with us to address, in the best way, the analysis outlined within this report.

It is intention of this IB to get the further opportunity for analyzing the Costa Concordia wreck, asking in advance the clearance to the Judicial Authorities, to verify the on board scenario, as first among equal with the criminal inquirers, such as to avoid any pollution of it. Among the finding to better assess we would point out, in this moment, the main following:

- ventilator of the Emergency diesel generator;
- steering pumps and related electric connections;
- position of the elevators and the condition of the related steel cables and supports;
- openings upper the bulkhead deck in the WTC 3, 2 and 1;
- conditions of the WTC nr. 8 and the other main leaked WTC (7,6,5 and 4);
- conditions of the watertight bulkheads and the related watertight doors following the impact (first of all the number 6);
- operating conditions of switch no. 901 located in the emergency switchboard;
- operating conditions of liferafts/lifeboats gears (for the bending due to exaggerate heeling).

Notwithstanding the above, the present document, however, represents the final report of Costa Concordia casualty investigation and, even if the wreck could be available for an eventual residual investigation (and provided that the scenario would not be compromised), this report should be updated only by the Italy – nevertheless - under an exceptional authorization issued by IMO, taking into account the uniqueness of the event.

This hypothesis will be submitted to EC by a special request for a formal approval also to be used in similar exceptional cases through i.e. a specific resolution amending the EU Directive 2009/18/EC<sup>8</sup>.

<sup>&</sup>lt;sup>8</sup> EC DG MOVE regarding this matter replied officially with note MOVE/D2/JPB ON 30 APRIL 2013 enclosed to the present document (Appendix 13)



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## 8. APPENDICES

## 8.1 Annexes and appendices related to the report

ANNEX	TITLE	
1	Meteo Data 225-D	
2	Data Meteo LIQO Monte Argentario	
3	Weather bulletin 13 - 14 January 2012	
4	Meteomar Notes	
5	Decedents	
6	P5.01.02.01 IO 01 SMS - Deck & Engine recruiting and selection	
7	P5.03.03 Man 1 SMS - Safety - Crew Training	
8	Enc 01 Man 01 SMS - Company process map	
9	P 12.04 IO 06 SMS – Muster list compiling	
10	P 5. 05.01 IO2 - Rest hours	
11	P 5.2 IO 9 - Application form for hotel department personnel recruitment	
12	Minimum Safe Manning	
13	Crew List	
14	Civitavecchia Port Arrival and departure clearance on 13 January 2013	
15	Man 01 SMS - Company Management Manual	
16	Statement regarding the simulation of the contact with the rocks	
17	P 5.05.01 IO 02 – Crew Rest hours monitoring	
18	Circular letter P5 - 121.11 (internal communication) 20.04.2011	
19	SAFPASS	
20	CLASS Certificate	
21	Operating Limits as per Rule V/30 Solas 74 as amended	
22	Interim survey endorsement sheet	
23	PSC - Inspection Summary	
24	P 14 - Man 1 MO 5 SMS / Navigation management - Voyage and passage planning (berth to berth)	
25	P 14 - Man 01 SMS - Bridge procedures -	
26	Chart Inventory Costa Concordia	
27	Ares Manual Ed. 2002	
28	Ares Communications	
29	ECDIS	
30	P5.03.03 Man 1 MO8 SMS COP – Deck Officers training Check list	
31	Manoeuvring booklet Costa Concordia	
32	P 14 MAN1 SMS MO 12. 10 Navigation manag -Standard ordrs for the watch officer on the bridge	
33	P 14 IO2 SMS - Operating instructions - Bridge Team Behaviour rules	
34	P 14 Mn1 - M O1 Navigation management - Departure preparation checklist	
35	P12.05 IO 06 SMS -Guidelines for the usage of watertight doors during navigation	



36	Stability Certificate and NAPA software
37	E-mail on 28 may 2012 of the RINA
38	P12.04 IO 14 SMS - on board safety management - in formations about passengers on board
39	On board Recording system - Ministry approval
40	Note no. 02/01/12/3137 on 29 FEB 2012 - Civitavecchia Harbour Master
41	P12.04 IO 01 SMS - Safety management on board- emergency instructions for passengers
42	Technical Consultant paper - Question no. 27 (manoeuvring before collision)
43	P12.04 IO 02 SMS - On board safety management - Decision support system for master
44	P15.6 IO 01 - Crisis management preparedness plan operational & reporting procedure
45	Manning agencies list
46	Embarkations MAMS plan
47	MAMS liferatfs plan
48	Master's Curriculum
49	Procedures regarding filling up muster list (P12.904-IO06SMS) and PMR, Voips devices (P2.09.08IO02)
50	Bridge resource management: training and assessment
51	Crew list details
52	Passenger list
53	Kinetic energy release calculation
54	Bildge pumps position
55	Damage control plan
56	Damage control booklet
57	Analysis integration DGE by Isotta Fraschini
58	Electrician testimony regarding lifts functionality
59	P05.03.903 MAN 1 MO 4 SMS date 22/4/2010 (Drill report on 14*/12/2011)
60	P5.03.03 MAN 1 MO 4 SMS date 22/04/2010 REV 1 (Drill report on 30/12/2011)
61	P12.04 IO 01 SMS "Management of the emergency extraction for passenger" (Circular letter 97/2012
62	Circular Letter Gen. SER. 97/2012
63	P12.04 IO 02 SMS "Decision support system for Master"
64	Maritime Development and compliance (workflow)
65	Image HT-SMS (High Tech Safety Monitoring System) Costa Luminosa
66	P5.03. SMS training management - Rev 4 21/09/2009



APPENDIX	TITLE
1	Leghorn Operations room logbook
2	VDR Transcription
3	Excerpt of testimony 1st Deck Officer
4	CSMART video simulation
5	Testimony of electrician department personal
6	Watertight doors activity - VDR
7	Splash tight doors
8	Interviews
9	Dossier Emergency Electric plant
10	Stability dossier
11	Complete VDR data (available on request due to large file size)
12	SIS comments and MCIB answers
13	EC DG MOVE NOTE MOVE/D2/JPB ON 30 APRIL 2013



<sup>[1]</sup> This report is not written for the purpose of litigation and will not be eligible for use in any judicial proceedings whose purpose, or one of whose purposes is to assign responsibility or accusation.