

### Biological agents and terrorism – threat, risks and challenges



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#### Agenda



- Definitions of agent and weapon
- The historical perspective
- Weapons and agents
- The threat
- The effectors in bioterrorism
- The risk and the challenges

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#### Definitions

- Biological agent: microorganism that causes disease in man, plant or animals...
- Biological weapon: an item of materiel which projects, dispenses or disseminates a biological agent, including arthropod vectors
- Biological operation: the use of BW in a military setting





#### **History**



- Use of empirical knowledge to spread plague and smallpox
- Bacteriological sabotage with simple agent
  preparations during WW I
- Japanese, Soviet, US and UK biological weapons programmes for WW II
- Bioweapons as WMD during the Cold War
- Continued programmes in some countries in contravention of BTWC?

#### **Bioagents into bioweapons**



- Bacillus anthracis with spores is top choice
- Botulinum toxin is second
- Smallpox, plague, Brucellosis, Rickettsial and viral agents, enterotoxins and others in arsenals
- Extensive and expensive research and development into virulence, stability, dissemination, viability and predictability
- Copied by some nations
- The poor man's nuclear weapon?

#### **Bioagents for terrorism**



- Terrorism: an act designed to create terror
  - Method, not ideology
  - Tool in which the promise or threat of violence to create a fearful state of mind in a wide audience is central
  - Seemingly indiscriminate targeting
- Complete bioweapons difficult and unnecessary to achieve bioterrorism objectives
  - Use of bioagent with a less defined effect may satisfy definition of tool as long as it causes some disease and death and is attributable

#### **Bioterrorism – the threat**



- The object of bioterrorism is to cause fear of death and disease
- Producing a viable and effective bioagent is demanding both scientifically and in terms of time and facilities
- Terrorist networks lack the stable environment both geographically and in terms of personnel necessary to be able to develop advanced bioagents for use in terrorism
- Terrorist networks like Al Qaida have stated a willingness to use bioagents
- Known and widely found bioweapon agents are a probable threat

#### Effectors



- The best-known and most effective agent would seem to be Bacillus anthracis, the cause of anthrax
  - familiar from bioweapons programmes
  - has caused disease and panic in earlier outbreaks
  - ubiquitous
  - fairly easy to isolate and grow in sufficient quantities
- Botulinum toxin would be a goal
  - "Most toxic substance known to man"
  - Appears in the most unexpected places as food-poisoning
  - Attractive, but very difficult to isolate, and could be blamed on natural causes

#### Effectors (2)



- Smallpox: difficult to acquire, very difficult to handle, single use only
- Salmonellae: not credible, far too common to cause sensation and rarely lethal enough
- Plague: easily acquired, difficult to grow and handle, low efficiency in outbreak would make effect questionable
- Viral haemorrhagic fevers: difficult to grow and difficult to use, but could be effective if technical hurdles are overcome

## Risk is the product of probability and consequence



- A large-scale terrorist attack with an effective agent like smallpox is highly improbable
- A small-scale incident with an accessible bioagent and with limited distribution is more probable
- Higher risk is a small incident with attributable and familiar but rare agent
  - Bacillus anthracis is still the agent of choice
  - low number of actual cases
  - large psychological impact
  - may progress far before discovery due to lack of syndromic surveillance
- Highest risk is a natural outbreak of re-emerging disease

#### Challenges



- Syndrome and disease surveillance
- Recognition of new or rare syndromes or symptoms
- Improved interaction between health services and police
  - Police insight into medical findings
  - Medical insight into intelligence on terrorism
- Preparedness and incident training
- Logistics

#### **Concluding remarks**



- There is a significant risk associated with bioterrorism (small-scale incident)
- Anthrax is still an effective agent, and difficult both to handle and treat
- Disease and syndromic surveillance is vital in combating all disease, not just bioterrorism
- Main focus is on Al Qaida, an organisation with little strength on the biomedical side.

– Who else is out there?