



OECD AI Policy Framework & Some Thoughts on AI

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The Context:
OECD AI Policy Framework

OECD AI Policy Framework – the overall schema

OECD AI Policy Observatory
(oecd.ai)

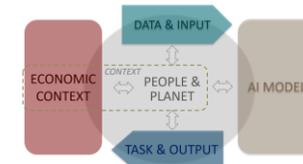
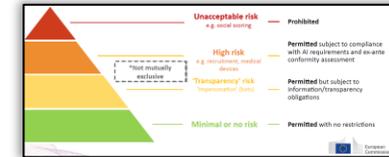
AI Risk Assessment Framework

AI System Classification

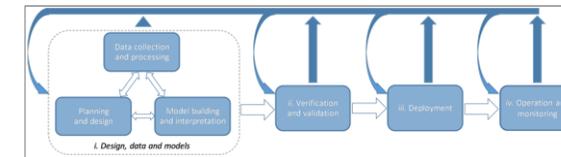
AI Principles

AI System Lifecycle

AI System Definition



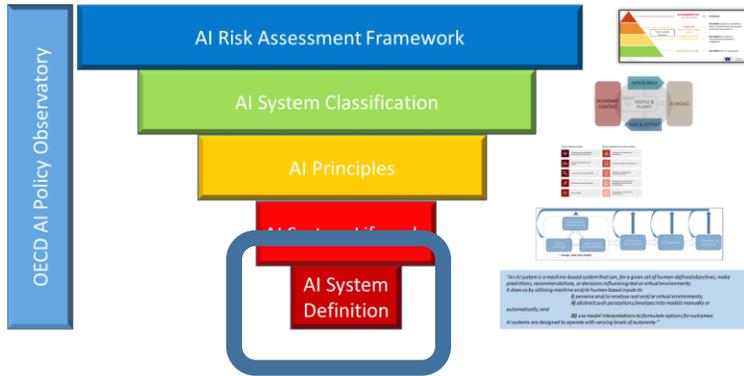
Values-based principles	Recommendations for policy makers
Include growth, sustainable development and well-being	Support AI research and development
Maximise societal values and interests	Enhance digital competences for AI
Transparency and explainability	Strengthen existing policy instruments for AI
Robustness, security and safety	Building business capacity and preparing the labour market for AI
Accountability	International cooperation for harmonising AI



"An AI system is a machine-based system that can, for a given set of human-defined objectives, make predictions, recommendations, or decisions influencing real or virtual environments. It does so by utilising machine and/or human-based inputs to:

- i) perceive and/or analyse real and/or virtual environments;
- ii) abstract such perceptions/analyses into models manually or automatically; and
- iii) use model interpretations to formulate options for outcomes.

AI systems are designed to operate with varying levels of autonomy."



OECD AI System Definition

Adopted in 2019



Name of the game:
Definition of AI

Informal definition of non-AI

- AI is exactly the **opposite** from what is happening in the video...
- ...instead of living beings mimicking machines, AI is intended to make machines imitating living beings.



AI Definitions from the literature

- *“The exciting new effort to make computers think...[as] machines with minds, in the full and literal sense.” (Haugeland 1985)*
- *“[The automation of] activities that we associate with human thinking such as decision-making, problem-solving, learning.” (Bellman 1978)*
- *“The art of creating machines that perform functions that require intelligence when performed by people.” (Kurzweil 1990)*
- *“The study of how to make computers do things which, at the moment, people are better.” (Rich and Knight 1991)*
- *“The study of the computations that make it possible to perceive, reason, and act.” (Winston 1992)*
- *“Making machines intelligent; intelligence is that quality that enables an entity to function appropriately and with foresight in its environment.” (Nils Nilsson)*

OECD AI Definition (OECD 2019)

(adopted also by G20 and EC)

“An AI system is a machine-based system that can, for a given set of human-defined objectives, make predictions, recommendations, or decisions influencing real or virtual environments.

It does so by utilising machine and/or human-based inputs to:

- i) perceive and/or analyse real and/or virtual environments;*
- ii) abstract such perceptions/analyses into models manually or automatically; and*
- iii) use model interpretations to formulate options for outcomes.*

AI systems are designed to operate with varying levels of autonomy.”

New OECD AI System definition (Oct 16th 2023)

(adopted by EU AI Act, G7, US NIST, Council of Europe)

Proposed clean text:

An AI system is a machine-based system that, for explicit or implicit objectives, infers, from the input it receives, how to generate outputs such as predictions, content, recommendations, or decisions that [can] influence physical or virtual environments. Different AI systems vary in their levels of autonomy and adaptiveness after deployment.

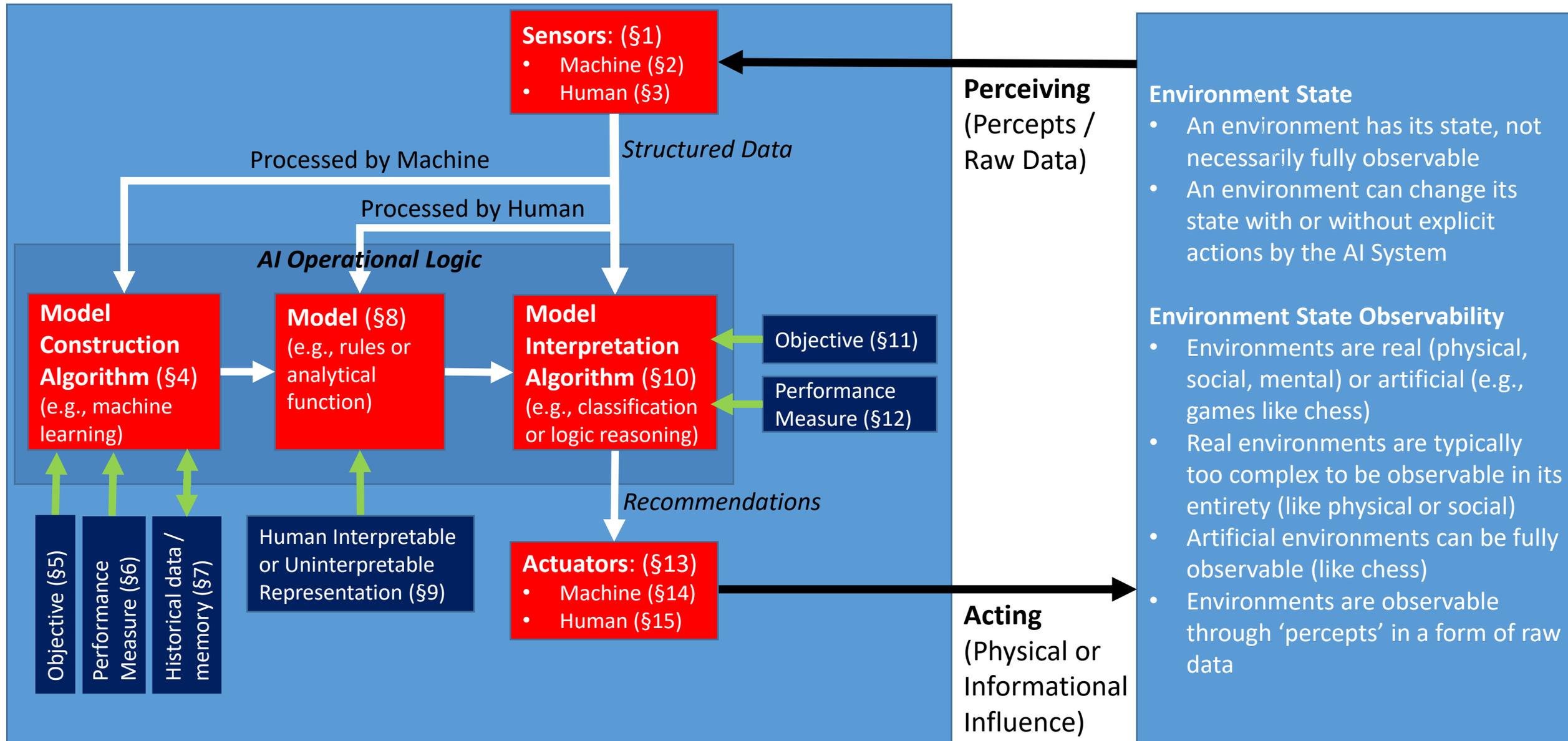
Proposed updates in blue: OECD AI System Definition from June 2019

*An AI system is a machine-based system that ~~can, for a given set of human-defined~~ **explicit or implicit objectives, infers, from the input it receives, how to generate outputs such as** ~~makes predictions, content, recommendations, or decisions~~ **that [can] influence** ~~ing physical real~~ **physical** ~~or virtual environments.~~ **Different AI systems** ~~are designed to operate with varying~~ **in their levels of autonomy and adaptiveness after deployment.***

Anatomy of the AI System definition (as defined by OECD)

AI System

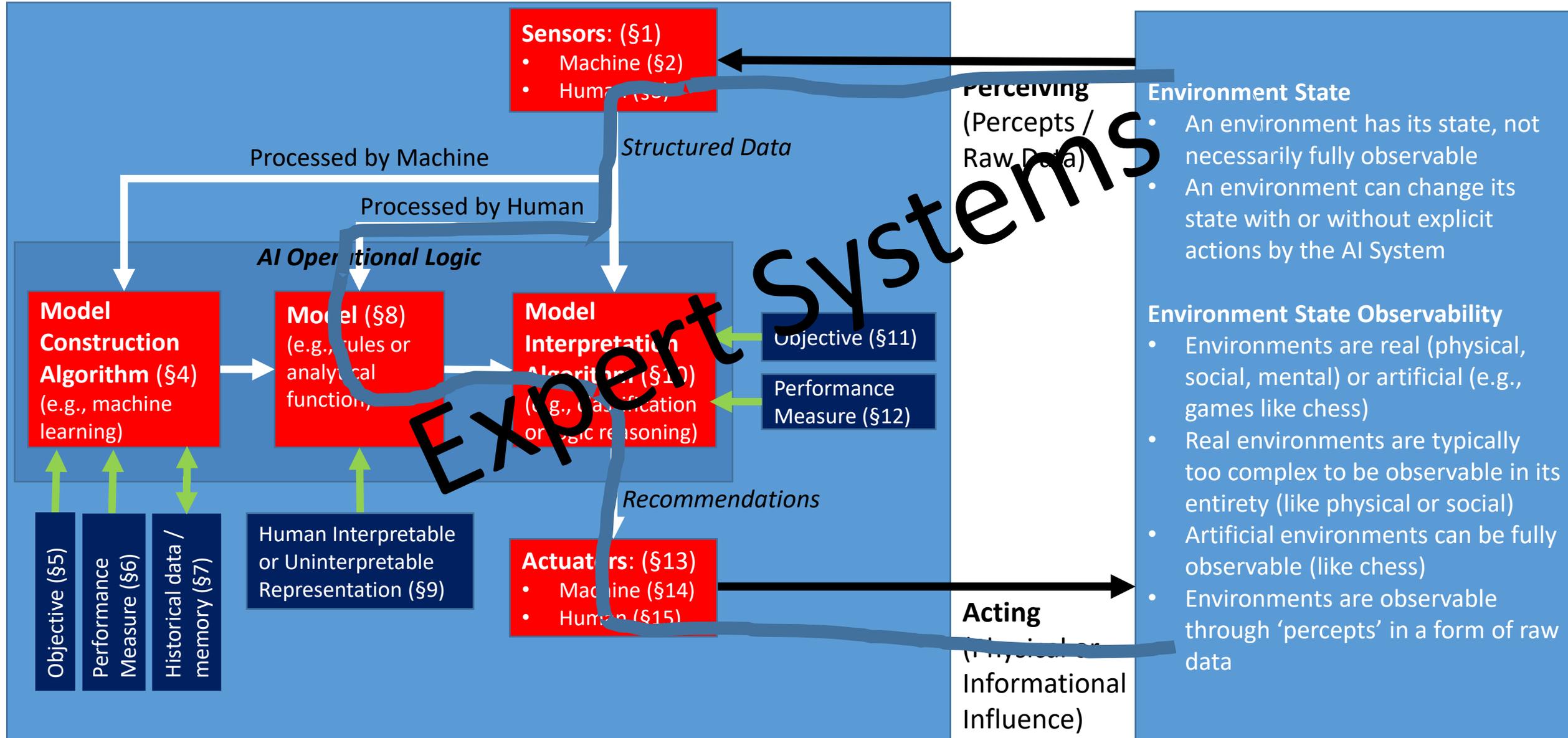
Environment



AI System as defined by OECD

AI System

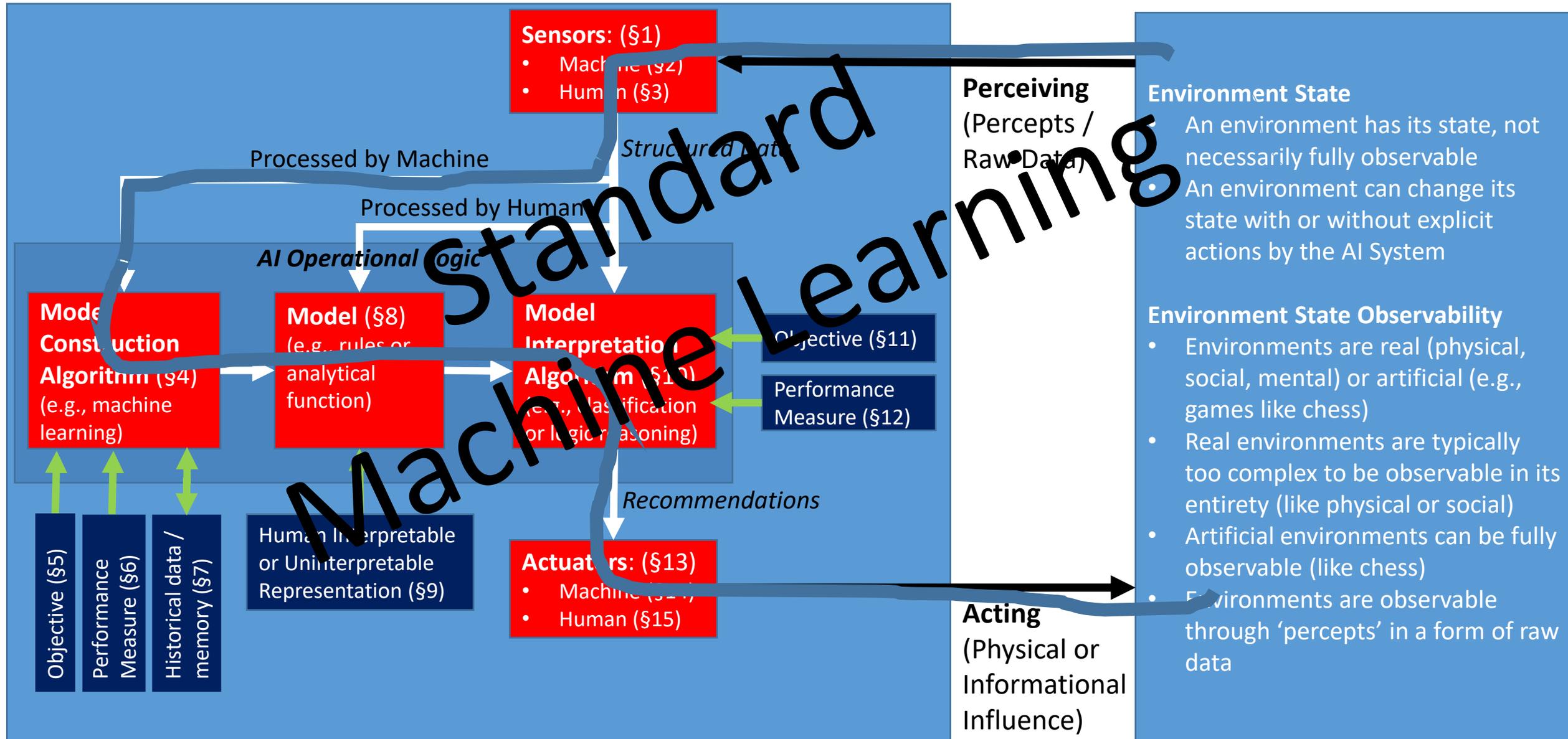
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AI System as defined by OECD

AI System

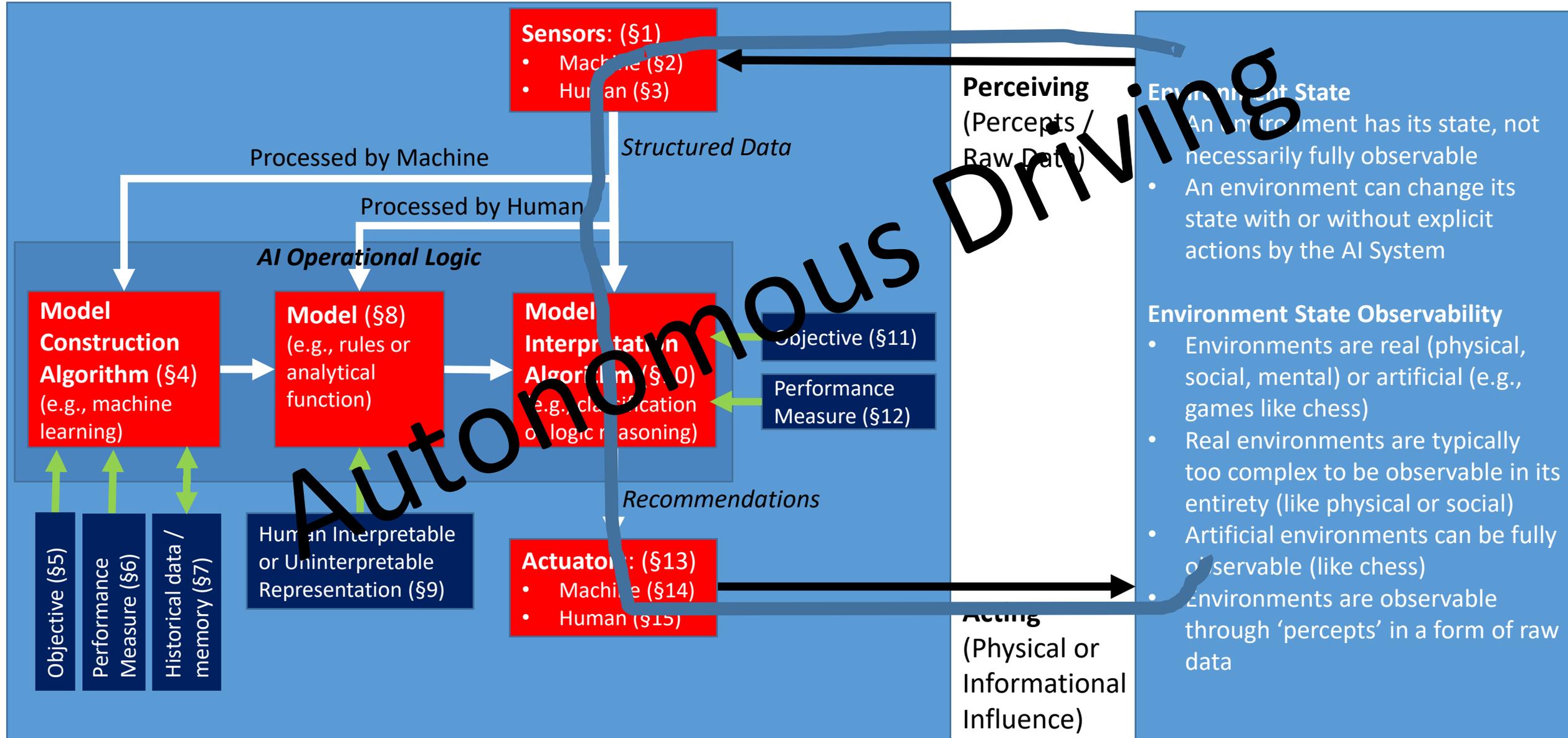
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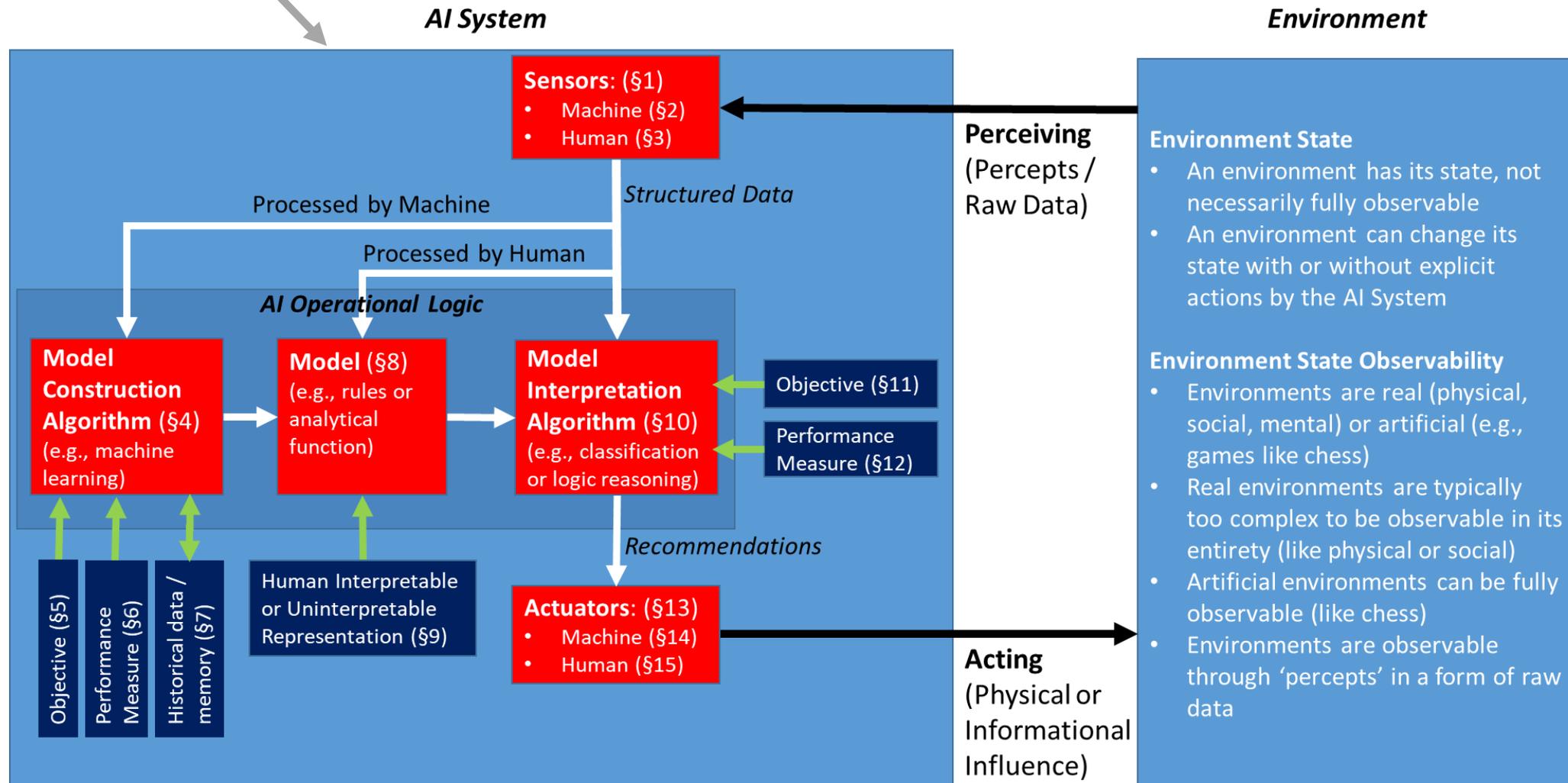
AI System as defined by OECD

AI System

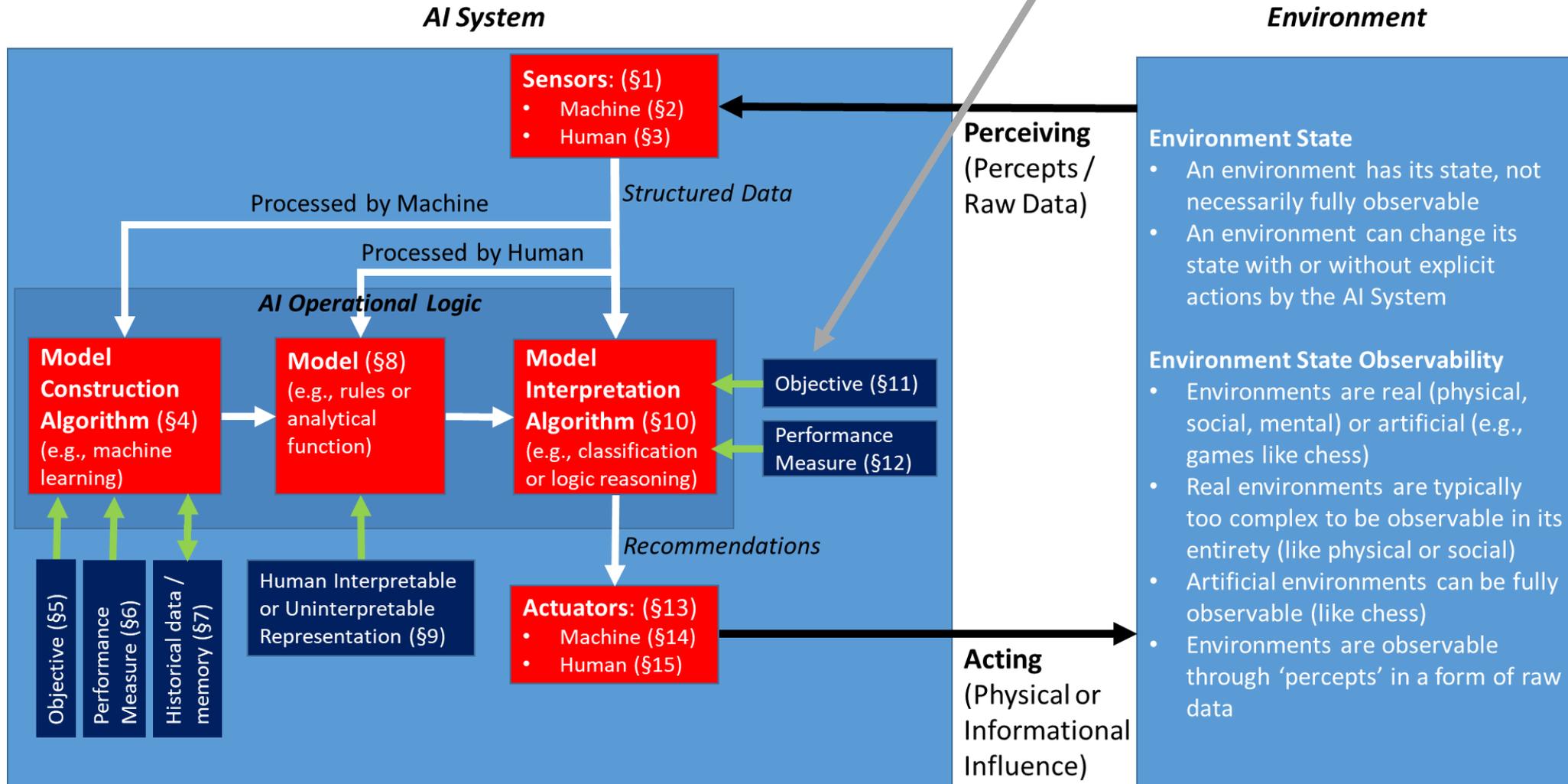
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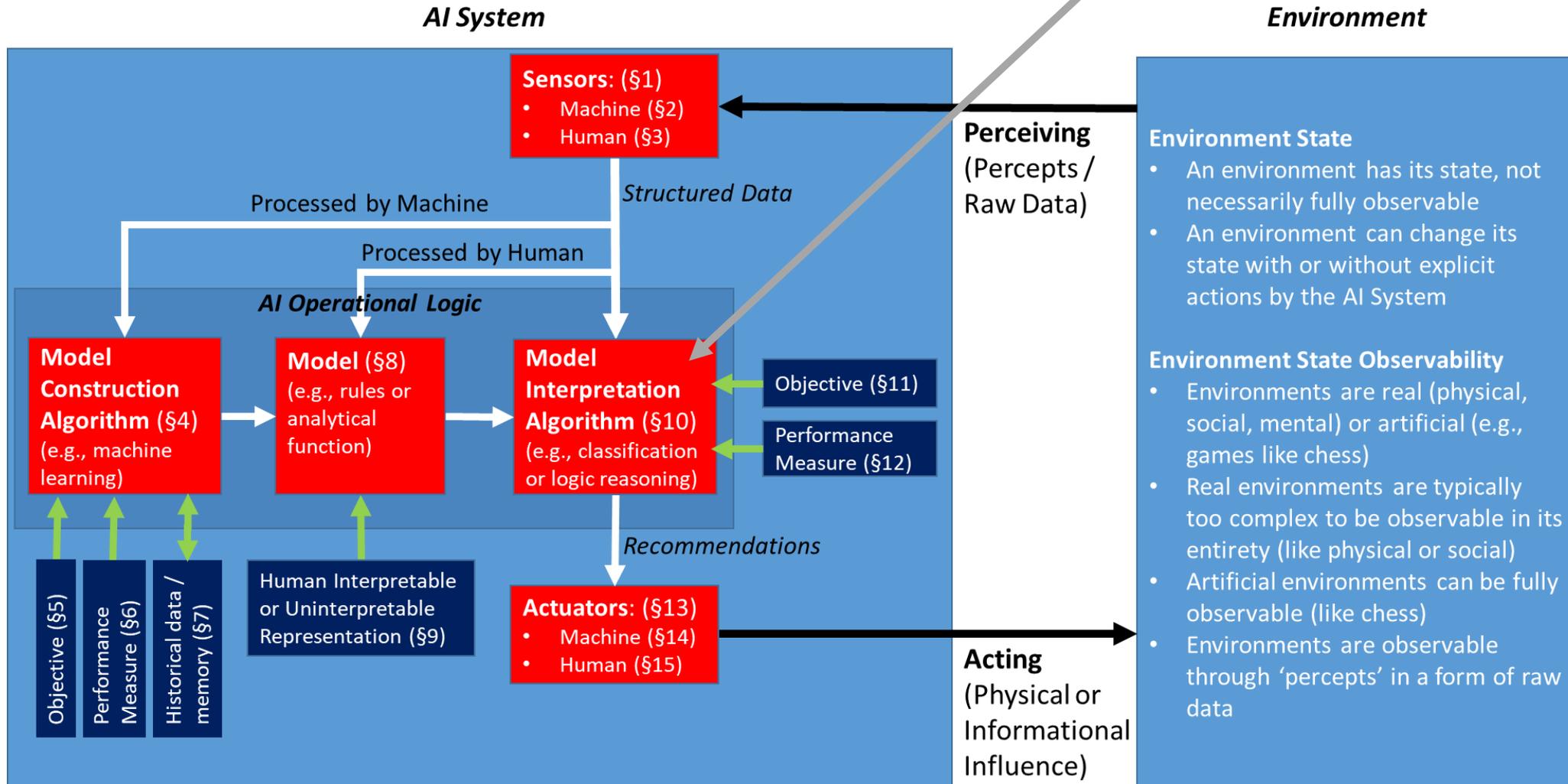
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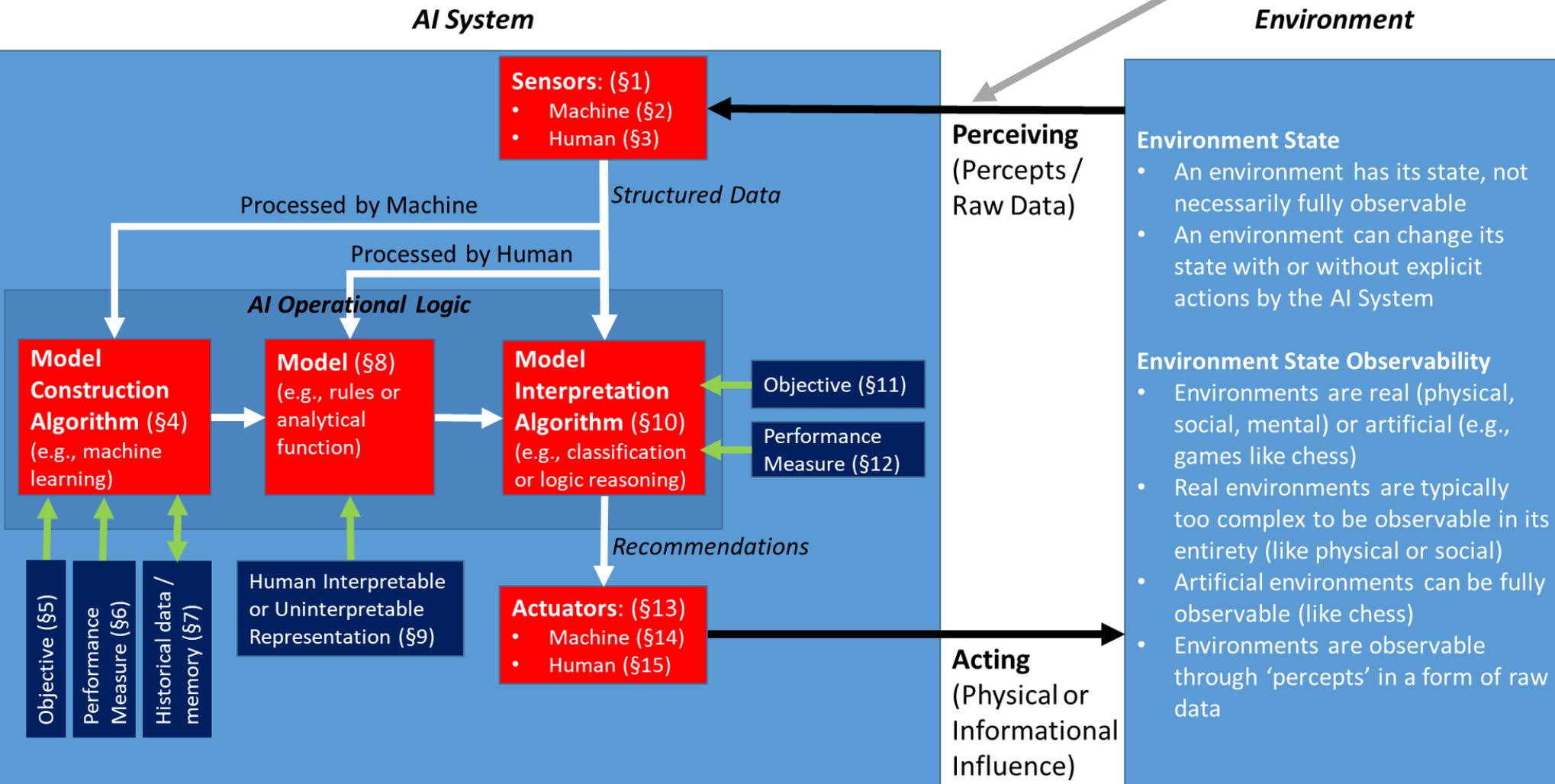
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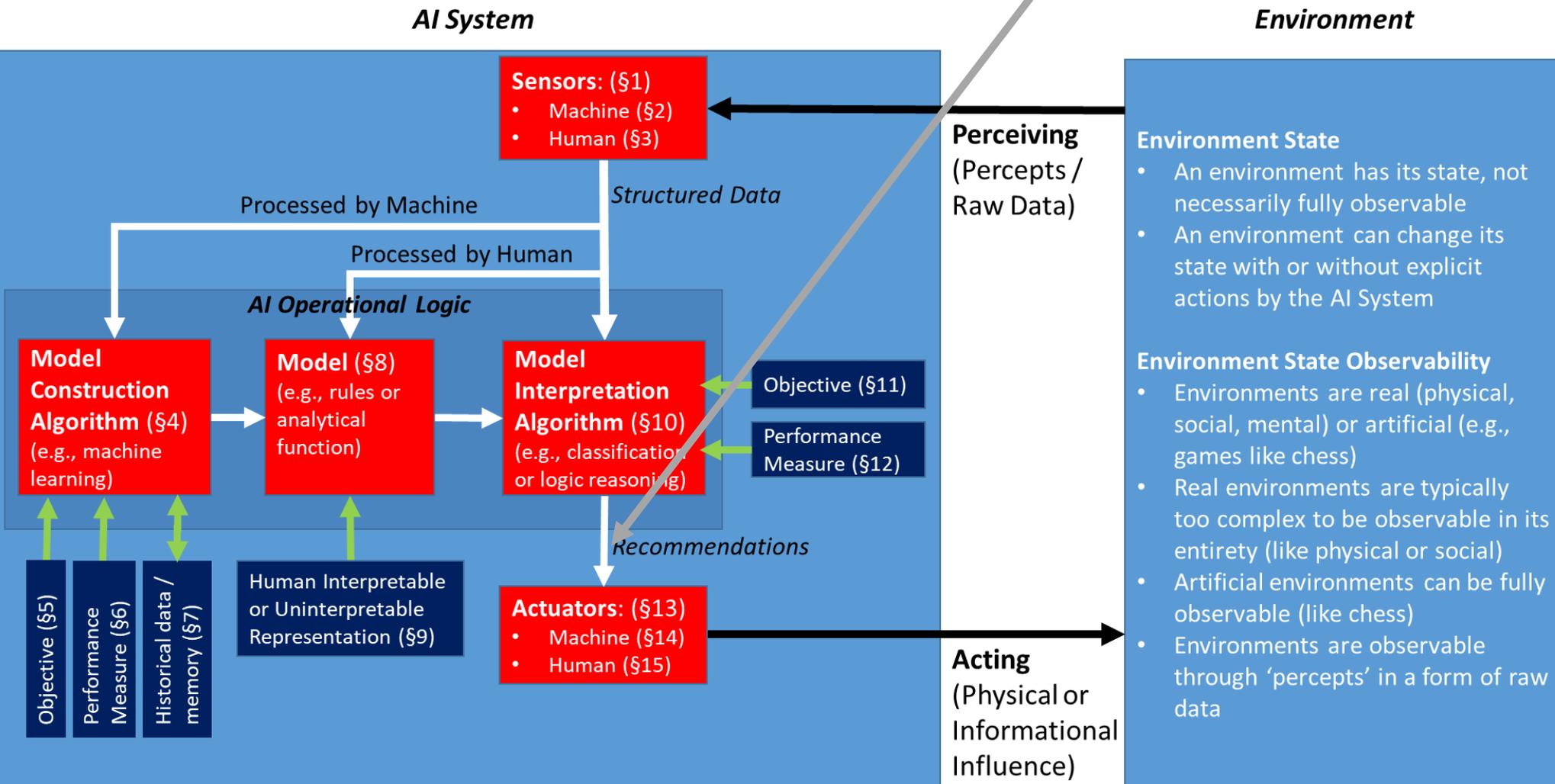
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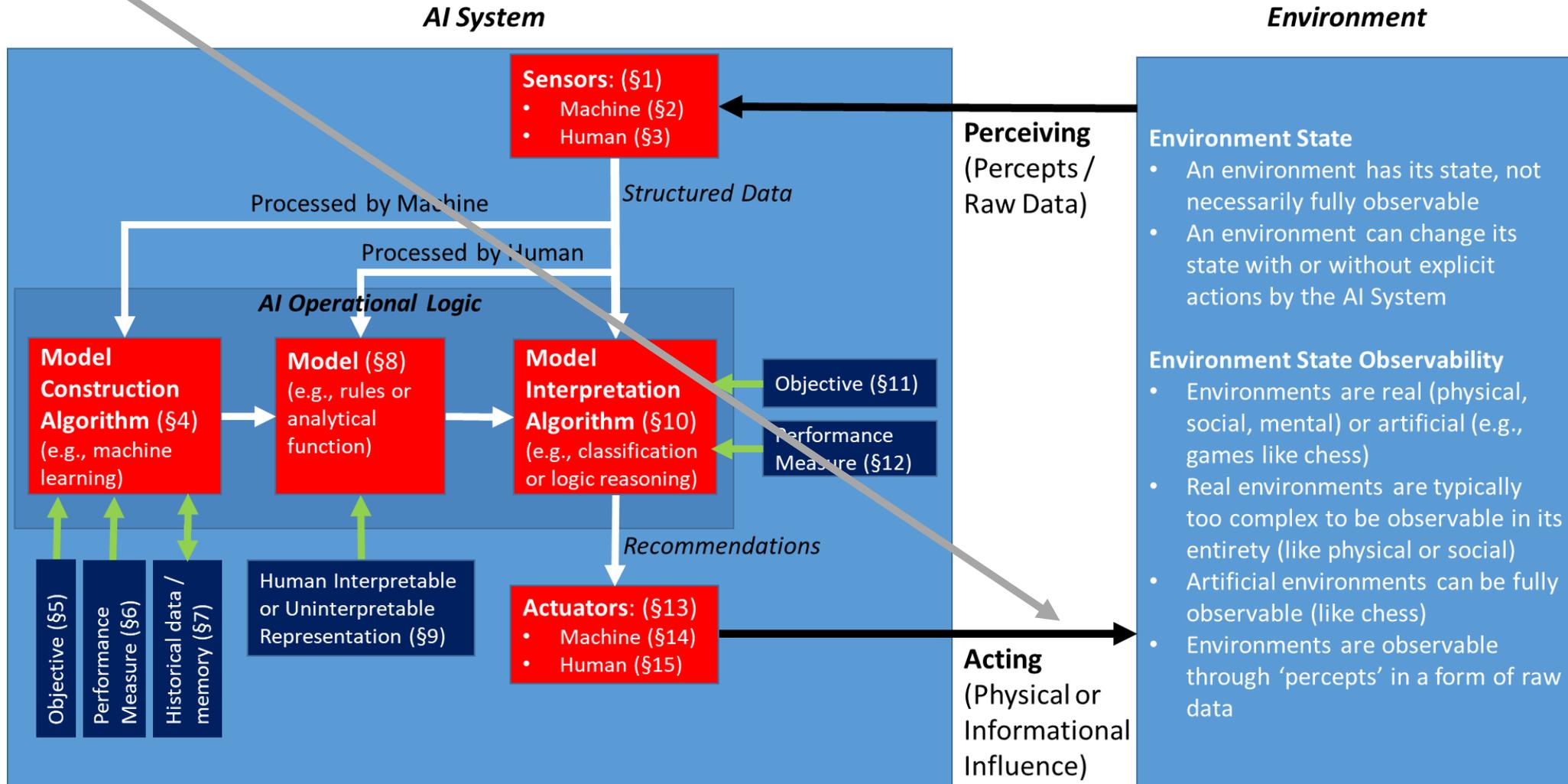
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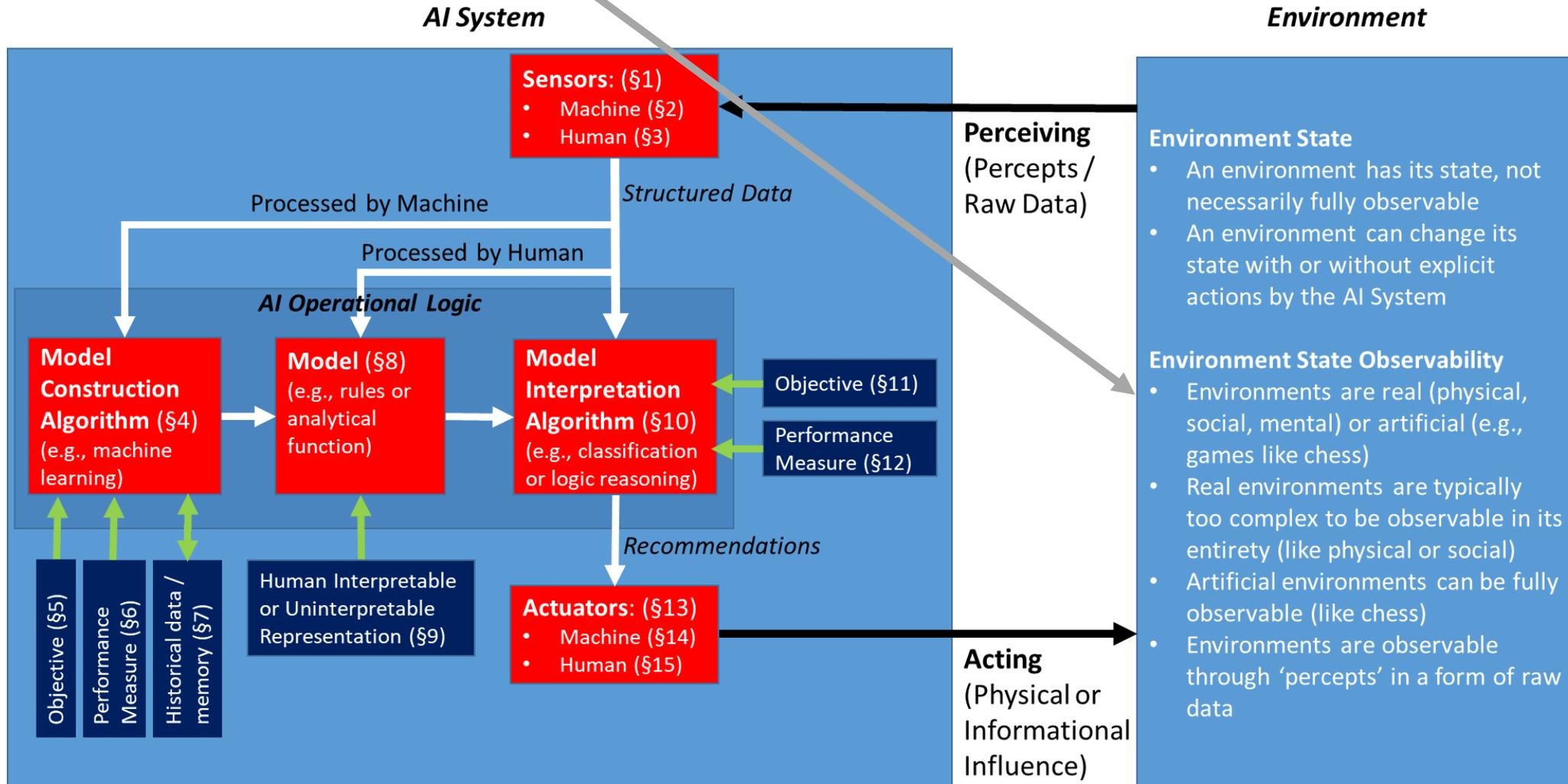
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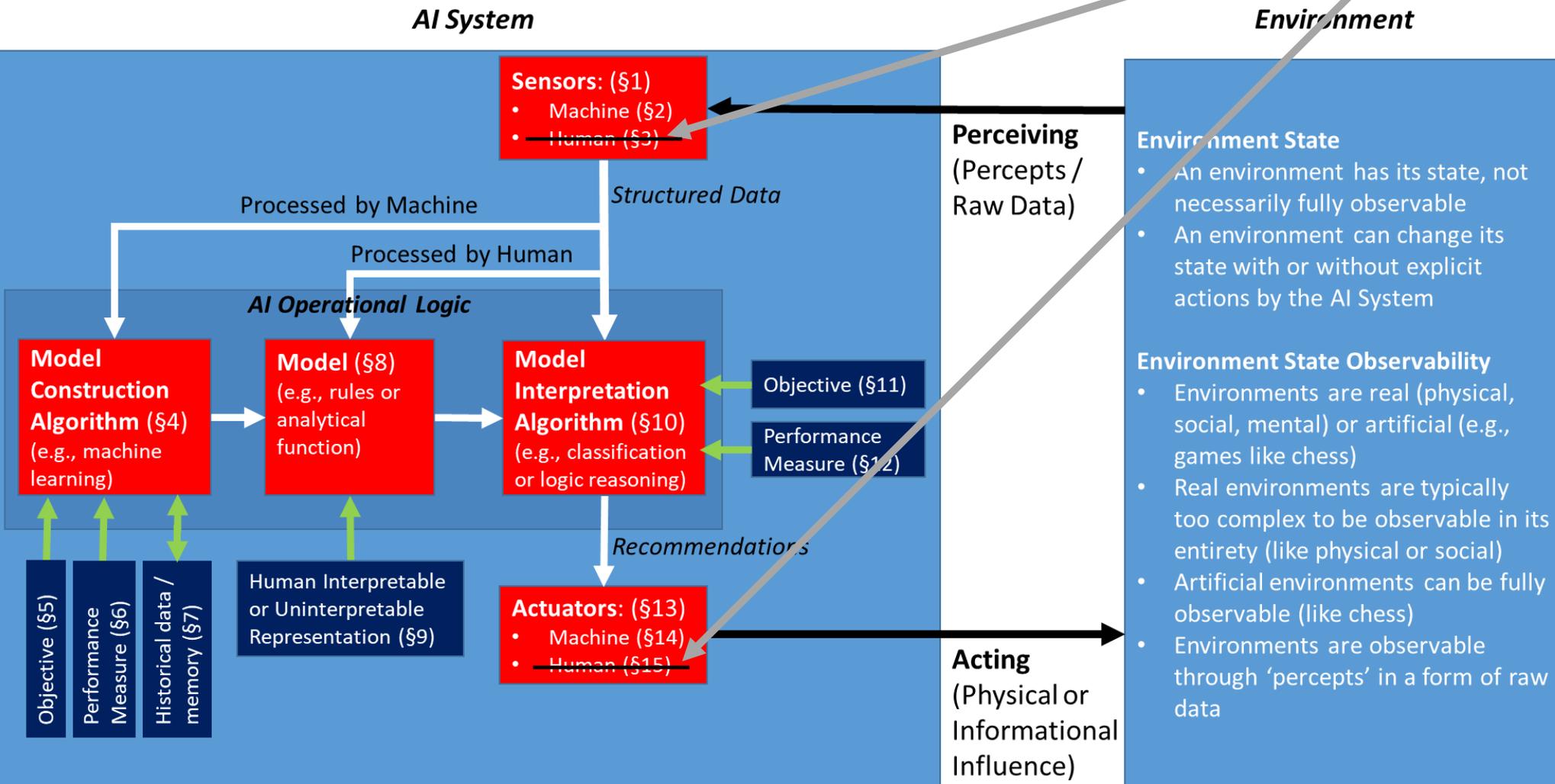
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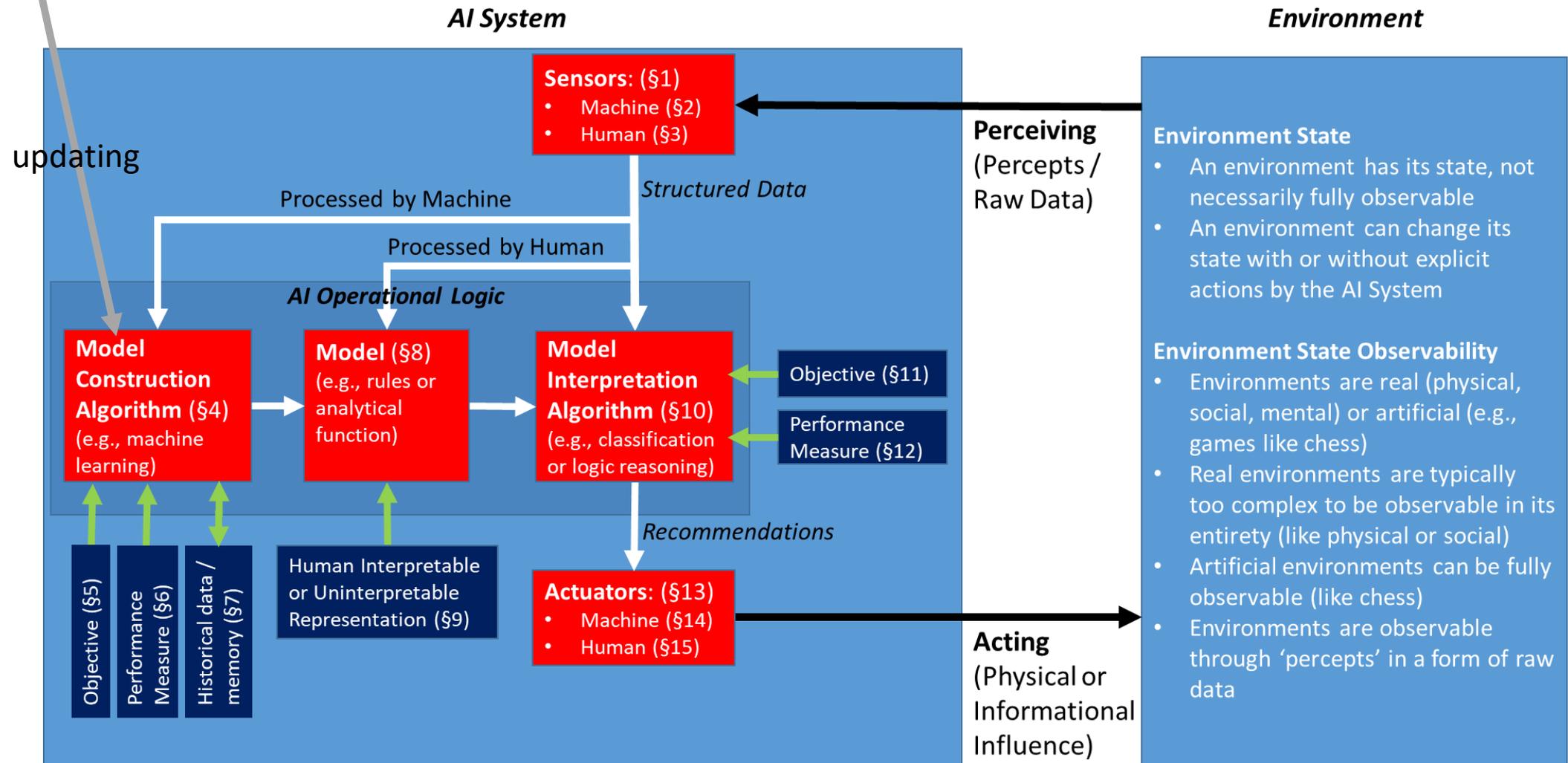
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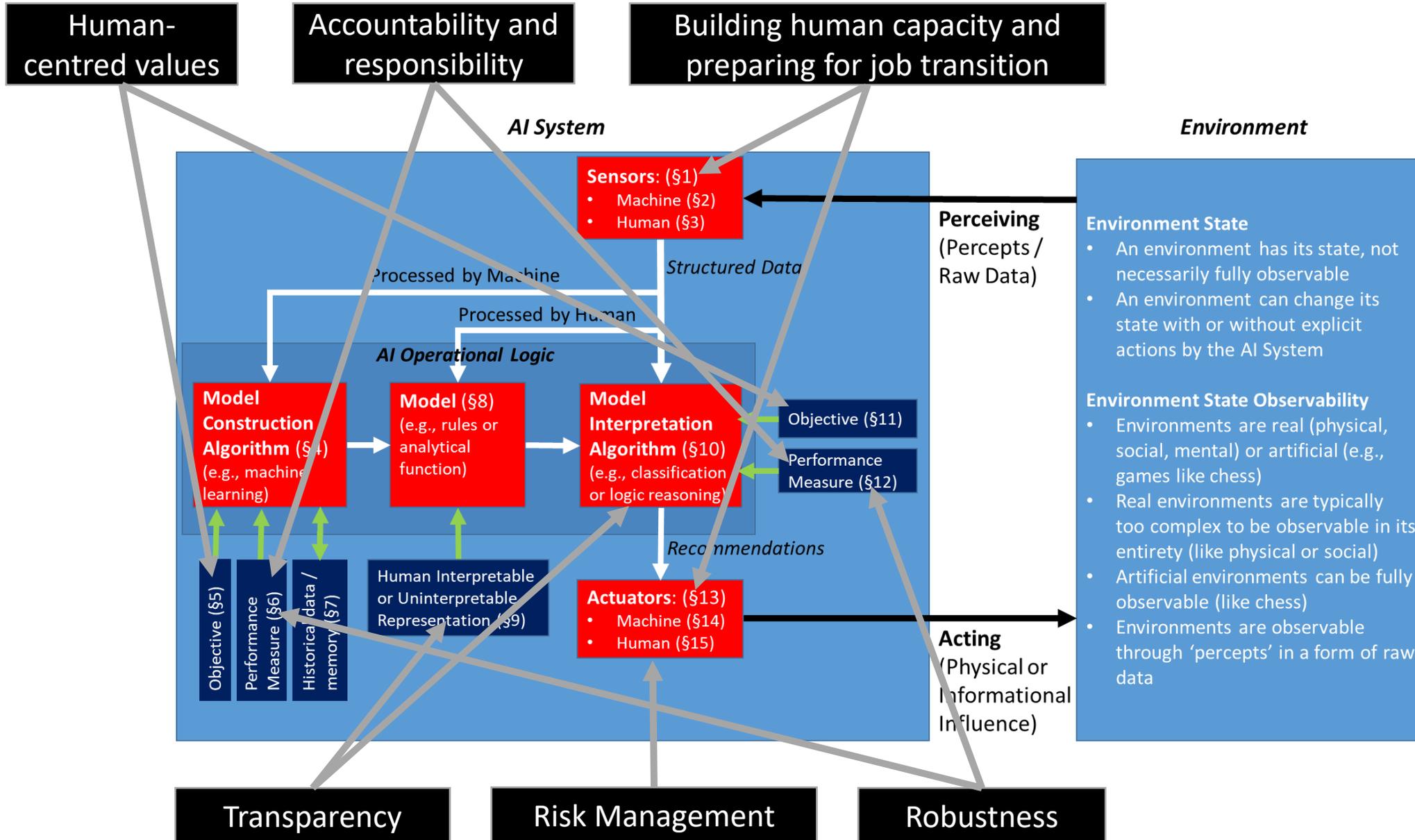
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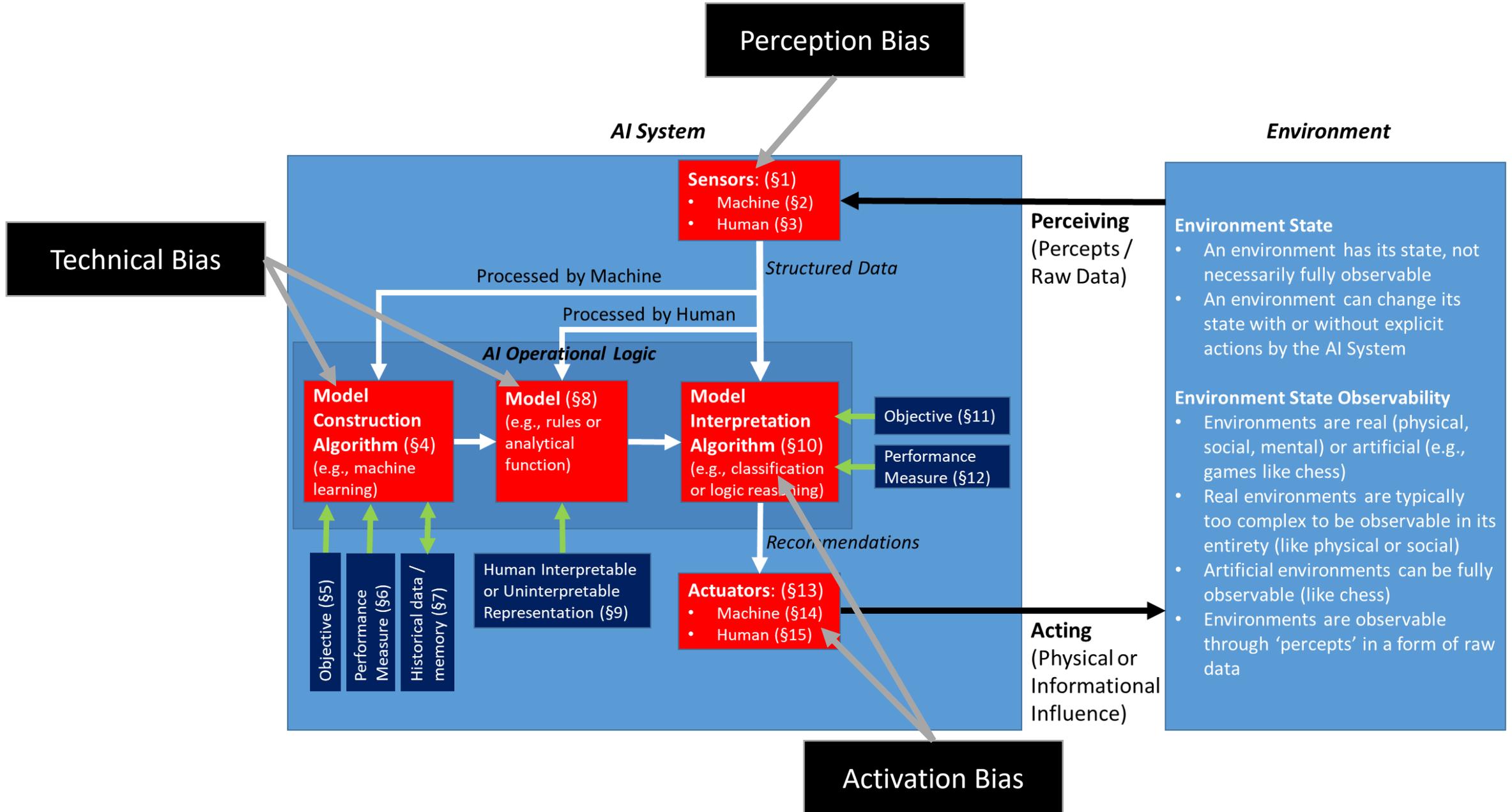
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AI System and relation to higher level principles

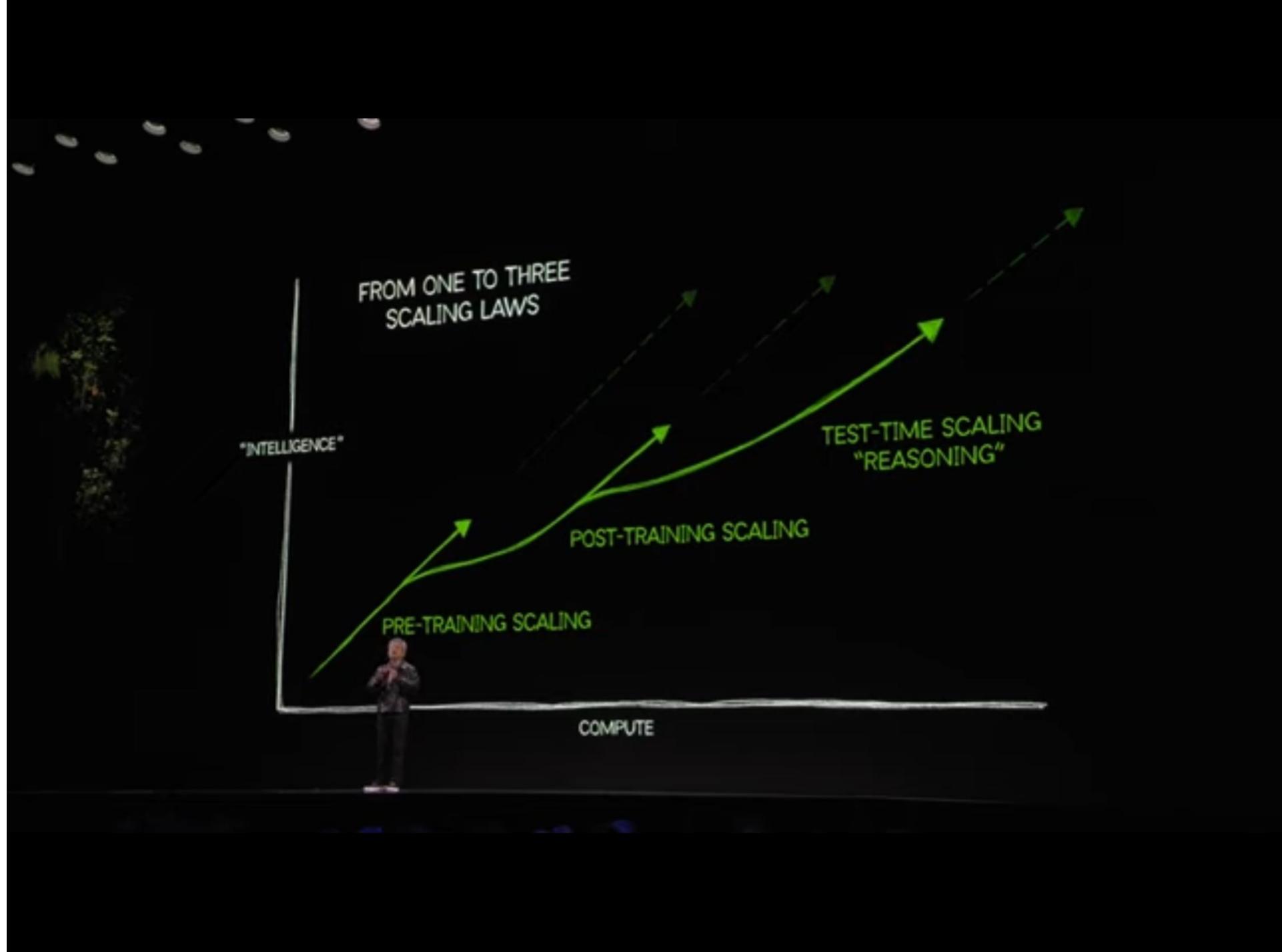


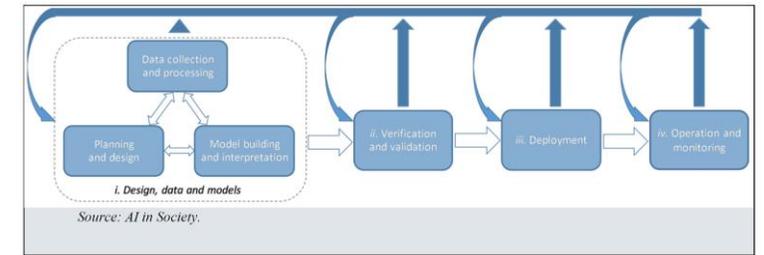
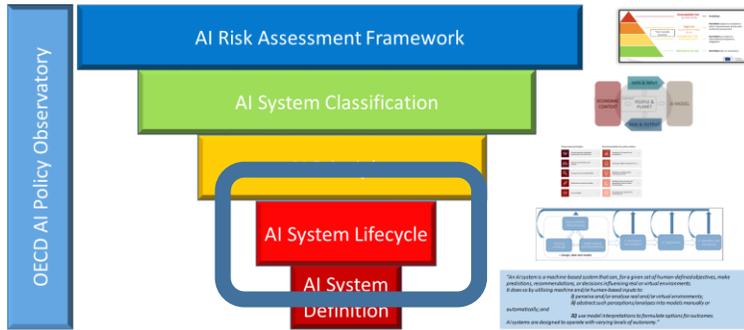
AI System and sources of various types of biases



Three Levels of AI Scaling

- Pre-Training, Post-Training, and Test-Time Scaling
“Reasoning”
- “Reasoning” becoming in 2025 as likely the main topic

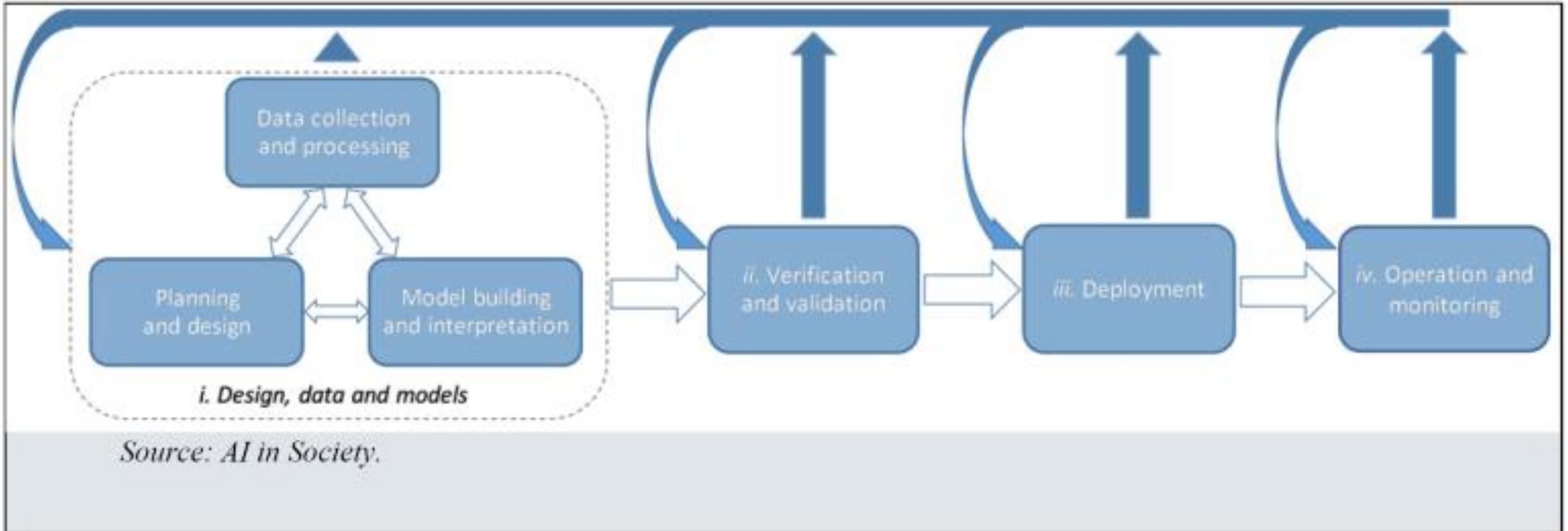


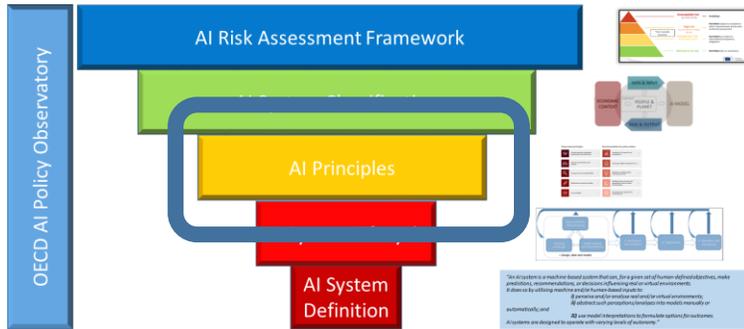


OECD AI System Lifecycle

Adopted in 2019

OECD AI System Lifecycle





Values-based principles	Recommendations for policy makers
Inclusive growth, sustainable development and well-being >	Investing in AI research and development >
Human-centred values and fairness >	Fostering a digital ecosystem for AI >
Transparency and explainability >	Shaping an enabling policy environment for AI >
Robustness, security and safety >	Building human capacity and preparing for labour market transformation >
Accountability >	International co-operation for trustworthy AI >

OECD AI Principles

Adopted in 2019

<https://oecd.ai/en/ai-principles>

OECD AI Principles

(the only politically agreed AI document so far – 44 countries)

<https://oecd.ai/ai-principles>

Values-based principles



Inclusive growth, sustainable development and well-being >



Human-centred values and fairness >



Transparency and explainability >



Robustness, security and safety >



Accountability >

Recommendations for policy makers



Investing in AI research and development >



Fostering a digital ecosystem for AI >



Shaping an enabling policy environment for AI >



Building human capacity and preparing for labour market transformation >



International co-operation for trustworthy AI >

Legal document: <https://legalinstruments.oecd.org/en/instruments/OECD-LEGAL-0449>

1.1. Inclusive growth, sustainable development and well-being

Stakeholders should proactively engage in responsible stewardship of trustworthy AI in pursuit of beneficial outcomes for people and the planet, such as augmenting human capabilities and enhancing creativity, advancing inclusion of underrepresented populations, reducing economic, social, gender and other inequalities, and protecting natural environments, thus invigorating inclusive growth, sustainable development and well-being.

1.2. Human-centred values and fairness

a) AI actors should respect the rule of law, human rights and democratic values, throughout the AI system lifecycle. These include freedom, dignity and autonomy, privacy and data protection, non-discrimination and equality, diversity, fairness, social justice, and internationally recognised labour rights.

b) To this end, AI actors should implement mechanisms and safeguards, such as capacity for human determination, that are appropriate to the context and consistent with the state of art.

1.3. Transparency and explainability

AI Actors should commit to transparency and responsible disclosure regarding AI systems. To this end, they should provide meaningful information, appropriate to the context, and consistent with the state of art:

i. to foster a general understanding of AI systems,

ii. to make stakeholders aware of their interactions with AI systems, including in the workplace,

iii. to enable those affected by an AI system to understand the outcome, and,

iv. to enable those adversely affected by an AI system to challenge its outcome based on plain and easy-to-understand information on the factors, and the logic that served as the basis for the prediction, recommendation or decision.

1.4. Robustness, security and safety

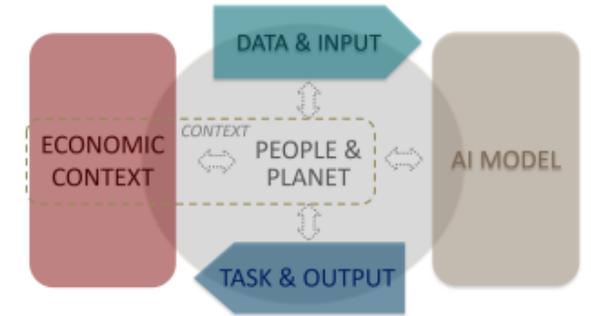
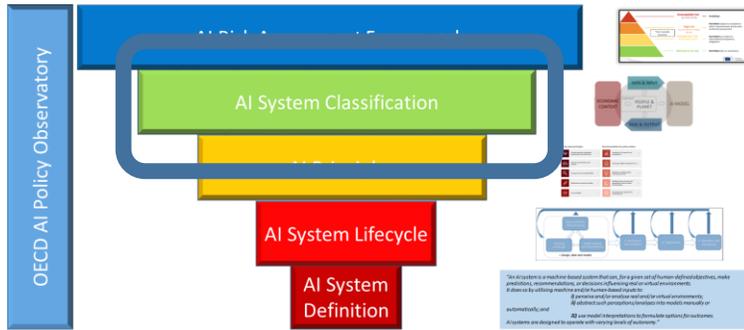
a) AI systems should be robust, secure and safe throughout their entire lifecycle so that, in conditions of normal use, foreseeable use or misuse, or other adverse conditions, they function appropriately and do not pose unreasonable safety risk.

b) To this end, AI actors should ensure traceability, including in relation to datasets, processes and decisions made during the AI system lifecycle, to enable analysis of the AI system's outcomes and responses to inquiry, appropriate to the context and consistent with the state of art.

c) AI actors should, based on their roles, the context, and their ability to act, apply a systematic risk management approach to each phase of the AI system lifecycle on a continuous basis to address risks related to AI systems, including privacy, digital security, safety and bias.

1.5. Accountability

AI actors should be accountable for the proper functioning of AI systems and for the respect of the above principles, based on their roles, the context, and consistent with the state of art.



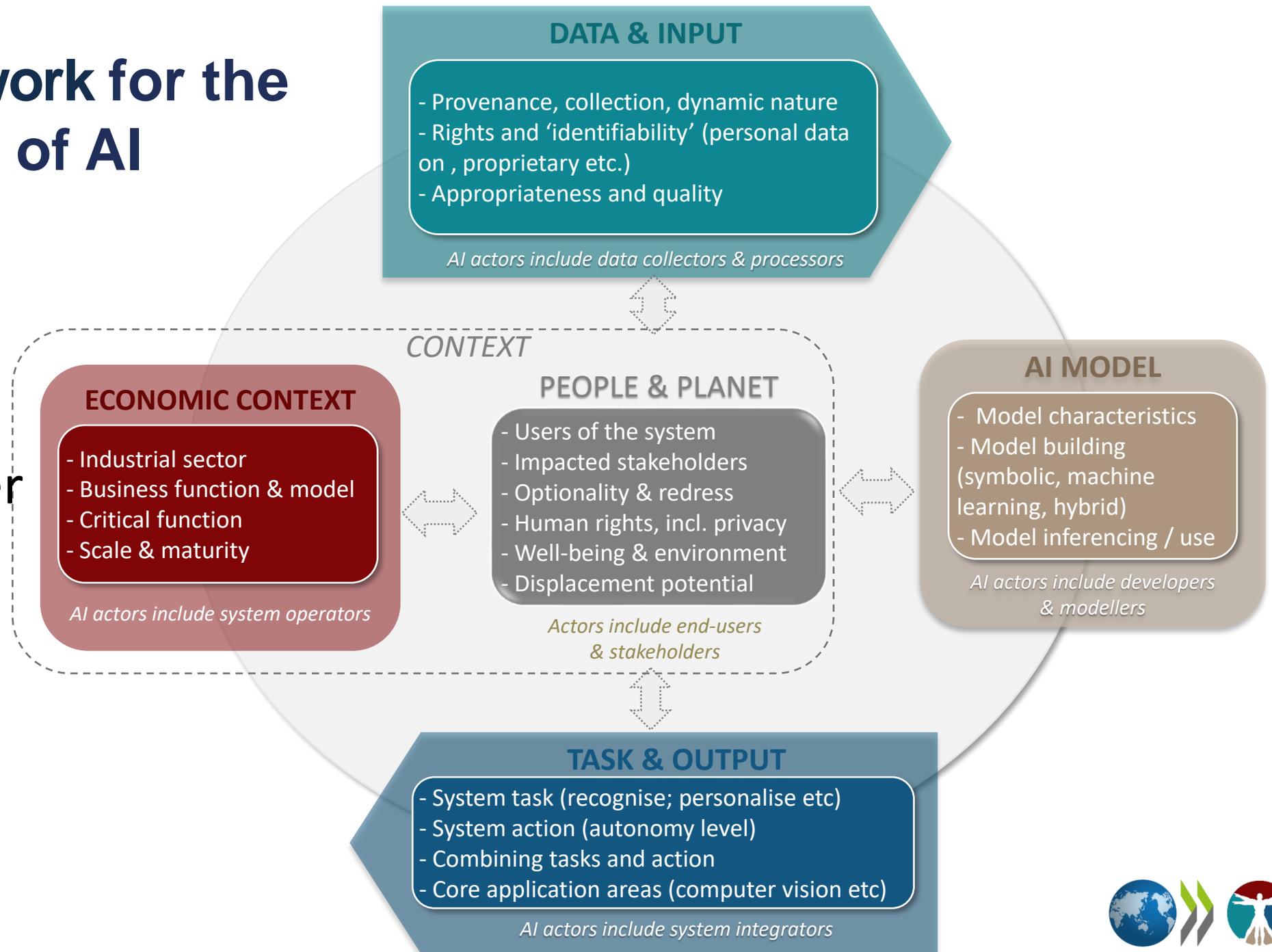
OECD AI System Classification

Adopted in 2022

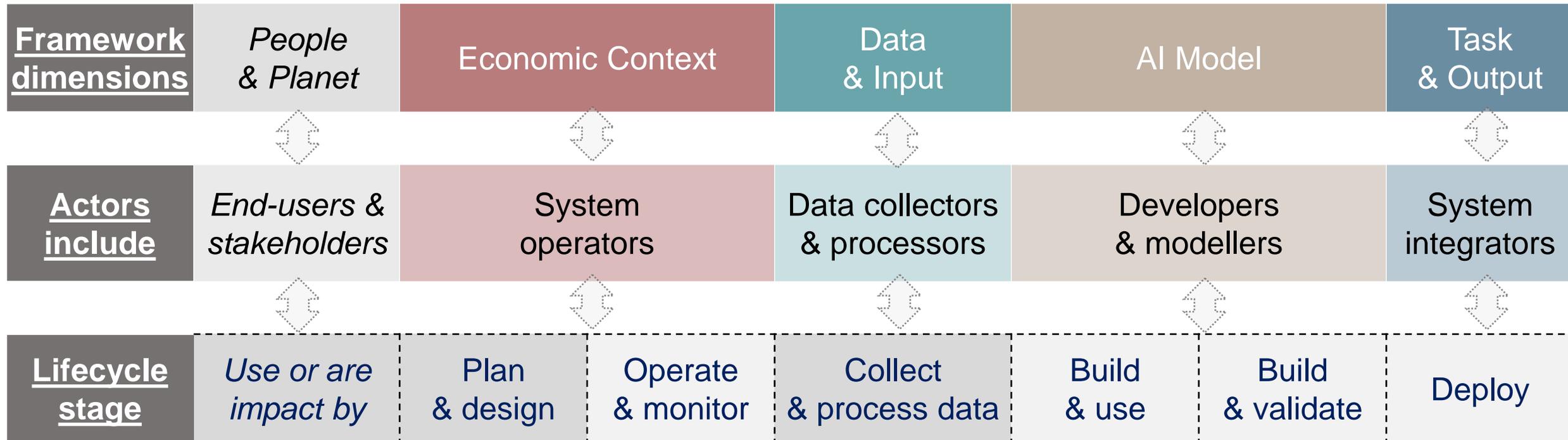
<https://oecd.ai/en/classification>

OECD framework for the classification of AI systems

Top level dimensions include a number of sub-dimensions equipped with measurable indicators

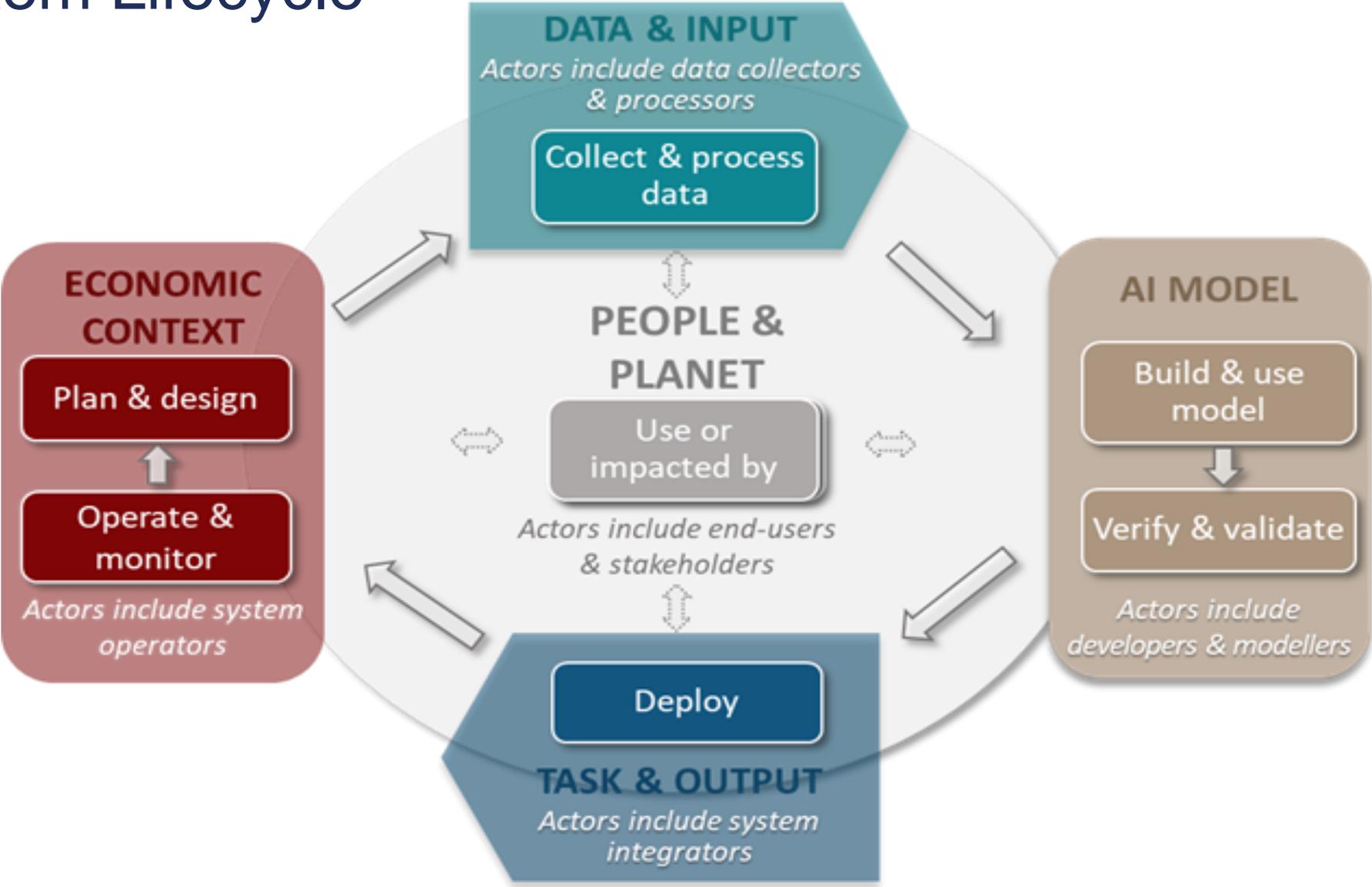


Linking the classification & AI system lifecycle actors



OECD framework for the classification of AI systems

AI System Lifecycle

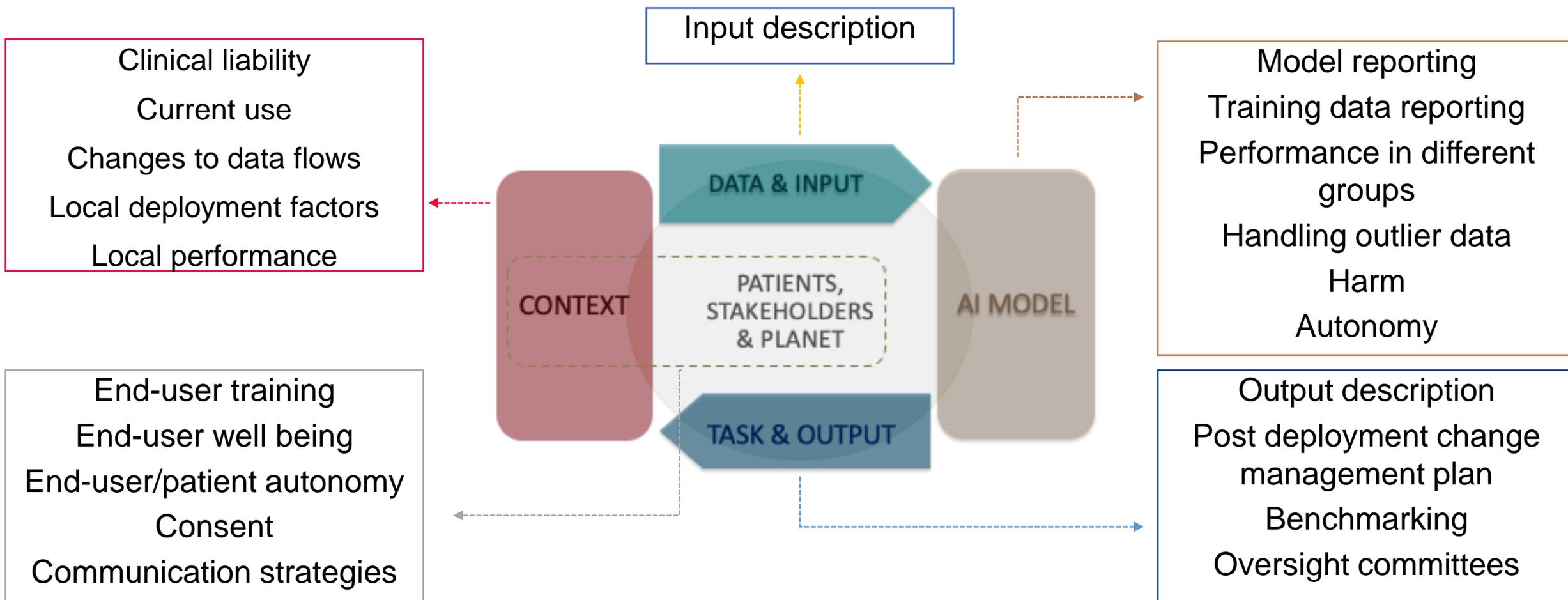


Using the framework for health technology assessment

The
Alan Turing
Institute



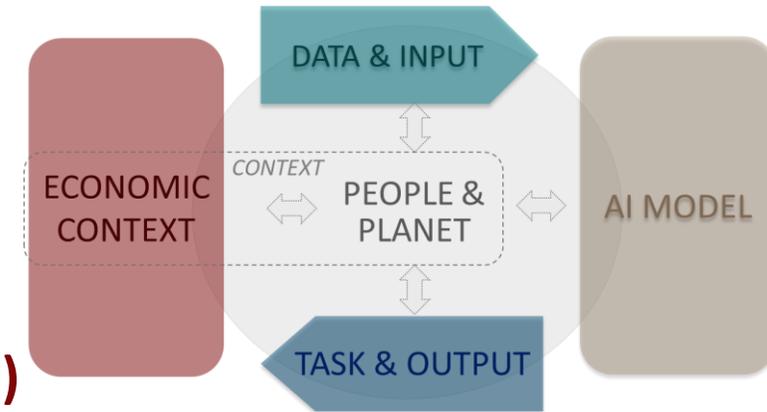
UNIVERSITY OF
BIRMINGHAM



Example 1: Credit-scoring AI systems

Selected criteria:

- **System users** – Amateur (bank employee)
- **Optionality** – Cannot opt out
- **Human rights impact** – Yes
- **Sector of deployment** – Financial system (e.g., banking, insurance)
- **Critical function** – Critical function/activity (availability of financial services, inclusion)
- **Data collection** – Human (set of rules) and automated sources (e.g. profiles, loan payments)
- **Rights** – Mix of proprietary and public data
- **“Identifiability”** – often personally identifiable data
- **Model building** – e.g., statistical/hybrid model; learns from provided data, augmented by human knowledge
- **Model evolution** – Can evolve during operation
- **System task** – Forecasting: uses past & existing behavior to predict future outcomes
- **Level of action autonomy** – Medium (human on-the-loop)

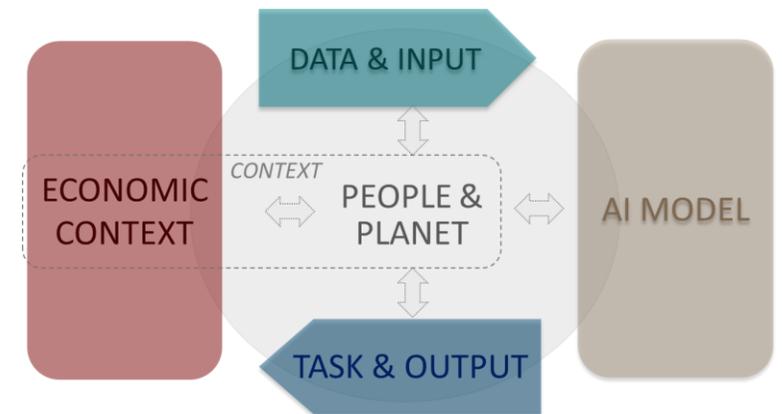


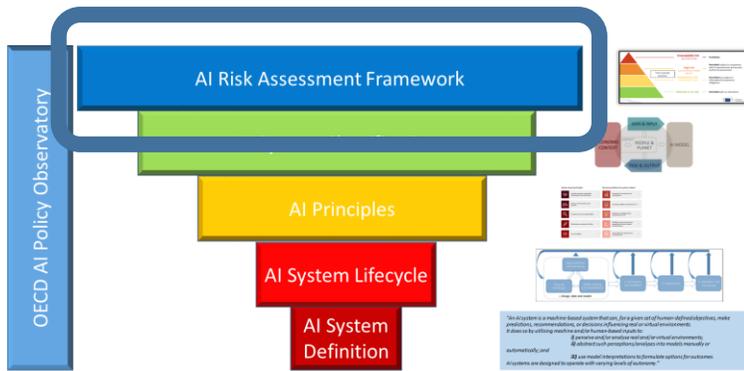
Example 2: GPT-3, text generation

Selected criteria:

Caveat: general purpose AI system, so nearly all responses depend on the specific application context! Medical advice, content filter, creative writing...

- **System users** – Primary users are amateur
- **Impacted stakeholders** – workers, consumers
- **Sector of deployment** – Information & communication
- **Critical function** – None
- **Data collection** – Human sources (text strings)
- **Rights** – Largely public data sources (some proprietary)
- **Model building** – Learn from provided data
- **Model evolution** – Evolution during operation
- **System task** – Goal-driven optimization, Reasoning with knowledge structures, interaction support, recognition, personalisation
- **Level of action autonomy** – Low autonomy [human action required e.g., to use generated text]

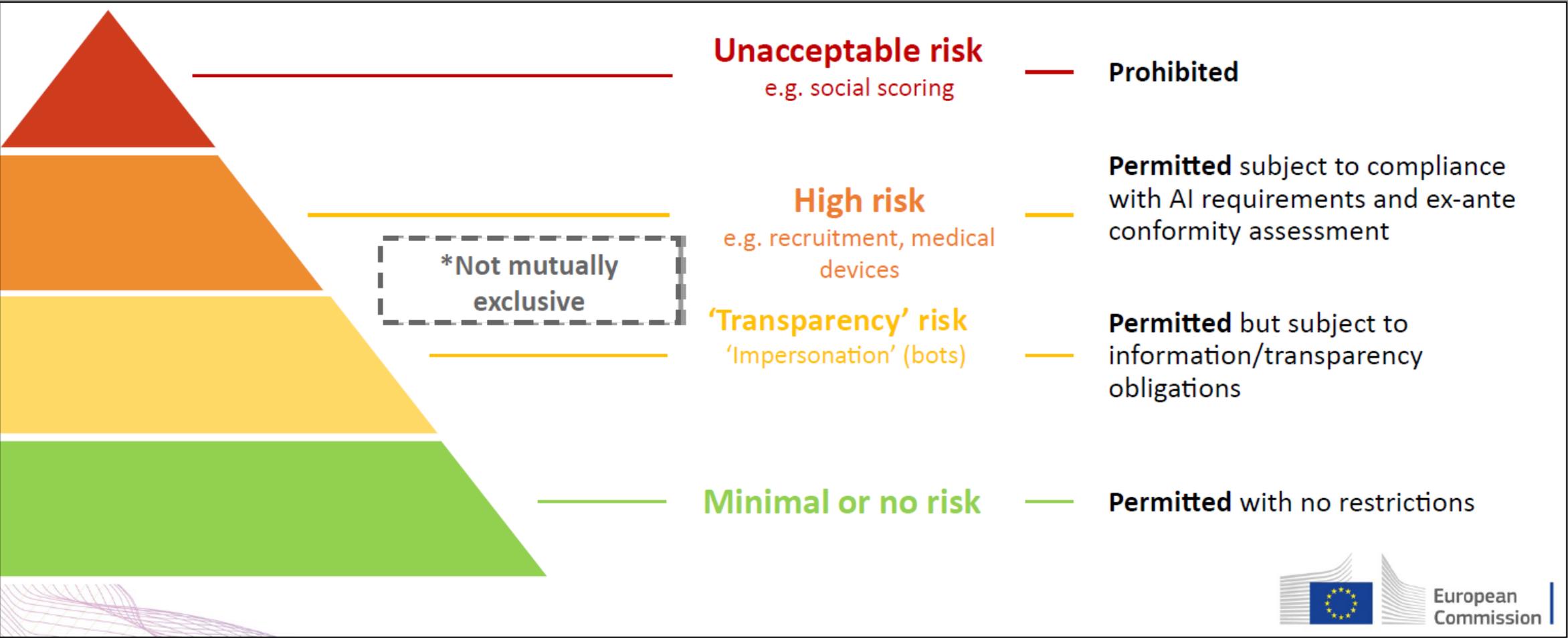




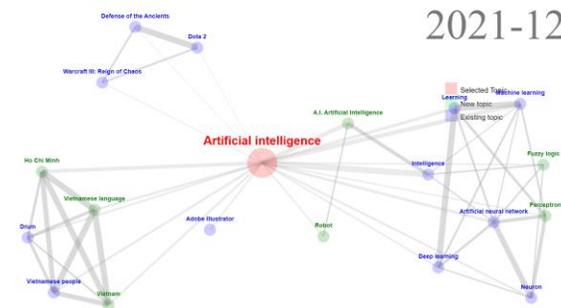
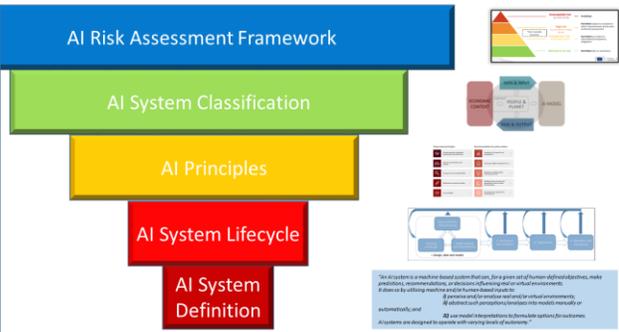
OECD AI Risk Assessment

...work in progress

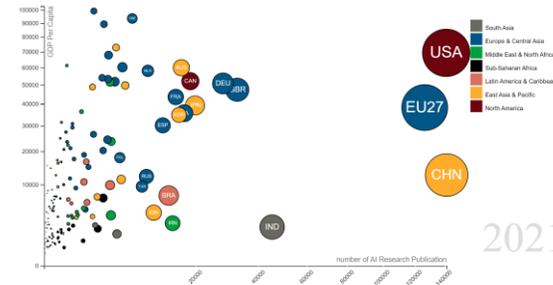
OECD Risk assessment framework: categorization of uses of AI in the draft EU AI Act



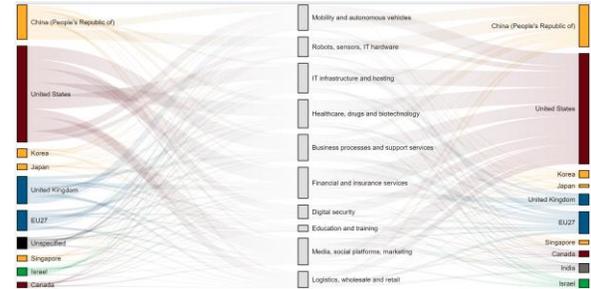
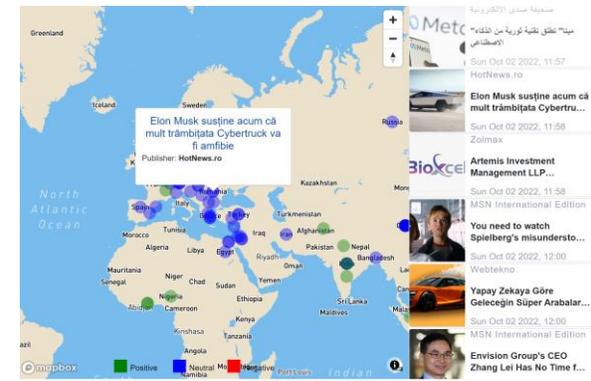
OECD AI Policy Observatory



2021-12



2021



OECD AI Policy Observatory

Near real-time observation of the evolution of AI across 12 dimensions

<https://oecd.ai/>

Real-Time Technology Watch

“a journey of an innovation”



- “OECD AI Policy Observatory” (<https://oecd.ai/>)
- Main objectives of the use case are to build a platform to respond on questions related to the global innovation ecosystem in the area of AI
 - *To understand the evolution of AI?*
 - *To detect impactful innovations early in the process?*
 - *To predict what will be ‘the next big thing’ in AI?*
 - *Building aka ‘the digital twin of AI ecosystem’*
- The basic premise is that ideas and innovations which will impact our lives in the next 5-10 years are already invented and published...

OECD AI Policy Observatory narrative:

Tracking an innovation across many stages of the ecosystem

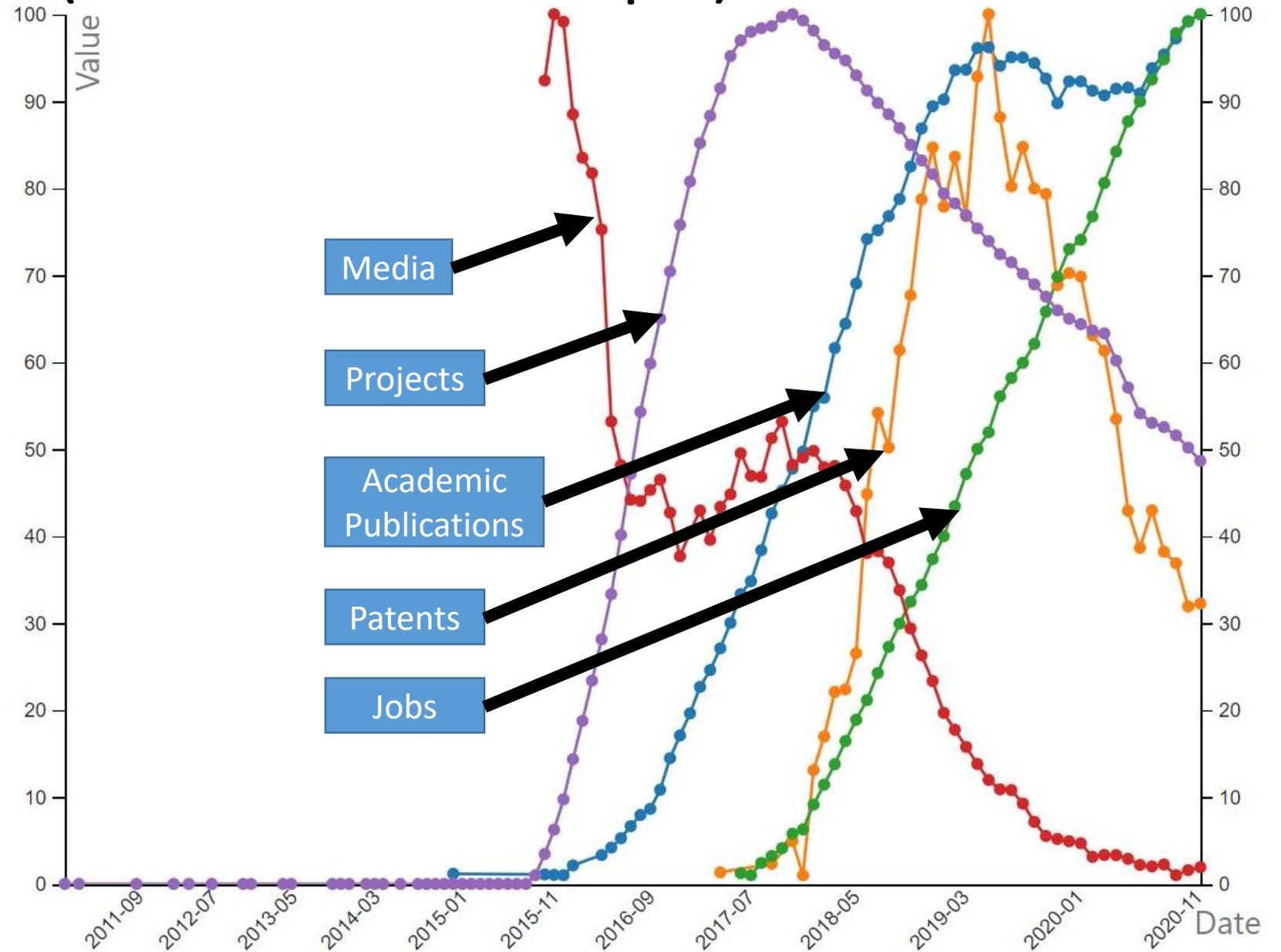
- An innovation **spotted in the academic world**...
- ...**projects** are started around the innovation (publicly funded, open source)
- ...researchers & developers **informally discuss** the innovation
- ...the innovation gets **patented**
- ...**companies** are established around the innovation
- ...companies get **investments**, possibly in several rounds
- ...investments have influence on **job market** (supply and demand side)
- ...**market** reacts on the quality of innovation
- ...**education** introduces new courses
- ...**perception** & interest from expert and broad audiences
- ...**media** starts publishing about the innovation and companies
- ...**incidents** happen to show weaknesses to be treated
- ...**policies** are formulated on international and national level

OECD AI Policy Observatory (oecd.ai) data sources

- **Academic world** – Microsoft Academic Graph/OpenAlex, SCOPUS (~200M, ~1M per month)
- **Projects** – CORDIS/NSF/... (>100k), GitHub (~30M repositories)
- **Informally discussions** – StackOverflow.com forums
- **Patents** – Microsoft Academic Graph
- **Companies** – Orbis, Dun & Bradstreet
- **Investments** – Preqin.com (>20k investments)
- **Job market** – LinkedIn.com (supply side) and Adzuna.com (demand side)
- **Market** – Yahoo Finance, Bloomberg, ...
- **Education** – StudyPortals.com (~3000 universities, English courses only)
- **Perception** – Google Trends & Twitter
- **Media** – EventRegistry.org (1M news per day)
- **Incidents** – database in construction (>1000) based on IncidentDatabase.ai
- **Policies** – OECD global policies database (oecd.ai) (~1000 docs on AI)

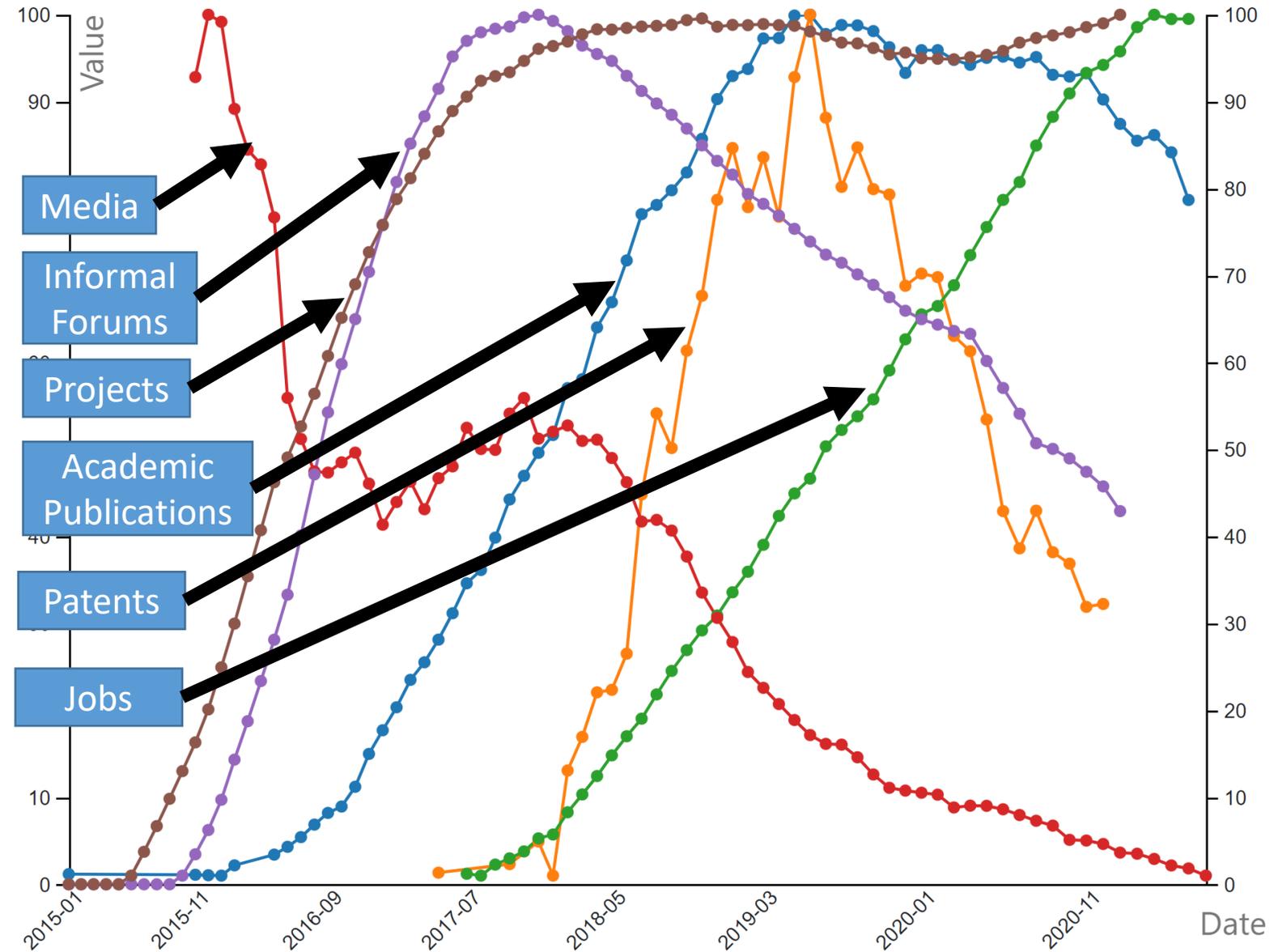
Cascading influence of an innovation ("tensorflow" example)

- Impact of an innovation to the ecosystem
- Example for “**Google TensorFlow**” used by all of us many times per day
- Cascading influence:
 - Starting with **media**,
 - ...triggering **projects**,
 - ...resulting in **academic publications**,
 - ...followed by **patents**,
 - ...influencing **job market**

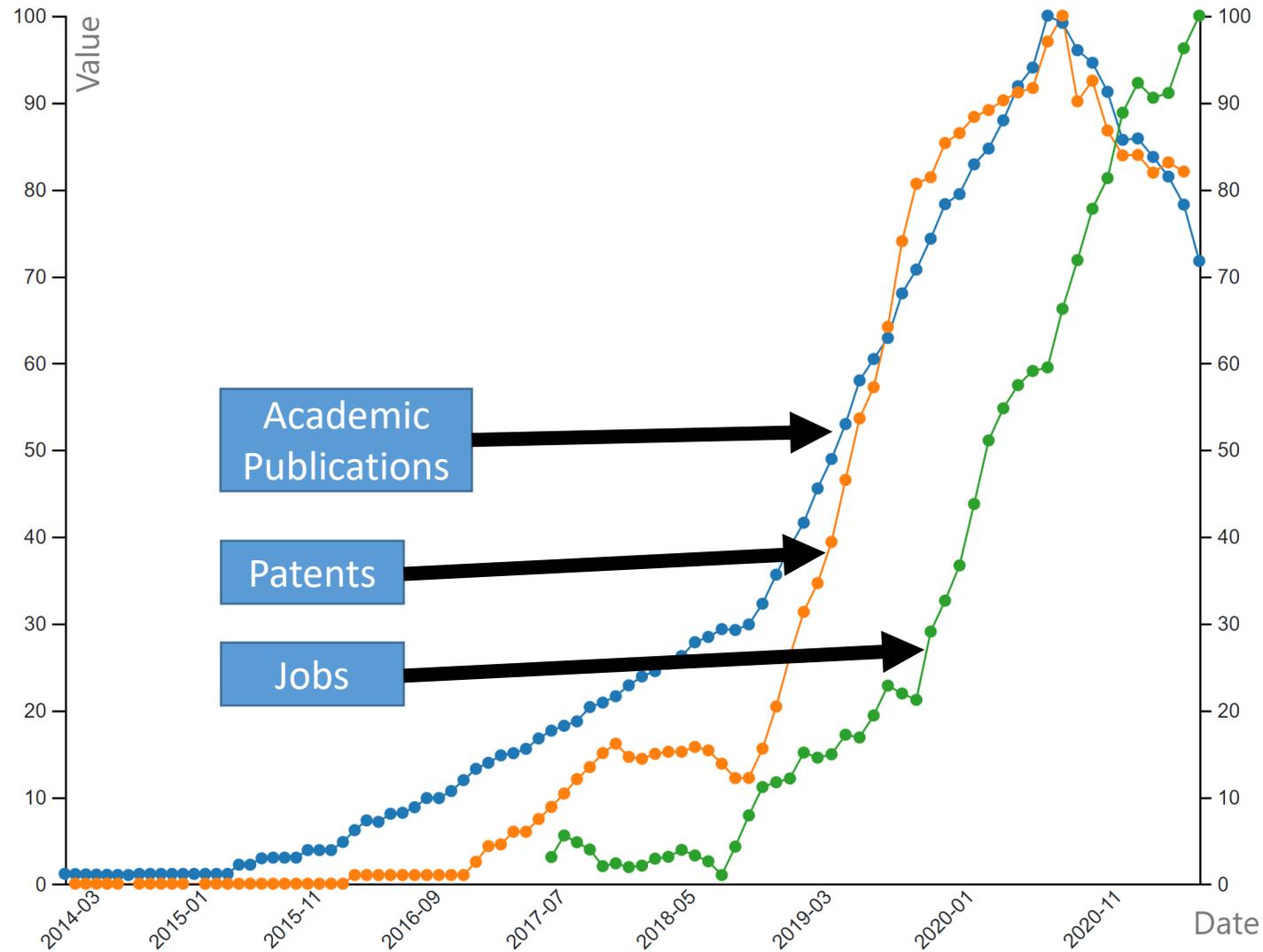


Cascading influence of an innovation ("tensorflow" example)

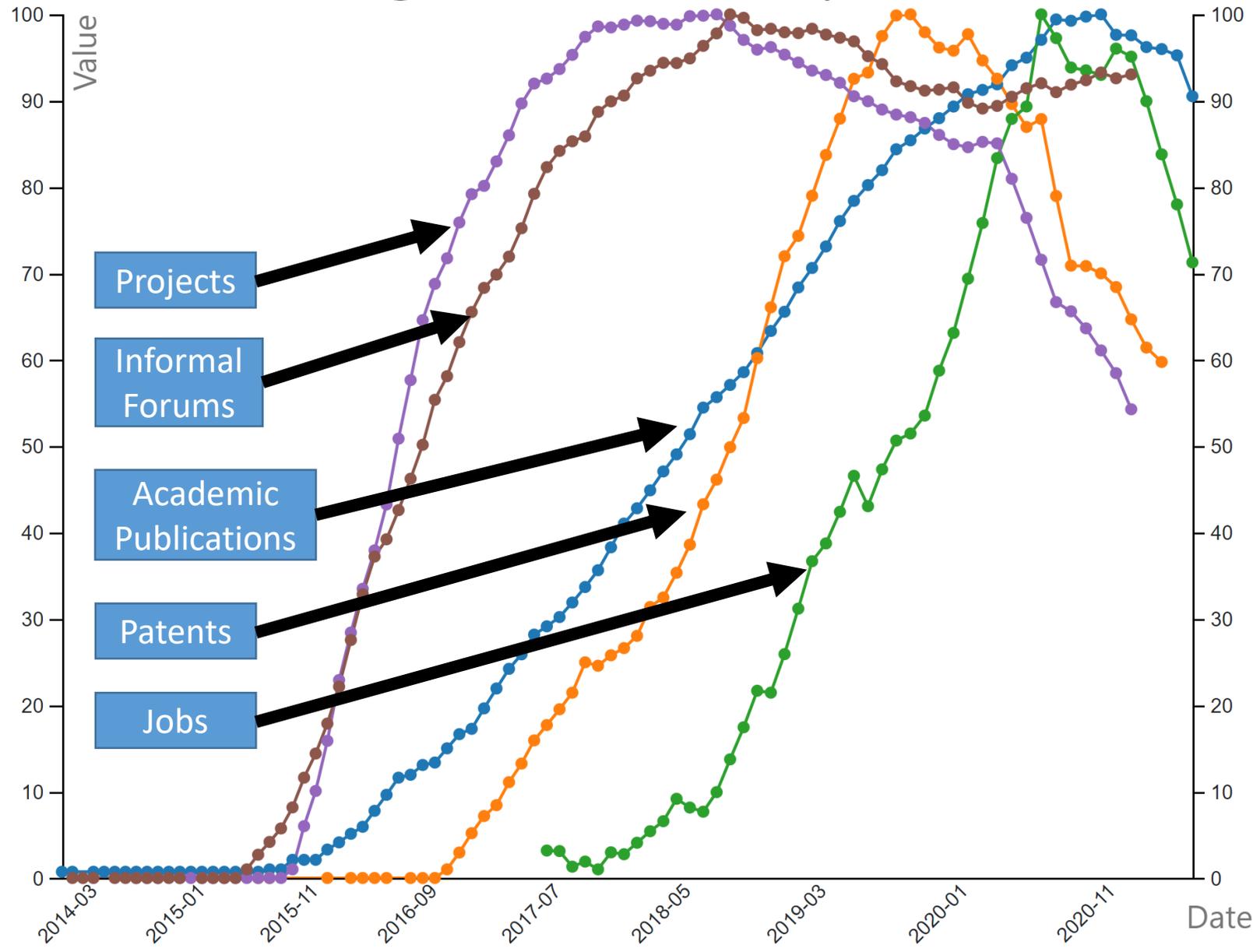
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- Example for “**Google TensorFlow**” used by all of us many times per day
- Cascading influence:
 - Starting with **media**,
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 - ...resulting in **academic publications**,
 - ...followed by **patents**,
 - ...influencing **job market**



Cascading influence of an innovation ("knowledge graph" example)



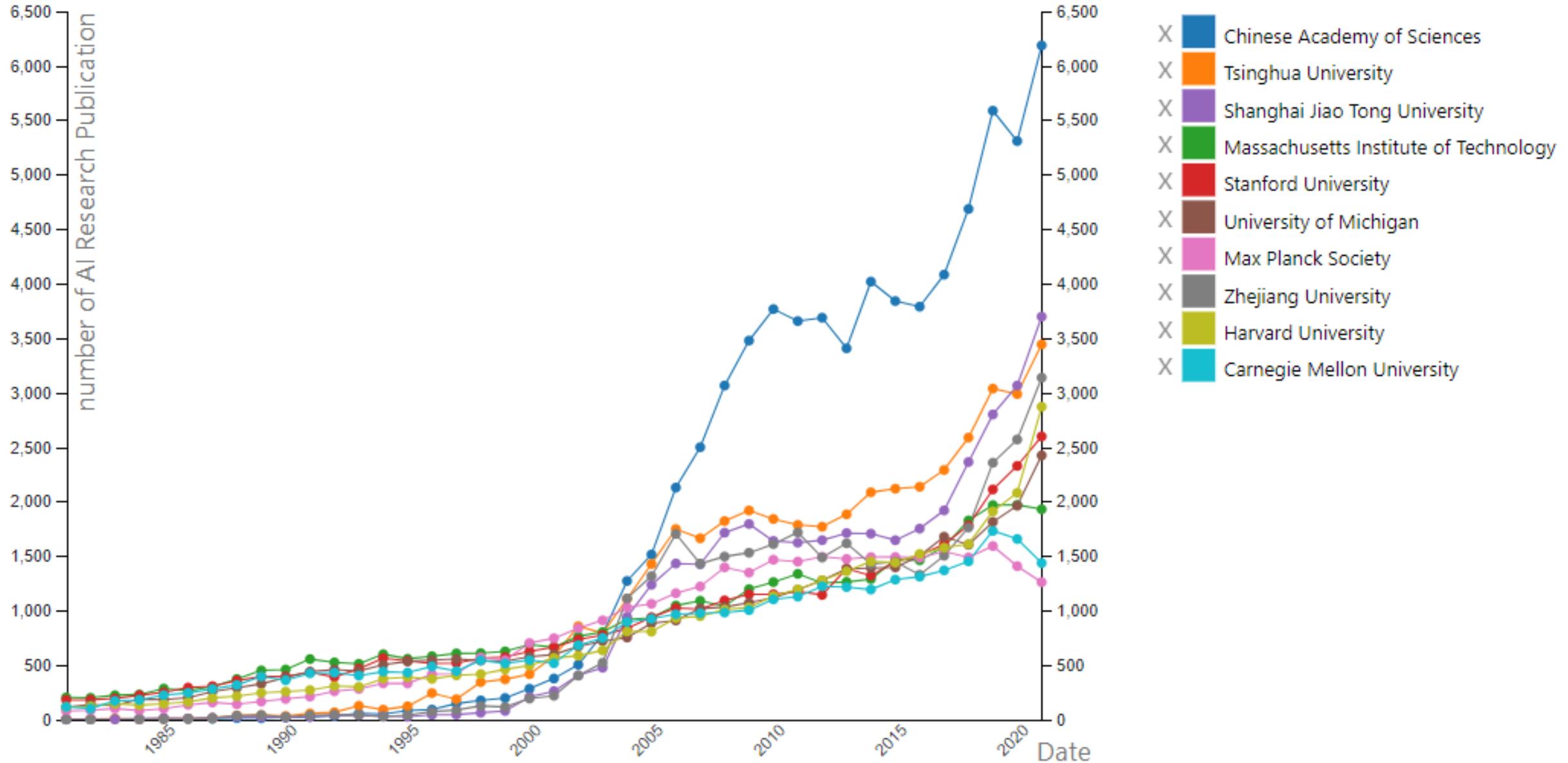
Cascading influence of an innovation ("LSTM algorithm" example)



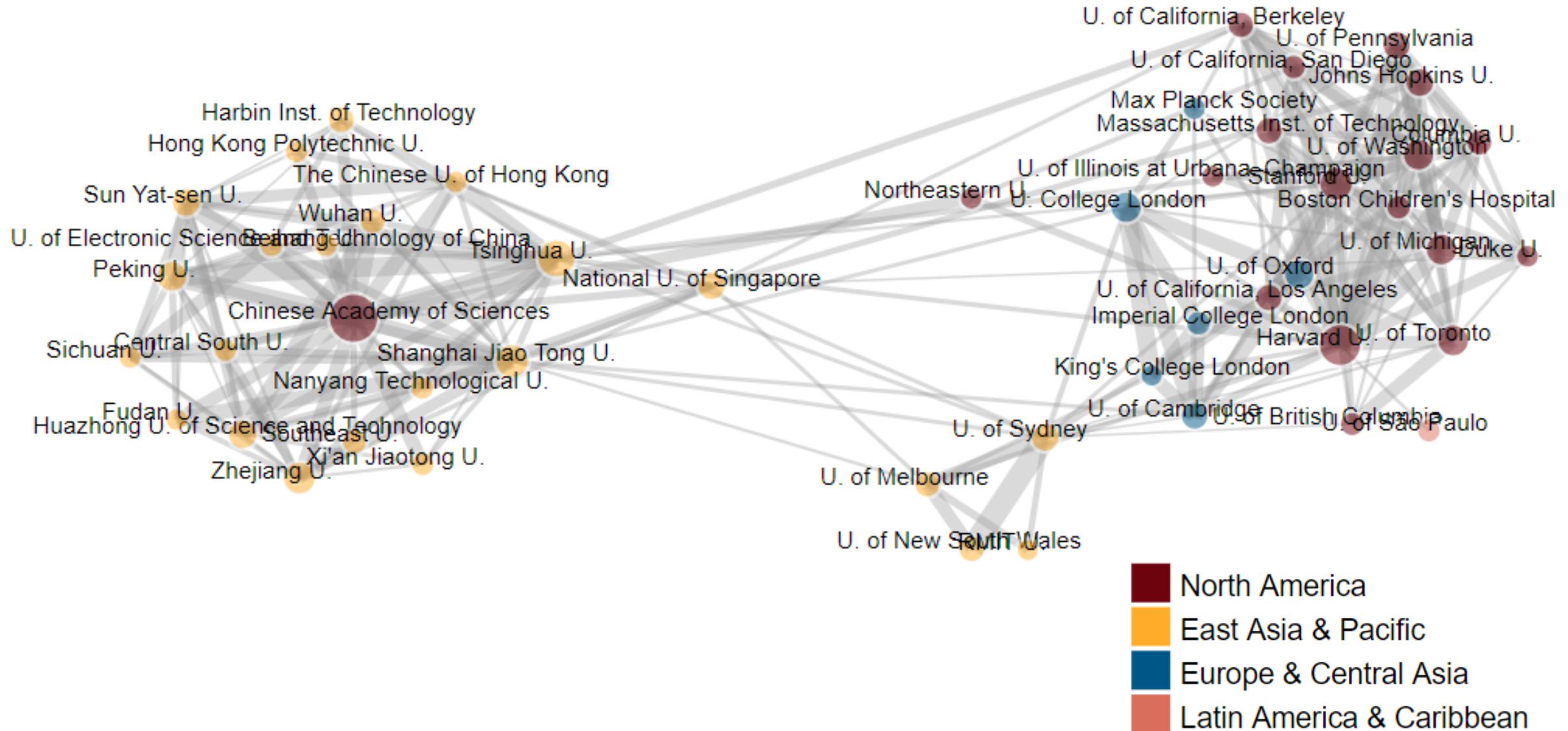
Production of AI research over years



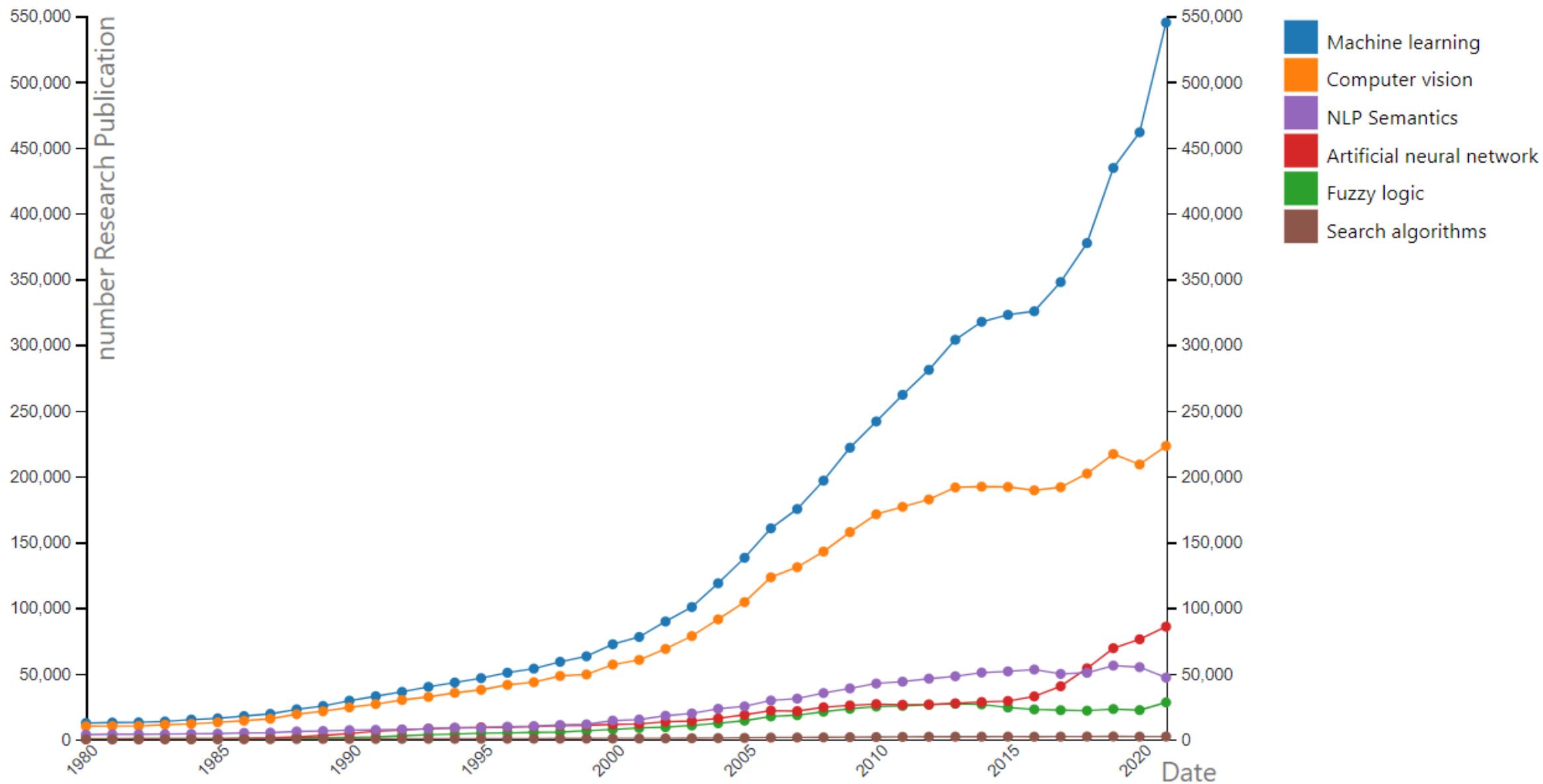
AI Research per institution



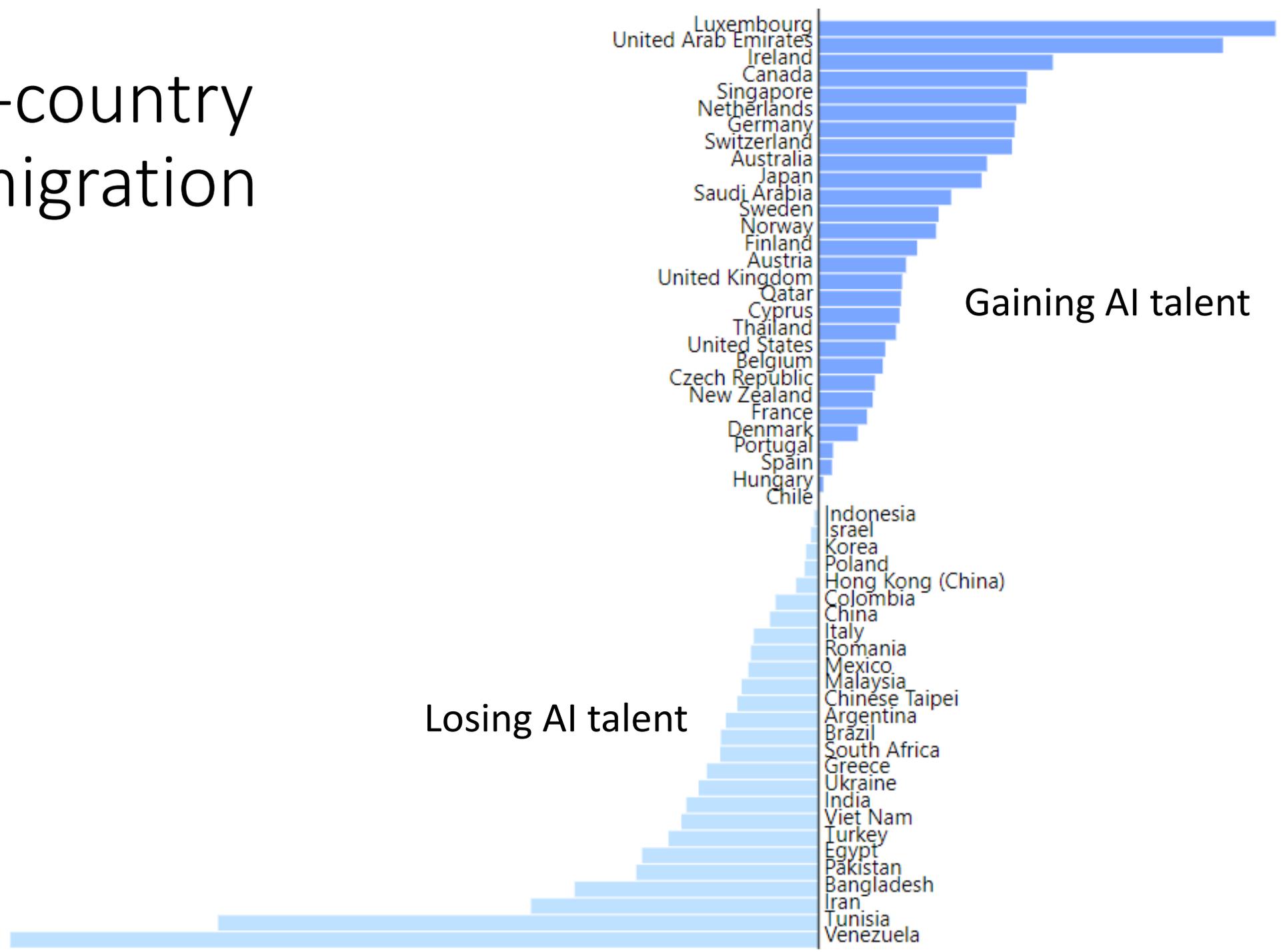
AI Research collaboration between institutions



Trends in AI subtopics over time



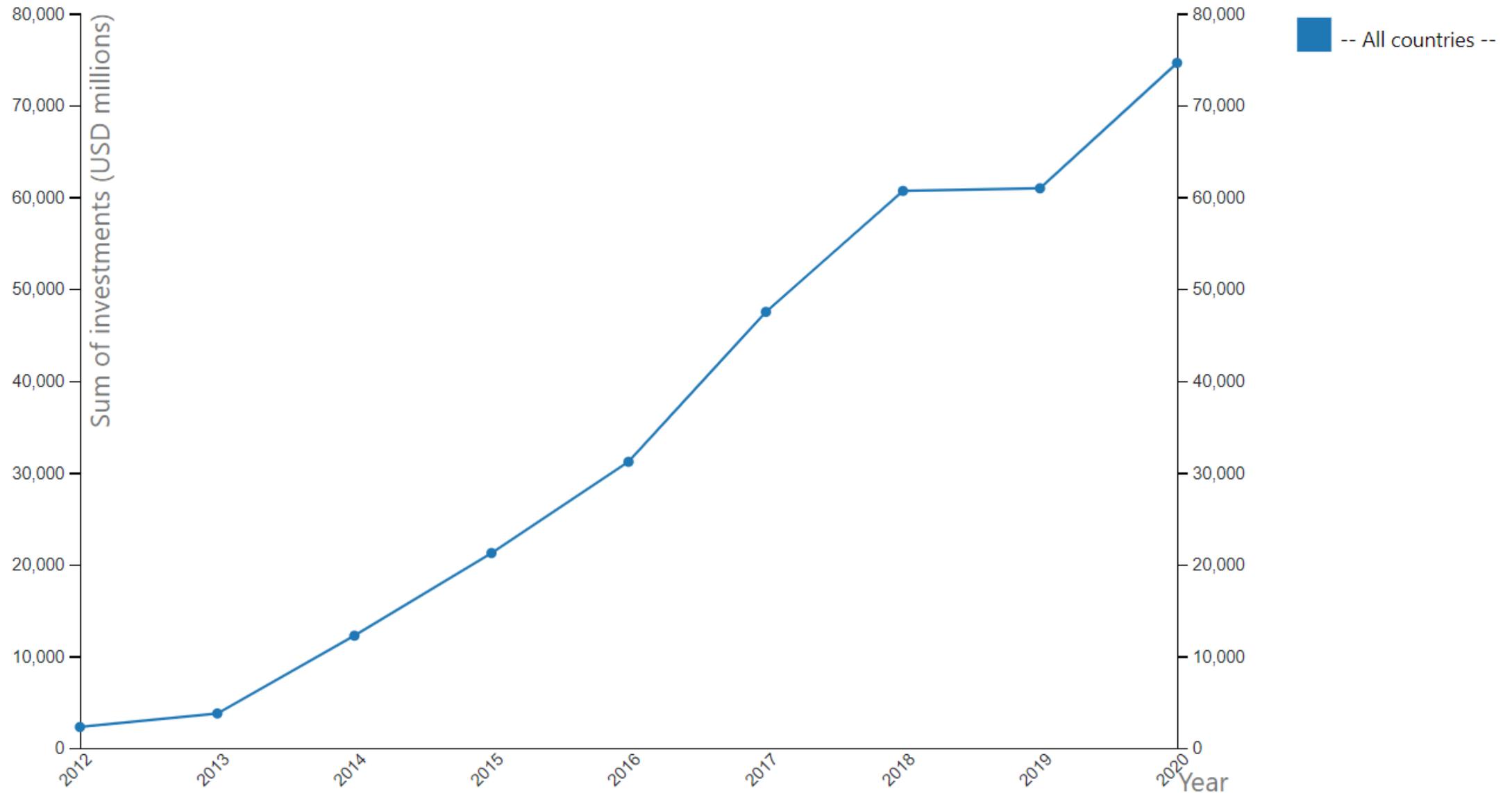
Between-country AI skills migration



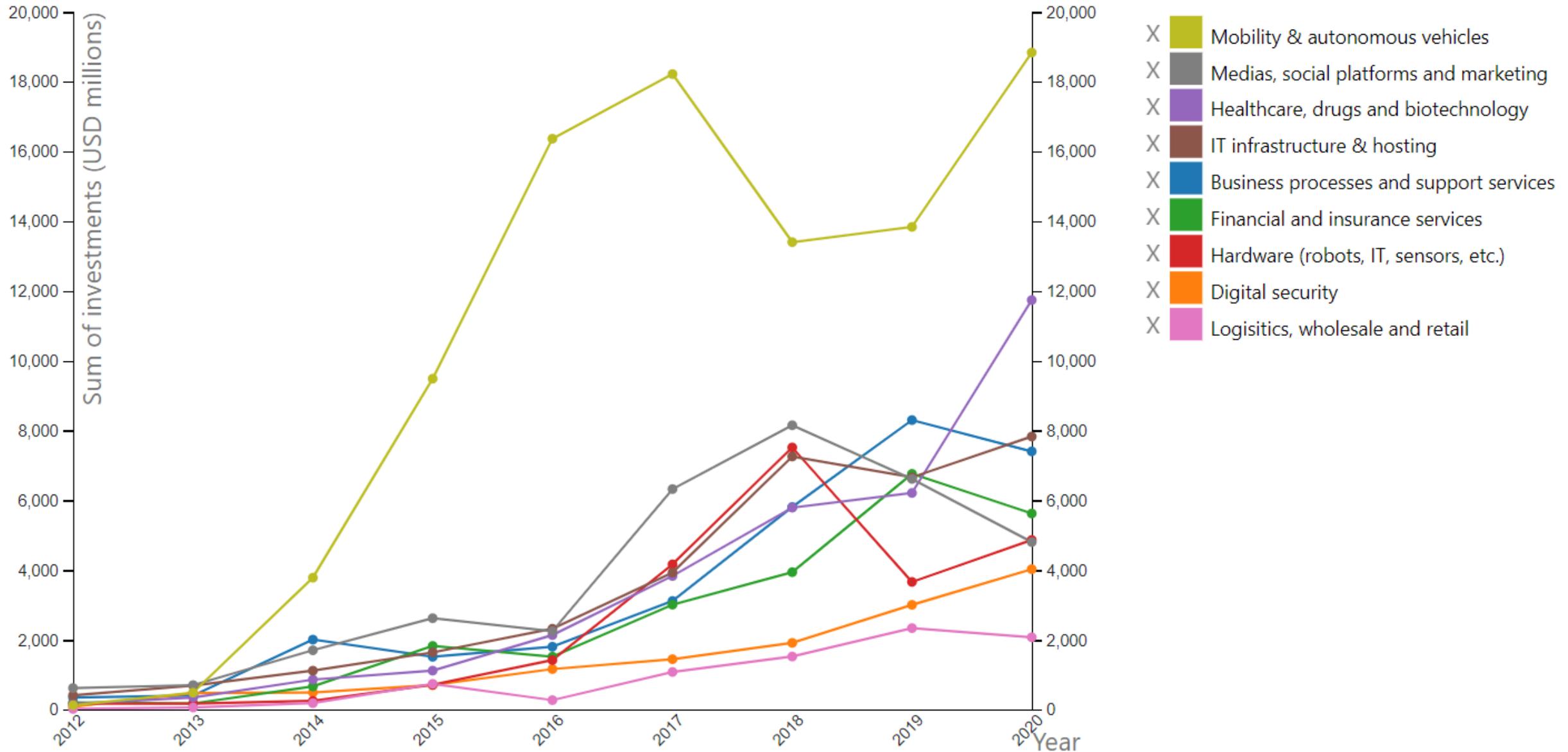
Top AI skills worldwide

- 1 Machine Learning
- 2 Artificial Intelligence (AI)
- 3 Data Structures
- 4 Deep Learning
- 5 NLP
- 6 Computer Vision
- 7 TensorFlow
- 8 Image Processing
- 9 Pandas
- 10 Scikit-Learn
- 11 Neural Networks
- 12 Keras
- 13 OpenCV
- 14 Artificial Neural Networks
- 15 PyTorch
- 16 Pattern Recognition
- 17 CNNs
- 18 Information Retrieval
- 19 Reinforcement Learning
- 20 Algorithm Development

VC Investments in AI worldwide



VC Investments per AI sector



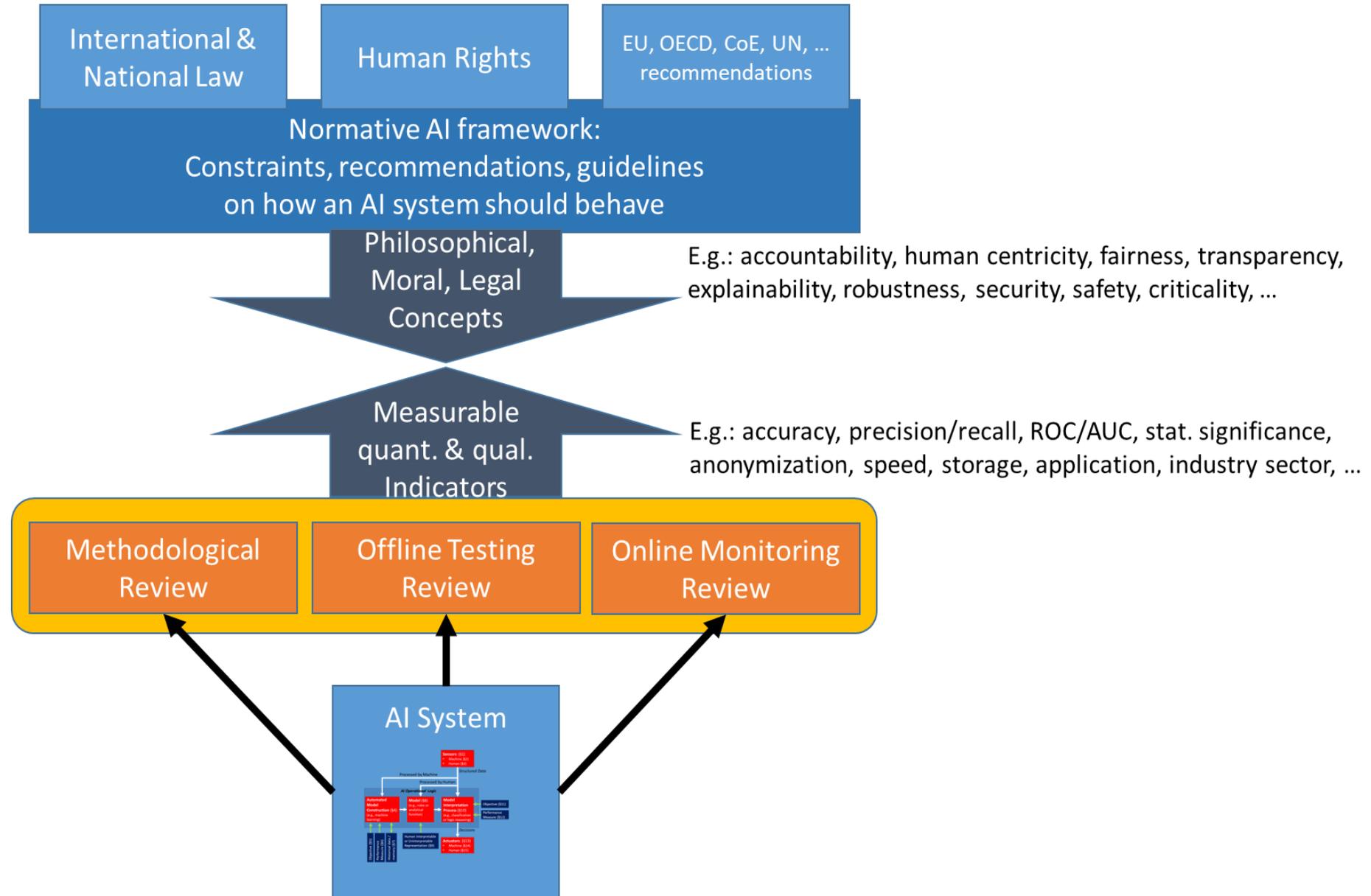
Some of the lessons learned from OECD AI Policy making

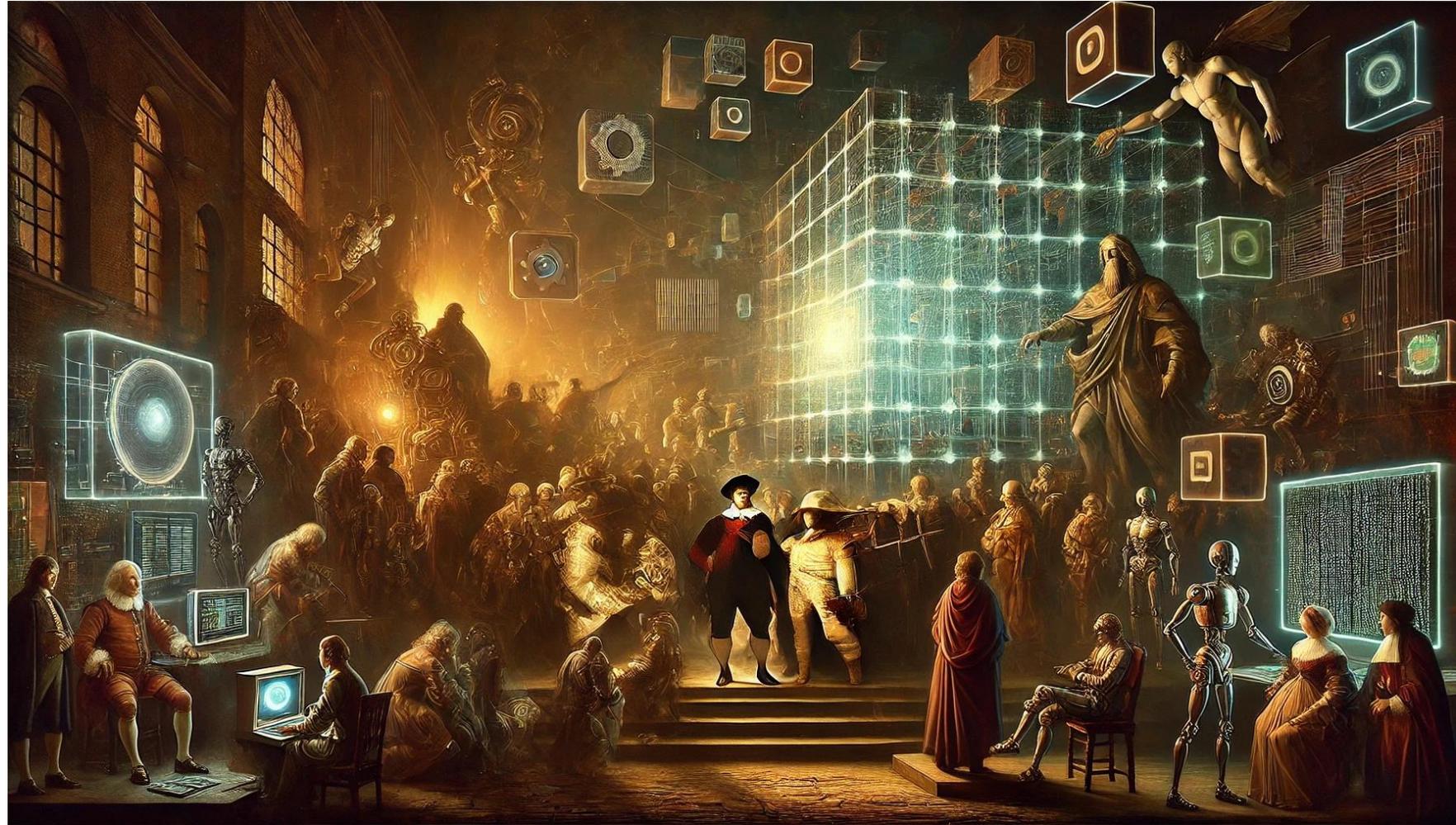
...semantic gap between legal & technical fields

...technology evolves faster as policy makers manage to regulate it

Normative vs technical indicators

- *High level view to the methodological approach on bridging the gap between normative systems (on the top) and technical AI systems (on the bottom).*
- *The gap appears between the abstract concepts used in normative documents and technical indicators measurable from a technical system.*





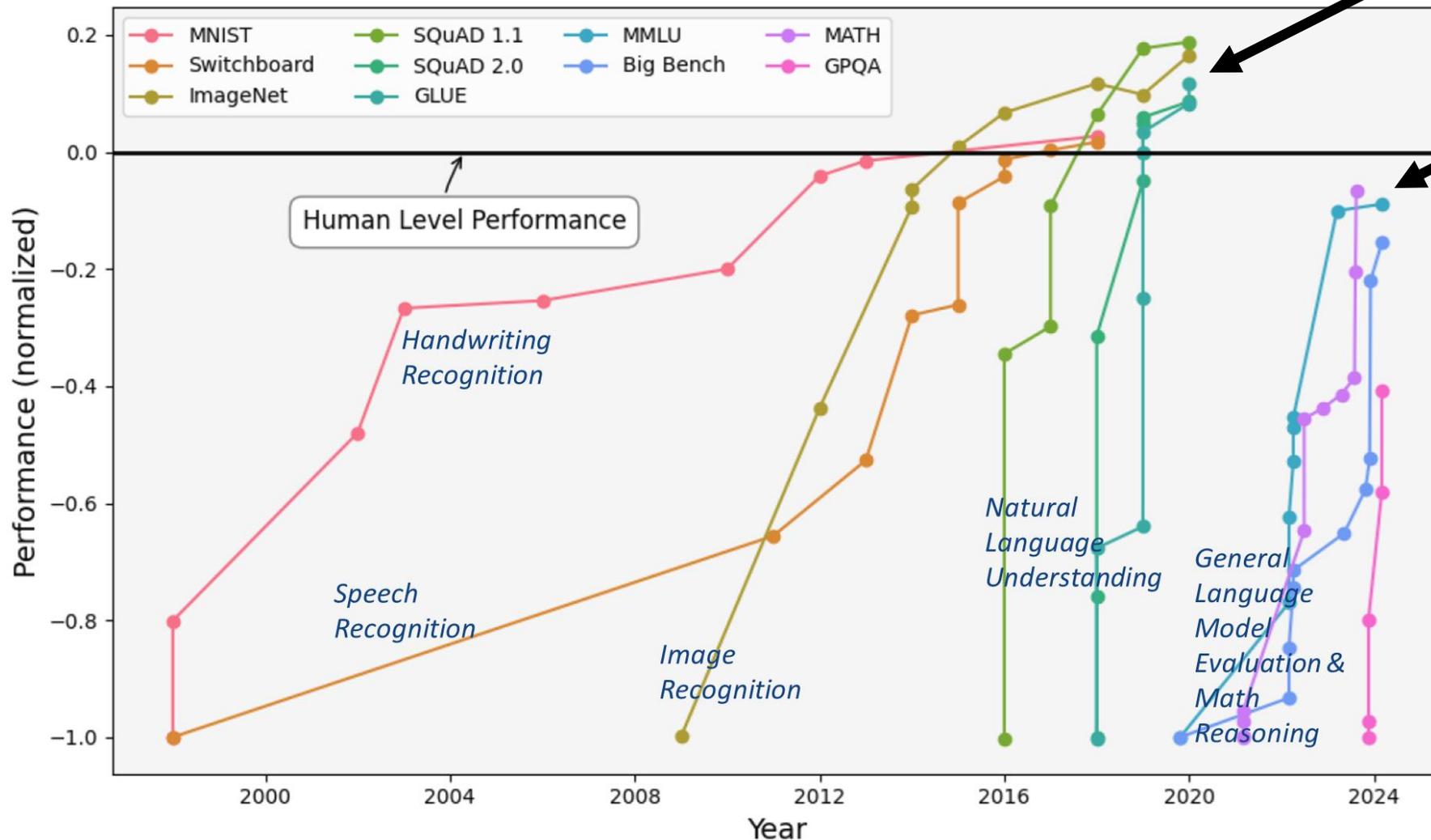
Technical triggers of AI & human rights

AI Systems vs. Human Capabilities

(Evolution of AI systems related to human skills)

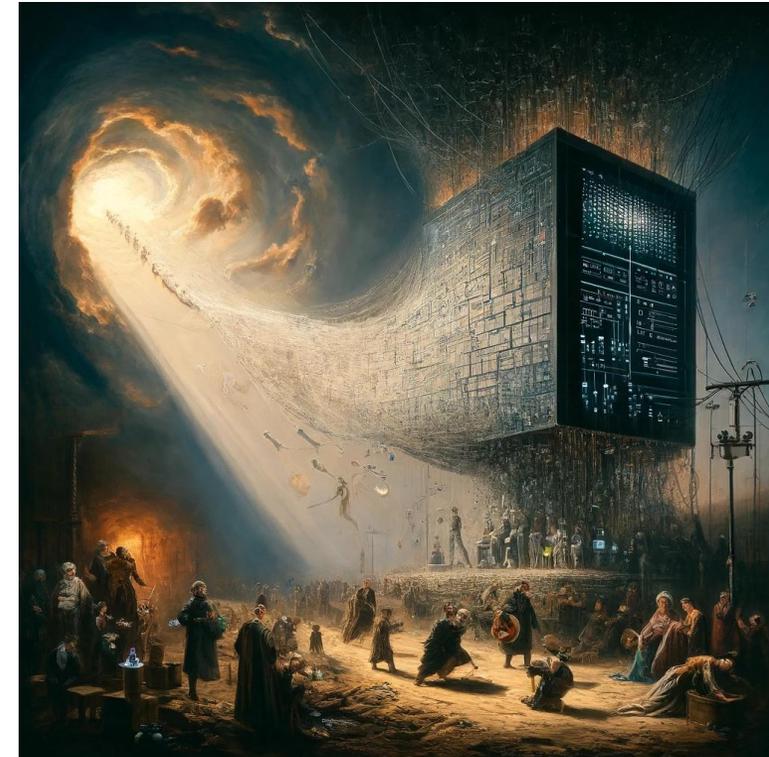
Where we are
(basic human skills)

Where we go
(advanced human skills)



(Some of) the basic properties of AI systems which could endanger human rights

- **Managing large scale of complexity (recursive AI agents)**
 - ...using the scale of data in the size of all human digital content
 - Humans cannot manage complexity beyond certain scale
- **Black-box models / lack of transparency**
 - ...suitable for machine, but not for human
 - Humans don't have feedback into machine (by explanation)
- **Speed of inferencing**
 - Surpassing humans in reaction time
 - The Speed of computers increases ~4 times per year
- **Autonomous Decision-Making (Human 'Out of Loop')**
 - ...due to misalignment of human vs. machine value systems
- **Unclear accountability**
 - ...the chain of stakeholders in the process is long
- **Robustness**
 - ...AI systems are not perfect and is hard to guarantee stable results



(Un)Known-(Un)Knowns – Model Representation vs. Phenomena Discovery

Phenomena Discovery

	Phenomena <i>Known to Humans</i> <i>(what people already know, but want to model and understand)</i>	Phenomena <i>Unknown to Humans</i> <i>(what people typically don't know yet)</i>
Human Interpretable <i>(provided by a human to a machine)</i>	Traditional Statistics, Traditional AI, Logic Reasoning	Advanced Statistical Methods, Unsupervised AI (e.g. anomaly detection)
Human Uninterpretable <i>(created by a machine to optimize the solution)</i>	Modern AI (after 2010), Deep Neural Networks, Transformers, Reinforcement Learning	AI to come, e.g., AI with “multihop” reasoning, Online Reinforcement Learning

...this would allow to reach yet undiscovered concepts and relations and reach insights far from what humanity knows today

Likely future AI
development



Speed of computers: computers are ~4 times faster every year

- If computers will be expectedly much faster in the near future, what can we do with such capacity?
- ...what fundamental AI problems could be addressed and what consequences this could have?



Jensen Huang, NVIDIA CEO, March 19, 2024:

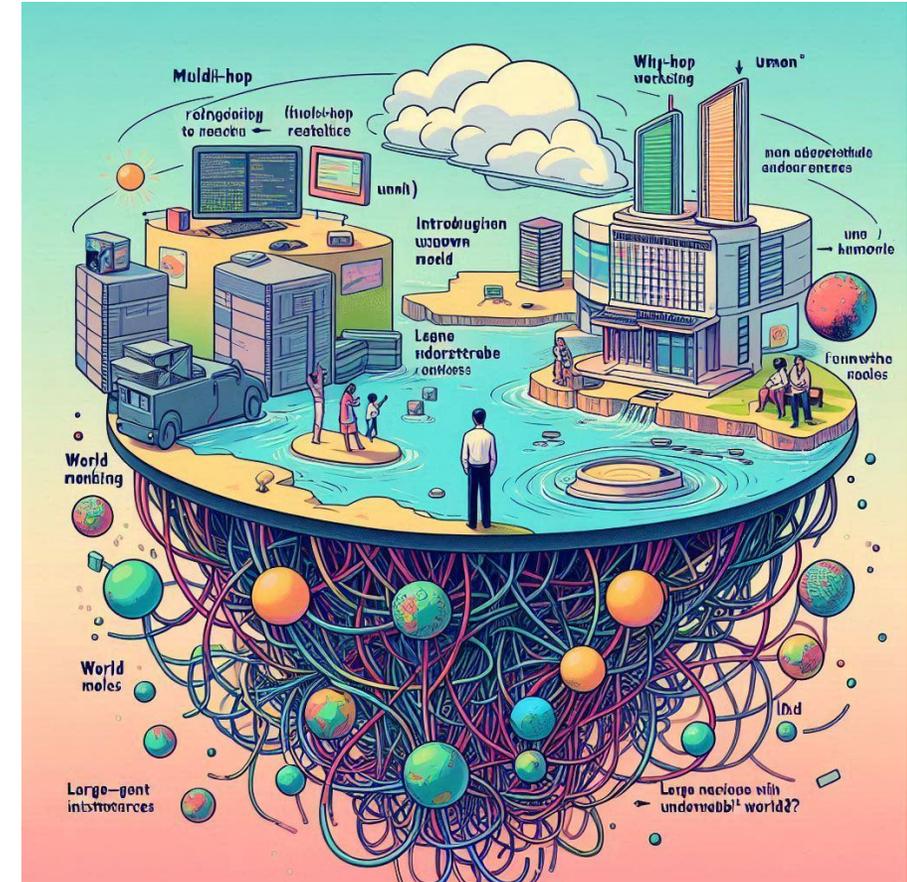
"Moore's Law, in its best days, would have delivered 100x in a decade," Huang explained. "By coming up with new processors, new systems, new interconnects, new frameworks and algorithms and working with data scientists, AI researchers on new models, across that entire span, we've made large language model processing a million times faster."

<https://siepr.stanford.edu/news/nvidias-jensen-huang-incredible-future-ai>

<https://www.youtube.com/watch?v=cEg8cOx7UZk>

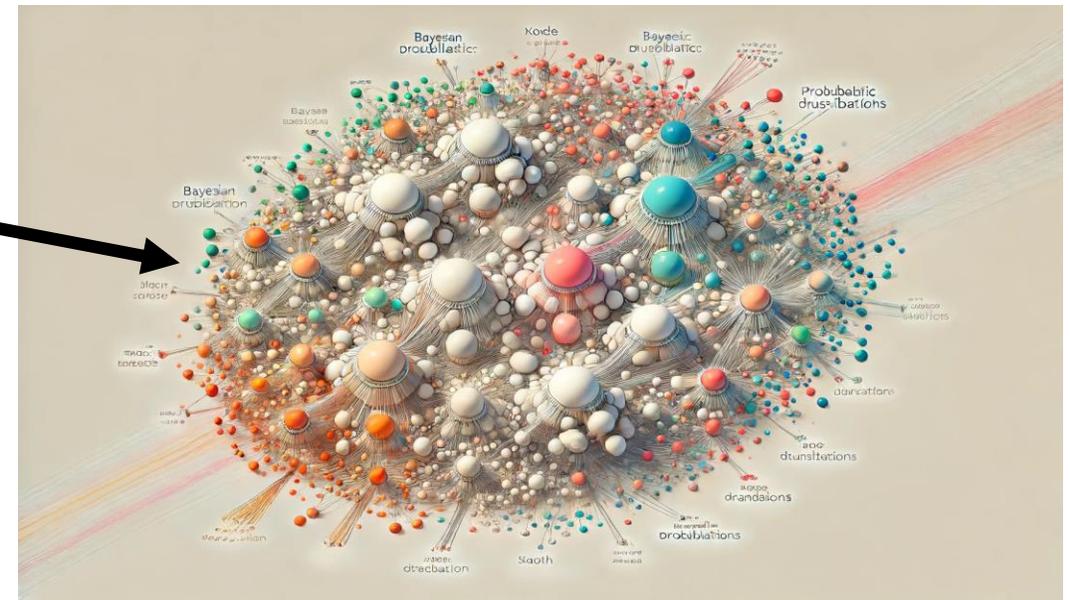
(Near- to Mid-)future AI challenges

1. **Advanced reasoning capabilities** to reach *(un)known (un)known knowledge*
2. **Why** GenAI/LLMs works at all?
3. Introducing “**World Models**” to relate with human understandable world
4. Large **(recursive) AI agent** infrastructures with autonomous emergent behaviors
5. Integrating new **data modalities (types of data)** beyond the usual ones



How LLM models see the world?

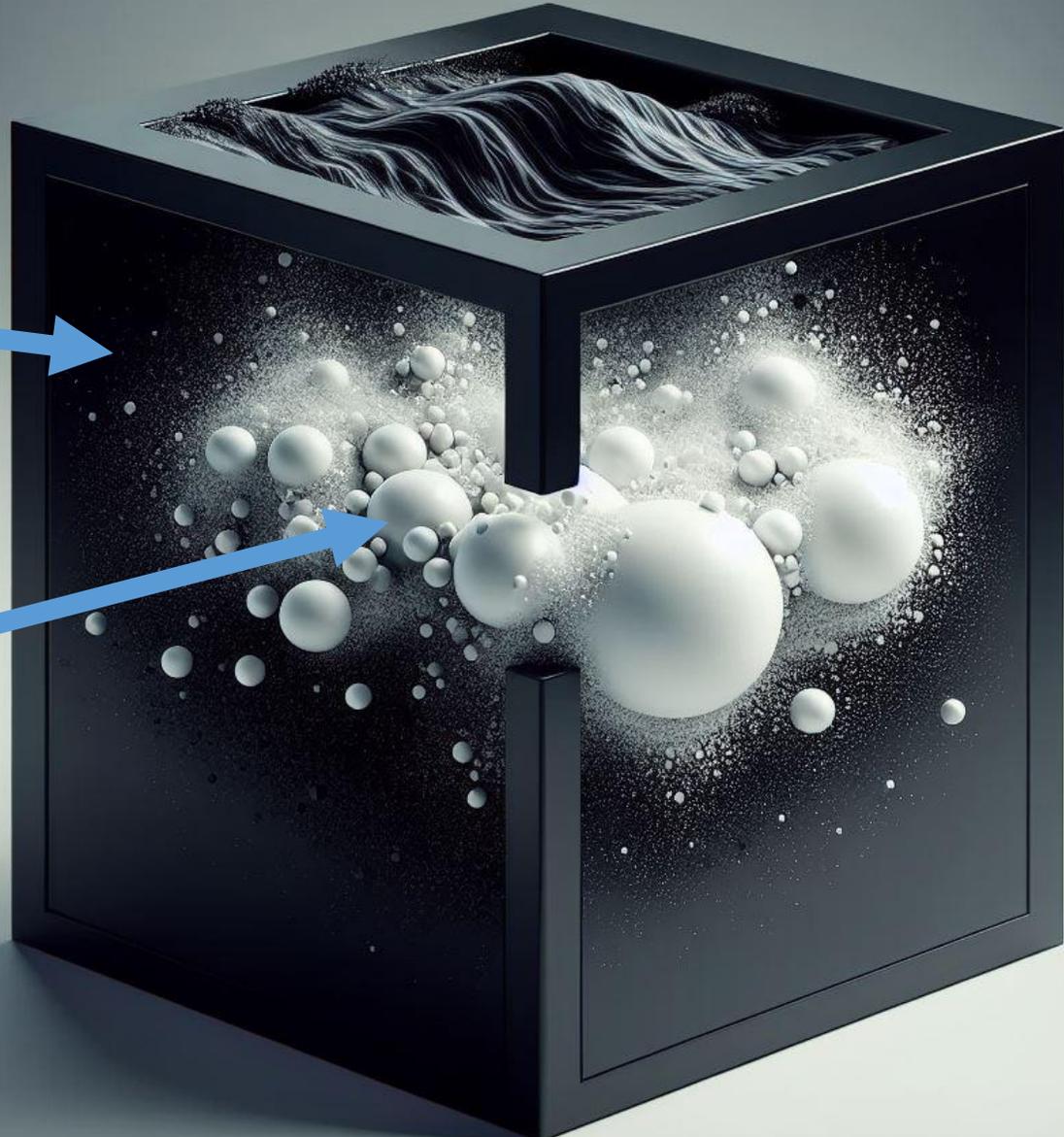
- There is no explicit “**world model**”
 - ...i.e., machine does not understand the world
- For humans it looks like a “**big black-box**”
 - ...since it is expressed in a language not understandable by humans
- Internally the black box is a huge **network of interleaved probabilistic concepts**
 - ...could be visualized as a network of interconnected clouds representing concepts



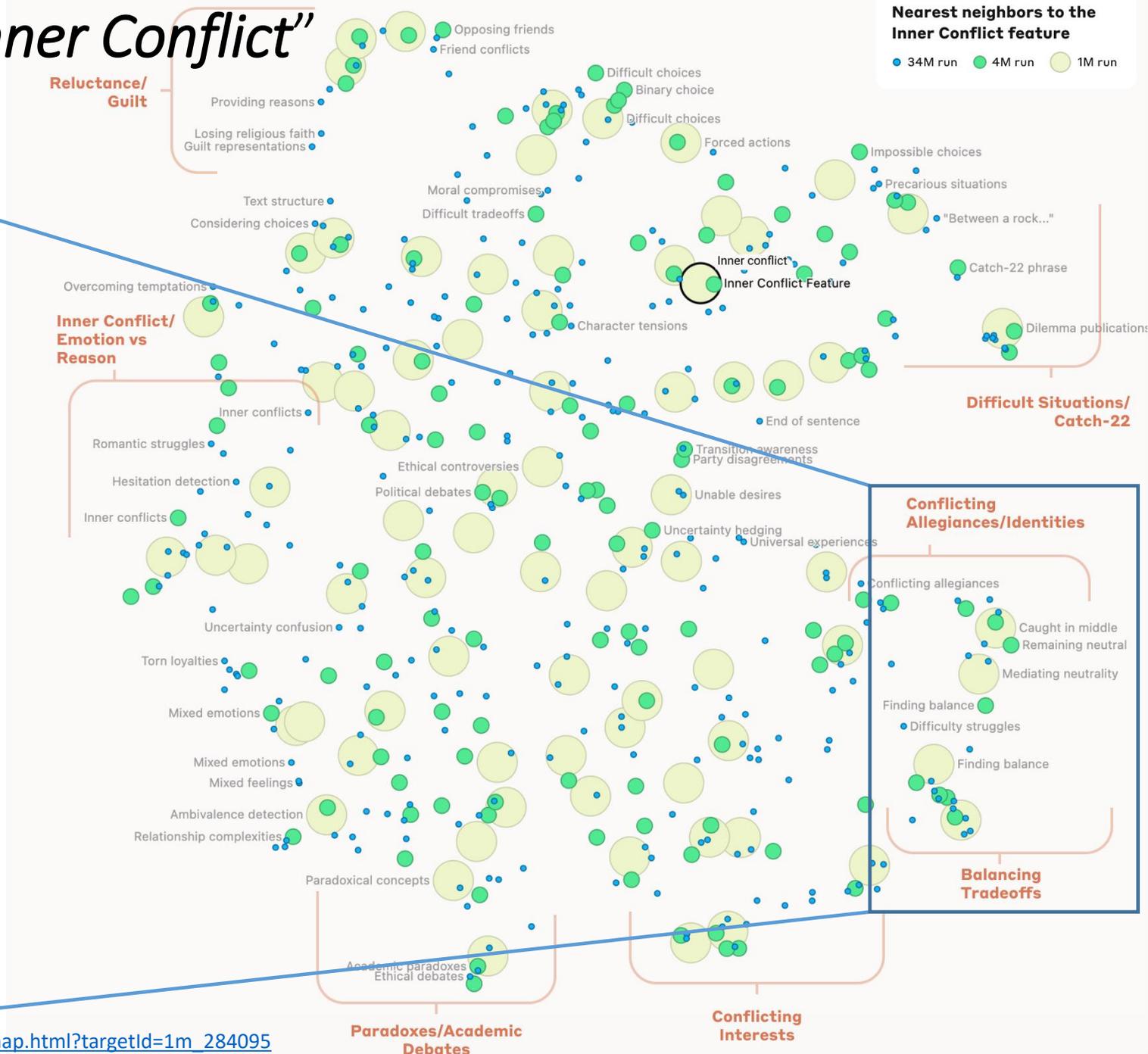
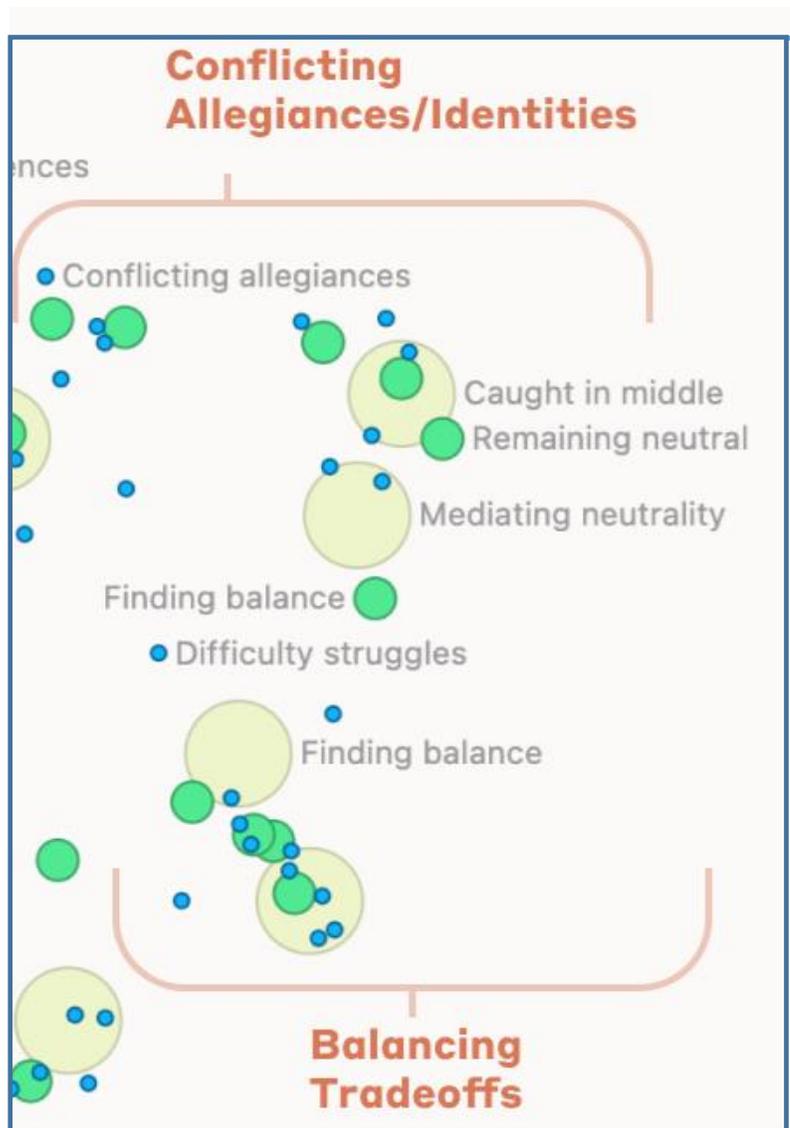
LLMs & World Models

LLM as a
big black-box

Fragments of
explainable
knowledge
(via local "world models")



Example: The map of the “*Inner Conflict*” concept (Claude3 LLM)



Questions?

